[ORAL ARGUMENT NOT YET SCHEDULED]

No. 20-1489

IN THE UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

OGLALA SIOUX TRIBE and ALIGNING FOR RESPONSIBLE MINING,

Petitioners,

v.

UNITED STATES NUCLEAR REGULATORY COMMISSION and the UNITED STATES OF AMERICA,

Respondents,

and POWERTECH (USA), INC.,

Intervenor.

PETITION FOR REVIEW OF FINAL ORDER OF THE UNITED STATES NUCLEAR REGULATORY COMMISSION

JOINT APPENDIX VOLUME 1

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Filed: 07/08/2021

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Filed: 07/28/2021

IN THE UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

OGLALA SIOUX TRIBE, ALIGNING FOR RESPONSIBLE MINING,)
Petitioners,)
V.) No. 20-1489
UNITED STATES NUCLEAR REGULATORY COMMISSION and UNITED STATES OF AMERICA,)))
Respondents.)

CERTIFIED INDEX OF THE RECORD

I hereby certify that the documents listed and described below in the Certified Index of the Record constitute the record of the administrative proceeding of the U.S. Nuclear Regulatory Commission (NRC) associated with the issuance of the NRC order *In the Matter of Powertech (USA), Inc.* (Dewey-Burdock *In Situ* Uranium Recovery Facility), Docket No. 40-9075-MLA, CLI-20-09 (October 8, 2020). This order is the final NRC order issued in the administrative proceeding in question and the most recent order listed in the petition for review. The ML numbers listed after each document reflect the document's accession number in the NRC's ADAMS public online database (http://www.nrc.gov/reading-rm/adams.html).

Respectfully Submitted,

Filed: 07/28/2021



Annette L. Vietti-Cook
Secretary of the Commission

Dated at Rockville, Maryland this 22nd day of January 2021

Pragge 130 off 342783

CERTIFIED INDEX OF RECORD FOR POWERTECH (USA) INC. LICENSE APPLICATION (DEWEY **BURDOCK IN SITU URANIUM RECOVERY FACILITY)** NRC DOCKET NO. 40-9075-MLA

OGLALA SIOUX TRIBE AND ALIGNING FOR RESPONSIBLE MINING V. U.S. NUCLEAR REGULATORY COMMISSION AND UNITED STATES OF AMERICA (NO. 20-1489)

ID NO.	DESCRIPTION	DOCUMENT DATE	ACCESSION NUMBER
1	NUREG-0706, Vol. I, Final Generic Environmental Impact Statement on Uranium Milling, Project M-25, Summary and Text.	09/30/1980	ML032751663
2	NUREG-0706, Vol II, Final Generic Environmental Impact Statement on Uranium Milling, Project M-25, Appendices A-F.	09/30/1980	ML032751667
3	NUREG-0706, Vol III, Final Generic Environmental Impact Statement on Uranium Milling, Project M-25, Appendices G-V.	09/30/1980	ML032751669
4	Powertech (USA), Inc.'s - Submission of Application for a Nuclear Regulatory Commission Uranium Recovery License for its Proposed Dewey-Burdock In Situ Leach Uranium Recovery Facility in the State of South Dakota.	02/25/2009	ML091030707
5	NUREG-1910, Vol. 2, "Generic Environmental Impact Statement for In-Situ Leach Uranium Milling Facilities: Chapters 5 through 12 and Appendices A through G," Final Report.	05/31/2009	ML091480188
6	NUREG-1910, Vol. 1,"Generic Environmental Impact Statement for In-Situ Leach Uranium Milling Facilities, Chapters 1 Through 4, Final Report".	05/31/2009	ML091480244

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125		of Appearance of Grace Duga a Sioux Tribe in the Matter of	in on 02/19/201	0 ML100501645
126	Behalf of the Oglala	of Appearance of Travis E. Sti a Sioux Tribe in the Matter of I anium Recovery Facility.		0 ML100530128

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127	Behalf of the Oglala	f Appearance of Jeffrey C. Pa Sioux Tribe In the Matter of I nium Recovery Facility.		9/2010 ML10053020
128		Sioux Tribe Unopposed Motio File An Answer to Motion fo		6/2010 ML100570478
129		Sioux Tribe Proposed] Memo Motion for Extension of Time		6/2010 ML100570479
130	Extension of Time to Application Request	Sioux Tribe Request for 90-Da o File Request for Hearing on of Powertech (USA) Inc. Devolum Recovery Facility in Fall of, SD.	License vey-	6/2010 ML10057048 [.]
131	Motion for extension	lemorandum and Order [gran of time to file an answer for omitted by the Oglala Sioux T	entry of	1/2010 ML10060112
132	•	for Extension of Time to File and Request for Three (3) Ad		2/2010 ML10061000 [.]
133	-	se to Oglala Sioux Tribe Motion File a Request for Hearing.	on for 03/02	2/2010 ML10061062
134		aff's Opposition to Oglala Sione Deadline for Submitting H		2/2010 ML10061068

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135	Tribe - Memorandu	ment to 3-2-10 Answer of Oglum and Order (Protective Ordelosure of Sensitive Unclassification (SUNSI)).	er	03/02/2010	ML100620002
136	Tribe - Order of U.S	ment to 3-2-10 Answer of Ogl S.District Court (CO) [Grantin Part and Granting Dine's Cro	g BHP's	08/03/2009	ML100620003
137	2010/03/02-Answe Entry of a Protectiv	r of the Oglala Sioux Tribe to e Order.	Motion for	03/02/2010	ML100620004
138	•	nse to Proposed Intervenors' to File a Request for Hearing		03/03/2010	ML100621054
139		taff's Opposition to Request f he Deadline for Submitting H		03/03/2010	ML100621143
140	Order Governing th	Memorandum and Order (Prone Disclosure of Sensitive Under formation (SUNSI)).		03/05/2010	ML100640405
141	2010/03/05-Order o	of the Secretary.		03/05/2010	ML100640426
142	(USA) Incorporated Project Locality with	Resources Evaluation of Pow d's Proposed Dewey-Burdock hin the Southern Black Hills, (, South Dakota, Volume V, C	Uranium Custer and	03/31/2008	ML100670232

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143	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume V, Page 5.107 through Page 5.155.	03/31/2008	ML100670240
144	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume V, Page 5.157 through Page 5.205.	03/31/2008	ML100670250
145	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume V, Page 5.206 through Page 5.232.	03/31/2008	ML100670255
146	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume II, Cover through Page 5.243.	03/31/2008	ML100670257
147	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume II, Page 5.244 through Page 5.303.	03/31/2008	ML100670258
148	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume II, Page 5.304 through Page 5.365.	03/31/2008	ML100670259
149	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume II, Pages 5.366 through Page 6.11.	03/31/2008	ML100670261
150	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume II, Page 6.43 though Page 6.91.	03/31/2008	ML100670267

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151	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume II, Page 6.92 through Page 6.182.	03/31/2008	ML100670277
152	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume III, Cover through Page 6.133.	03/31/2008	ML100670280
153	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume III, Page 6.134 through Page 6.183.	03/31/2008	ML100670286
154	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume III, Page 6.184 through Page 6.237.	03/31/2008	ML100670289
155	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume I, Cover through Page 1.1.	03/31/2008	ML100670302
156	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Volume I, Page 1.2 through Page 4.18.	03/31/2008	ML100670309
157	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Vol. 1, Pages 5.1 through 5.52.	03/31/2008	ML100670314
158	A Level III Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Pages 5.53 through 5.106.	03/31/2008	ML100670318

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159	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Co., South Dakota, Pages 6.238 t	Jranium uster and	03/31/2008	ML100670363
160	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Clay, South Dakota, Pages 6.299 to 1997.	Jranium uster and	03/31/2008	ML100670365
161	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Clay, South Dakota, Pg. 6.361 - Pg	Jranium uster &	03/31/2008	ML100670366
162	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Co., South Dakota, Addendum 2, ge 45.	Jranium uster and	03/31/2008	ML100670466
163	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Claron, South Dakota, Addendum 2, Page 106.	Jranium uster and	03/31/2008	ML100670472
164	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Classian, South Dakota, Addendum 2, Page 166.	Jranium uster and	03/31/2008	ML100670474
165	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Cray, South Dakota, Addendum 2, pendix D.	Jranium uster and	03/31/2008	ML100670478

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(USA) Incorporated's Proposed Dewey-Burdock Uranium Project Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota, Vol. IV, Cover through

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167	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Couth Dakota, Addendum 1, et 44.	Jranium uster and	03/31/2008	ML100670483
168	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Couth Dakota, Addendum 1, age 104.	Jranium uster and	03/31/2008	ML100670485
169	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Couth Dakota, Addendum 1, Page 162.	Jranium uster and	03/31/2008	ML100670487
170	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Consolute South Dakota, Addendum 1, bendix F.	Jranium uster and	03/31/2008	ML100670490
171	(USA) Incorporated Project Locality with	Resources Evaluation of Power's Proposed Dewey-Burdock Unin the Southern Black Hills, Consolute South Dakota, Volume 2, Consolute Consolute 2, Consolute 2	Jranium uster and	01/14/2009	ML100670492
172		nent - Summary [authored by y and Hydrology in Uranium A Hills.		03/09/2010	ML100680002
173	2010/02/26-Attachn	nent - Affidavit of Dayton O. H	yde.	02/26/2010	ML100680003

2010/03/05-Attachment - Affidavit of Susan Henderson.

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ML100680004

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175		nent - Affidavit of Lilias Jarding Clean Water Alliance.	03/08/2010	ML100680005
176	2010/03/05-Attachm Heckenlaible].	nent - Petitioner Declaration [G	Gary 03/08/2010	ML100680006
177	2010/03/07-Attachm Jones Jarding].	nent - Petitioner Declaration [L	ilias C. 03/07/2010	ML100680007
178		nent - Petitioner Declaration [D rector and on behalf of Alignin].		ML100680008
179	2010/03/05-Attachm P. Ebert].	nent - Petitioner Declaration [T	heodore 03/05/2010	ML100680009
180	2010/03/08-Consolid for Leave to Intervel	dated Request for Hearing and ne.	d Petition 03/08/2010	ML100680010
181	2010/03/04-Attachm	nent - [LaGarry] Curriculum Vit	ae. 03/04/2010	ML100680011
182		nent - [Moran] Expert Opinion- Dewey-Burdock License Applic		ML100680012

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183	2010/03/08-Attachment - [Moran] Curriculum Vitae.	03/09/2010	ML100680013
184	2010/01/14-Attachment - [Redmond] Expert Opinio	n. 01/14/2010	ML100680014
185	2010/03/08-Attachment - [Redmond] Curriculum Vi	tae. 03/08/2010	ML100680015
186	2010/03/08-Attachment - [LaGarry] Expert Opinion Regarding The Proposed Dewey-Burdock Project I Mine Near Edgemont, South Dakota.	03/08/2010 SL	ML100680016
187	2010/03/08-Attachment - Petitioner Declaration [Da Frankel].	vid 03/08/2010	ML100680017
188	2010/03/08-Notice of Appearance of David Frankel behalf of multiple petitioners.	on 03/08/2010	ML100680018
189	2010/03/09-Non-Disclosure Affidavit [Jeffrey C. Par	rsons]. 03/09/2010	ML100680434
190	2010/03/09-Non-Disclosure Affidavit [Grace Dugan]. 03/09/2010	ML100680535

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191	Administrative Judg Consolidated Requ	randum of the Secretary to the ge, referring to the Board the lest for Hearing and Petition fo itted by David Frankel et al.		ML100700526
192		taff Notification of Sensitive safeguards Information (SUNS	03/11/2010 I) Mailing.	ML100700703
193	Board (to Preside 0	shment of Atomic Safety and L Over the Powertech (USA) Inc. anium Recovery Facility procee	(Dewey-	ML100710413
194	2010/03/12-Non-Di	sclosure Affidavit of Travis Stil	ls. 03/12/2010) ML100730028
195	2010/03/12-Notice Travis E. Stills.	of Filing of Non-Disclosure Aff	idavit for 03/12/2010) ML100730029
196		taff Notification of Sensitive safeguards Information (SUNS	03/15/2010 I) Mailing) ML100740357
197	2010/03/22-Notice behalf of multiple p	of Appearance of Bruce Elliso etitioners.	n on 03/22/2010) ML100810081
198		lotion for Extension of Time for and to Respond to Request for) ML100900058

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199	2010/04/01-Board (Time to Powertech	Order (Granting Motion for Extended USA, Inc.)	ention of 04/01/2010	ML100910251
200	2010/04/04-Exhibit Moran.	10 - Declaration of Dr. Robert	E. 04/04/2010	ML100960635
201	175/871SL, In-Situ	3 - (Abstract) USGS 2009 IAE Recovery Uranium Mining in the ction & Remediation Issues.		ML100960636
202	Suppl. 1, 2 & 3 (Dra	6 - EPA Comments on NUREO aft SEIS for Three Wyoming U transmittal email from James H	ranium	ML100960637
203	2010/02/26-Exhibit	9 - Affidavit of Dayton Hyde.	02/26/2010	ML100960638
204	2010/04/02-Exhibit	8 - Declaration of Denise Mest	teth. 04/02/2010	ML100960639
205	1143, "Groundwate	4 - USGS Open File Report 20 er Restoration at Uranium In-Si outh Texas Coastal Plain."		ML100960640
206		2 - State of WY Department of Ality Report of Investigation of F		7 ML100960641

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207	2010/04/01-Exhibit 7	- Declaration of Wilmer Meste	eth. 04/01/2010	ML100960642
208	2010/03/02-Exhibit 5 Briefing on Uranium F	- Transcript of NRC Commiss Recovery.	ion 03/02/2010	ML100960643
209		- State of WY Department of y Notice of Violation Issued to	03/07/2008 Power	ML100960644
210	2010/04/06-Petition to of the Oglala Sioux T	o Intervene and Request for H ribe.	learing 04/06/2010	ML100960645
211		I - NOAA National Weather Sons & Tornadoes Forecast d City, SD.	ervice 04/05/2010	ML100960646
212		ronmental Comments on Pow ect, Custer and Fall River Cou		ML100970556
213	Corporation's Respon	Powertech (USA) Uranium nse to Consolidated Petitioner g/Petition for Intervention.	04/12/2010 s	ML101020722
214	2010/04/12-NRC Stat Consolidated Petition	ff's Response to Hearing Requers.	uest of 04/12/2010	ML101020723

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215		ration of Service for NRC Staffing Request of Consolidated Po		0 ML101030079
216	2010/04/13-Erratun Request of Consoli	n to NRC Staff's Response to dated Petitioners.	Hearing 04/13/201	0 ML101031406
217		ner's Consolidated Reply to Ap wers to Hearing Request/Petit	-	0 ML101100001
218	"Petitioner's Conso	ners Certificate of Service [for lidated Reply to Applicant and earing Request/Petition to Inte		0 ML101110751
219	Regarding Request	of April 8, 2010 Teleconferen t for Additional Information, Po ed Dewey-Burdock In Situ Red	owertech	0 ML101120080
220	Louis Redmond Op neighboring areas	ment to 4/30/10 Petitioners' Re pinion Letter (review of areas of of concern dealing with current as of the Black Hills and adjoin	or t mining	0 ML101200674
221	2010/04/30-Petition Contention Based of	ners' Request for Leave to File on SUNSI Material.	a New 04/30/201	0 ML101200675
222	Louis Redman Opir	ment to 4/30/10 Petitioners' Renion Letter (Evaluation of a Renion Powertech, Inc., dated 3/2	port by	0 ML101200676

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223	2010/04/30-Attachr Louis Redmond CV	ment to 4/30/10 Petitioners' Re	equest - 04/30/201	0 ML101200677
224	• • •	ant Powertech (USA) Inc.'s Resioux Tribe's Request for a r Intervention.	sponse to 05/03/201	0 ML101230722
225	2010/05/03-NRC S Hearing Request.	taff's Response to Oglala Siou	ıx Tribe's 05/03/201	0 ML101230726
226		ota Re: Underground Injection for Powertech's Dewey-Burdoo		0 ML101260024
227	Motion for Extension	eed Memorandum and Order [0 on of Time for the Oglala Sioux and Applicant Responses to the Hearing].	Tribe to	0 ML101290019
228	the Oglala Sioux Tr	osed Motion for Extension of T ribe to Reply to NRC Staff and es to the Tribe's Request for H		0 ML101290020
229	2010/05/10-Board (Extension of Time)	Order (Granting Unopposed M	lotion for 05/10/201	0 ML101300718
230		ment to Oglala Sioux Tribe Re lts for Custer County, South D 0 and 01/31/2010.	. •	0 ML101340868

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231	Letter to Powertech Information to Supp	ment to Oglala Sioux Tribe Report from NRC re Request for Adort Environmental Review of Infor Powertech (USA) Inc. Developments of the Recovery Project.	ditional Proposed	/2010 ML101340869
232		o NRC Staff and Applicant Re tervene and Request for Heari	•	/2010 ML101340870
233		ment to Oglala Sioux Tribe Re lts for Fall River County, betwo /31/2010.	,	/2010 ML101340871
234	Letter from SD DEN Injection Control Pe	ment to Oglala Sioux Tribe Rep NR to Powertech re Undergrou ermit Application, Dewey-Burd and Custer Counties, South Da	ind ock	/2010 ML101340872
235	2010/05/17-Board (Order (Setting Oral Argument)	. 05/17	7/2010 ML101370310
236		taff's Response to Consolidate tion Filed April 30, 2010.	ed 05/21	/2010 ML101410541
237	Corporation's Resp	ant Powertech (USA) Uranium onse to Consolidated Petitione to File a New Contention Base	ers'	/2010 ML101430009
238	2010/03/28-Declara Thomas Ballanco to	ation [of Dayton Hyde authoriz o represent him].	ing 03/28	/2010 ML101470181

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239	2010/03/28-Notice of [on behalf of Dayton	Appearance of Thomas J Ba Hyde].	llanco 03/28/2010	ML101470182
240	2010/06/01-Board Or Argument).	der (Providing Details for Ora	o6/01/2010	ML101520443
241		e of Service [for Notice of as Ballanco on behalf of Day	06/01/2010 con	ML101520651
242	-	ot of Oral Argument held Tues ter, SD, Pages 1 - 273.	day, 06/08/2010	ML101660721
243	-	ot of Oral Argument held Wed ter, SD, Pages 274-405.	nesday, 06/09/2010	ML101670389
244	2010/06/23-Board Or Transcript Correction	der (Establishing Date for Pros).	oposed 06/23/2010	ML101740221
245	2010/06/28-NRC Stat	ff's Proposed Transcript Corre	ections. 06/28/2010	ML101790258
246	2010/06/28-Certificate Proposed Transcript	e of Service for NRC Staff's Corrections.	06/28/2010	ML101790259

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247	2010/07/02-Notice of Appearance: Change of Law F Name.	irm 07/02/2010	ML101830201
248	2010/07/02-Powertech (USA) Uranium Corporation's Proposed Transcript Corrections.	o7/02/2010	ML101830210
249	2010/07/02-Certificate of Service for Powertech (US Uranium Corporation's Proposed Transcript Correcti	•	ML101830228
250	2010/07/02-Certificate of Service for Notice of Appearance; Change of Law Firm Name.	07/02/2010	ML101830237
251	2010/07/09-Board Order (Adopting Transcript Corrections).	07/09/2010	ML101900439
252	2010/07/09-Board Memorandum (Notice Pursuant to C.F.R. Section 2.309(i)).	07/09/2010	ML101900442
253	2010/07/16-Exhibit A to Petitioners Ebert's Motion R Invite to Lakota Ceremony. Handwritten Invitation from Theodore P. Ebert.		ML101970569
254	2010/07/16-Petitioners Ebert's Motion Re: Invite to L Ceremony.	akota 07/16/2010	ML101970570

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255	2010/07/20-Certifica Untimely Filing.	te of Service for Motion to Per	mit 07/20/2010	ML102010743
256	Alternatively, Taking	o Permit Untimely Filing of or Judicial Notice of the SD DEN Cited at 6/8-9/10 Hearing.	07/20/2010 NR	ML102010744
257	DENR Letter to Pow Control Permit Applie	or Motion to Permit Untimely Fertech re Underground Injection cation, Dewey-Burdock Projectunties, South Dakota.	on	ML102010745
258	2010/07/26-Respons Regarding Invite to L	se to Consolidated Petitioners Lakota Ceremony.	07/26/2010	ML102070429
259		te of Service for Response to ners' Regarding Invite to Lako	07/26/2010 ta	ML102070434
260		aff's Opposition to Petitioner T e Board to Convene a Traditio		ML102070506
261		aff's Opposition to Consolidate o Permit Untimely Filing.	d 07/30/2010	ML102110327
262	2010/07/30-Respons for Untimely Filing.	se to Consolidated Petitioners	Motion 07/30/2010	ML102110477

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263	2010/08/05-Board Memorandum and Order (Ruli Petitions to Intervene and Requests for Hearing) 16).	•	ML102170300
264	2010/08/05-Board Order (Denying Motion to Perr Untimely Filing).	mit 08/05/2010	ML102170312
265	2010/08/05-Board Order (Denying Motion Re: Inv Lakota Ceremony).	vite to 08/05/2010	ML102170316
266	2010/08/13-Board Order (Scheduling Initial Telep Prehearing Conference Call).	ohone 08/13/2010	ML102250319
267	2010/08/13-NRC Staff's Notification Under 10 C. Section 2.1202(b)(2).	F.R. 08/13/2010	ML102250489
268	2010/08/13-Intervenors' Response to Memorando Order Requiring Election of Petitioners Henderso Frankel to Proceed Individually or Through CWA Respectively.	n and) ML102270001
269	2010/08/15-Certificate of Service for Intervenors' Response to Memorandum and Order Requiring of Petitioners Henderson and Frankel to Proceed Individually or Through CWA and ARM Respective	Election	ML102270002
270	2010/08/16-[NRC Staff] Motion For Clarification F Scope Of Admitted Contentions.	Regarding 08/16/2010	ML102280595

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272	2010/08/20-Board Notice of Hearing	08/20/	2010 ML102320175
273	2009/04/07 Powertech Dewey-Burdock LA H1601-1 Land Use Planning Handbook.pdf	<u> </u>	2009 ML102320588
274	2010/08/20 Powertech Dewey-Burdock LA H1601-1 Land Use Planning Handbook.pd NEPA Handbook.pdf		2010 ML102320589
275	2009/03/03 Powertech Dewey-Burdock LA Service contact for Powertech	A - Forest 03/03/	2009 ML102320729
276	2010/08/20 Powertech Dewey-Burdock LA Forest Service contact for Powertech	a - public email 08/20/	2010 ML102320730
277	2009/10/06 Powertech Dewey-Burdock LA Powertech's Dewey-Burdock letter	A - RE: 10/06/	2009 ML102320731
278	2009/10/06 Powertech Dewey-Burdock LA Dewey-Burdock letter	a - Powertech's 10/06/	2009 ML102320732

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279	2010/08/20 Powertech Powertech acceptance	Dewey-Burdock LA - public	email	08/20/2010	ML102320733
280		Dewey-Burdock LA - FW: [Application Supplement	Dewey-	08/21/2009	ML102320734
281		Dewey-Burdock LA - public icense Application Supplen		08/20/2010	ML102320735
282	2009/06/25 Powertech supplemental documen	Dewey-Burdock LA - RE: L its	ist of	06/25/2009	ML102320736
283	2009/06/25 Powertech supplemental documen	Dewey-Burdock LA - Re: L its	ist of	06/25/2009	ML102320737
284	2009/06/25 Powertech supplemental documen	Dewey-Burdock LA - List o	f	06/25/2009	ML102320738
285		Dewey-Burdock LA - RE: st of supplemental informati	on	06/22/2009	ML102320739
286		Dewey-Burdock LA - FW: at of supplemental informati	on	06/19/2009	ML102320740

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288	2010/08/16 Powerte files Part 3 from Var	ch Dewey-Burdock LA - Powe ughese	rtech 08/16/2010	ML102320743
289	2010/08/16 Powerte files Part2 from Varu	ch Dewey-Burdock LA - Powe ughese	rtech 08/16/2010	ML102320744
290	2010/08/20 Powerte	ch Dewey-Burdock LA -	08/20/2010	ML102320747
291	2010/08/20 Powerte	ch Dewey-Burdock LA -	08/20/2010	ML102320748
292	2010/08/20 Powerte Earthquake Search	ch Dewey-Burdock LA - NEIC Results	: 08/20/2010	ML102320749
293		ch Dewey-Burdock LA - South arthquakes in South Dakota	Dakota 08/20/2010	ML102320750
294	2010/08/20 Powerte	ch Dewey-Burdock LA -	08/20/2010	ML102320751

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297	2010/08/20 Powert	ech Dewey-Burdock LA -	08/20/201	ML102320754
298	National Park - Abs	ech Dewey-Burdock LA - Wind stract - Geology of the Jewel C r County, South Dakota (U.S.	Cave SW	ML102320755
299	2010/08/20 Powert references	ech Dewey-Burdock LA - Hydi	ro website 08/20/201	0 ML102320756
300		ech Dewey-Burdock LA - Publ n Powertech on April 8, 2010	lic 04/05/201	0 ML102350710
301		ech Dewey-Burdock LA - FW: nference with Powertech on A		0 ML102350711
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303	2010/08/17 Powertech Dewey-Burdock LA -	08/17/2010	ML102350713
304	2010/08/20 Powertech Dewey-Burdock LA - Emailin Public Hydro Units.pdf	ng: 08/20/2010	ML102360030
305	2010/08/20 Powertech Dewey-Burdock LA - Emailin Public Hydro.pdf	ng: 08/20/2010	ML102360033
306	2010/08/20 Powertech Dewey-Burdock LA - Emailin Public hydrology.pdf	ng: 08/20/2010	ML102360035
307	2010/08/20 Powertech Dewey-Burdock LA - Emailin Public Stream Loss.pdf	ng: 08/20/2010	ML102360036
308	2010/04/01 Powertech Dewey-Burdock LA - Powert Dewey-Burdock Teleconference Details	ech 04/01/2010	ML102360045
309	2009/11/24 Powertech Dewey-Burdock LA - FW: Ac Request: Environmental Report Plates	ction 11/24/2009	ML102360046
310	2009/06/19 Powertech Dewey-Burdock LA - Powert letter and list of supplemental information	ech 06/19/2009	ML102360047

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311		ech Dewey-Burdock LA - Requeed Dewey-Burdock Project	uest for 05/28/2009	ML102360049
312		ech Dewey-Burdock LA - FW: 9 Visit to Powertech Dewey-B	09/02/2009 urdock	ML102360080
313		ech Dewey-Burdock LA - RE: 9 Visit to Powertech Dewey-B	09/02/2009 urdock	ML102360083
314		ech Dewey-Burdock LA - FW: 9 Visit to Powertech Dewey-B	09/03/2009 urdock	ML102360086
315		ech Dewey-Burdock LA - NUR ing of Actinides.pdf - Adobe F		ML102370307
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319	2010/08/24 Powertech Do Monthly Hearing File Upo	ewey-Burdock LA - Crow E lates	Butte 08/24/2010	ML102370319
320	2010/08/24 Powertech Do Radiological_Site_Charac Adobe Reader	ewey-Burdock LA - cterizationsGamma.7[1]	08/24/2010 .pdf -	ML102370325
321	2010/08/24 Powertech Do Standard Bioassay Progr Reader	ewey-Burdock LA - ANSI ams for Uranium.pdf - Add	08/24/2010 obe	ML102370329
322	2010/08/24 Powertech Doman MARSSIM overview.pdf -	ewey-Burdock LA - Abelqu Adobe Reader	uist 08/24/2010	ML102370331
323		ewey-Burdock LA - Emailir am presentation see UO4.	•	ML102370335
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325	2010/08/24 Powertech Do solubility.pdf - Adobe Rea		08/24/2010	ML102370340
326	2010/08/24 Powertech Do for U Ore Concentrates.p	ewey-Burdock LA - ASTM odf - Adobe Reader	Specs 08/24/2010	ML102370341

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327	2010/08/24 Powerteck dryer temps.pdf - Ado	n Dewey-Burdock LA - yellov be Reader	vcake 08/24/2010	ML102370342
328		n Dewey-Burdock LA - Urani is.pdf - Adobe Reader	um 08/24/2010	ML102370346
329		n Dewey-Burdock LA - NURI SL.pdf - Adobe Reader	EG CR- 08/24/2010	ML102370354
330	2010/08/24 Powertecl protection for mining.p	n Dewey-Burdock LA - Austr odf - Adobe Reader	alian rad 08/24/2010	ML102370357
331		n Dewey-Burdock LA - Huma U Solubility.pdf - Adobe Rea		ML102370867
332	2010/08/24 Powertecl radon paper.pdf - Ado	n Dewey-Burdock LA - Kusn bbe Reader	etz 08/24/2010	ML102370869
333		n Dewey-Burdock LA - Natio f DU Risk.pdf - Adobe Reade		ML102370870
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336		ech Dewey-Burdock LA - Johns icle.pdf - Adobe Reader	son U 08/24/2010	ML102370876
337		ech Dewey-Burdock LA - Whic ticle.pdf - Adobe Reader	ker Nal 08/24/2010	ML102371071
338		ech Dewey-Burdock LA - EPA g Sites.pdf - Adobe Reader	FEIS 08/24/2010	ML102371079
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344		ech Dewey-Burdock LA - ANS at Nuclear Facilities (1999).pd		ML102371105
345		ech Dewey-Burdock LA - DOE tal Monitoring Guidance.pdf - /		ML102371113
346		ech Dewey-Burdock LA - 10 C pdf - Adobe Reader	CFR 835 08/24/2010	ML102371123
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352	2010/08/24 Powerte 5400.5.pdf - Adobe	ech Dewey-Burdock LA - DOE Reader	Order 08/	/24/2010	ML102371148
353		ech Dewey-Burdock LA - anal on or near uranium .pdf - A		/24/2010	ML102371151
354		ech Dewey-Burdock LA - HP N U Facilities 2000.pdf - Adobe		/24/2010	ML102371155
355		ech Dewey-Burdock LA - HP N U Facilities 2004.pdf - Adobe		/24/2010	ML102371158
356	2010/08/24 Powerte references Powerte	ech Dewey-Burdock LA - Publ ch	ic HP 08/	/24/2010	ML102371160
357	2010/05/24 Powerte wokshop - Our Slide	ech Dewey-Burdock LA - NMA es	/NRC U 05/	/24/2010	ML102371167
358	2010/01/21 Powerte Workshop Presenta	ech Dewey-Burdock LA - Den ation 11/09	ver HP 01/	/21/2010	ML102371172

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360	2009/01/07 Powerted Paper	h Dewey-Burdock LA - F	RE: ICEM '07	01/07/2009	ML102371177
361	2009/09/21 Powerted Expert Q8456	h Dewey-Burdock LA - F	HPS Ask the	09/21/2009	ML102371219
362	2008/09/11 Powerted Response for Ludlum	ch Dewey-Burdock LA - E n Model 44-10	Energy	09/11/2008	ML102371221
363	2008/09/15 Powerted Monitoring: The two p	h Dewey-Burdock LA - N papers	Nal Gamma	09/15/2008	ML102371225
364		ch Dewey-Burdock LA - E es for Measurement of R i - Adobe Reader		08/25/2010	ML102371227
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368	2010/08/25 Powertech Dev Testing Method 6020a	vey-Burdock LA - EPA S	W-846 08/25/2010	ML102371234
369	2010/08/25 Powertech Dev Calculating Fugitive Air Em	•	08/25/2010 der	ML102371237
370	2008/09/16 Powertech Dev 44-10	vey-Burdock LA - Ludlur	n Model 09/16/2008	ML102371243
371	2010/08/25 Powertech Dev Standard Dealing with Oulid	-	08/25/2010	ML102371244
372	2010/08/25 Powertech Dev 44-10 manual.pdf	vey-Burdock LA - Ludlur	n Model 08/25/2010	ML102371298
373	2010/08/25 Powertech Dev NIST/SEMATECH e-Handb		08/25/2010 ds	ML102371300
374	2010/08/25 Powertech Dev Labs_2010_RadChem_v0-		y 08/25/2010	ML102371301

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375	2010/08/25 Powertech Dewey-Burdon Burdock NOI	ck LA - FW: Do	ewey- 08/25/201	0 ML102371335
376	2010/08/25 Powertech Dewey-Burdock NOI	ck LA - FW: Do	ewey- 08/25/201	0 ML102371336
377	2010/08/25 Powertech Dewey-Burdock application issues for Dewey Burdock		C 08/25/201	0 ML102371365
378	2010/08/25 Powertech Dewey-Burdon Statistical Methods R.L. Ott and M. Le			0 ML102380024
379	2010/08/26-Certificate of Service for Response to NRC Staff's Motion for 0		08/26/201	0 ML102380598
380	2010/08/26-[Powertech's] Response for Clarification.	to NRC Staff N	Motion 08/26/201	0 ML102380606
381	2009/11/24 Powertech Dewey-Burdomeeting to discuss Powertech Inc. plauranium		oposed 11/24/200	9 ML102380609
382	2010/08/26 Powertech Dewey-Burdo Dakota Tribal Chairman and Tribal H Offices			0 ML102380613

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383	2010/08/26 Powertech Dewey 106 MOAs	/-Burdock LA - FW: So	ection 08/26/2010	ML102380618
384	2010/08/26 Powertech Dewey 106 MOAs	/-Burdock LA - FW: Se	ection 08/26/2010	ML102380619
385	2010/08/31-Board Order (Res	scheduling Conference	e Call). 08/31/2010	ML102430431
386	2010/09/02 Powertech Dewey Staff Correspondence with Og			ML102450109
387	2010/09/01-Consolidated Inte for Leave to Reply to Applicar Motion for Clarification.			ML102450202
388	2010/09/01-Consolidated Inte to Make Filings by E-Mail.	rvenors' Unopposed N	Motion 09/01/2010	ML102450203
389	2010/09/02-Joint Motion for E Initial Discovery.	xtension of Time to P	ovide 09/02/2010	ML102450351
390	2010/09/02-Board Order (Gra Extension of Time).	nting Joint Motion for	09/02/2010	ML102450625

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391	_	oux Tribe Invitation for Formal the Section 106 of the Nationa on Act.	09/08/2010 I	ML102450647
392		ech Dewey-Burdock LA - RE: A wey-Burdock SEIS.	d 01/29/2010	ML102460159
393		ech Dewey-Burdock LA - RE: ion Fed Reg Notice?	12/09/2009	ML102460176
394	2010/09/02-Notice Counsel for Oglala	of Withdrawal by Grace Dugan Sioux Tribe.	as 09/02/2010	ML102460314
395	2010/04/08 Powerto HA-745-A Introduct	ech Dewey-Burdock LA - FW: L ion	JSGS 04/08/2010	ML102460351
396	•	oux Tribe Invitation for Formal the Section 106 of the Nationa on Act.	09/10/2010 I	ML102460395
397		of Appearance of Grace Dugan g for Responsible Mining.	as Co- 09/03/2010	ML102460585
398		nor Declaration by David Franko ace Dugan to represent Aligning g as Co-Counsel).	•	ML102460586

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400		ech Dewey-Burdock LA - 2010/ EIS_Comments Resource	02/09 09/08/2010	ML102510118
401	2010/09/07 Powerte	ech Dewey-Burdock LA -	09/07/2010	ML102510201
402	2010/09/07 Powerte	ech Dewey-Burdock LA -	09/07/2010	ML102510213
403	2010/09/08 Powerte	ech Dewey-Burdock LA -	09/08/2010	ML102510214
404	2010/09/08-Board C Part Motion for Clar	Order (Granting in Part and Der ification).	nying in 09/08/2010	ML102510353
405	2010/09/08 Powerte	ech Dewey-Burdock LA -	09/08/2010	ML102510492
406	2010/09/08 Powerte	ech Dewey-Burdock LA -	09/08/2010	ML102510496

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408	2010/09/08 Powertech Dewey-Burdock LA - 02/ Notice of Intent to prepare a SEIS for the propos Powertech, Inc. Uranium In Situ Recovery Facilit River and Custer Counties SD	sed	ML102510502
409	2010/09/08 Powertech Dewey-Burdock LA - 02/ Notice of Intent to prepare a SEIS for the propos Powertech, Inc. Uranium In Situ Recovery Facilit River and Custer Counties SD	sed	ML102510504
410	2010/09/08 Powertech Dewey-Burdock LA - FW 02/17/2010 Notice of Intent to prepare a SEIS for proposed Powertech, Inc. Uranium In Situ Recordation Facility in Fall River and Custer Counties SD	r the	ML102510506
411	2010/09/08 Powertech Dewey-Burdock LA - 02/2 Notice of Intent to prepare a SEIS for the propose Powertech, Inc. Uranium In Situ Recovery Facilit River and Custer Counties SD	sed	ML102510507
412	2010/09/08 Powertech Dewey-Burdock LA - 02/ Notice of Intent to prepare a SEIS for the propos Powertech, Inc. Uranium In Situ Recovery Facilit River and Custer Counties SD	sed	ML102510509
413	2010/09/08 Powertech Dewey-Burdock LA - 03/0 Dewey-Burdock_SEIS_Comments Resource ML102380604	03/2010 09/08/2010	ML102510590
414	2010/09/08 Powertech Dewey-Burdock LA - Mar 2010 Dewey-Burdock_SEIS_Comments Resour		ML102510597

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415		ech Dewey-Burdock LA - 02/0 IS_Comments Resource	9/2010 09/08/2	010 ML102510600
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417		ech Dewey-Burdock LA - Febr ck_SEIS_Comments Resourd	· · · · · · · · · · · · · · · · · · ·	010 ML102520061
418		ech Dewey-Burdock LA - Nove eting to discuss Powertech Ind IL102380614		010 ML102520065
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420		k Sioux Tribe Invitation for Fo the Section 106 of the Nation n Act.		010 ML102520156
421		Santee Sioux Tribe Invitation Under the Section 106 of the Act.		010 ML102520194
422		e Sioux Tribe Invitation for Fo the Section 106 of the Nation n Act.		010 ML102520220

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423		River Sioux Tribe Invitation fo the Section 106 of the National		ML102520239
424		Sioux Tribe Invitation for Formathe Section 106 of the Nation n Act.) ML102520282
425		Vahpeton Oyate Invitation for the Section 106 of the Nation n Act.) ML102520298
426	_	Rock Sioux Tribe Invitation for the Section 106 of the Nation Act.		ML102520308
427		ioux Tribe Invitation for Forma the Section 106 of the Nation n Act.		ML102520319
428	•	lidatsa & Arikara Nation Invita n Under the Section 106 of the n Act.) ML102520368
429		Tribe Invitation for Formal the Section 106 of the Nation Act.	09/10/2010 al) ML102520393
430		ux Indian Community Invitation n Under the Section 106 of the n Act.) ML102520486

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431		Cheyenne Tribe Invitation for Find the Section 106 of the Nation on Act.) ML102520504
432		Arapaho Tribe Invitation for Fo the Section 106 of the Nation on Act.		ML102520520
433		hoshone Tribe Invitation for For the Section 106 of the Nation on Act.		ML102520553
434	2010/09/13 Powert Map	ech Dewey-Burdock LA - Burd	dock Topo 09/13/2010	ML102560037
435	2010/09/13 Powertoof Inyan Kara	ech Dewey-Burdock LA - Stra	tigraphy 09/13/2010) ML102560038
436		ech Dewey-Burdock LA - Urar rer County SD 1955	nium 09/13/2010	ML102560160
437	2010/09/13 Powert Data in Black Hills	ech Dewey-Burdock LA - Sele Area, SD	ected Well 09/13/2010) ML102560202
438	2010/09/13 Powert Hydro Data Plates	ech Dewey-Burdock LA - Sele	ected 09/13/2010	ML102560203

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440	2010/09/13 Powertech D the Dewey Quad Wyomir	ewey-Burdock LA - Geolog ng-SD	gy of 09/13/2010	ML102560206
441		ewey-Burdock LA - Geolog and Custer Counties SD	gy of 09/13/2010	ML102560208
442	2010/09/13 Powertech D County Plates	ewey-Burdock LA - Fall Ri	ver 09/13/2010	ML102560209
443		ewey-Burdock LA - NURE r ISL uranium extraction lic		ML102560212
444	2010/09/13 Powertech D Regulatory Guides 4.15,	ewey-Burdock LA - NRC 3.46, 3.50, 3.56, 3.59, 3.6	09/13/2010 3, 4.14	ML102560257
445	2010/09/13 Powertech D Regulatory Guides 8.36, 8.30, 8.31, 8.34	ewey-Burdock LA - NRC 8.10, 8.13, 8.22, 8.25, 8.2	09/13/2010 6, 8.29,	ML102560310
446	2010/09/13 Powertech D Quad Plate 2	ewey-Burdock LA - Burdoo	ck 09/13/2010	ML102560312

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447	2010/09/13 Powertech Burdock GIS Model, Pu	Dewey-Burdock LA - Dewe ublic Land Survey File	y- 09/13/2010	ML102560321
448	2010/09/13-Applicant F Corporation's Initial Ma	Powertech (USA) Uranium ndatory Disclosures.	09/13/2010	ML102560549
449		t A to Applicant Powertech losures - First Update Scho	•	ML102560551
450	Initial Mandatory Disclo	t B to Applicant Powertech osures - A Level III Cultural of Powertech (USA) Incorpo ock Uranium Project Localit s.	prated's	ML102560553
451		NRC to Board transmitting , privilege logs and hearing		ML102560555
452	2010/09/13-Intervenor's CFR 2.336.	s Joint Initial Disclosures Ui	nder 10 09/13/2010	ML102560562
453	• •	Powertech (USA) Inc.'s Initia : Affidavit of Richard E. Blu		ML102571455
454	2010/09/14-Consolidate Unopposed Motion to M	ed Intervenors' Withdrawal Make Filings by E-mail.	of 09/14/2010	ML102571925

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455	2010/09/16-Board Order (Granting to File by E-mail).	Withdrawal of M	lotion 09/16/2010	ML102590128
456	Plan of Study for the Black Hills Hydwebsite http://sd.water.usgs.gov/pu84.html	•		ML102720139
457	Selected Hydrologic Data Through Black Hills, SD-website http://sd.water.usgs.gov/pubs/abstr			ML102720169
458	Selected Hydrologic Data, Black Hil website http://sd.water.usgs.gov/pu 399.html.			ML102720185
459	BLM Lands Map.		09/29/2010	ML102720742
460	Burdock Area Map.		09/29/2010	ML102720747
461	South Dakota Survey Townships.		09/29/2010	ML102720757
462	Lakota Isopach Map.		09/29/2010	ML102720763

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463	Chilson Member Str	ucture Map.	09/29/2010	ML102720765
464	Dewey Map.		09/29/2010	ML102720771
465	Fall River Isopach.		09/29/2010	ML102720777
466	Fusion Isopach Map).	09/29/2010	ML102720782
467	BLM Land Map.		09/29/2010	ML102720784
468	Site Aerial Photos.		09/29/2010	ML102720785
469	Site Aerial Photos.		09/29/2010	ML102720792
470	Morrison Shale Isop	ach.	09/29/2010	ML102720795

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471	Jewel Caves Quadrangle Topo.	09/29/2010	ML102720796
472	Site Location Map.	09/29/2010	ML102720802
473	Dewey Location Map.	09/29/2010	ML102720804
474	Dewey Burdock Aerial Photos -2.	09/29/2010	ML102720807
475	More Dewey-Burdock Aerial Photo.	09/29/2010	ML102720810
476	Dewey-Burdock Aerial Photos-5.	09/29/2010	ML102720813
477	Aerial Photos-6.	09/29/2010	ML102720877
478	Aerial Photos-7.	09/29/2010	ML102720880

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479	Aerial Photos-8.		09/29/2010	ML102720882
480	Dewey-Burdock Mine Un	its.	09/29/2010	ML102720884
481	Modeled Topo Data.		09/29/2010	ML102720885
482	Modeled Topo Data-2.		09/29/2010	ML102720886
483	Modeled Topo Data-3.		09/29/2010	ML102720887
484	Modeled Topo Data-4.		09/29/2010	ML102720888
485	Modeled Topo Data-5.		09/29/2010	ML102720891
486	Modeled Topo Data-6.		09/29/2010	ML102720892

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487	Burdock Mine Unit Maps.	09/29/2010	ML102720894
488	Dewey Mine Unit Maps.	09/29/2010	ML102720895
489	Survey Sections-2.	09/29/2010	ML102720899
490	Survey Townships-2.	09/29/2010	ML102720902
491	Twentyone Divide Topo Quad.	09/29/2010	ML102720904
492	Open-File Report 99-602, "Selected Hydrogeologic for the Inyan Kara, Minnekahta, Minnelusa, Madisc Deadwood Aquifers in the Black Hills Area, South I	on, &	ML102720913
493	Selected Hydrologic Data, Through Water Year 19 Black Hills Hydrology Study, South Dakota - Power Hearing.		ML102730035
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506	2010/09/30 Powerte Clarifications for RA	ch Dewey-Burdock LA - RAI I-WR2 (2).docx	09/30/2010	ML102780110
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508		tice to Atomic Safety and Licer utstanding Scheduling Issues.	nsing 10/15/2010	ML102880808
509	2010/10/01 Powerte	ch Dewey-Burdock LA - Consu	ıltation 10/01/2010	ML103050026
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521	2010/11/22 Powertech Dewey-Burdock LA - NRC's Consultation letter for proposed Dewey-Burdock IS facility near Edgemont, SD	11/22/2010 R	ML103330220
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669	Recovery License F Dakota Technical R	oject Application for NRC Urani all River and Custer Counties, eport RAI Responses Volume rough Exhibit 2.7-M-3.	South	06/30/2011	ML11208B872
670	Recovery License F	pject Application for NRC Urani all River and Custer Counties, eport RAI Responses Volume rough 7.3-C-3.	South	06/30/2011	ML11208B925

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671	Technical Report R	Re: Acknowledgement of Rec Al Responses for the Propose Recovery Facility in Fall River a outh Dakota.	ed Dewey-	07/25/2011	ML112130388
672		el for NRC Staff to Board Trans e - August 1, 2011 Index.	smitting	08/01/2011	ML11213A348
673	Staff's Estimates of	el for NRC Staff to Board Proving Insulance Dates for Draft/Finants Associated with Review of ation.	•	08/01/2011	ML11213A349
674		ch (USA) Uranium Corporation Initial Mandatory Disclosures.	's	08/01/2011	ML11213A352
675		I Re: Acknowledgment of Red AI Responses for Proposed D Project.		07/25/2011	ML112140045
676	Recovery License F Dakota Technical F	oject Application for NRC Uran Fall River and Custer Counties Report RAI Responses Volume Brough Exhibit 2.9-K-2.	s, South	06/30/2011	ML112150229
677	NRC Information R	lubaugh of Powertech (USA) I equest Relating to Section 10 the Proposed Dewey-Burdock	6 and	08/12/2011	ML112170237
678	2011/07/29 Powerto Process (TCP)	ech Dewey-Burdock LA - RE:	106	07/29/2011	ML11241A093

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679	Enclosing the Trans	o James Laysbad of Oglala Sid script of the Information-Gathe lacted Survey Pertaining to De and and Crow Butte.	ering)/2011 ML112440097
680	Response Letter to	Standing Rock Sioux Tribe's	Question. 09/09)/2011 ML112440166
681		el for NRC Staff to Board Trans e - September 1, 2011 Index.	smitting 09/01	/2011 ML11244A082
682	Staff's Estimates of	el for NRC Staff to Board Provi f Issuance Dates for Draft/Fina its Associated with Review of ation.	•	/2011 ML11244A083
683		ech (USA) Inc., re: Response Il Historic Preservation Act Se		/2011 ML112700464
684	Response to Powe Revised Technical	rtech's Proposed Formatting for Report.	or 09/27	7/2011 ML112710011
685		el for NRC Staff to Board Trans e - October 3, 2011 Index.	smitting 10/03	3/2011 ML11276A124
686	Staff's Estimates of	el for NRC Staff to Board Provi f Issuance Dates for Draft/Fina ts Associated with Review of ation.	•	%/2011 ML11276A126

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687	Proposed Formattin Powertech (USA), In	ng for Revised Technical Repr nc.	ort for 09/29/201	1 ML112770012
688	Sioux Tribe Enclosing gathering Meeting a	to Steve Vance of Cheyenneing the Transcript of the Informand Unredacted Survey Pertarth Trend and Crow Butte.	mation-	1 ML112870601
689	Nation Tribe enclosing gathering Meeting a	to Jimmy Arterberry of Coma ing the Transcript of the Infor and Unredacted Survey Perta rth Trend and Crow Butte.	mation-	1 ML112870614
690	the Transcript of the	Dale Old Horn of CrowTribe of Information-gathering meeting to Dewey-Burdock tte.	ng and	1 ML112900075
691	Tribe Enclosing the	o Wanda Wells of Crow Cree Transcript of the Information acted Survey Pertaining to De id and Crow Butte.	-gathering	1 ML112900095
692	Tribe Enclosing the Gathering Meeting a	to Wilfred Ferris of Eastern S Transcript of the Information and Unredacted Survey Perta rth Trend and Crow Butte.	-	1 ML112900109
693	enclosing the Trans	Darrell Youpee of Fort Peck ⁻ cript of the Information-gathe acted Survey Pertaining to Dead and Crow Butte.	ering	1 ML112900120
694	Tribe enclosing the	Clarie Green of Lower Brule S Transcript of the Informationacted Survey Pertaining to De acted Crow Butte.	-gathering	1 ML112900189

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695	Business Committee Information-gatheric	Darlene Conrad of Northern A see enclosing the Transcript of ing Meeting and Unredacted S sy-Burdock North Trend and C	the Jurvey	1 ML112900197
696	Tribe enclosing the	Conrad Fisher of Northern Che Transcript of the Information-lacted Survey Pertaining to Dend and Crow Butte.	gathering	1 ML112900265
697	Oklahoma Enclosir gathering Meeting	Gordon Adams of Pawnee Nang the Transcript of the Inform and Unredacted Survey Pertainerth Trend and Crow Butte.	ation-	1 ML112900279
698	Nebraska Enclosin gathering Meeting	Gary Robinette of Ponca Trib g the Transcript of the Informa and Unredacted Survey Pertai orth Trend and Crow Butte.	ation-	1 ML112901070
699	Tribe Enclosing th gathering Meeting	Russell Eagle Bear of Rosebo e Transcript of the Information and Unredacted Survey pertai orth Trend and Crow Butte.	-	1 ML112901149
700	Nebraska enclosing gathering Meeting	Rick Thomas of Santee Sioux g the Transcript of the Informa and Unredacted Survey Pertai orth Trend and Crow Butte.	tion-	1 ML112901168
701	Sioux Tribe Enclos gathering Meeting	Waste Win Young of Standing the Transcript of the Informand Unredacted survey Pertainerth Trend and Crow Butte.	nation-	1 ML112901186
702	Tribes Enclosing th Gathering Meeting	o Elgin Crows Breast of Three ne Transcript of the Information and Unredacted Survey Perta orth Trend and Crow Butte.	٦-	1 ML112901200

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703	Enclosing the Trans	o Lana Gravatt of Yankton Sio script of the Information-Gathe lacted Survey Pertaining to De nd and Crow Butte.	ering	/20/2011	ML112901218
704	Sioux Tribe Enclosing gathering Meeting	o James B. Weston of Flandre ing the Transcript of the Inforn and Unredacted Survey Pertai orth Trend and Crow Butte.	nation-	/20/2011	ML112901334
705	enclosing the Trans	Anthony Morse of Lower Siouscript of the Information-gathe lacted Survey pertaining to Dend and Crow Butte.	ring	/20/2011	ML112901353
706	Wahpeton Lakota Information-gatheri	o Dianne Desrosiers of Sisset Fribe Enclosing the Transcript ng Meeting and Unredacted S y-Burdock North Trend and C	of the urvey	/20/2011	ML112901367
707	enclosing the Trans	Ardis Shaw of Spirit Lake Trib script of the Information-gathe acted survey pertaining to Dev nd and Crow Butte	ring	/20/2011	ML112901376
708	Revised Exhibit RA	Tech (USA) Inc. Transmitting the AI CH-1(2): Proposed Facilities p & Deep Disposal Showing A	8 &	/15/2011	ML112920159
709	Cultural Properties:	Information Related to Tradition; Dewey-Burdock, Crow Buttenutte License Renewal ISR Pro	North	/28/2011	ML112980555
710	SRIF Lead Researc	chers.	10/	/28/2011	ML112980561

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711	Cultural Properties:	Information Related to Tradi Dewey-Burdock, Crow Butte utte License Renewal ISR Pro	North	1 ML112990285
712	Cultural Properties:	Information Related to Trad Dewey-Burdock, Crow Butte utte License Renewal ISR Pro	North	1 ML113000084
713	Cultural Properties:	e: Information Related to Trac Dewey-Burdock, Crow Butte utte License Renewal ISR Pro	North	1 ML113000088
714	Traditional Cultural	tr. re: Information Related to Properties; Dewey-Burdock, and Crow Butte License Ren		1 ML113000093
715	Cultural Properties:	re: Information Related to Tra Dewey-Burdock, Crow Butte utte License Renewal ISR Pro	North	1 ML113000098
716	Cultural Properties:	: Information Related to Trad Dewey-Burdock, Crow Butte utte License Renewal ISR Pro	North	1 ML113000128
717	Cultural Properties:	e: Information Related to Trad Dewey-Burdock, Crow Butte utte License Renewal ISR Pro	North	1 ML113000142
718	Traditional Cultural	upee ltr. re: Information Rela Properties; Dewey-Burdock, and Crow Butte License Ren	Crow	1 ML113000151

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719	Cultural Properties:	e: Information Related to Tra ; Dewey-Burdock, Crow Butte utte License Renewal ISR Pr	e North	10/28/2011	ML113000160
720	Cultural Properties;	Information Related to Trac Dewey-Burdock, Crow Butte utte License Renewal ISR Pr	North	10/28/2011	ML113000168
721	Cultural Properties:	re: Information Related to T ; Dewey-Burdock, Crow Butte utte License Renewal ISR Pr	e North	10/28/2011	ML113010031
722	Cultural Properties:	re: Information Related to Tr ; Dewey-Burdock, Crow Butte utte License Renewal ISR Pr	North	10/28/2011	ML113010034
723	Cultural Properties:	re: Information Related to T ; Dewey-Burdock, Crow Butte utte License Renewal ISR Pr	North	10/28/2011	ML113010046
724	Cultural Properties:	re: Information Related to Tra ; Dewey-Burdock, Crow Butte utte License Renewal ISR Pr	North	10/28/2011	ML113010054
725	Traditional Cultural	Ltr. re: Information Related Properties; Dewey-Burdock, and Crow Butte License Rer	Crow	10/28/2011	ML113010057
726	Cultural Properties:	: Information Related to Trac ; Dewey-Burdock, Crow Butte utte License Renewal ISR Pr	e North	10/28/2011	ML113010062

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727	Traditional Cultural	Ltr. re: Information Related to Properties; Dewey-Burdock, and Crow Butte License Rene	Crow	1 ML113010079
728	Traditional Cultural	t Ltr. re: Information Related to Properties; Dewey-Burdock, and Crow Butte License Rene	Crow	1 ML113010094
729	Cultural Properties	nformation Related to Tradition; Dewey-Burdock, Crow Butte sutte License Renewal ISR Pro	North	1 ML113010101
730	Traditional Cultural	Ltr. re: Information Related to Properties; Dewey-Burdock, and Crow Butte License Rene	Crow	1 ML113010110
731	Cultural Properties	re: Information Related to Tra ; Dewey-Burdock, Crow Butte sutte License Renewal ISR Pro	North	1 ML113010118
732	Traditional Cultural	Ltr. re: Information Related to Properties; Dewey-Burdock, and Crow Butte License Rene	Crow	1 ML113010129
733	Cultural Properties	Information Related to Tradition; Dewey-Burdock, Crow Butte Butte License Renewal ISR Pro	North	1 ML113010134
734		el for NRC Staff to Board Tran ee - November 1, 2011 Index.	smitting 11/01/201	1 ML11305A252

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735	Staff's Estimates of	el for NRC Staff to Board Provio f Issuance Dates for Draft/Fina nts Associated with Review of ation.	•	11/01/2011	ML11305A255
736		of Public Meeting With Powert al Model for Its Dewey-Burdoc		11/15/2011	ML113190011
737	E-mail from Ronald 7, 2011 Public Mee	d Burrows re: Information For Deting.	ecember	11/15/2011	ML113200821
738	•	hnical Report RAI Responses I Burdock Uranium Recovery Fac		11/28/2011	ML113330015
739	Information Needed Powertech.	d for December 7 Meeting with		11/30/2011	ML113350004
740		el for NRC Staff to Board Trans e - December 1, 2011 Index.	smitting	12/01/2011	ML11335A216
741	Staff's Estimates of	el for NRC Staff to Board Provid f Issuance Dates for Draft/Fina nts Associated with Review of ation.	•	12/01/2011	ML11335A219
742	January 2012 NRC	Staff Hearing File Update.		01/03/2012	ML12003A292

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743	January 2012 NRC Staff Status Report with COS.	01/03/2012	ML12003A294
744	NRC Staff Hearing File Update February 2012.	02/01/2012	ML12032A306
745	NRC Staff Status Report February 2012.	02/01/2012	ML12032A307
746	2012/03/01 NRC Staff Hearing File Update with COS.	03/01/2012	ML12061A456
747	NRC Staff 02/01/2012 Monthly Status Report in the Matte of Powertech (USA), Inc. Regarding Issuance Dates for Draft and Final Documents.	r 03/01/2012	ML12061A457
748	Notice of Availability of Report "Numerical Modeling of Hydrogeological Conditions, Dewey-Burdock Project, South Dakota."	03/06/2012	ML12066A231
749	April 2012 NRC Staff Hearing File Update.	04/02/2012	ML12093A360
750	April 2012 Status Report with Certificate of Service.	04/02/2012	ML12093A362

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751		ttal of Powertech Hearing File ures, Update - May 1, 2012 In		2 ML12122B011
752	Supplemental Envi	e of the Safety Evaluation Repronmental Impact Statement and of Powertech (USA) Inc.		2 ML12122B012
753	Staff Status Report	i.	06/04/201	2 ML12156A222
754	Staff Hearing File U	Jpdate.	06/04/201	2 ML12156A223
755	NRC Staff Hearing	File July 2012 Update.	07/02/201	2 ML12184A337
756	July 2012 NRC Sta	off Status Report with COS.	07/02/201	2 ML12184A339
757		ttal of PowerTech Hearing Fil ures, August 1, 2012 Update.	e and 08/01/201	2 ML12214A499
758	NRC Staffs Status Application.	Report in the Matter of Power	rtech's 08/01/201	2 ML12214A500

WSCX	Casse #200-114939 Doccument #19835154759 Fileed : 0.0	7V.025 /2002/1	Pragge 1935 off 342783
759	Order Concerning Changes to 10 CFR Part 2.	08/21/2012	ML12234A527
760	Submittal of NRC Staff Hearing File and Mandatory Disclosures File Index, September 2012.	09/04/2012	ML12248A399
761	NRC Staff Last Status Report Regarding the Powertech Application.	09/04/2012	ML12248A400
762	NRC Supplemental Status Report.	09/28/2012	ML12272A086
763	Order (Scheduling Telephone Status Conference Call).	09/28/2012	ML12272A269
764	NRC Staff Hearing File and Mandatory Disclosures Update October 2012.	10/01/2012	ML12275A581
765	NRC Staff Status Report October 2012.	10/01/2012	ML12275A583
766	Notice of Appearance for Waonsilawin C. Gillis on behalf of the Oglala Sioux Tribe.	10/02/2012	ML12276A490

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767	Notice of Updated Con	tact Information for Travis	Stills. 10/02/2012	2 ML12278A274
768	Transcript of the Dewe Recovery Facility, Thur teleconference, Pages	•	n 10/09/2012	2 ML12283A364
769	ORDER (Second Prehand Supplemental Initia	earing Conference Call Su al Scheduling Order).	ımmary 10/16/2012	2 ML12290A200
770	NRC Staff Transmittal Mandatory Disclosures	of Powertech Hearing File Update.	and 11/01/2012	2 ML12306A560
771	NRC Staff Monthly Sta Powertech (USA), Inc.	tus Report in the Matter of	11/01/2012	2 ML12306A564
772		of Draft Supplemental Statement for Powertech (-Burdock Project is Public		2 ML12320A623
773	Powertech NRC Staff H	Hearing File Update.	12/03/2012	2 ML12338A299
774	NRC Staff Status Repo	ort December 2012.	12/03/2012	2 ML12338A301

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775	Oglala Sioux Tribe	Motion for Extension of Time is and Consolidated Intervenor is Based on the Draft Supplement.	rs to	12/14/2012	ML12349A413
776	Order (Granting U	nopposed Joint Motion for Ex ntions).	tension of	12/18/2012	ML12353A321
777		nittal of Powertech Hearing Fil cures, January 2, 2013 Updat nts).		01/02/2013	ML13002A477
778	Status Report in th	ne Matter of Powertech (USA)	Inc.	01/02/2013	ML13002A479
779		s of the Oglala Sioux Tribe Ba al Environmental Impact State		01/25/2013	ML13026A004
780		Yellow Bird Steele, President of re: Refusal to Accept Dewe Project Proposal.		11/05/2012	ML13026A005
781	Consolidated Inter DSEIS.	venors' New Contentions Bas	sed on	01/25/2013	ML13026A010
782	Ex 1 Dr Redmond	Opinion 11292012.		11/29/2012	ML13026A011

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784	Supplemental Env	cket ID NRC-2012-0277; Draft ironmental Impact Statement, Situ Leach Uranium Mine, Sc	Proposed	3 ML13029A366
785	• •	laration of Dr. Robert E. Mora Burdock In Situ Uranium Reco		3 ML13029A368
786	NRC Staff Hearing	File Update February 2013.	02/01/201	3 ML13032A545
787	NRC Staff Status I	Report February 2013.	02/01/201	3 ML13032A546
788	Joint Motion for Ex	tensions of Time.	02/13/201	3 ML13044A574
789	Order (Granting Jo	oint Motion for Extensions of T	Time). 02/14/201	3 ML13045A398
790		e of the Issuance of the Safet for Proposed Dewey-Burdock	-	3 ML13056A608

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792		ctension of Time for Respond venors' and the Oglala Sioux d Contentions.	•	03/01/2013	ML13060A250
793		That Staff is not Seeking an I Answers to DSEIS Contenti		03/01/2013	ML13060A330
794		nittal of Powertech Hearing Fi sures, March 1, 2013 Update nts).		03/01/2013	ML13060A431
795	NRC Staff Estimat (USA) Inc., Applica	e of SER and SEIS for Powe ation.	ertech	03/01/2013	ML13060A433
796	Order (Granting Se	econd Motion for Extensions	of Time).	03/04/2013	ML13063A155
797	NRC Staff's Answer	er to Contentions on Draft Su pact Statement.	upplemental	03/07/2013	ML13066B030
798		ch (USA) Uranium Corporationsolidated Petitioners' Requestor Intervention.		03/11/2013	ML13070A378

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800	Consolidated Reply of the Oglala Sioux Tribe.	03/25/2013	3 ML13084A453
801	Consolidated Intervenors' Consolidated Reply Re: D	SEIS. 03/25/2013	3 ML13086A523
802	NRC Staff Transmittal of Powertech (USA) Inc., Hea	•	3 ML13091A352
803	NRC Staff Status Report on the Final Supplemental Environmental Impact Statement in the Matter of Powertech (USA) Inc, Dewey-Burdock Project.	04/01/2013	3 ML13091A358
804	Applicant Powertech (USA) Uranium Corporations's Response to NRC Staff's April 1, 2013 Status Repor	04/04/2013 rt.	3 ML13094A410
805	NRC Staff Submittal of Powertech Hearing File and Mandatory Disclosures, May 1, 2013 Update.	05/01/2013	3 ML13121A485
806	NRC Staff Status Report on Best Estimates of the Issuance Dates for Draft and Final Documents Asso with Review of Powertech's Application.	05/01/2013 ciated	3 ML13121A486

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810 NRC Staff Power Disclosures, 07/1	Tech Hearing File and Mandato ,2013 Update.	ory 07/01/201	3 ML13182A706
811 Status Report for	July 2013 with COS.	07/01/201	3 ML13182A707
•	ondence - E-mail re: Need SD C Land Application of Industrial W		2 ML13183A003
813 Hydrogeologic Fr Aquifers in the Bl	amework for the Madison and Nack Hills Area.	Minnelusa 07/02/201	3 ML13183A004
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816		Order (Ruling on Proposed C ft Supplemental Environmenta		3 ML13203A244
817	Order (Scheduling	Telephone Conference Call).	07/31/201	3 ML13212A342
818	Staff Hearing File	Update August 2013.	08/01/201	3 ML13213A325
819	Staff Status Repor	t for August 2013.	08/01/201	3 ML13213A340
820	Order Regarding A Call.	August 12, 2013, Telephone C	Conference 08/06/201	3 ML13218A296
821	Powertech USA, Ir	Hearing Teleconference in the nc. (Dewey-Burdock in Situ Ur on August 12, 2013, Pages 5	anium	3 ML13227A029
822	Memorandum (Sui Teleconference).	mmarizing the August 12, 201	3, 08/16/201	3 ML13228A172

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823	Order (Scheduling	Site Vist).	08/21/201	3 ML13233A330
824	Hearing File Upda	te September 2013.	09/03/201	3 ML13246A482
825	its best estimates	rt dated September 3, 2013, sp of the issuance dates for draft ated with its review of Powerte	and final	3 ML13246A484
826	Intervenor Update	to Disclosures Under 10 CFR	2.336. 09/03/201	3 ML13246A527
827	Appearance State	nity to Submit Written Limited ments, in the Matter of Powerto ock In Situ Uranium Recovery F		3 ML13248A110
828	•	Version of Initial September 5, the Opportunity to Submit Writ ce Statements).		3 ML13248A470
829	9	Site Visit Schedule, in the Mattence. (Dewey-Burdock In Situ Ura		3 ML13248A490
830	Consolidated Inter Participants.	venor's Notice Re: Site Visit	09/13/201	3 ML13256A461

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831	Order (Site Visit Information and Schedule).	09/17/2013	ML13260A524
832	Intervenor Update to Disclosures Under 10 CFR Sec. 2.336, Reactive transport modeling at uranium in situ recovery sites: uncertainties in uranium sorption on iron hydroxides, Reliable Mine Water Technology, IMWA 201	09/03/2013	ML13266A411
833	Memorandum (Memorializing Site Visit).	09/24/2013	ML13267A169
834	Staff Hearing File October 2013.	10/01/2013	ML13274A564
835	Staff Status Report for October 2013 in the Matter of Powertech (USA) Inc.	10/01/2013	ML13274A566
836	Notice of the Secretary Regarding Agency Shutdown.	10/10/2013	ML13283A118
837	Notice of the Secretary Lifting Suspension in the Matter of Dewey-Burdock In Situ Uranium Recovery Facility.	of 10/17/2013	ML13290A512
838	NRC Staff Transmittal of Powertech Hearing File and Mandatory Disclosures, November 1, 2013 Update.	11/01/2013	ML13305B049

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840		uittal of Powertech Hearing File eures, December 2, 2013 Upda		12/02/2013	ML13336A701
841	NRC Staff Status	Report December 2013.		12/02/2013	ML13336A703
842	Hearing File Upda	te in the Matter of Powertech	(USA) Inc.	01/02/2014	ML14002A284
843		ittal of Powertech Hearing File cures, January 2, 2014 Update		01/02/2014	ML14002A285
844	Notice of Availabili Dewey-Burdock P	ty of the Final SEIS in the Matroject.	ter of	01/29/2014	ML14029A663
845		C Staff's Dewey-Burdock Final ral Regilation on January 31,		01/31/2014	ML14031A310
846		ittal of Powertech Hearing File cures, February 3, 2014 Updat		02/03/2014	ML14034A386

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849	Consolidated Intervenors' Motion to Reschedu	le Call. 02/05/2014	4 ML14037A201
850	Order (Granting Consolidated Intervenors' Mot Reschedule Telephone Conference Call).	tion to 02/06/2014	4 ML14037A310
851	Consolidated Intervenors' Motion to Make Filin mail.	gs by E- 02/07/2014	4 ML14041A266
852	Limited Appearance Statement from James Pe Regarding Powertech (USA) Inc.'s License Ap an In-Situ Uranium Recovery Facility.		4 ML14042A308
853	Limited Appearance Statement from Edward F Regarding Powertech (USA) Inc.'s License Ap an In-Situ Uranium Recovery Facility.	•	4 ML14042A309
854	Limited Appearance Statement from Jerry Wils Regarding Powertech (USA) Inc.'s License Ap an In-Situ Uranium Recovery Facility.		4 ML14042A317

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856	NRC Staff Propose Powertech (USA),	ed Hearing Schedule in the N Inc.	∕latter of	02/11/2014	ML14042A517
857	Situ Uranium Reco	ertech (USA) Inc. (Dewey-Bu overy Facility), Prehearing ebruary 12, 2014, Pages 541		02/12/2014	ML14045A132
858	Conservation Distr Regarding Powerte	ce Statement from the Fall Ri rict Board of Hot Springs, So ech (USA) Inc.'s License App n Recovery Facility.	uth Dakota	02/11/2014	ML14045A207
859	Regarding Powerte	ce Statement from Gardner G ech (USA) Inc.'s License App n Recovery Facility.	•	02/12/2014	ML14045A213
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861	NRC Staff Propose POWERTECH, (U	ed Hearing Schedule in the N SA), Inc.	∕latter of	02/14/2014	ML14045A408
862	February 15, 2014	ce Statement from Gardner G , Regarding Powertech (USA n for an In-Situ Uranium Rec	A) Inc.'s	02/15/2014	ML14049A101

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952	Attachment G Doc Edgemont Uraniur	ument: Draft Environmental S n Mine.	tatement:	06/02/2014	ML14153A699
953	Concerns about R	ument: Letter from Stan J. Adadioactive Pollution in the Stat Address the State-Tribal Rela	e and for	05/15/2006	ML14153A700
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955		rt: Power (USA) Inc. Disclosur Protected re: Dewey-Burdock I		06/02/2014	ML14153A702
956	Joint Report on Lir	nited Appearance Statement S	Sessions.	06/10/2014	ML14161A703
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962		Park Service, Secretary of the and Guidelines for Archeologyon, 1983		ML14171A692
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971	APP-017 - Figures Testimony.	to Accompany Demuth Initial	04/25/2011	ML14171A701
972	Dewey Burdock Si Meeting Talk Giver	n In-Situ Recovery and the Prote, Edgemont, South Dakota, For by Dr. Raymond Johnson, U. in Hot Springs, SD on Feb. 7, May 22, 2013.	Public S.	3 ML14171A702
973		ensing Well Construction, Lost very Project; ML091520101.	Creek 07/24/2009	ML14171A703
974	APP-018 - USGS \ Ground-Water Hyd	Water-Supply Paper 2220, Bas Irology, 1983.	sic 12/31/2004	ML14171A704

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976	Dewey Burdock ur South Dakota, pre	on USGS research at the pr anium in-situ recovery mine, sentation to EPA Region 8 in 12, based on USGS OFR 20	Edgemont, Denver,	02/22/2012	ML14171A706
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979	Powertech (USA),	Inc. Initial Statement of Posi	ion.	06/20/2014	ML14171A736
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988	APP-031 - Decision of the TCEQ Executive Direct regarding Uranium Energy Corporation's Permit NUR03075.		3 ML14171A753
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993	APP-043 - Revised 27, 2012, ML12179	Response to TR RAI 5.7.8-3 A534.	(b), June 06/27/20 ⁻	12 ML14171A762
994	Geochemistry for R Proposed Dewey B	roundwater and Solid-phase eactive Transport Modeling a urdock Uranium In-situ Reco Dakota, presentation given to	very Site,	14 ML14171A763
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1000	OST-6 - Boggs, Jenkins, ?Analysis of Aquifer Tests Conducted at the Proposed Burdock Uranium Mine Site, Burdock, South Dakota,? Tennessee Valley Authority, Report No. WR28-1-520-109, May 1980.	09/30/2012	2 ML14171A772
1001	OST-10 - OST Petition to Intervene, with Exhibits.	04/06/2010	ML14171A773
1002	OST-2 - U.S. EPA, 2007, TENORM Uranium Occupational and Public Risks Associated with In- Situ Leaching; Append. III, PG 1-11.	06/20/2014	ML14171A774
1003	OST-8 - Keene, Ground-water Resources of the Western Half of Fall River County, S.D., Dept. of Natural Resource Development Geological Survey, Univ. S.D., Report of Investigations No. 109 (1973).	12/31/1973	ML14171A775
1004	Oglala Sioux Tribe's Statement of Position on Contentions.	06/20/2014	ML14171A776
1005	OST-3 - US EPA, 2008, Technical Report on Technologically Enhanced Naturally Occurring Radioactive Materials from Uranium Mining, Volume 1: Mining and Reclamation Background: Previously published on-line and printed as Vol. 1 of EPA 402-R-05-007	06/07/2007	ML14171A777
1006	OST-7 - Boggs, Hydrogeologic Investigations at Proposed Uranium Mine Near Dewey, South Dakota (1983).	09/30/2012	ML14171A778

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1038	Updated Tribal Co	o Oglala Sioux Tribe Re: Req uncil Members Consultation (session No. ML102450647).		09/08/2010	ML14172A004

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1041	NRC-015 - Dewey-Burdoo Outreach Timeline (Apr. 8 ML14099A010).	•		4 ML14172A007
1042	NRC-020 - NRC Letter tra Statement of Work to all of (ADAMS Accession No. N	consulting parties. (May 7		2 ML14172A008
1043	NRC-019 - Summary Rep Surveys Completed for th Situ Recovery Project. (De Accession No. ML13343A	e Dewey-Burdock Uraniu ec. 16, 2013) (ADAMS		4 ML14172A009
1044	NRC-023 - Powertech De Work and Figures - Identi and Cultural Significance Accession No. ML120870	fication of Properties of F (Mar.07,2012) (ADAMS		2 ML14172A010
1045	NRC-011 - Dewey-Burdoo 2014) (ADAMS Accession	` .	or. 8, 04/08/2014	4 ML14172A011
1046	NRC-016 - Submittal of C Agreement for the Propos Mining Project. (ADAMS A	sed Dewey-Burdock ISR	Jranium	4 ML14172A012

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1047	NRC-018-E - ACH Accession No. ML	P PA Signature Page. (ADAM 4098A1550).	S 04/07/201	4 ML14172A013
1048	Pertaining to Secti Preservation Act (A http://www.nrc.gov	-Burdock ISR Project Documer on 106 of the National Historic June 10, 2014), available at /info-finder/materials/uranium/ rdock/section-106-docs.html		4 ML14172A014
1049		signature on PA; (Mar. 25, 20 [.] n No. ML14098A102).	14) 03/25/201 ₂	4 ML14172A015
1050	NRC-018-H - Powe Accession No. ML	ertech PA Signature Page. (AE 14098A110).	DAMS 03/24/201	4 ML14172A016
1051		PA for the Dewey-Burdock Pr n Nos. ML14066A347).	oject. 03/19/201	4 ML14172A017
1052	SRST Comments	rom Waste Win Young to NRC Final Draft PA Dewey-Burdock (Feb. 20, 2014) (ADAMS Acce	SRST	4 ML14172A021
1053	Meeting Pertaining North Trend, and C	ation for Informal Information-G g to the Dewey-Burdock, Crow Crow Butte License Renewal, I Projects (May 12, 2011)(ADA 111320251).	Butte n-Situ	1 ML14172A022
1054	Public Meeting with Powertech's Propo	2012 Summary of August 30,20 h Powertech Inc, to Discuss osed Environmental Monitoring osed Dewey-Burdock Project. 12255A258.	Program	2 ML14172A023

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1055	Preservation Office Analysis." Email (S Archaeologist, Wy	IPO (Wyoming State Historice). "Dewey-Burdock Line of September 4) from R. Currit, Soming State Historic Preserva September 4,2013	Senior	013 ML14172A024
1056	for Formal Consult	o Crow Tribe of Montana Re: ation Under Section 106 of th on Act (Mar. 04,2011) (ADAM 110550535).	ne national	011 ML14172A025
1057	face meeting to dis request for TCP su	010 Yankton Sioux tribe requescuss past and current projecurvey. Sisseton Wahpeton an sked for face-to-face meeting	t as well as d Fort	010 ML14172A026
1058	Invitation for Formathe National Histor	o Ponca Tribe of Nebraska R al Consultation Under Section ic Preservation Act (Mar. 4, 2 n No. ML110550372).	106 of	011 ML14172A027
1059	Draft PA Dewey-B	ng Rock Sioux Tribe Commer urdock SRST-THPO Comme Accession No. ML14055A51	nts (Feb.	014 ML14172A028
1060	Response Receive	o Cheyenne River Sioux Trib ed Regarding Tribal Survey fo 2012) (ADAMS Accession No	r Dewey-	012 ML14172A029
1061	Invitation for Formathe National Histor	o Santee Sioux Tribe of Nebral Consultation Under Section ic Preservation Act (Mar. 4, 2 n No. ML110550172).	106 of	011 ML14172A030
1062	Historic Preservati	2014 Letter from the Advisory on to the Standing Rock Siou wey- Burdock ISR Project, S	x Tribe	014 ML14172A031

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1063	NRC-027 - ACHP, National Register Evaluation (Advisory Council on Historic Preservation. (Mar. (2012 ADAMS Accession No. ML12262A055).		2 ML14172A032
1064	APP-015-K- Revised TR for the Dewey-Burdock Part 11 of 22; App. 2.6-H through 2.7-E; ML1403		1 ML14172A040
1065	APP-015-I - Revised TR for the Dewey-Burdock Part 9 of 22; App. 2.2-A through 2.5-F; ML14035	•	3 ML14172A041
1066	NRC-039 - Meeting Agenda for Informal Informa Gathering Pertaining to Dewey-Burdock, Crow B Accompanying NRC letter with map of the propo project boundary and digital copies of the Class	utte. sed	1 ML14172A042
1067	NRC-047 - Meeting the "Reasonable and Good I Identification Standard in Section 106 Review (A availablae at http://www.achp.gov/docs/reasonable_good_faitlation.pdf.	CHP),	4 ML14172A043
1068	NRC-048 - NEPA and NHPA, A Handbook for In NEPA and Section 106 (CEQ and ACHP), availa http://www.achp.gov/docs/NEPA NHPA Section Handbook Mar2013.pdf.	ble at	3 ML14172A044
1069	NRC-040 - Letter to Richard Blubaugh, Powerted NRC Information Request Relating to Section 10 NEPA Reviews for the Proposed Dewey-Burdock (Aug. 12, 2011) (ADAMS Accession No. ML1121	6 and k Project	1 ML14172A045
1070	NRC-038-F - Presentation Slides for the Section Consultation Meeting Pertaining to the Proposed Burdock, Crow Butte North Trend, and Crow But Situ Uranium Recovery Projects (June 8, 2011) (Accession No. ML111661428).	l Dewey- te LR In-	1 ML14172A046

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1071	6/8/2011 meeting the Letter to James La	2011 NRC provided copies of transcripts to all the Tribes. Taysbad of Oglala Sioux Tribe ne Information-Gathering Medy Pertaining	hank you Enclosing	10/20/2011	ML14172A047
1072	Gathering Meeting Powertech Inc. Pro	script Re: Informal Information Pertaining to Crow Butte Incoposed ISR Facilities (June 8 In No. ML111721938) (Pages	and , 2011)	06/08/2011	ML14172A048
1073		012 (February 14-15, 2012 m Accession No. ML12032043	•	02/14/2012	ML14172A049
1074	Transmittal of App	o Crow Creek Sioux Tribe Relicant's Draft Statement of Wcession No. ML 121250102).	ork (May 7,	05/07/2012	ML14172A050
1075	Transcript from Te	o Oglala Sioux Tribe Re: Tran eleconference Conducted on A 12) (ADAMS Accession No.		06/26/2012	ML14172A051
1076	Gathering Meeting	ndee List - Informal Information Held in Pine Ridge, SD (July n No. ML111870624).		06/20/2014	ML14172A052
1077	for a planned Feb	012 NRC invitation letters to a 2012 meeting to discuss how survey. (ADAMS Accession N	best to	01/19/2012	ML14172A053
1078	NRC face-to-face	012 - NRC transmitted transc meeting in Rapid City, SD to ct the TCP survey. (ADAMS & 9).	discuss	03/26/2012	ML14172A054

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1079	June 8, 2011 Infor	no to Kevin Hsueh Re: Transomal Information - Gathering I s, SD (July 8, 2011) (ADAMS).	Meeting	07/08/2011	ML14172A055
1080		ed TR for the Dewey-Burdoo 2.7-F through 2.7-G; ML140	•	06/30/2011	ML14172A056
1081		sed TR for the Dewey-Burdo . 2.7-H 3 of 3; ML14035A042	•	06/30/2011	ML14172A057
1082	Minnesota & Easte into the Powder Ri	nance Docket No. 33407, Da ern Railroad Corporation Con ver Basin: Request for Revie rchaeological Sites, Surface ard	struction	02/08/2013	ML14172A059
1083	Re: Request for a	o Tribal Historic Preservatior Proposal with Cost Estimate Sep. 18, 2012) (ADAMS Acce	for Dewey	09/18/2012	ML14172A060
1084	Intention to Separa NEPA Review for I	o J. Fowler, ACHP, Re: Notif ate the NHPA Section 106 Pr Dewey-Burdock IS Project (N cession No. ML13311B184).	ocess from	11/13/2013	ML14172A061
1085	Intention to Separa NEPA Review for I	o Oglala Sioux Tribe Re: Notate the NHPA Section 106 Properties of the Dewey-Burdock ISR Project (cession No. ML13308B524.	ocess from	11/06/2013	ML14172A062
1086		ppendix A for Dewey-Burdoo) (ADAMS Accession No.	k Project	11/22/2013	ML14172A063

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1087	Teleconference In	mail Re: August 9, 2012 vitation and Revised Stateme 07, 2012) (ADAMS Accession		08/07/2012	ML14172A064
1088		overall Determinations of Eligil ffects (Dec. 16, 2013) (ADAM 13343A155).	•	06/21/2014	ML14172A065
1089		rom Department of State Re: t Traditional Cultural Property 009).	•	08/04/2009	ML14172A066
1090		RC NRHP Determinations - T 13, 2013) (ADAMS Accession		06/20/2014	ML14172A067
1091	Powertech (USA) I Burdock Uranium I Black Hills, Custer	I III Cultural Resources Evalu Incorporated's Proposed Dew Project Locality within the Sou and Fall River Counties, Sou Irough Page 4.18)	ey- ithern	03/31/2008	ML14172A068
1092	Tribal Survey Usin	rom Standing Rock Sioux Tril g Persons Without Sioux TCF CP (Nov. 5, 2012) (ADAMS A)).	Expertise	11/05/2012	ML14172A069
1093	Pertaining to an Up	Re: Transmittal of a Follow-up ocoming Field Survey for the Feb. 08, 2013) (ADAMS Acces	Dewey-	02/08/2013	ML14172A070
1094	of the Oglala Sioux	rom John Yellow Bird Steele, x Tribe Re: Refusal to Accept oject Proposal (Nov. 5, 2012) 13026A005).	Dewey-	11/05/2012	ML14172A071

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1095	Providing Commer	rom Standing Rock Sioux Trib nts on Final Draft PA Dewey-B . 20, 2014) (ADAMS Accessio	Burdock	02/20/2014	ML14172A072
1096		a Email Re: Draft PA for Dew lov. 22, 2013) (ADAMS Acces	•	11/22/2013	ML14172A073
1097	•	-Burdock Project Draft Progra 22, 2013) (ADAMS Accession		11/22/2013	ML14172A074
1098	Coverage Rate, St	equest Re: Scope of Work wart Date, Duration, and Cost cession No. ML12261A470).		08/30/2012	ML14172A075
1099	Powertech (USA) I Burdock Uranium I	I III Cultural Resources Evalu ncorporated's Proposed Dew Project Locality within the Sou and Fall River Counties, Sou gh 5.106)	ey- ıthern	03/31/2008	ML14172A076
1100	TCP Survey Repor	o Oglala Sioux Tribe Re: Tran rt for Dewey-Burdock Project cession No. ML13357A234).		12/23/2013	ML14172A077
1101		.0 - NRC NRHP Determination raft PA (Nov. 22, 2013) (ADAI 13329A470).		11/22/2013	ML14172A078
1102	Re: Refusal to Acc	rom Sisseton Wahpeton Oya ept Dewey-Burdock In Situ R Nov. 6, 2012) (ADAMS Acces	ecovery	11/06/2012	ML14172A079

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1103	Re: Transmittal of	o Tribal Historic Preservation (Tribes' Proposal and Cost Esti k ISR Project (Oct. 12, 2012) (12286A310).	mate of	10/12/2012	ML14172A080
1104		sed TR for the Dewey-Burdock 2.7-N through 2.8-H; ML1403	•	06/21/2014	ML14172A081
1105	Pine Ridge, SD Inv	mal Information Gathering Med vitation to Section 106 Consult Burdock Project (ADAMS Acco) (Package).	ation	07/08/2011	ML14172A082
1106	Quadrangle Custer	ck,W.A. Geology of the Jewel r County, South Dakota. U.S. Bulletin 1063-G. (08 April 201		06/20/2014	ML14172A083
1107	August 30, 2012 P Discuss Powertech Program related to	2012 NRC Staff RAI: Summary ublic Meeting with Powertech o's Proposed Environmental Mother proposed Dewey-Burdock No. ML12255A258).	Inc, to onitoring	09/13/2012	ML14172A084
1108	Environmental Imp Project in Sweetwa	G-1910, Final Report, Supplem eact Statement for the Lost Creater County, Wyoming. Supple nmental Impact Statement for lling Facilities	ek ISR ment to	06/30/2011	ML14172A085
1109	Stratigraphy of the Uranium Deposits,	.B., D.E. Wolcott, and C.G. Bo Inyan Kara Group and Localiz Southern Black Hills, South D 10042. U.S. Geological Surve gation Report	ation of akota and	12/31/1974	ML14172A086
1110		G/CR-6705, Historical Case Artenuation (Feb. 28, 2001) (AE010460162).	•	02/28/2001	ML14172A087

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1111	and L.D. Putnam. I Dakota. U.S. Geol	, D.G., J.M. Carter, J.E. Willia Hydrology of the Black Hills A ogical Survey Water Resource rt 02-4094. (ADAMS Accessio 002.	rea, South es	ML14172A088
1112	Information for Pro	2010 NRC Staff Request for A posed Dewey-Burdock In Situ ccession No. ML101460286).		010 ML14172A089
1113	of revised statistica gamma radiation c	2013 NRC Staff RAI: NRC State al analysis of the Radium 226 orrelation for screening surve Burdock Project requesting ad	(soil) and ys at the	ML14172A090
1114	Radiological Efflue	980). Regulatory Guide 4.14, nt and Environmental Monitor AMS Accession No. ML00373	ing at	980 ML14172A091
1115	Water Impacts from Recovery Facilities Chairman Jaczko,	009. Staff Assessment of Gro m Previously Licensed In-Situ s, Memorandum from C. Miller et al. Washington DC: USNF Accession No. ML09177038	Uranium to RC, July	ML14172A092
1116	APP-016-B - Revis ML11208B712.	ed TR RAI Response; Text P	art 1: 06/30/20	ML14172A093
1117		vised TR RAI response; Appe A 2 of 2; ML11208B924.	ndices 06/21/20	014 ML14172A094
1118		ed TR for the Dewey-Burdock 3.1-B through 7.3-D; ML140	•	014 ML14172A095

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1119	Additional Information	ed Response to the Request on (RAI) for the Technical R ock Project; Cover Letter;		/2014 ML14172A096
1120	APP-016-C - Revise ML11208B719.	ed TR RAI response; Text P	art 2; 06/21	/2014 ML14172A097
1121	APP-016-D - Revise ML11208B714.	ed TR RAI response; Text P	art 3; 06/21	/2014 ML14172A106
1122		sed TR RAI response; Appe igh 7.3-C; ML11208B925.	ndices Part 06/21	/2014 ML14172A107
1123	APP-016-J - Revise 2; App. 2.6-H 1 of 3	d TR RAI response; Append ; ML11208B766.	lices Part 06/21	/2014 ML14172A108
1124	APP-016-V, Revised 14; App. 2.7-L 4 of 4	d TR RAI response; Append 4; ML11208B865.	ices Part 06/21	/2014 ML14172A109
1125	APP-016-R - Revise 10; App. 2.7-K; ML1	ed TR RAI response; Append 1208B832.	dices Part 06/21	/2014 ML14172A110
1126	APP-016-W, Revise 15; App. Vol. 4 Cove	ed TR RAI response; Appender; ML11208B870.	dices Part 06/21	/2014 ML14172A111

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1127	APP-016-F - Revise Exh. 2.6-5; ML1120	ed TR RAI response; Exhibits 98B763.	Part 2; 06/21/20	011 ML14172A112
1128	APP-016-L - Revise 4; App. 2.6-H 3 of 3	ed TR RAI response; Appendi 3; ML11208B770.	ces Part 06/21/20	014 ML14172A113
1129	APP-016-K - Revisa 3; App. 2.6-H 2 of 3	ed TR RAI response; Append 3; ML11208B769.	ices Part 06/30/20	011 ML14172A114
1130		ed TR RAI Response; Exhibit 2.6-4; ML11208B716.	s Part 1; 06/30/20	011 ML14172A115
1131		ed TR RAI Responses; Exhib 5.7-1; ML11208B767.	its Part 4; 06/22/20	011 ML14172A118
1132	APP-016-Q - Revis 9; App 2.7-H 4 of 4	ed TR RAI Response; Append ; ML11208B827.	dices Part 04/14/20	009 ML14172A119
1133	APP-016-O - Revis 7; App. 2.7-H 2 of 4	ed TR RAI response; Append I; ML11208B778.	ices Part 06/21/20	014 ML14172A122
1134	APP-016-N - Revis 6; App. 2.7-H 1 of 4	ed TR RAI response; Append l; ML11208B777.	ices Part 06/21/20	014 ML14172A123

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1135	APP-021-E - Dewey-Burdock Project TR; re-submit August 2009; Part 5; Plate 1.5-2; ML092870314.	ted 06/21/2014	ML14172A124
1136	APP-016-Y - Revised TR RAI response; Appendice 17; App.2.9-B through 2.9-K; ML112150229.	es Part 06/21/2014	ML14172A125
1137	NRC-097 - Request for Information Regarding Endangered or Threatened Species and Critical Ha for the Powertech Inc. Proposed Dewey-Burdock In Recovery Facility Near Edgemont South Dakota (M 2010).(ADAMS Accession No. ML100331503).	-Situ) ML14172A126
1138	NRC-095 - Letter to P. Strobel Re: EPAs Response Comment to FSEIS (Mar. 25, 2014) (ADAMS Acces No. ML14078A044).		4 ML14172A127
1139	NRC-103 - FWS. "Species Profile, Whooping Crane Americana)".	e (Grus 06/21/2014	ML14172A128
1140	NRC-105 - BLM. "Final Statewide Programmatic Bio Assessment: Black-Footed Ferret (Mustela nigripes August, 2005. Cheyenne, Wyoming: U.S. Bureau of Management, Wyoming State Office.	s)."	5 ML14172A129
1141	NRC-099 - Avian Power Line Interaction Committee "Suggested Practices for Avian Protection on Powe The State of the Art in 2006" (ADAMS Accession Natl 12243A391).	r Lines:	4 ML14172A130
1142	NRC-101 - Email from Mitchell Iverson of BLM. (Jur 2012) & Wildlife Stipulations in the Current 1986 Sci Dakota Resource Management Plan. (ADAMS Acce No. ML12249A030).	outh	2 ML14172A131

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1143	Construction, and Systems at Uraniu	egulatory Guide 3.11, Rev. 3, Inspection of Embankment Rom Recovery Facilities, Novem n No. ML082380144).	etention	11/30/2008	ML14172A132
1144	Impacts from Prev Recovery Facilities	Staff Assessment of Groundv iously Licensed In-Situ Uranius." Memorandum to Chairman in, and Commissioner Svinick	m Jaczko,	07/10/2009	ML14172A133
1145		Whooping Cranes and Wind Issue Paper. (Apr. 2009)	(04/30/2009	ML14172A134
1146	•	-Burdock Record of Decision cession No. ML14066A466).	(Apr. 8,	06/02/2014	ML14172A135
1147	Water Permit Appl	NR. "Report to the Chief Engir ication No. 2686-2, Powertect 2012." November 2012a. AD/ 13165A168.	n (USA)	11/02/2012	ML14172A136
1148	Dewey Conveyor F	Draft Environmental Impact S Project." DOI-BLM-MT-040-20 (ADAMS Accession No. ML12	09-002-	01/31/2009	ML14172A137
1149		al Information-Gathering Meet 2010) (ADAMS Accession No	•	12/09/2010	ML14172A138
1150	Threatened, and R footed Ferret (Mus	"Fragile Legacy, Endangered tare Animals of South Dakota tela nigripes)." (2006), availal usgs.gov/resource/wildlife/sdra	, Black- ble at	06/13/2014	ML14172A139

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1151	Footed Ferret," (Se	South Dakota Field Office, E ep. 9, 2013), available at //southdakotafieldoffice/b-ffe		06/13/2014	ML14172A140
1152	of the Dept. of the and Compliance or	ent (14) of Robert F. Stewart Interior, Office of Environme o Draft Supplemental Environ (DSEIS), Dewey-Burdock Pr	ntal Policy nmental	01/04/2013	ML14172A141
1153	APP-016-T - Revis 12; App. 2.7-L 2 of	ed TR RAI Response; Appe 4; ML11208B868.	ndices Part (06/30/2011	ML14172A144
1154	APP-016-P - Revis 8; App. 2.7-H 3 of	ed TR RAI Response; Appe 4; ML11208B784.	ndices Part	10/03/2008	ML14172A145
1155	•	y-Burdock Project TR; re-sub 2; Text Sec. 2.7.2 thru 2.9;	omitted (06/21/2014	ML14172A146
1156		vey-Burdock Project TR; re-s 28; App. 2.6-C thru 2.7-B(pa		06/21/2014	ML14172A150
1157		vey-Burdock TR; Re-submitto . 2-8.F (Partial); ML0928703	•	06/21/2014	ML14172A151
1158	•	/-Burdock Project TR; Re-su 9; Plate 2.6-3; ML09287031		06/30/2009	ML14172A152

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1159		ey-Burdock Project TR; Re-sub 4; Plate 1.5-1; ML092870313.		4 ML14172A153
1160		y-Burdock Project TR; Re-sub 10; Plate 2.6-4; ML092870305		9 ML14172A154
1161		ey-Burdock Project TR; Re-sub 5; Plate 1.5-2; ML092870314.		4 ML14172A155
1162		ey Burdock Project TR; Re-sub 3; Text Sec 3 thru End; ML092		4 ML14172A156
1163		vey-Burdock Project TR; Re-s 29, App. 2.7-B (Partial) thru 2.		4 ML14172A157
1164		ey-Burdock Project TR; Re-sub 8; Plate 2.6-2; ML092870317.		4 ML14172A158
1165		ey-Burdock Project TR; re-sub 11; Plate 2.6-5; ML092870306		4 ML14172A159
1166		ey-Burdock Project TR; Re-sul 15; Plate 2.6-9; ML092870311		8 ML14172A160

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1167	APP-021-L - Dewey-Burdock Project TR; r August 2009; Part 12; Plate 2.6-6; ML092		07/31/2008	ML14172A161
1168	APP-021-N - Dewey-Burdock Project TR; August 2009; Part 14; Plate 2.6-8; ML0928		06/21/2014	ML14172A162
1169	APP-021-F - Dewey-Burdock Project TR; I August 2009; Part 6; Plate 2.5-1; ML09287		08/31/2009	ML14172A163
1170	APP-021-M - Dewey-Burdock Project TR; August 2009; Part 13; Plate 2.6-7; ML0928		06/21/2014	ML14172A164
1171	APP-021-G - Dewey-Burdock Project TR; August 2009; Part 7; Plate 2.6-1; ML09287		05/19/1982	ML14172A165
1172	NRC-131, E-mail from Terry Quesinberry, Wildlife Biologist, U.S. Fish and Wildlife Se Haimanot Yilma, Environmental Project Ma Dewey-Burdock, Office of Federal and Sta Environmental	ervice, to anager for	06/21/2014	ML14172A166
1173	NRC-129 - S. Larson, FWS letter re Environments on Powertech Dewey-Burdock and Fall River County, South Dakota. (Mar (ADAMS Accession No. ML1009705560).	Project, Custer	03/29/2010	ML14172A167
1174	NRC-112 - Travsky, A., Beauvais, G.P. "S Assessment for the Whooping Crane (Gru Wyoming." October 2004.Cheyenne, Wyo States Department of the Interior, Bureau Management,	s Americana) in ming: United	10/31/2004	ML14172A168

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Dynamics."(No	OGFP. "Sage Grouse Population ov. 20, 2009), available at ov/hunting/small-game/sage-grous namics.aspx	06/21/201 se-	4 ML14172A169
Status Stipulat Management I BLM, Acting F	M. Email Subject "Wildlife and Sp tions in the 1896 South Dakota Re Plan" and attachment. From M. Ive ield Manager, South Dakota Field ect Manager	esource erson,	4 ML14172A170
grouse (Centro Objectives: Fir http://www.fws	S. Fish and Wildlife Service. "Great ocercus urophasianus) Conservat nal Report"(Feb. 2013), available a s.gov/mountain- 52013_COT_Report.pdf	ion	4 ML14172A171
Strategy for Sa Buffalo Gap N	bitat Assessment and Conservation age Grouse and Other Selected Stational Grassland, U.S. Departmenter brest Service (Sep. 2005) (ADAMS	Species on ent of	4 ML14172A172
Stipulations" a Acting Field M	M. Email Subject "Appendix E Wil nd attachments. From M. Iverson anager, South Dakota Field Office RA, Southwest Research Institute.	, BLM, e, to A.	2 ML14172A173
Bird Atlas." Ja Wildlife Resea	w.npwrc.usgs.gov/%20%20resou	Prairie	4 ML14172A174
Wildlife Biolog Hester, Resea	nail from Terry Quesinberry, Fish a ist, U.S. Fish and Wildlife Service irch Scientist, Center for Nuclear V alyses, Southwest Research Insti	, to Amy Waste	2 ML14172A175
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1183		ment 1, Appendix C, South Da Juidelines (June 25, 2012) (AE 12250A827).		14 ML14172A177
1184	NRC-117 - Append Reclamation Guide	dix D South Dakota Field Officelines.	ce 06/21/20 ²	14 ML14172A178
1185	Resources Recom	ment of Environment And Nat mendation Powertech (USA) Application. (April 15, 2013),	Inc. Large	14 ML14172A179
1186	Rec4-15-13.pdf. NRC-121 - BLM. "	des/mm/documents/Powerted Newcastle Resource Manage MS Accession No. ML12209A	ment 06/21/20 ²	I4 ML14172A180
1187	Plants; 12-Month F Sage-Grouse (Cer	gered and Threatened Wildlife Findings for Petitions to List th htrocercus urophasianus) as T 5 Fed. Reg. 13,909-13,959	e Greater	IO ML14172A181
1188	Testing of 20 Sites Burdock Uranium	ner, L. and J.M. Kruse. "Evalua in the Powertech (USA) Inc. Project Impact Areas." Black I gion. Volumes I and II. Archa o. 251	Dewey- Hills	ML14172A182
1189	Testing of 20 Sites Burdock Uranium	ner, L. and J.M. Kruse Evaluat is in the Powertech (USA) Inc. Project Impact Areas Black H gion Volumes I and II	Dewey-	12 ML14172A183
1190	Burdock Project Fa Dakota. Materials	Evaluation Report for the Dew all River and Custer Counties, License No. SUA-1600 (April No. ML14043A347.	South	14 ML14172A184

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1191	•	ing the Process for Preparing nmental Reviews under NEPA		03/06/2012	ML14172A185
1192	Resources, Recon Large Scale Mine available at	ment of Environment and Nat nmendation, Powertech (USA Permit Application at 6 (April des/mm/documents/Powerted) Inc, 15, 2013),	04/15/2013	ML14172A186
1193	Testing of 20 Sites Burdock Uranium	ner, L. and J.M. Kruse. "Evalu in the Powertech (USA) Inc. Project Impact Areas." Black I gion. Volumes I and II. Archae	Dewey- Hills	04/13/2012	ML14172A187
1194	Burdock Project Fa Dakota, Materials	Evaluation Report for the Dew all River and Custer Counties, License No. SUA-1600, Dock), ADAMS Accession No.	South	04/30/2014	ML14172A188
1195		sed TR RAI response; Append 4; ML11208B864.	dices Part	06/30/2011	ML14172A189
1196		ey-Burdock Project TR; Re-su 16; Plate 2.6-10; ML0928703		08/31/2009	ML14172A190
1197		ey-Burdock Project TR; re-sul 17; Plate 2.6-11; ML0928703		06/21/2014	ML14172A191
1198		ey-Burdock Project TR; re-sub 25; Plate 3.1-1; ML09287032		06/21/2014	ML14172A192

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1199	APP-021-W - Dewey-Burdock Project TR; re-submitted August 2009; Part 23; Plate 2.8-2; ML092870326.	06/21/2014	ML14172A193
1200	APP-021-T - Dewey-Burdock Project TR; Re-submitted August 2009; Part 20; Plate 2.6-14; ML092870323.	08/31/2009	ML14172A194
1201	APP-021-S - Dewey-Burdock Project TR; re-submitted August 2009; Part 19; Plate 2.6-13; ML092870322.	06/21/2014	ML14172A195
1202	APP-040-F - ER Plate 3.3-1; ML092870381.	07/31/2008	ML14172A196
1203	APP-040-J - ER Plate 3.3-6; ML092870387.	07/31/2008	ML14172A197
1204	APP-040-A - Dewey-Burdock Project Environment Repe(ER); Re-submittal August 2009; Part 1; Cover thru Sec 3.4.2.1.1; ML09270345.		ML14172A198
1205	APP-040-I - ER Plate 3.3-5; ML092870386.	11/11/2008	ML14172A199
1206	APP-021-Z - Dewey-Burdock Project TR; re-submitted August 2009; Part 26; Plate 3.1-2; ML092870329.	06/11/2008	ML14172A200

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1207	APP-040-D - ER Plate	e 3.1-1; ML092870380.	06/21/201	4 ML14172A201
1208	•	Burdock Project TR; re-subn ; Plate 2.6-12; ML09287032		4 ML14172A202
1209	•	Burdock Project TR; re-subn ; Plate 2.8-1; ML092870325		4 ML14172A203
1210	APP-040-E - ER Plate	e 3.3-1; ML0921870381.	06/21/201	4 ML14172A204
1211	•	Burdock Project TR; re-subn ; Plate 2.8-3; ML092870327		4 ML14172A205
1212	Performance-Based A	R-6733, A Baseline Risk-Inf Approach for In Situ Leach I - Final Report, July 2001;		1 ML14172A206
1213		Burdock Project TR; re-subn ; Plate 2.6-15; ML09287032		4 ML14172A207
1214	APP-040-L - ER Plate	e 3.3-8; ML092870389.	07/31/200	8 ML14172A208

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1215	APP-040-Q - ER Plate 3.3-13; ML092870589.	06/21/2014	ML14172A209
1216	APP-040-N - ER Plate 3.3-10; ML092870592.	12/03/2008	8 ML14172A210
1217	APP-040-U - ER Plate 3.5-2; ML092870397.	11/04/2008	8 ML14172A211
1218	APP-040-C - Dewey-Burdock Project Environmer Report (ER); re-submitted August 2009; Part 1; Sthru end; ML092870360.		ML14172A212
1219	APP-040-V - ER Plate 6.1-1; ML092870593.	01/15/2009) ML14172A213
1220	APP-040-S - ER Plate 3.3-15; ML092870394.	11/11/2008	3 ML14172A214
1221	APP-040-K - ER Plate 3.3-7; ML092870388.	07/31/2008	ML14172A215
1222	APP-040-W - ER Replacement Plates; ML093370	0652. 06/21/2014	ML14172A216

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1223	APP-040-T - ER Plate 3.5-1; ML092870395.	11/11/2008	ML14172A217
1224	APP-040-H - ER Plate 3.3-4; ML092870591.	11/14/2008	ML14172A218
1225	APP-040-R - ER Plate 3.3-14; ML092870590.	06/21/2014	ML14172A219
1226	APP-040-M - ER Plate 3.3-9; ML092870390.	07/31/2008	ML14172A220
1227	APP-040-O - ER Plate 3.3-11; ML092870586.	06/21/2014	ML14172A221
1228	APP-040-P - ER Plate 3.3-12; ML092870588.	06/21/2014	ML14172A222
1229	APP-040-Z - ER App. 3.4-B thru 3.4-E; ML0928	370414. 06/21/2014	ML14172A224
1230	APP-040-Y - ER App. 3.3-F thru 3.4-A; ML0928	370421. 06/21/2014	ML14172A225

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1231	APP-040-X - ER App	. 3.3-A thru 3.3-E; ML0928	70411. 06/21/201	4 ML14172A226
1232		Burdock Project Revised C n Control Permit Application ter; ML12244A519.		2 ML14172A227
1233	and fold database for 20, 2014, from USGS	logical Survey, 2006, Quate the United States, access web site: gs.gov/regional/qfaults/.	•	4 ML14172A228
1234	Traditional and Cultu Project Areas." Rio R	Foundation). "Overview of land Significance, Cameco/Fancho, New Mexico: SRI Fands Accession No. ML1226	Powertech oundation.	4 ML14172A229
1235		3 Powertech Dewey-Burdo Dewey-Burdock. (Mar. 13, 2 No. ML13078A384).		4 ML14172A230
1236	GAP Analysis Project Dakota State University Fisheries Sciences (kota State University. "Sout t." Brookings, South Dakota sity, Department of Wildlife Jan. 13, 2012), available at du/nrm/gap/index.cfm.	a: South	4 ML14172A231
1237	the Northern Portion	.H. Geology and Water Resof the Black Hills and Adjoin kota and Wyoming. U.S. Goraper 65. 1909	ning	4 ML14172A232
1238	Reminder: Teleconfe the PA for the Dewey	4 Powertech Dewey-Burdo rence to discuss the develo Burdock project is schedu 3. (ADAMS Accession No.	pment of	3 ML14172A233

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1239	and Draft Report to	sh and Wildlife Service Press Help Sage-Grouse Conser : 23, 2012) (ADAMS Accessi	vation	06/21/2014	ML14172A235
1240	Government-to-Go Licensing Actions f	o Oglala Sioux Tribe re: Invit vernment Meeting Concerni or Proposed Uranium Recov 2013) (ADAMS Accession N	ng very	03/12/2013	ML14172A236
1241	Request for Availa	3/30 Powertech Dewey-Burd bility to discuss development < Project. (Aug. 30, 2013) (A 13267A221).	of a PA for	08/30/2013	ML14172A237
1242	Habitat Predicted f Dakota." available	Dakota State University. "Sui or the Black-Footed Ferret ir at edu/nrm/gap/mammals/uplo	n South	06/20/2014	ML14172A238
1243	Resources of the V Dakota. South Dak	Keene (1973). Ground-Wat Vestern Half of Fall River Co ota Department of Natural R logical Survey, Report of Inv	ounty, South Resource	12/31/1973	ML14172A239
1244	Agreement for the	tal of Comments on Draft Pro Proposed Dewey-Burdock IS ar. 17, 2014) (ADAMS Acces ges 5-1	SR Uranium	02/05/2014	ML14172A240
1245	NRC-093 - EPA co No. ML14070A230	mments on FSEIS; (ADAMS).	S Accession	03/10/2014	ML14172A241
1246	RE: field survey in	3/13 Powertech Dewey-Burd the spring of 2013. (Mar. 13 n No. ML13078A388).		06/21/2014	ML14172A242

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1247	Environmental Imp Project in Campbe	G-1910, Final Report, Suppler pact Statement for the Moore I ell County, Wyoming, Supplemental Impact Statement for Inacilities	Ranch ISR ent to the	1/2011 I	ML14172A243
1248	Environmental Imp Project in Campbe	G-1910, Final Report, Suppler pact Statement for the Moore I ell County, Wyoming, Supplemental Impact Statement for Inacilities	Ranch ISR ent to the	1/2010 ľ	ML14172A244
1249	Underground Inject	ey-Burdock Project Revised Cotion Control Permit Application ec. 5 thru 8; ML12244A520.		2/2012 ľ	ML14172A245
1250	APP-050 - ER RAI ML102380516.	l Responses, transmittal letter	and text; 08/12	2/2010 ľ	ML14172A246
1251	APP-040-DD - ER	App. 4.6-A; ML092870409.	06/2 ⁻	1/2014 I	ML14172A247
1252	APP-040-BB - ER	App. 3.5-F thru 3.5-I; ML0928	70422. 06/2 [.]	1/2014 I	ML14172A248
1253	Underground Inject	ey-Burdock Project Revised C ction Control Permit Application ec. 9 thru end; ML12244A521.		1/2012 I	ML14172A249
1254		nses to Technical Review Com arge Scale Mine Permit Applic		1/2013 ľ	ML14172A250

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1255	APP-051 - Groundwater application, as updated w November 2012.	. , , ,		2 ML14172A251
1256	APP-015-R - Revised TR Part 18 of 22; App. 2.7-N	-	Project; 06/30/201	1 ML14172A255
1257	NRC-025-A - HDR, Engir Visual Effects of the Pow Build Segment, on Previous in South Dakota and Wyo	der River Basin Project, I ously Identified Historic P	New	9 ML14172A256
1258	NRC-013 - NUREG-1569 Situ Leach Uranium Extra 4, 2003) (ADAMS Access	action License Applicatior		3 ML14172A257
1259	NRC-025-B - HDR, Engir Visual Effects of the Pow Build Segment, on Previous in South Dakota and Wyo	der River Basin Project, I ously Identified Historic P	New	9 ML14172A258
1260	APP-021-FF - Dewey-Bu August 2009; Part 32; Ap ML092870358.		mitted 06/21/201	4 ML14172A260
1261	APP-021-GG - Dewey-Bu August 2009; Part 33; Ap ML092870343.	•		4 ML14172A261
1262	APP-016-Z - Revised TR 18; App. 3.1-A 1 of 2; ML		es Part 07/31/201	0 ML14172A262

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1263	Report, Environme Burdock Project in	IREG-1910, Supplement 4, Vental Impact Statement for the Custer and Fall River Countient to the Generic Environmen	Dewey- es, South	06/21/2014	ML14172A263
1264	Report, Environme Burdock Project in	IREG-1910, Supplement 4, Volental Impact Statement for the Custer and Fall River Countient to the Generic Environmen	Dewey- es, South	01/31/2014	ML14172A264
1265	Generic Environme	IREG-1910, Vol. 1, Final Reponental Impact Statement for Incilities (Chapters 1 through 4) cession No	Situ Leach	05/31/2009	ML14172A265
1266	Report for Comme the Dewey-Burdoo	IREG-1910, Supplement 4, Vont, Environmental Impact Stack Project in Custer and Fall Rakota: Supplement to the Ger	tement for iver	11/30/2012	ML14172A266
1267	Dewey-Burdock Pr South Dakota: Sup	REG-1910, S4, V2, DFC, EIS oject in Custer and Fall River opl to the GEIS for In-Situ Lea cilities (Chapter 5 to 11 and	Counties,	11/30/2012	ML14172A267
1268	Report for Comme the Dewey-Burdoc	IREG-1910, Supplement 4, Vont, Environmental Impact Stack Project in Custer and Fall Rakota: Supplement to the Ger	tement for iver	11/30/2012	ML14172A268
1269	Generic Environme Uranium Milling Fa	IREG-1910, Vol. 2, Final Reponental Impact Statement for Incilities (Chapters 5 through 12 2009) (ADAMS Accession Notages 1-272.	Situ Leach 2 and	05/31/2009	ML14172A269
1270	Generic Environme Uranium Milling Fa	IREG-1910, Vol. 1, Final Repo ental Impact Statement for In- cilities (Chapters 1 through 4) cession No. ML091480244) P	Situ Leach (May	08/31/2003	ML14172A270

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1271	Application for NR February 2009, Pro	ey-Burdock Project Supplemer C Uranium Recovery License I epared by Powertech (USA) In e, Colorado, CO. (Aug 31, 200 n	Dated c.	009 ML14172A271
1272	Application for NRO February 2009, Pro Greenwood Village	ey-Burdock Project Supplemer C Uranium Recovery License I epared by Powertech (USA) In e, Colorado, CO. (Aug 31, 200 n No. ML092870155). Pages 1	Dated c. 9)	014 ML14172A272
1273	Application for NRG February 2009, Pro Greenwood Village	ey-Burdock Project Supplement C Uranium Recovery License I epared by Powertech (USA) In e, Colorado, CO. (Aug 31, 200 n No. ML092870155). Pages 1	Dated c. 9)	014 ML14172A273
1274	Application for NR0 February 2009, Pro Greenwood Village	ey-Burdock Project Supplemer C Uranium Recovery License I epared by Powertech (USA) In e, Colorado, CO. (Aug 31, 200 n No. ML092870155). Pages 1	Dated c. 9)	014 ML14172A274
1275	Traditional Cultura U.S. Department of	elines for Evaluation and Docu I Properties. National Register f the Interior. National Park Se n No. ML12240A371). Pages	Bulletin, ervice.	998 ML14172A275
1276	the Black-Tailed P	P. "Colony Acreage and Distrib rairie Dog in South Dakota, 20 http://gfp.sd.gov/wildlife/docs/ odf	08" (Aug.	014 ML14172A276
1277	Helgerson, J.G. G Hydrogeochemical Geochemical Surv	, T.R., N.E. Dean, C.S. Bard, Frimes, and P.M. Pritz. and Stream Sediment Detaile ery for Edgemont, South Dako I Uranium Resource Evaluatio	d ta,	014 ML14172A277

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1278	Helgerson, J.G. G Hydrogeochemical Geochemical Surv	T.R., N.E. Dean, C.S. Bard, Frimes, and P.M. Pritz. and Stream Sediment Detaile ey for Edgemont, South Dakot I Uranium Resource Evaluation	d a,	4 ML14172A278
1279	Helgerson, J.G. Gl Hydrogeochemical Geochemical Surv	T.R., N.E. Dean, C.S. Bard, Frimes, and P.M. Pritz. I and Stream Sediment Detaile ery for Edgemont, South Dako	d ta,	0 ML14172A279
1280	Helgerson, J.G. G Hydrogeochemical Geochemical Surv	T.R., N.E. Dean, C.S. Bard, Frimes, and P.M. Pritz. and Stream Sediment Detaile ery for Edgemont, South Dako	d ta,	4 ML14172A280
1281	NRC Staff Revised	I Exhibit List.	06/21/201	4 ML14172A281
1282	Certificate of Servi	ce of Patricia A. Jehle.	06/21/201	4 ML14172A282
1283	Consolidated Inter	venors Prefiled Hearing Exhibi	ts. 06/20/201	4 ML14174B144
1284	APP-001 - Dr. Lyn	ne Sebastian Initial Testimony	. 06/20/201	4 ML14174B226

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1285	APP-006 - ACHP Section 106 R ACHP's Regulations, "Protection (36 CFR Part 800) (incorporates Aug. 5, 2004)".	of Historic Prope	ties:	ML14174B230
1286	Consolidated Intervenor's Pre-Fi	led Hearing Witne	ss List. 06/21/2014	ML14174B240
1287	NRC-084-F - Butz, T.R., N.E. De Helgerson, J.G. Grimes, and P.N. Hydrogeochemical and Stream Seochemical Survery for Edger Wyoming. National Uranium	M. Pritz. Sediment Detailed		ML14175B588
1288	APP-021-DD - Dewey-Burdock F August 2009; Part 30; App. 2.7-0 ML092870354.	•		ML14175B595
1289	NRC-008-A-1 - NUREG-1910, S Report, Environmental Impact S Burdock Project in Custer and F Dakota: Supplement to the Gene 	tatement for the Dall River Counties,	ewey- South	ML14175B597
1290	NRC-010-B-2 - NUREG-1910, V Generic Environmental Impact S Uranium Milling Facilities (Chapt Appendices) (May 2009) (ADAM ML091480188). Pages 273-612.	statement for In-Siters 5 through 12 at IS Accession No.	u Leach	ML14175B598
1291	NRC-141-E - Dewey-Burdock Pr Application for NRC Uranium Re February 2009, Prepared by Pov Greenwood Village, Colorado, C (ADAMS Accession No. ML0928	ecovery License Da wertech (USA) Inc. O. (Aug 31, 2009)	ated	ML14175B599
1292	NRC-145-B - Guidelines for Eva Traditional Cultural Properties. N U.S. Department of the Interior. (ADAMS Accession No. ML1224	lational Register B National Park Serv	ulletin, vice.	ML14175B601

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1294	APP-044 - Results Responses; ML110	of Acceptance Review for TR 0470245.	RAI 06/20/201	4 ML14175B604
1295	Inc. Ross ISR Proj	Evaluation Report for the Stratect, Crook County, Wyoming 1601; ML14002A107.	-	4 ML14175B605
1296		ed TR for the Dewey-Burdock hrough Sec. 2.8.5.7; ML1403		4 ML14175B606
1297		sed TR for the Dewey-Burdocks 2.6-16 through 2.7-2; ML14	•	4 ML14175B607
1298	NRC-018-C - NRC Accession No. ML	PA Signature Page. (ADAMS 14098A464).	03/19/201	4 ML14175B608
1299		sed TR for the Dewey-Burdocks 2.8-1 through 5.7-1; ML1403	•	8 ML14175B609
1300		ed TR for the Dewey-Burdock 2.6-A through 2.6-G; ML140		3 ML14175B610

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1301	and proposal in res NHPA Section 106	on 11 NRC letter from Powerted sponse to the Aug 12, 2011 resident info. This letter enclosed a phased approach to	equest for	08/31/2011	ML14175B611
1302		sed TR for the Dewey-Burdoo 2.7-H 1 of 3; ML14035A040	•	06/21/2014	ML14175B613
1303		sed TR for the Dewey-Burdoo 2.7-H 2 of 3; ML14035A041	•	07/29/2008	ML14175B614
1304		sed TR for the Dewey-Burdoc 2.7-J through 2.7-L 1 of 2;	k Project;	06/21/2014	ML14175B615
1305	Wyoming Sage-Gr Wyoming Sage-Gr	Grouse Working Group (North ouse Working Group). "North ouse Conservation Plan." (20 n No. ML12240A374).	east	08/15/2006	ML14175B619
1306		ey-Burdock Project Environme bmitted August 2009; Part 2; ; ML092870346.		02/28/2009	ML14175B621
1307	February 8, 2013 le	rom Oglala Sioux Tribe in resetter to Tribal Historic Preser 2013 (ADAMS Accession No.	•	03/22/2013	ML14175B622
1308	Geomorphic Devel Northern Black Hill	n, J.B. "Hydrology, Hazards, a opment of Gypsum Karst in t s, South Dakota and Wyomir Water-Resource Investigatio	ne ig. "U.S.	12/31/2001	ML14175B625

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1310	Review Guidance	G-1748, Final Report, Enviror for Licensing Actions Associa Aug. 2003) (ADAMS Accessi	ated with	08/31/2003	ML14175B628
1311	Erratum to NRC S	taff's Statement of Position.	(06/24/2014	ML14175B630
1312	APP-040-EE - ER	App. 4.14-C thru 6.1-G; ML0	92870413.	10/01/2008	ML14175B632
1313		sed TR for the Dewey-Burdoos 2.6-9 through 2.6-12; ML1		06/21/2014	ML14175B633
1314		vey-Burdock Project TR; Re- 27; App. 2.2-A thru 2.6-B;	submitted	10/01/2008	ML14175B634
1315		sed TR RAI response; Exhibi 3.1-1; ML11208B764.	ts Part 3;	06/21/2014	ML14175B635
1316	Report, Environme Burdock Project in	JREG-1910, Supplement 4, Nental Impact Statement for the Custer and Fall River Count ent to the Generic Environmental Leach	e Dewey- ies, South	01/31/2014	ML14175B636

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1317	APP-027-A - Report to Accompany Madison Water Permit Application, June 2012; ML12193A239.	r Right 06/30/201	2 ML14176B019
1318	OST-15 - Declaration of Wilmer Mesteth.	04/01/201	0 ML14176B032
1319	NRC-079 - 09/09/2013 NRC Staff RAI: Email Cond Review of Powertech's Additional Statistical Analys Radium-226 Soil Sampling Data and Gamma Measurements and Request for Information. ADAM (Accession No	sis of	3 ML14176B052
1320	APP-015-U - Revised TR for the Dewey-Burdock F Part 21 of 22; App. 2.9-M through 3.1-A; ML14035.	•	3 ML14176B072
1321	APP-016-I - Revised TR RAI response; Appendice 1; App. 2.5-D through 2.6-G; ML11208B765.	s Part 06/30/201	1 ML14176B079
1322	APP-016-M - Revised TR RAI response; Appendic 5; App. 2.7-B through 2.7-G; ML11208B771.	es Part 06/21/201	4 ML14176B094
1323	APP-016-S - Revised TR RAI Response; Appendic 11; App. 2.7-L 1 of 4; ML112088833.	ces Part 06/30/201	1 ML14176B117
1324	NRC-107 - FWS. "Black-Footed Ferret Draft Recover Plan." Second Revision, (Feb. 2013), available at	•	3 ML14176B137

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1325		ey-Burdock Project Technical R August 2009; Part 1; Text thru 98	-	9 ML14176B145
1326	APP-040-G - ER P	Plate 3.3-3; ML092870383.	07/31/2008	3 ML14176B152
1327	APP-049 - Water F Permit.	Right Permit No. 2626-2 Applica	ation and 06/21/2014	4 ML14176B162
1328	Generic Environme Uranium Milling Fa	JREG-1910, Vol. 1, Final Reportental Impact Statement for In-Socilities (Chapters 1 through 4)(cession No. ML091480244 Pag	iitu Leach May	4 ML14176B166
1329	APP-040-CC - ER	App. 3.5-J thru 3.6-C; ML0928	70407. 06/21/2014	4 ML14176B178
1330	Re: Information Re Dewey-Burdock, C	o James Laysbad, Oglala Siou elated to Traditional Cultural Pre crow Butte North Trend, and Cr Oct. 28, 2011) (ADAMS Access	operties; ow Butte	I ML14177A564
1331	APP-016-X - Revis 16; App. 2.7-M; MI	sed TR RAI response; Appendi _11208B872.	ces Part 06/30/201 ²	ML14177A565
1332		wey-Burdock Project TR; re-sul 34; App. 7.3-A (partial) thru 7.3		3 ML14177A566

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1335	Powertech (USA), Contention 14A/B.	Inc. Motion to Dismiss Enviror	nmental 06/30/201	4 ML14181B367
1336	Consolidated Inter	venors' Opening Statement.	06/26/201	4 ML14182A604
1337	Powertech (USA) I	nc. Hearing Exhibits.	06/20/201	4 ML14182A615
1338	Powertech (USA) I	nc. Witness List.	06/20/201	4 ML14182A616
1339	Applicant Powerted Updated Mandator	ch (USA) Uranium Corporation ry Disclosures.	ns 07/01/201	4 ML14182A617
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1347	INT-012 - Testimony of Dayton Hy Black Hills Wild Horse Sanctuary, and Concerns about Proposed ISI Surface and Underground Water I	on Potential Imp L Mine on Down	pacts	0 ML14189A208
1348	INT-001 - Testimony of Dr. Louis I Lakota Cultural Resources.	Redmond regard	ding 11/29/201	2 ML14189A340

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1356	INT-009 - Stateme	nt of Qualifications of Dr. Kelle	ey. 06/20/201	4 ML14189A441

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1358	INT-005 - Statemer Richard Abitz.	nt of Professional Qualification	ns of Dr. 06/20/2014	ML14189A443
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1360	INT-016 - Petition t	o Intervene, with Exhibits.	03/08/2010) ML14189A587
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1366	INT-010a - Stateme	ent of Qualifications of Peggy	v Detmers. 06/20/2014	ML14189A624
1367	INT-010g - Google Height.	Photo - Dewey Project - Med	dium 06/20/2014	ML14189A636
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1382	APP-042-B - Dewey-Burdock Project Revised C Underground Injection Control Permit Applicatio July 2012, Text thru Sec. 4; ML12244A522.		2 ML14190B143
1383	APP-062 - Black-Footed Ferret Recovery Plan, Revision, Nov. 2013.	Second 11/30/2013	3 ML14190B144
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1386	APP-020 - ISR animation (Video of ISR Operation	on). 06/20/2014	4 ML14191B264
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1393	APP-064 - Dr. Adrien Hannus Answering Testimon	y. 07/13/2014	ML14196A564
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1403	NRC-156 - Johnson, R. H. "Reactive Transport Mo for the Proposed Dewey-Burdock Uranium In-Situ Recovery Mine, Edgemont, South Dakota, USA." International Mine Water Association, Mine Water- Managing the Challenges. 2011.	Ü	ML14196A575
1404	Revised NRC Staff Hearing Exhibits.	07/15/2014	ML14196A576

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1408	NRC-155 - Letter from South Dakota Historical Soc Dewey-Burdock Project, (Jan. 2014).	ciety re: 07/15/2014	4 ML14196A580
1409	NRC-153 - Excerpt from Parker, P. and T. King. Guidelines for Evaluating and Documenting Traditi Cultural Properties, National Register of Historic Pl Bulletin 38. (1990) (ADAMS Accession No. ML12240A371).		4 ML14196A581
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1411	Oglala Sioux Tribes Rebuttal Statement.	07/15/2014	4 ML14197A000
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1518	?Analysis of Aquife Burdock Uranium I	T - OST-006-00-BD01 - Bogg er Tests Conducted at the Pro Mine Site, Burdock, South Da Authority, Report No. WR28-	pposed kota,?	12 ML14240A460
1519	OFFICIAL EXHIBITED Intervene, with Exh	Γ - OST-010-00-BD01 - OST nibits.	Petition to 04/06/20	10 ML14240A461
1520	2007, TENORM U	T - OST-002-00-BD01 - U.S. ranium Occupational and Pub Situ Leaching; Append. III, F	lic Risks	14 ML14240A463
1521	water Resources of S.D., Dept. of Natu	T - OST-008-00-BD01 - Keen f the Western Half of Fall Riv Iral Resource Development G , Report of Investigations No.	er County, eological	73 ML14240A464
1522	Technical Report of Occurring Radioact Vol.1: Mining and F	T - OST-003-00-BD01 - US E on Technologically Enhanced tive Materials from Uranium M Reclamation Background: Pre EPA 402-R-05-007	Naturally Mining,	07 ML14240A466
1523		T - OST-007-00-BD01 - Bogg estigations at Proposed Urani n Dakota (1983).		12 ML14240A468
1524		Γ - OST-005-00-BD01 - Powe red by Dr. Robert E. Moran.	erpoint 06/20/20	14 ML14240A469

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1525	OFFICIAL EXHIBIT	T - OST-014-00-BD01 - Decla nemy.	ration of 04/14/201	4 ML14241A446
1526		T - OST-009-00-BD01 - TVA, tement, Edgemont Uranium M		4 ML14241A447
1527		T - OST-012-00-BD01 - OST S FSEIS, with Exhibits.	Statement 03/17/201	4 ML14241A448
1528		T - OST-001-00-BD01 - Openi of Dr. Robert E. Moran.	ing 06/20/201	4 ML14241A450
1529		T - OST-011-00-BD01 - OST S DSEIS, with Exhibits.	Statement 01/25/201	3 ML14241A452
1530		T - APP-039-00-BD01 - Mater for the Nichols Ranch ISR Pr 49.		1 ML14241A453
1531		T - APP-052-00-BD01 - Dewe nations; January 10, 2014 lette ML14014A303.	*	4 ML14241A455
1532		T - NRC-005-00-BD01 - Statel fications of Thomas Lancaster		4 ML14241A457

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1533		T - NRC-018-G-00-BD01 - Sc Signature Page. (ADAMS Ac).		4 ML14241A461
1534	Waste Win Young Draft PA Dewey-B	T - NRC-028-00-BD01 - Ema to NRC Staff re SRST Comn urdock SRST THPO Comme Accession No. ML14105A36	nents Final nts (Feb.	4 ML14241A462
1535	Informal Information Dewey-Burdock, C	T - NRC-038-A-00-BD01 - Invon-Gathering Meeting Pertain row Butte North Trend, and Clarkitu Uranium Recovery Pro	ing to the Crow Butte	1 ML14241A464
1536	Sioux Tribe Comm	T - NRC-030-00-BD01 - Stanents - Final Draft PA Dewey- ments (Feb. 05, 2014) (ADAN 14055A513).	Burdock	4 ML14241A470
1537	Cheyenne River Si Regarding Tribal S	T - NRC-029-00-BD01 - Lette oux Tribe re: Response Rece turvey for Dewey-Burdock (De cession No. ML12335A175).	eived	2 ML14241A471
1538	Santee Sioux Tribe Consultation Unde	T - NRC-035-00-BD01 - Lette e of Nebraska Re: Invitation for r Section 106 of the National Mar. 4, 2011) (ADAMS Acces	or Formal Historic	1 ML14241A472
1539	Letter from the Adv to the Standing Ro	T - NRC-031-00-BD01 - 04/07 visory Council on Historic Pre ck Sioux Tribe Concerning th ct, SD. ADAMS Accession No	servation e Dewey-	4 ML14241A473
1540	Register Evaluation	T - NRC-027-00-BD01 - ACH n Criteria, Advisory Council o . 11, 2008) (2012 ADAMS Ac).	n Historic	2 ML14241A474

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1541		Γ - APP-015-K-00-BD01 - Re dock Project; Part 11 of 22; A I 4035A038.		06/30/2011	ML14241A475
1542		Γ - APP-015-I-00-BD01 - Rev dock Project; Part 9 of 22; Ap l 4035A036.		12/31/2013	ML14241A476
1543	"Reasonable and C Section 106 Review	Γ - NRC-047-00-BD01 - Mee Bood Faith" Identification Sta w (ACHP), availablae at ov/docs/reasonable_good_fai	ndard in	06/20/2014	ML14241A530
1544	NHPA, A Handboo (CEQ and ACHP),	ov/docs/NEPA NHPA Section	Section 106	03/31/2013	ML14241A531
1545	Richard Blubaugh, Request Relating t the Proposed Dew	Γ - NRC-040-00-BD01 - Lette Powertech, Re: NRC Inform o Section 106 and NEPA Re ey-Burdock Project (Aug. 12, n No. ML112170237).	ation views for	08/12/2011	ML14241A532
1546	Slides for the Secti to the Proposed De	Γ - NRC-038-F-00-BD01 - Pro on 106 Consultation Meeting ewey-Burdock, Crow Butte No t In-Situ Uranium Recovery P	Pertaining orth Trend,	06/08/2011	ML14241A533
1547	Tribe of Nebraska Under Section 106	Γ - NRC-034-00-BD01 - Lette Re: Invitation for Formal Con of the National Historic Pres (ADAMS Accession No.	sultation	03/04/2011	ML14241A534
1548	= =	Γ - APP-015-C-00-BD01 - Re dock Project; Part 3 of 22; Te 4035A030.		12/31/2013	ML14241A539

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1549		PP-015-D-00-BD01 - Revis Project; Part 4 of 22; Plate 5A031.		3 ML14241A540
1550		PP-015-F-00-BD01 - Revis Project; Part 6 of 22; Plate 85A033.		3 ML14241A541
1551	Section 106 invitation le	RC-021-00-BD01 - NRC setters to 17 tribes requesting ction. ADAMS Accession	g their	0 ML14241A542
1552	copies of the 6/8/2011 n Tribes. Letter to James	RC-042-00-BD01 - NRC p neeting transcripts to all th Laysbad of Oglala Sioux T t of the Information-Gathe d Survey	e Tribe	1 ML14245A237
1553	Re: Informal Information Crow Butte Inc. and Pov	RC-038-E-00-BD01 - Tran n-Gathering Meeting Perta wertech Inc. Proposed ISR (ADAMS Accession No. 1-195).	ining to	1 ML14245A238
1554		RC-045-00-BD01 - 2/01/20 meeting agenda). (ADAMS 20436).		2 ML14245A239
1555	Creek Sioux Tribe Re: T	RC-049-00-BD01 - Letter t ransmittal of Applicant's E y 7, 2012) (ADAMS Acces	Draft	2 ML14245A240
1556	Sioux Tribe Re: Transm	ted on April 24, 2012 (Jun		2 ML14245A241

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1557	- Informal Informat	T - NRC-038-D-00-BD01 - Att tion Gathering Meeting Held ir 2011) (ADAMS Accession No	Pine)/2014 ML14245A242
1558	invitation letters to meeting to discuss	T - NRC-044-00-BD01 - 1/19/ all THPOs for a planned Feb s how best to conduct the TCF n No. ML12031A280).	2012	0/2012 ML14245A244
1559	NRC transmitted to meeting in Rapid (T - NRC-046-00-BD01 - 3/28/ ranscripts of the NRC face-to- City, SD to discuss how best to ADAMS Accession Nos. ML12	face conduct	S/2012 ML14245A245
1560	Kevin Hsueh Re: 1 Information - Gath	T - NRC-038-C-00-BD01 - Me Franscript for the June 8, 2012 ering Meeting Held in Pine Ric AMS Accession No. ML11187	Informal dge, SD	3/2011 ML14245A247
1561		T - APP-015-L-00-BD01 - Rev dock Project; Part 12 of 22; A 14035A039.)/2011 ML14245A248
1562	• •	T - APP-015-O-00-BD01 - Re dock Project; Part 15 of 22; A 042.)/2011 ML14245A250
1563	Docket No. 33407 Corporation Const	T - NRC-060-00-BD01 - STB, Dakota, Minnesota & Eastern ruction into the Powder River w and Comment on 21 Archaensportation	n Railroad Basin:	8/2013 ML14245A252
1564	Historic Preservati with Cost Estimate	T - NRC-055-00-BD01 - Lette on Officers Re: Request for a e for Dewey Burdock Project (cession No. ML12264A594).	Proposal	3/2012 ML14245A253

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1565	Fowler, ACHP, Re the NHPA Section	T - NRC-070-00-BD01 - Lett : Notification of Intention to \$ 106 Process from NEPA Re 5 Project (Nov. 13, 2013) (AD 13311B184).	Separate view for	11/13/2013	ML14245A254
1566	Sioux Tribe Re: No NHPA Section 106	T - NRC-069-00-BD01 - Lett otification of Intention to Sep 5 Process from NEPA Review oct (Nov. 6, 2013) (ADAMS A	arate the v for Dewey-	11/06/2013	ML14245A255
1567		T - NRC-058-00-BD01 - Dra ock Project PA (Nov. 22, 201 13329A468).		11/22/2013	ML14245A257
1568	August 9, 2012 Te	T - NRC-051-00-BD01 - NRO leconference Invitation and la Transmittal (Aug. 07, 2012) 12261A375).	Revised	08/07/2012	ML14245A258
1569	Determinations of	T - NRC-062-00-BD01 - NR0 Eligibility and Assessments of DAMS Accession No. ML13	of Effects	06/21/2014	ML14245A260
1570	Department of Sta	T - NRC-071-00-BD01 - Lett te Re: Keystone XL Pipeline I Property (TCP) Studies (Au	Project	08/04/2009	ML14245A262
1571	NRHP Determinati	T - NRC-063-00-BD01 - Dra ons - Table 1.0 for Draft PA cession No. ML13354B948).	(Dec. 13,	06/20/2014	ML14245A263
1572	Cultural Resources Proposed Dewey-I	T - NRC-072-00-BD01 - A Los Evaluation of Powertech UBurdock Uranium Project Lock Hills, Custer and Fall River Page 4.18)	SA Inc.'s cality within	03/31/2008	ML14245A265

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1573	Standing Rock Sio Persons Without S	Γ - NRC-066-00-BD01 - Lette ux Tribe Re: Tribal Survey Us ioux TCP Expertise to Identif) (ADAMS Accession No.	sing	11/05/2012	ML14245A266
1574	Transmittal of a Fo	Γ - NRC-068-00-BD01 - Ema llow-up Email Pertaining to a rvey for the Dewey-Burdock DAMS Accession No. ML130	n Project	02/08/2013	ML14245A267
1575	John Yellow Bird S Tribe Re: Refusal t	Γ - NRC-064-00-BD01 - Lette teele, President of the Oglala to Accept Dewey-Burdock In Nov. 5, 2012) (ADAMS Acces	a Sioux Situ	11/05/2012	ML14245A268
1576	Standing Rock Sio Draft PA Dewey-Br	Γ - NRC-067-00-BD01 - Ema ux Tribe Providing Comments urdock SRST-THPO (Feb. 20 n No. ML14059A199).	s on Final	02/20/2014	ML14245A269
1577	Re: Draft PA for De	Γ - NRC-056-00-BD01 - H. Yi ewey-Burdock Project (Nov. 2 n No. ML13329A420).		11/22/2013	ML14245A270
1578	Project Draft Progr	Γ - NRC-057-00-BD01 - Dewo ammatic Agreement (Nov. 22 n No. ML ML13329A466).	•	11/22/2013	ML14245A271
1579	Re: Scope of Work	Γ - NRC-052-00-BD01 - NRC with Coverage Rate, Start D (Aug 30, 2012) (ADAMS Acc).	ate,	08/30/2012	ML14245A272
1580	Cultural Resources Proposed Dewey-E	T - NRC-073-00-BD01 - A Less Evaluation of Powertech US Burdock Uranium Project Locater Hills, Custer and Fall River (gh 5.106)	A Inc.'s ality within	03/31/2008	ML14245A273

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1581	Sioux Tribe Re: Tr	T - NRC-061-00-BD01 - Letto ansmittal of TCP Survey Rep roject (Dec. 23, 2013) (ADAN 13357A234).	oort for	12/23/2013	ML14245A274
1582	NRC NRHP Deter	T - NRC-059-00-BD01 - Tab minations for Dewey-Burdocl DAMS Accession No. ML133	c Draft PA	11/22/2013	ML14245A275
1583	Sisseton Wahpeto Dewey-Burdock In	T - NRC-065-00-BD01 - Letto n Oyaye Tribe Re: Refusal to Situ Recovery Project Propo Accession No. ML13036A10	o Accept osal (Nov.	11/06/2012	ML14245A278
1584	Historic Preservati Proposal and Cost	T - NRC-053-00-BD01 - Letto on Officer Re: Transmittal of Estimate of the Dewey-Burd 012) (ADAMS Accession No	Tribes' lock ISR	10/12/2012	ML14245A279
1585		T - APP-015-S-00-BD01 - Red dock Project; Part 19 of 22; <i>I</i> 14035A046.		06/21/2014	ML14245A282
1586	Information Gathe to Section 106 Cor	T - NRC-038-B-00-BD01 - In ring Meeting - Pine Ridge, Sl nsultation Regarding Dewey- ccession No. ML111870622	D Invitation Burdock	07/08/2011	ML14245A283
1587	NRC Staff RAI: Su Meeting with Powe Proposed Environi	T - NRC-078-00-BD01 - 09/1 Immary of August 30, 2012 F ertech Inc, to Discuss Powert mental Monitoring Program r ey-Burdock Project.	Public ech's	09/13/2012	ML14245A285
1588	Final Report, Supp Project in Sweetwa	T - NRC-089-00-BD01 - NUF blement 3, EIS for the Lost C ater County, Wyoming. Supp onmental Impact Statement fo Iling Facilities	reek ISR lement to	06/30/2011	ML14245A286

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1589	Wolcott, and C.G. Group and Localization	T - NRC-081-00-BD01 - Gott, Bowles. Stratigraphy of the Ingation of Uranium Deposits, So Dakota and Wyoming. U.S. Goources	yan Kara uthern	1974 ML14245A287
1590	6705, Historical Ca	T - NRC-076-00-BD01 - NURE ase Analysis of Uranium Plume 28, 2001) (ADAMS Accession)	2001 ML14245A288
1591	J.M. Carter, J.E. Wof the Black Hills A	T - NRC-082-00-BD01 - Drisco Villiamson, and L.D. Putnam. H Irea, South Dakota. U.S. Geolo Ources Investigation Report 02	lydrology ogical	2014 ML14245A289
1592	NRC Staff Reques	T - NRC-077-00-BD01 - 05/28 It for Additional Information for Situ Recovery Facility (ADAM 101460286).	Proposed	2010 ML14245A290
1593	NRC Staff review of Radium 226 (soil)	T - NRC-080-00-BD01 - NRC of revised statistical analysis of and gamma radiation correlation at the proposed Dewey-Burdonal	f the on for	2013 ML14245A291
1594	Regulatory Guide	T - NRC-074-00-BD01 - NRC (4.14, Radiological Effluent and nitoring at Uranium Mills. ADAI 003739941.	Ì	1980 ML14245A293
1595	Staff Assessment of Previously License Memorandum from	T - NRC-075-00-BD01 - NRC, of Ground Water Impacts from ed In-Situ Uranium Recovery F n C. Miller to Chairman Jaczko ISNRC, July 10, 2009d .	ı acilities,	2014 ML14245A294
1596		T - APP-016-B-00-BD01 - Rev xt Part 1: ML11208B712.	ised TR 06/30/2	2011 ML14245A295

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1597		T - APP-016-AA-00-BD01 - F pendices Part 19; App. 3.1-A		06/21/2014	ML14245A296
		T - APP-015-V-00-BD01 - Red dock Project; Part 22 of 22; / 14035A049.		06/21/2014	ML14245A297
	Response to the R for the Technical R	T - APP-016-A-00-BD01 - Reguest for Additional Informateport (TR) for the Dewey-Buter; ML11207A711.	ation (RAI)	06/21/2014	ML14245A299
1600		T - APP-016-C-00-BD01 - Ro tt Part 2; ML11208B719.	evised TR	06/21/2014	ML14245A300
1601		T - APP-016-D-00-BD01 - Ro tt Part 3; ML11208B714.	evised TR	06/21/2014	ML14245A301
1602		T - APP-016-BB-00-BD01 - Foendices Part 20; App. 6.1-A		06/21/2014	ML14245A302
1603		T - APP-016-J-00-BD01 - Rependices Part 2; App. 2.6-H		06/21/2014	ML14245A303
1604		T - APP-016-V-00-BD01 - Re pendices Part 14; App. 2.7-L		06/21/2014	ML14245A304

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1605	OFFICIAL EXHIBIT - APP-016-F RAI response; Appendices Part ML11208B832.		ed TR 06/21/201	4 ML14245A305
1606	OFFICIAL EXHIBIT - APP-016-V RAI response; Appendices Part ML11208B870.			4 ML14245A307
1607	OFFICIAL EXHIBIT - APP-016-F RAI response; Exhibits Part 2; E			1 ML14245A308
1608	OFFICIAL EXHIBIT - APP-016-L RAI response; Appendices Part ML11208B770.			4 ML14245A309
1609	OFFICIAL EXHIBIT - APP-016-k RAI response; Appendices Part ML11208B769.			1 ML14245A310
1610	OFFICIAL EXHIBIT - APP-016-E RAI Response; Exhibits Part 1; E ML11208B716.			1 ML14245A311
1611	OFFICIAL EXHIBIT - APP-016-F RAI Responses; Exhibits Part 4; ML11208B767.			1 ML14245A312
1612	OFFICIAL EXHIBIT - APP-016-0 RAI Response; Appendices Part ML11208B827.			9 ML14245A313

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1614		Γ - APP-016-N-00-BD01 - Ro endices Part 6; App. 2.7-H ′		06/21/2014	ML14245A315
1615		Γ - APP-016-Y-00-BD01 - Re endices Part 17; App.2.9-B		06/21/2014	ML14245A316
1616	Strobel Re: EPAs F	Γ - NRC-095-00-BD01 - Lett Response Comment to FSE cession No. ML14078A044).	S (Mar. 25,	06/21/2014	ML14245A318
1617	Regulatory Guide 3 Inspection of Emba	T - NRC-094-00-BD01 - NR0 3.11, Rev. 3, Design, Constr ankment Retention Systems , November 2008, (ADAMS).	uction, and at Uranium	11/30/2008	ML14245A319
1618	Assessment of Gro Licensed In-Situ Ur Memorandum to Cl	T - NRC-091-00-BD01 - NRC oundwater Impacts from Pre- ranium Recovery Facilities." hairman Jaczko, Commissic Svinicki, NRC from C. Mille	viously ner Klein,	07/10/2009	ML14245A320
1619	"Report to the Chie No. 2686-2, Power	F - NRC-090-00-BD01 - SDE If Engineer on Water Permit tech (USA) Inc., November : ADAMS Accession No. ML1	Application 2, 2012."	11/02/2012	ML14245A321
1620	of Robert F. Stewa Office of Environme	T - NRC-096-00-BD01 - Con rt on Behalf of the Dept. of t ental Policy and Compliance ronmental Impact Statemen oject	he Interior, on Draft	01/04/2013	ML14245A322

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1622		T - APP-016-P-00-BD01 - Rev pendices Part 8; App. 2.7-H 3		10/03/2008	ML14245A325
1623	Burdock Project Ti	T - APP-021-B-00-BD01 - Dew R; re-submitted August 2009; I u 2.9; ML092870295.	•	06/21/2014	ML14245A326
1624	Burdock Project TI	T - APP-021-BB-00-BD01 - De R; re-submitted August 2009; F 7-B(partial); ML092870351	•	06/21/2014	ML14245A328
1625		T - APP-021-EE-00-BD01 - De ubmitted August 2009; Part 31 2870357.	•	06/21/2014	ML14245A329
1626		T - APP-021-I-00-BD01 - Dewe R; Re-submittal August 2009; I 2870318.	,	06/30/2009	ML14245A330
1627		T - APP-021-D-00-BD01 - Dew R; Re-submitted August 2009; 2870313.	•	06/21/2014	ML14245A331
1628		T - APP-021-J-00-BD01 - Dew R; Re-submittal August 2009; I 2870305.	-	08/31/2009	ML14245A332

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		T - APP-021-C-00-BD01 - De R; Re-submittal August 2009, d; ML092870299.	•	014 ML14245A334
	Burdock Project TF	Γ - APP-021-CC-00-BD01 - Γ R; Re-submittal August 2009;) thru 2.7-F; ML092870370.	•	014 ML14245A335
		T - APP-021-H-00-BD01 - De R; Re-submitted August 2009 870317.		014 ML14245A336
		T - APP-021-K-00-BD01 - De R; re-submitted August 2009; 2870306.	•	014 ML14245A337
		T - APP-021-O-00-BD01 - De R; Re-submitted August 2009 870311.	•	008 ML14245A338
		T - APP-021-L-00-BD01 - De R; re-submitted August 2009; 2870307.	•	008 ML14245A339
		Γ - APP-021-N-00-BD01 - De R; re-submitted August 2009; 2870310.	•	014 ML14245A341

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1637		T - APP-021-F-00-BD01 - Dev R; Re-submittal August 2009; 2870315.	•	08/31/2009	ML14245A343
1638		T - APP-021-M-00-BD01 - De R; Re-submitted August 2009; 2870309.	•	06/21/2014	ML14245A344
1639		T - APP-021-G-00-BD01 - De R; re-submitted August 2009; 2870316.	,	05/19/1982	ML14245A345
1640	and J.M. Kruse. "E Powertech USA In-	T - NRC-136-A-00-BD01 - Pal valuative Testing of 20 Sites i c. Dewey-Burdock Uranium F ck Hills Archaeological Region ical Contract	n the Project	06/21/2014	ML14245A346
1641	Evaluation Report River and Custer C	T - NRC-134-00-BD01 - Safet for the Dewey-Burdock Projec Counties, South Dakota. Mater 1600 (April 2014) ADAMS Acc	t Fall ials	04/30/2014	ML14245A347
1642		T - NRC-132-00-BD01 - Impro ring Efficient and Timely Envir PA.	•	03/06/2012	ML14245A348
1643	Environment and N Powertech USA In at 6 (April 15, 2013 http://denr.sd.gov/d	T - NRC-137-00-BD01 - Dept. Natural Resources, Recomme c, Large Scale Mine Permit Ap B), available at des/mm/documents/Powertec	ndation, oplication	04/15/2013	ML14245A350
1644	Evaluation Report River and Custer C License No. SUA-1	T - NRC-135-00-BD01 - Safet for the Dewey-Burdock Projec Counties, South Dakota, Mater 1600, Docket No. 40-9075 (Ma cession No. ML13052A182.	t Fall ials	04/30/2014	ML14245A352

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1646		- APP-021-P-00-BD01 - Dev ; Re-submitted August 2009; 2870312.	•	09 ML14245A354
1647		- APP-021-Q-00-BD01 - Dev t; re-submitted August 2009; 2870320.	•	14 ML14245A355
1648		- APP-021-Y-00-BD01 - Dev t; re-submitted August 2009; 2870328.	-	14 ML14245A356
1649	Geology of the Jew	- NRC-083-00-BD01 - Brado el Cave SW Quadrangle Cus ota. U.S. Geological Survey E 013)	ter	14 ML14245A367
1650	and J.M. Kruse Eva Powertech (USA) Ir	T - NRC-136-B-00-BD01 - Pal duative Testing of 20 Sites in nc. Dewey-Burdock Uranium Hills Archaeological Region	the Project	12 ML14245A368
1651	and J.M. Kruse. "Ev Powertech (USA) Ir	r - NRC-136-C-00-BD01 - Pal valuative Testing of 20 Sites inc. Dewey-Burdock Uranium ck Hills Archaeological Region rchaeological	n the Project	12 ML14245A369
1652	•	nc. Motion for Reconsideration Nugust 20, 2014 Ruling on Resoures.		14 ML14245A650

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1653	(June), CONSIDEI CLOSURE MONIT LEACH/IN-SITU R	T - OST-004-00-BD01 - U.S. RATIONS RELATED TO PO ORING OF URANIUM IN-SI ECOVERYSITES, Draft Tec ttachment A: Development o	ST- TU hnical	06/30/2011	ML14246A216
1654		T - APP-021-W-00-BD01 - D R; re-submitted August 2009 2870326.	,	06/21/2014	ML14246A258
1655		T - APP-021-T-00-BD01 - DeR; Re-submitted August 2009 92870323.	,	08/31/2009	ML14246A259
1656		T - APP-021-S-00-BD01 - De R; re-submitted August 2009 92870322.	J	06/21/2014	ML14246A260
1657	OFFICIAL EXHIBI 1; ML092870381.	T - APP-040-F-00-BD01 - EF	R Plate 3.3- (07/31/2008	ML14246A261
1658	OFFICIAL EXHIBI 6; ML092870387.	T - APP-040-J-00-BD01 - EF	R Plate 3.3-	07/31/2008	ML14246A262
1659	Burdock Project E	T - APP-040-A-00-BD01 - Denvironment Report (ER); Re- 1; Cover thru Sec. 3.4.2.1.1	submittal	02/28/2009	ML14246A263
1660	OFFICIAL EXHIBI 5; ML092870386.	T - APP-040-I-00-BD01 - ER	Plate 3.3-	11/11/2008	ML14246A264

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1661		T - APP-021-Z-00-BD01 - Dew R; re-submitted August 2009; F 2870329.	•	8 ML14246A265
1662	OFFICIAL EXHIBI 1; ML092870380.	T - APP-040-D-00-BD01 - ER F	Plate 3.1- 06/21/201	4 ML14246A266
1663		T - APP-021-R-00-BD01 - Dew R; re-submitted August 2009; F 92870321.	•	4 ML14246A267
1664		T - APP-021-V-00-BD01 - Dew R; re-submitted August 2009; F 2870325.	,	4 ML14246A268
1665	OFFICIAL EXHIBI 1; ML0921870381.	T - APP-040-E-00-BD01 - ER F	Plate 3.3- 06/21/201	4 ML14246A269
1666		T - APP-021-X-00-BD01 - Dew R; re-submitted August 2009; F 2870327.	•	4 ML14246A270
1667	6733, A Baseline F Approach for In Sit	T - APP-030-00-BD01 - NURE Risk-Informed, Performance-Ba tu Leach Uranium Extraction L 2001; ML012840152.	ased	1 ML14246A271
1668		T - APP-021-U-00-BD01 - Dew R; re-submitted August 2009; F 92870324.	•	4 ML14246A272

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1669	OFFICIAL EXHIBIT 8; ML092870389.	- APP-040-L-00-BD01 -	ER Plate 3.3-	07/31/2008	ML14246A273
1670	OFFICIAL EXHIBIT 13; ML092870589.	- APP-040-Q-00-BD01 -	ER Plate 3.3-	06/21/2014	ML14246A275
1671	OFFICIAL EXHIBIT 10; ML092870592.	- APP-040-N-00-BD01 -	ER Plate 3.3-	12/03/2008	ML14246A276
1672	OFFICIAL EXHIBIT 2; ML092870397.	- APP-040-U-00-BD01 -	ER Plate 3.5-	11/04/2008	ML14246A277
1673	Burdock Project En	- APP-040-C-00-BD01 - vironmental Report (ER); 1; Sec. 4 thru end; ML092	re-submitted	06/21/2014	ML14246A278
1674	OFFICIAL EXHIBIT 1; ML092870593.	- APP-040-V-00-BD01 -	ER Plate 6.1-	01/15/2009	ML14246A279
1675	OFFICIAL EXHIBIT 15; ML092870394.	- APP-040-S-00-BD01 -	ER Plate 3.3-	11/11/2008	ML14246A280
1676	OFFICIAL EXHIBIT 7; ML092870388.	- APP-040-K-00-BD01 -	ER Plate 3.3-	07/31/2008	ML14246A282

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1677	OFFICIAL EXHIBIT Replacement Plate	- APP-040-W-00-BD01 - E s; ML093370652.	R	06/21/2014	ML14246A283
1678	OFFICIAL EXHIBIT 1; ML092870395.	- APP-040-T-00-BD01 - EF	R Plate 3.5-	11/11/2008	ML14246A284
1679	OFFICIAL EXHIBIT 4; ML092870591.	- APP-040-H-00-BD01 - EF	R Plate 3.3-	11/14/2008	ML14246A285
1680	OFFICIAL EXHIBIT 14; ML092870590.	- APP-040-R-00-BD01 - EF	R Plate 3.3-	06/21/2014	ML14246A286
1681	OFFICIAL EXHIBIT 9; ML092870390.	- APP-040-M-00-BD01 - EI	R Plate 3.3-	07/31/2008	ML14246A287
1682	OFFICIAL EXHIBIT 11; ML092870586.	- APP-040-O-00-BD01 - EI	R Plate 3.3-	06/21/2014	ML14246A288
1683	OFFICIAL EXHIBIT 12; ML092870588.	- APP-040-P-00-BD01 - EF	R Plate 3.3-	06/21/2014	ML14246A290
1684	OFFICIAL EXHIBIT B thru 3.4-E; ML09	⁻ - APP-040-Z-00-BD01 - EF 2870414.	R App. 3.4-	06/21/2014	ML14246A291

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1685	OFFICIAL EXHIBIT - APP-040-Y-00-BD01 - ER App. 3 F thru 3.4-A; ML092870421.	3.3- 06/21/2014	ML14246A292
1686	OFFICIAL EXHIBIT - APP-040-X-00-BD01 - ER App. 3 A thru 3.3-E; ML092870411.	3.3- 06/21/2014	ML14246A294
1687	OFFICIAL EXHIBIT - APP-042-A-00-BD01 - Dewey-Burdock Project Revised Class III Underground Injectic Control Permit Application, Revised July 2012, Cover Letter; ML12244A519.	08/01/2012 on	2 ML14246A295
1688	OFFICIAL EXHIBIT - NRC-139-00-BD01 - U.S. Geolog Survey, 2006, Quaternary fault and fold database for the United States, accessed June 20, 2014, from USGS visite: http://earthquakes.usgs.gov/regional/qfaults/.	he	ML14246A296
1689	OFFICIAL EXHIBIT - NRC-144-00-BD01 - SRI (SRI Foundation). "Overview of Places of Traditional and Cultural Significance, Cameco/Powertech Project Are. Rio Rancho, New Mexico: SRI Foundation. (June 8, 20 (ADAMS Accession No. ML12262A113).		ML14246A298
1690	OFFICIAL EXHIBIT - NRC-147-00-BD01 - Powertech Dewey-Burdock LA - RE: field survey for Dewey-Burdo (Mar. 13, 2013) (ADAMS Accession No. ML13078A384)		ML14246A299
1691	OFFICIAL EXHIBIT - NRC-085-00-BD01 - Darton, N.H. Geology and Water Resources of the Northern Portion the Black Hills and Adjoining Regions of South Dakota Wyoming. U.S. Geological Survey Professional Paper 1909	n of a and	ML14246A300
1692	OFFICIAL EXHIBIT - NRC-150-00-BD01 - Powertech Dewey-Burdock LA - Reminder: Teleconference to distinct the development of the PA for the Dewey Burdock projection is scheduled for Friday. (Nov. 15, 2013. (ADAMS Accession No. ML13322B658).		ML14246A301

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1693	Sioux Tribe re: Inv Meeting Concerning	T - NRC-143-00-BD01 - Lette itation for Government-to-Gong Licensing Actions for Proper Projects. (Mar. 12, 2013) (A13071A653).	overnment oosed	03/12/2013	ML14246A302
1694	Dewey-Burdock LA development of a R	T - NRC-149-00-BD01 - Pow A - Request for Availability to PA for the Dewey Burdock Po DAMS Accession No. ML132	discuss roject.	08/30/2013	ML14246A303
1695	Ground-Water Res County, South Dak	T - NRC-138-00-BD01 - Jack sources of the Western Half (tota. South Dakota Dept. of Nent, Geological Survey, Re 109, 90 pg	of Fall River Natural	12/31/1973	ML14246A304
1696	Comments on Dra Proposed Dewey-B	T - NRC-142-00-BD01 - Sub ft Programmatic Agreement Burdock ISR Uranium Mining DAMS Accession No. ML140	for the Project.	02/05/2014	ML14246A306
1697		T - NRC-093-00-BD01 - EPA S Accession No. ML14070A2		03/10/2014	ML14246A307
1698	Dewey-Burdock LA	T - NRC-146-00-BD01 - Pow A - RE: field survey in the spr 13) (ADAMS Accession No.		06/21/2014	ML14246A308
1699	Final Report, Supp Project in Campbe	T - NRC-088-00-BD01 - NUF lement 1, EIS for the Moore II County, Wyoming, Suppler ental Impact Statement for In cilities	Ranch ISR ment to the	01/31/2011	ML14246A309
1700	Final Report, Supp Project in Campbe	T - NRC-087-00-BD01 - NUF lement 1, EIS for the Moore Il County, Wyoming, Suppler ental Impact Statement for In cilities	Ranch ISR ment to the	08/31/2010	ML14246A310

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1701	Burdock Project Re	T - APP-042-C-00-BD01 - Devevised Class III Underground I Polication, Revised July 2012, T 520.	njection)7/12/2012	ML14246A311
1702		T - APP-050-00-BD01 - ER RA nittal letter and text; ML102380		08/12/2010	ML14246A312
1703	OFFICIAL EXHIBI A; ML092870409.	T - APP-040-DD-00-BD01 - EF	R App. 4.6- 0	06/21/2014	ML14246A313
1704	OFFICIAL EXHIBI F thru 3.5-I; ML092	T - APP-040-BB-00-BD01 - EF 2870422.	R App. 3.5- 0	06/21/2014	ML14246A314
1705	Burdock Project Re	T - APP-042-D-00-BD01 - Devevised Class III Underground I Polication, Revised July 2012, T PA521.	njection	07/31/2012	ML14246A315
1706	Technical Review	T - APP-045-00-BD01 - Respo Comments for Dewey-Burdock Application; ML13144A182.		04/01/2013	ML14246A316
1707	Discharge Plan (G	T - APP-051-00-BD01 - Groun DP) permit application, as upo s through November 2012.		03/31/2012	ML14246A317
1708		T - APP-015-R-00-BD01 - Rev dock Project; Part 18 of 22; Ap		06/30/2011	ML14246A318

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1709	Engineering Inc., ". Powder River Basi	T - NRC-025-A-00-BD01 - HD Assessment of the Visual Effe n Project, New Build Segmen ed Historic Properties in South	ects of the t, on	009 ML14246A319
1710	Standard Review F	T - NRC-013-00-BD01 - NUR Plan for In-Situ Leach Uraniun Applications (June 4, 2003) (031550272).	า	003 ML14246A320
1711	Engineering Inc. "A Powder River Basi	T - NRC-025-B-00-BD01 - HD Assessment of the Visual Effe n Project, New Build Segmen ed Historic Properties in South	cts of the t, on	009 ML14246A321
1712	Burdock Project TI	T - APP-021-FF-00-BD01 - DeR; re-submitted August 2009; 9-A; ML092870358.	•	014 ML14246A322
1713	Burdock Project TI	T - APP-021-GG-00-BD01 - D R; re-submitted August 2009; B-A (partial); ML092870343.	•	014 ML14246A323
1714		T - APP-016-Z-00-BD01 - Rev pendices Part 18; App. 3.1-A 1		010 ML14246A324
1715	1910, Supplement Impact Statement	T - NRC-008-A-2-00-BD01 - N 4, Vol. 1, Final Report, Enviro for the Dewey-Burdock Projec nties, South Dakota: Supplem ental	onmental et in Custer	014 ML14246A326
1716	1910, Supplement Impact Statement	T - NRC-008-B-1-00-BD01 - N 4, Vol. 2, Final Report, Enviro for the Dewey-Burdock Projec nties, South Dakota: Supplem ental	onmental ct in Custer	014 ML14246A327

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1717	OFFICIAL EXHIBIT - NRC-010-A-1-00-BD01 - NU 1910, Vol. 1, Final Report, Generic Environmental Statement for In-Situ Leach Uranium Milling Facilit (Chapters 1 through 4) (May 2009) (ADAMS Access No	Impact ies	05/31/2009	ML14246A328
1718	OFFICIAL EXHIBIT - NRC-009-A-2-00-BD01 - NU 1910, Supplement 4, Vol. 1, Draft Report for Commental Impact Statement for the Dewey-Bu Project in Custer and Fall River Counties, South D Supplement to the Generic	ment, urdock	1/30/2012	ML14246A329
1719	OFFICIAL EXHIBIT - NRC-009-B-1-00-BD01 - NU 1910, S4, V2, DFC, EIS for the Dewey-Burdock Pr Custer and Fall River Counties, South Dakota: Sup the GEIS for In-Situ Leach Uranium Milling Facilitie (Chapter 5 to 11 and Appendices)	oject in opl to	1/30/2012	ML14246A330
1720	OFFICIAL EXHIBIT - NRC-009-B-2-00-BD01 - NU 1910, Supplement 4, Vol. 2, Draft Report for Commental Impact Statement for the Dewey-Bu Project in Custer and Fall River Counties, South D Supplement to the Generic	ment, urdock	1/30/2012	ML14246A331
1721	OFFICIAL EXHIBIT - NRC-010-B-1-00-BD01 - NU 1910, Vol. 2, Final Report, Generic Environmental Statement for In-Situ Leach Uranium Milling Facilit (Chapters 5 through 12 and Appendices) (May 200 Pages 1-272.	Impact ies	05/31/2009	ML14246A332
1722	OFFICIAL EXHIBIT - NRC-010-A-3-00-BD01 - NU 1910, Vol. 1, Final Report, Generic Environmental Statement for In-Situ Leach Uranium Milling Facilit (Chapters 1 through 4) (May 2009) (ADAMS Access No. ML091480244) Pages 513-704.	Impact ies	08/31/2003	ML14246A333
1723	OFFICIAL EXHIBIT - NRC-141-B-00-BD01 - Dewe	ey- 0	08/31/2009	ML14246A334

1724	OFFICIAL EXHIBIT - NRC-141-A-00-BD01 - Dewey-Burdock Project Supplement to Application for NRC Uranium Recovery License Dated February 2009, Prepared by Powertech (USA) Inc. Greenwood Village, Colorado, CO. (Aug 31, 2009) Pages 1-42	06/20/2014	ML14246A335

Burdock Project Supplement to Application for NRC Uranium Recovery License Dated February 2009, Prepared by Powertech (USA) Inc. Greenwood Village, Colorado, CO. (Aug 31, 2009) (ADAMS Accession

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1725 OFFICIAL EXHIBI	T - NRC-141-C-00-RD01 - D0	ewev- 06/21/2014	MI 14246A336

1725	OFFICIAL EXHIBIT - NRC-141-C-00-BD01 - Dewey-Burdock Project Supplement to Application for NRC Uranium Recovery License Dated February 2009, Prepared by Powertech (USA) Inc. Greenwood Village, Colorado, CO. (Aug 31, 2009) Pages 124-132	06/21/2014	ML14246A336
1726	OFFICIAL EXHIBIT - NRC-141-D-00-BD01 - Dewey-Burdock Project Supplement to Application for NRC Uranium Recovery License Dated February 2009, Prepared by Powertech (USA) Inc. Greenwood Village, Colorado, CO. (Aug 31, 2009) Pages 133-143	06/21/2014	ML14246A338
1727	OFFICIAL EXHIBIT - NRC-145-A-00-BD01 - Guidelines for Evaluation and Documenting Traditional Cultural Properties. National Register Bulletin, U.S. Department of the Interior. National Park Service. (ADAMS Accession No. ML12240A371). Pages 1-14	12/31/1998	ML14246A339
1728	OFFICIAL EXHIBIT - NRC-084-D-00-BD01 - Butz, T.R., N.E. Dean, C.S. Bard, R.N. Helgerson, J.G. Grimes, and P.M. Pritz. Hydrogeochemical and Stream Sediment Detailed Geochemical Survery for Edgemont, South Dakota, Wyoming. National Uranium Resource	06/21/2014	ML14246A341
1729	OFFICIAL EXHIBIT - NRC-084-B-00-BD01 - Butz, T.R., N.E. Dean, C.S. Bard, R.N. Helgerson, J.G. Grimes, and P.M. Pritz. Hydrogeochemical and Stream Sediment Detailed Geochemical Survey for Edgemont, South Dakota, Wyoming. National Uranium Resource	06/21/2014	ML14246A342
1730	OFFICIAL EXHIBIT - NRC-084-A-00-BD01 - Butz, T.R., N.E. Dean, C.S. Bard, R.N. Helgerson, J.G. Grimes, and P.M. Pritz. Hydrogeochemical and Stream Sediment Detailed Geochemical Survery for Edgemont, South Dakota, Wyoming. National Uranium Resource	05/31/1980	ML14246A343
1731	OFFICIAL EXHIBIT - NRC-084-E-00-BD01 - Butz, T.R., N.E. Dean, C.S. Bard, R.N. Helgerson, J.G. Grimes, and P.M. Pritz. Hydrogeochemical and Stream Sediment Detailed Geochemical Survery for Edgemont, South Dakota, Wyoming. National Uranium Resource	06/21/2014	ML14246A344
1732	OFFICIAL EXHIBIT - APP-001-00-BD01 - Dr. Lynne Sebastian Initial Testimony.	06/20/2014	ML14246A346

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1733	OFFICIAL EXHIBIT - APP-006-00-BD01 - ACHP Section 106 Regulations: Text of ACHP's Regulations, "Protection of Historic Properties: (36 CFR Part 800) (incorporates amendments effective Aug. 5, 2004)".	06/20/2014	ML14246A347
1734	OFFICIAL EXHIBIT - NRC-084-F-00-BD01 - Butz, T.R., N.E. Dean, C.S. Bard, R.N. Helgerson, J.G. Grimes, and P.M. Pritz. Hydrogeochemical and Stream Sediment Detailed Geochemical Survery for Edgemont, South Dakota, Wyoming. National Uranium	06/21/2014	ML14246A348
1735	OFFICIAL EXHIBIT - APP-021-DD-00-BD01 - Dewey-Burdock Project TR; re-submitted August 2009; Part 30; App. 2.7-G thru 2.8-F (partial); ML092870354.	06/21/2014	ML14246A349
1736	OFFICIAL EXHIBIT - NRC-008-A-1-00-BD01 - NUREG-1910, Supplement 4, Vol. 1, Final Report, Environmental Impact Statement for the Dewey-Burdock Project in Custer and Fall River Counties, South Dakota: Supplement to the Generic Environmental Impact	01/31/2014	ML14246A350
1737	OFFICIAL EXHIBIT - NRC-010-B-2-00-BD01 - NUREG-1910, Vol. 2, Final Report, Generic Environmental Impact Statement for In-Situ Leach Uranium Milling Facilities (Chapters 5 through 12 and Appendices) (May 2009). Pages 273-612.	06/21/2014	ML14246A351
1738	OFFICIAL EXHIBIT - NRC-141-E-00-BD01 - Dewey-Burdock Project Supplement to Application for NRC Uranium Recovery License Dated February 2009, Prepared by Powertech (USA) Inc. Greenwood Village, Colorado, CO. (Aug 31, 2009).	06/21/2014	ML14246A352
1739	OFFICIAL EXHIBIT - NRC-145-B-00-BD01 - Guidelines for Evaluation and Documenting Traditional Cultural Properties. National Register Bulletin, U.S. Department of the Interior. National Park Service. (ADAMS Accession No. ML12240A371). Pages 15-18	06/21/2014	ML14246A353
1740	OFFICIAL EXHIBIT - NRC-084-C-00-BD01 - Butz, T.R., N.E. Dean, C.S. Bard, R.N. Helgerson, J.G. Grimes, and P.M. Pritz. Hydrogeochemical and Stream Sediment Detailed Geochemical Survey for Edgemont, South Dakota, Wyoming. National Uranium	06/21/2014	ML14246A354

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1741		T - APP-044-00-BD01 - Resu w for TR RAI Responses;	lts of 06/	/20/2014	ML14246A355
1742	Evaluation Report	T - APP-036-00-BD01 - Safet for the Strata Energy, Inc. Ro unty, Wyoming, Materials Lic 02A107.	ss ISR	/20/2014	ML14246A356
1743		T - APP-015-B-00-BD01 - Re dock Project; Part 2 of 22; Te l035A029.		/20/2014	ML14246A357
1744		T - APP-015-G-00-BD01 - Re dock Project; Part 7 of 22; Pla 14035A034.		/20/2014	ML14246A358
1745		T - NRC-018-C-00-BD01 - NF ADAMS Accession No. ML140		/20/2014	ML14246A359
1746		T - APP-015-H-00-BD01 - Re dock Project; Part 8 of 22; Pla 14035A035.		/11/2008	ML14246A360
1747		T - APP-015-J-00-BD01 - Rev dock Project; Part 10 of 22; A _14035A037.		/31/2013	ML14246A361
1748	letter from Powerte the Aug 12, 2011 r	T - NRC-041-00-BD01 - 8/31/ ech letter and proposal in resp request for NHPA Section 106 roposal which outlined a phas	oonse to S info. This	/31/2011	ML14246A362

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1749		T - APP-015-M-00-BD01 - Re dock Project; Part 13 of 22; A)40.		06/21/2014	ML14246A363
1750		T - APP-015-N-00-BD01 - Re dock Project; Part 14 of 22; A)41.		06/21/2014	ML14246A364
1751		T - APP-015-P-00-BD01 - Red dock Project; Part 16 of 22; A 2; ML14035A043.		06/21/2014	ML14246A366
1752	Burdock Project Er	T - APP-040-B-00-BD01 - Denovironmental Report (ER); re- 2; Sec. 3.4.2.1.2 thru 3.12;	•	02/28/2009	ML14246A367
1753	Oglala Sioux Tribe to Tribal Historic P	T - NRC-148-00-BD01 - Lette in response to February 8, 20 reservation Officer March 23, n No. ML13141A362).	013 letter	03/22/2013	ML14246A368
1754	and Affidavits from	T - NRC-001-00-BD01-Initial ⁻ Haimanot Yilma, Kellee L. Ja , James Prikryl and Amy Hes	merson,	06/20/2014	ML14246A400
1755		T - NRC-006-00-BD01 - State fications of James Prikryl	ment of	06/20/2014	ML14246A401
1756		T - NRC-007-00-BD01 - State fications of Amy Hester	ment of	06/20/2014	ML14246A402

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1757	OFFICIAL EXHIBIT - NRC-004-00-BD01 - Statement Professional Qualifications of Kellee L. Jamerson	of 06/20/2014	ML14246A403
1758	OFFICIAL EXHIBIT - NRC-003-00-BD01 - Statement Professional Qualifications of Haimanot Yilma	of 06/20/2014	ML14246A404
1759	OFFICIAL EXHIBIT - NRC-018-D-00-BD01 - Letter fr ACHP finalizing Section 106. (ADAMS Accession No. ML14099A025).		ML14246A405
1760	OFFICIAL EXHIBIT - NRC-018-B-00-BD01 - Final Appendix for the Dewey-Burdock Project PA. (ADAM Accession No. ML14066A350).	06/20/201 ⁴ S	ML14246A406
1761	OFFICIAL EXHIBIT - NRC-022-00-BD01 - Letter to C Sioux Tribe Re: Request for Updated Tribal Council Members Consultation (Sep. 8, 2010) ADAMS Acces No. ML102450647).) ML14246A407
1762	OFFICIAL EXHIBIT - NRC-012-00-BD01 - Materials License SUA-1600, Powertech (USA), Inc. (Apr. 8, 20 (ADAMS Accession No. ML14043A392).	04/08/2014 014)	ML14246A408
1763	OFFICIAL EXHIBIT - NRC-024-00-BD01 - NRC Staff Letter Postponing fall 2012 tribal survey. (12/14/2012 ADAMS Accession No. ML12335A175.		2 ML14246A409
1764	OFFICIAL EXHIBIT - NRC-015-00-BD01 - Dewey-Bu ISR Project Summary of Tribal Outreach Timeline (Ap 2014) (ADAMS Accession No. ML14099A010).		ML14246A410

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1765	transmitting the Ap	Γ - NRC-020-00-BD01 - NRC plicant's Statement of Work t (May 7,2012). (ADAMS Acce	o all	05/07/2012	ML14246A411
1766	Report Regarding for the Dewey-Burd	Γ - NRC-019-00-BD01 - Sumi the Tribal Cultural Surveys Co dock Uranium In Situ Recove DAMS Accession No. ML133	ompleted ry Project.	06/20/2014	ML14246A412
1767	Dewey-Burdock Dr Identification of Pro	Γ - NRC-023-00-BD01 - Power faft Scope of Work and Figure operties of Religious and Cult 07,2012) (ADAMS Accession	es - ural	03/07/2012	ML14246A413
1768		Γ - NRC-011-00-BD01 - Dewe ι (Apr. 8, 2014) (ADAMS Acce	•	04/08/2014	ML14246A414
1769	Comments on Draft Proposed Dewey-E	T - NRC-016-00-BD01 - Subnit Programmatic Agreement for Burdock ISR Uranium Mining n No. ML14077A002)	or the	02/05/2014	ML14246A415
1770		Γ - NRC-018-E-00-BD01 - AC DAMS Accession No. ML409		04/07/2014	ML14246A417
1771	ISR Project Docum	Γ - NRC-017-00-BD01 - Dewe nents Pertaining to Section 10 reservation Act (June 10, 201	6 of the	06/20/2014	ML14246A418
1772		Γ - NRC-018-F-00-BD01 - BL Mar. 25, 2014) (ADAMS Acce		03/25/2014	ML14246A419

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F		- NRC-018-H-00-BD01 - Po (ADAMS Accession No.	wertech	03/24/2014	ML14246A420
t		- NRC-018-A-00-BD01 - Fir Project. (ADAMS Accession		03/19/2014	ML14246A421
<i>F</i> C F	August 30,2012 Pul Discuss Powertech' Program related to	- NRC-033-00-BD01 - Sumble of the NRC-033-00-BD01 - Sumble of the Neeting with Powertech sometimes of the Proposed Environmental National Proposed Dewey-Burdoo No. ML12255A258.	Inc, to Ionitoring	09/13/2012	ML14246A422
(E F	Wyoming State His Burdock Line of Sig R. Currit, Senior Ard	- NRC-026-00-BD01 - WY Storic Preservation Office). "In the Analysis." Email (Septemberseologist, Wyoming State to H. Yilma,NRC	Dewey- per 4) from	09/04/2013	ML14246A423
T L <i>A</i>	Tribe of Montana Ro Under Section 106	- NRC-036-00-BD01 - Lette e: Invitation for Formal Cons of the national Historic Prese (ADAMS Accession No.	ultation	03/04/2011	ML14246A424
t c s	ribe requests face- current project as w	- NRC-037-00-BD01 - Yank to-face meeting to discuss p rell as request for TCP surve and Fort Peck tribes also as g via phone	ast and y.	12/03/2010	ML14246A425
<i>A</i> E V	Agenda for Informa Dewey-Burdock, Cr	- NRC-039-00-BD01 - Meet I Information Gathering Perta ow Butte. Accompanying NR posed project boundary and III	aining to	06/07/2011	ML14246A427
" (Hydrology, Hazard Gypsum Karst in the	- NRC-086-00-BD01 - Epste s, and Geomorphic Develop e Northern Black Hills, South c. Geological Survey Water-F t 01-4011	ment of Dakota	12/31/2001	ML14247A326

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1781		T - APP-015-T-00-BD01 - Re dock Project; Part 20 of 22; A 14035A047.		06/21/2014	ML14247A328
1782	Final Report, Envir Licensing Actions	T - NRC-014-00-BD01 - NUR ronmental Review Guidance f Associated with NMSS Progra cession No. ML032450279).	or	06/21/2014	ML14247A329
1783	OFFICIAL EXHIBI 4.14-C thru 6.1-G;	T - APP-040-EE-00-BD01 - E ML092870413.	R Арр.	10/01/2008	ML14247A330
1784		T - APP-015-E-00-BD01 - Re dock Project; Part 5 of 22; Pla IL14035A032.		06/21/2014	ML14247A331
1785	Burdock Project T	T - APP-021-AA-00-BD01 - D R; Re-submitted August 2009 6-B; ML092870350.	•	10/01/2008	ML14247A332
1786		T - APP-016-G-00-BD01 - Re nibits Part 3; Exh. 2.6-6 throug		06/21/2014	ML14247A333
1787	1910, Supplement Dewey-Burdock P South Dakota: Sup	T - NRC-008-B-2-00-BD01 - NRC-008-B-2-00-BD01 - NRC-008-B-2-00-BD01 - NRC-008-B-2-00-BD01 - NRC-008-B-2-00-	or the Counties,	01/31/2014	ML14247A334
1788		T - APP-027-A-00-BD01 - Re on Water Right Permit Applic 39.		06/30/2012	ML14247A335

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1789	OFFICIAL EXHIBITED Wilmer Mesteth.	T - OST-015-00-BD01 - Decla	ration of 0	4/01/2010	ML14247A336
1790	NRC Staff RAI: En Additional Statistic	T - NRC-079-00-BD01 - 09/09 nail Concerning Review of Pov al Analysis of Radium-226 So d Gamma Measurements and	vertech's I	9/09/2013	ML14247A337
1791		T - APP-015-U-00-BD01 - Re dock Project; Part 21 of 22; Ap 14035A048.		2/31/2013	ML14247A338
1792		T - APP-016-I-00-BD01 - Revi pendices Part 1; App. 2.5-D th		6/30/2011	ML14247A339
1793		T - APP-016-M-00-BD01 - Revoendices Part 5; App. 2.7-B the		6/21/2014	ML14247A340
1794		T - APP-016-S-00-BD01 - Rev pendices Part 11; App. 2.7-L		6/30/2011	ML14247A341
1795	Burdock Project To	T - APP-021-A-00-BD01 - Devechnical Report (TR); re-subm 1; Text thru Sec. 2.7.1; ML09	itted	2/28/2009	ML14247A342
1796	OFFICIAL EXHIBI	T - APP-040-G-00-BD01 - ER	Plate 3.3- 0	6/21/2014	ML14247A343

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1797		- APP-049-00-BD01 - Wate Application and Permit.	r Right	06/21/2014	ML14247A344
1798	1910, Vol. 1, Final I Statement for In-Sit	r - NRC-010-A-2-00-BD01 - N Report, Generic Environment u Leach Uranium Milling Fac n 4)(May 2009) (ADAMS Acc e 153-512	tal Impact cilities	06/21/2014	ML14247A345
1799	OFFICIAL EXHIBIT J thru 3.6-C; ML092	- APP-040-CC-00-BD01 - E 2870407.	R App. 3.5-	06/21/2014	ML14247A346
1800	Laysbad, Oglala Sid Traditional Cultural	r - NRC-054-00-BD01 - Lette oux Tribe, Re: Information Ro Properties; Dewey-Burdock, and Crow Butte LR ISP Proje	elated to Crow	10/28/2011	ML14247A347
1801	Burdock Project TR	- APP-021-HH-00-BD01 - D; re-submitted August 2009; thru 7.3-B; ML092870344.	•	08/21/2008	ML14247A349
1802	1910, Supplement 4 Environmental Impa	T - NRC-009-A-1-00-BD01 - NAC-009-A-1-00-BD01 - NAC-009-A-1-00-BD	mment, Burdock	06/20/2014	ML14247A350
1803	Hannon LaGarry a fractures, faults, an	- INT-013-00-BD01 - Testim geologic stratigrapher regard d other geologic features not red by Powertech or NRC st	ling t	06/20/2014	ML14247A351
1804	Linsey McLane, a E	- INT-014-00-BD01 - Testim lio-chemist Regarding Bioace Plant and Animal Species.	•	06/20/2014	ML14247A352

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1805	Dayton Hyde, Owr Sanctuary, on Pote	T - INT-012-00-BD01 - Testimener/Operator of Black Hills Wild ential Impacts and Concerns a e on Downflow Surface and er Resources.	d Horse	0 ML14247A353
1806		T - INT-001-00-BD01 - Testimo garding Lakota Cultural Resou	•	2 ML14247A354
1807		T - INT-002-00-BD01 - 10/31/0 z on Powertech Baseline Repo	-	9 ML14247A355
1808		T - INT-006-00-BD01 - Declara garding Lakota Cultural Resou		4 ML14247A356
1809		T - INT-007-00-BD01 - Testimoregarding water resources issultion rancher.	•	4 ML14247A357
1810		T - INT-004-00-BD01 - Statem fications of Dr. Hannan LaGarı		0 ML14247A358
1811	Marvin Kammera,	T - INT-011-00-BD01 - Testimo a rancher, on potential impacts o Inyan Kara water quantity and	s on down	4 ML14247A359
1812	OFFICIAL EXHIBITED INTERVENE, with Exh	T - INT-016-00-BD01 - Petition nibits.	n to 03/08/201	0 ML14247A360

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1814	OFFICIAL EXHIBIT - Creek Watershed.	INT-010b-00-BD01 - Map -	Beaver 06/20/20	14 ML14247A362
1815	OFFICIAL EXHIBIT - Flyway.	INT-010c-00-BD01 - Map - 0	Central 06/20/20	14 ML14247A363
1816	OFFICIAL EXHIBIT - Whooping Crane Rou	INT-010d-00-BD01 - Map - ite.	06/20/20	14 ML14247A364
1817		INT-010-00-BD01 - Testimo dlife Biologist Regarding the cies.	•	14 ML14247A365
1818	OFFICIAL EXHIBIT - Qualifications of Pegg	INT-010a-00-BD01 - Statem gy Detmers.	nent of 06/20/20	14 ML14247A366
1819	OFFICIAL EXHIBIT - Dewey Project - Medi	INT-010g-00-BD01 - Google um Height.	e Photo - 06/20/20	14 ML14247A367
1820	OFFICIAL EXHIBIT - Dewey Project - Wide	INT-010h-00-BD01 - Google e.	e Photo - 06/20/20	14 ML14247A368

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1822	OFFICIAL EXHIBIT Project Site.	Г - INT-010e-00-BD01 - Мар - I	D-B 05/29/20 ⁻	12 ML14247A370
1823	OFFICIAL EXHIBIT Dewey Project - clo	Г - INT-010f-00-BD01 - Google ose.	Photo - 06/20/20	14 ML14247A371
1824	OFFICIAL EXHIBIT Photo - D-B Projec	Γ - INT-010l-00-BD01 - GPS Go t - wideshot.	oogle 09/08/20 ⁻	12 ML14247A372
1825	OFFICIAL EXHIBIT area.	Г - INT-010m-00-BD01 - Мар -	D-B 06/20/20	12 ML14247A373
1826	OFFICIAL EXHIBIT Photo - D-B Projec	Γ - INT-010j-00-BD01 - GPS Go t - Close-up.	oogle 09/08/20 ⁻	12 ML14247A375
1827	OFFICIAL EXHIBIT Photo - D-B Projec	Γ - INT-010k-00-BD01 - GPS G t - Drainage.	Google 09/08/20 ⁻	12 ML14247A376
1828	OFFICIAL EXHIBIT	Γ - INT-010o-00-BD01 - Diagra iioaccumulaton.	m - 06/20/20	14 ML14247A377

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1830 OFFICIAL EXHI Photo - D-B Pro	BIT - INT-010n-00-BD01 - GPS ject - triangle.	Google 10/15/201	3 ML14247A379
	BIT - INT-018 -00-BD01 - Intervententions on FSEIS, with Exhibit		4 ML14247A380
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1833 OFFICIAL EXHI A thru 3.5-F; ML	BIT - APP-040-AA-00-BD01 - EF .092870416.	R App.3.5- 06/20/201	4 ML14247A382
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Technical Repo Part 1 of 22; Tra	BIT - APP-015-A-00-BD01 - Rev rt (TR) for the Dewey-Burdock P ansmittal Letter, Change Index and I Responses; ML14035A052.	roject;	4 ML14247A384
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1838	OFFICIAL EXHIBIT Answering Testimo	T - APP-068-00-BD01 - Doyl Fr ny.	ritz 07/15/2014	ML14247A387
1839	OFFICIAL EXHIBIT Hannus Answering	- APP-064-00-BD01 - Dr. Adr Testimony.	rien 07/13/2014	ML14247A388
1840		- APP-071-00-BD01 - 2013 W for the Dewey-Burdock Project		ML14247A389
1841		- APP-069-00-BD01 - Figures ritz Answering Testimony.	s to 07/15/2014	ML14247A390
1842	OFFICIAL EXHIBIT Answering Testimo	- APP-065-00-BD01 - Hal De ny.	muth 07/14/2014	ML14247A391
1843		- APP-067-00-BD01 - Figure awrence Answering Testimony		ML14247A392
1844	OFFICIAL EXHIBIT Answering Testimo	「- APP-066-00-BD01 - Errol La ny.	awrence 07/15/2014	ML14247A393

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1846		Γ - NRC-152-00-BD01 - Staterications of Hope E. Luhman.	ment of 07/1	15/2014 ML	.14247A395
1847	"Reactive Transpor Burdock Uranium In South Dakota, USA	T - NRC-156-00-BD01 - Johns It Modeling for the Proposed I n-Situ Recovery Mine, Edgem A." International Mine Water Water-Managing the Challeng	Dewey- ont,	15/2014 ML	.14247A396
1848	OFFICIAL EXHIBIT Rebuttal Testimony	Г - NRC-151-00-BD01 - NRC - /.	Staff 07/1	15/2014 ML	.14247A397
1849		Γ - NRC-154-00-BD01 - Excer ckson. Dictionary of Geologic		15/2014 ML	14247A398
1850		Г - NRC-155-00-BD01 - Letter orical Society re: Dewey-Burdo).		15/2014 ML	14247A399
1851	Parker, P. and T. K Documenting Tradi	T - NRC-153-00-BD01 - Excer king. Guidelines for Evaluating tional Cultural Properties, Nat Places Bulletin 38. (1990) (A 2240A371).	and ional	15/2014 ML	14247A400
1852		Г - OST-016-00-BD01 - Febru anding Rock Sioux to NRC St	•	20/2013 ML	.14247A401

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1854	OFFICIAL EXHIBI Testimony of Dr. F	T - OST-018-00-BD01 - Rebu Robert E. Moran.	ittal 07/15/20 ⁻	14 ML14247A403
1855	OFFICIAL EXHIBI Answering Testime	T - APP-070-00-BD01 - Gwyr ony.	n McKee 07/15/20 ⁻	14 ML14247A404
1856	OFFICIAL EXHIBI Rebuttal Letter.	T - INT-019-00-BD01 - Dr. Re	edmond 07/13/20 ⁻	14 ML14247A405
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1858		T - INT-020A-00-BD01 - Expe posed Dewey-Burdock Projec South Dakota.	•	14 ML14247A407
1859		T - INT-021A-00-BD01 - Viola te ISL mine in Crawford, Nebi		14 ML14247A408
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1862	OFFICIAL EXHIBIT - INT-022C-00-BD01 - Violation History - Smith Highland Ranch.	on 05/25/2012	2 ML14247A411
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1870	OFFICIAL EXHIBIT Interior, Fish & Wild	- INT-010q-00-BD01 - US De dlife Service	pt of 06/17/2014	ML14247A420
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1872	NRC Staff's Errata	List for Hearing Transcript.	09/04/2014	ML14247A638
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1876	NRC Staff Hearing	File Update 09.15.2014 with C	OS. 09/15/2014	ML14258B229

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1878	•	ative by Don Kelley, M.D F lited Appearing Hearing, Aug		08/18/2014	ML14259A073
1879		ted by Nancy Gregory at the ce Hearing, Monday, Aug. 18		08/18/2014	ML14259A075
1880	•	nleen Jaruis - Presented at tl Appearance Hearing, Mond		08/18/2014	ML14259A076
1881	•	Sharp Presented at the Limng, August 18, 2014.	ited	08/18/2014	ML14259A077
1882	Petition Submitted Hearing, Aug 18, 2	at the Powertech Limited Ap 2014.	ppearance	08/18/2014	ML14259A078
1883		n by Jerri Baker at the Power ce Hearing, August 18, 2014.		08/18/2014	ML14259A079
1884	Exposure: This is t	ce Statement of Don Kelley on the Theory of "Hermesis", Prolited Hearing, Aug 18, 2014.		08/18/2014	ML14259A080

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1886		y Ellen Goulet Presented at th Appearance Hearing August		4 ML14259A082
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1889	Comments by Rod Appearance Heari	l Knudson at the Powertech Ling, Aug. 18, 2014.	imited 08/18/201	4 ML14259A085
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1891	Comments Submit Appearance Heari	ted During the Powertech Limng, Aug, 18, 2014.	nited 08/18/201	4 ML14259A087
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1895	Limited Appearance Statement of Multiple Authors Wind Cave Trip Reports - 2007, Presented at the Powertech Limited Appearance Hearing, Aug 18, 2		ML14259A091
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1898	Submissions Presented by Nancy Hilding at the Powertech Limited Appearance Hearing, Aug 18, 2	08/18/201 ² 2014.	ML14259A274
1899	OFFICIAL EXHIBIT - APP-016-X-00-BD01 - Revis RAI response; Appendices Part 16; App. 2.7-M; ML11208B872.	ed TR 06/30/2011	ML14261A102
1900	Oglala Sioux Tribe's Hearing Transcript Correction	s. 09/19/2014	ML14262A307

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1902	Order (Adopting Transcript Corrections).	09/30/2014	4 ML14273A366
1903	NRC Staff Transmittal of Attachment 1, Powertech Hearing File and Mandatory Disclosures, October of Update.		4 ML14274A568
1904	Letter to Board Regarding Errata List.	10/06/2014	4 ML14279A620
1905	Order (Requiring Status Report on Outstanding Ma Disclosures).	andatory 10/09/2014	4 ML14282A277
1906	Oglala Sioux Tribe and Consolidated Intervenors' Note to Extend Deadline for Submission of Testimony and Amend or File New Contentions.		4 ML14282A869
1907	Declaration of Dr Hannan LaGarry.	10/09/2014	4 ML14282A870
1908	Powertech (USA), Inc., NRC Staff, and OGLAL Sic Tribe Update on Status of Mandatory Disclosures.	oux 10/14/2014	4 ML14287A284

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1910	Affidavit of Elizabeth A. Scheinost on Behalf of Powerter (USA) Inc., In the Matter of Dewey-Burdock In Situ Uranium Recovery Facility.	ch 10/14/2014	ML14287A724
1911	Powertech (USA), Inc.'s Response to Consolidated Intervenors and Oglala Sioux Tribe Motion for Extension Time.	10/14/2014 n of	ML14287A725
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1913	NRC-169 - Transect 2 Fence Diagram of Drill Hole Resistivity Logs NON-PUBLIC / PROPRIETARY INFORMATION.	10/14/2014	ML14287A801
1914	NRC-166 - Drill Hole Log Spot Check Elevation of Top of Fuson Shale NON-PUBLIC / PROPRIETARY INFORMATION.	of 10/14/2014	ML14287A802
1915	NRC-172 - Fence Diagram of Resistivity Profiles for Selected Drill Holes near Proposed Sinkhole. NON-PUBLIC / PROPRIETARY INFORMATION.	10/14/2014	ML14287A803
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1920	NRC-171-Locations Sinkhole.	s of Drill Holes and Suspected	10/14/201	4 ML14287A808
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1927	NRC-163 - USGS Topographic Map for the Dewey Burdock Area.	- 10/14/2014	4 ML14287A815
1928	NRC-162 - Figure 2.6-2a from Powertech's Technic Report (2014).	cal 06/17/2013	3 ML14287A816
1929	NRC-004-R - Revised Statement of Professional Qualifications of Kellee L. Jamerson.	10/14/2014	4 ML14287A817
1930	NRC-170 - Transect 1 and Transect 2 Drill Holes.	10/14/2014	4 ML14287A818
1931	NRC-157 - NRC Staff's Supplemental Testimony o Permit Application, Draft Avian Monitoring Plan, an Letter.		4 ML14287A819
1932	NRC-159-Resume of Paul Bertetti.	10/14/2014	4 ML14287A820

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1933		n to Admit Testimony and Exhi tech's September 14, 2014 Dis		14 ML14287A821
1934	NRC-164-USGS D the Dewey-Burdock	igital Elevation Model (30-m g k Area.	rid) for 10/14/20	14 ML14287A822
1935	NRC Revised Exhil Evidentiary Hearing	bit List for Powertech USA, Ind g.	c, 2014 10/14/20	14 ML14287A823
1936	Certificate of Servi	ce.	10/14/20	14 ML14287A824
1937	OST-24 - January application.	10 2014 USFWS take permit	01/10/20	14 ML14287A825
1938	OST-26 - USEPA (CERCLA Preliminary Assessm	nent. 09/24/20	14 ML14287A826
1939	OST-25 - USEPA (CERCLA PA announcement.	10/14/20	14 ML14287A827
1940	OST-23 - Draft Avi	an Mitigation Plan.	09/30/20	14 ML14287A828

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1941	OST-22 - July 8 20	14 letter from BLM.	07/08/2014	4 ML14287A829
1942	Oglala Sioux Tribe	Motion to Admit Additional Ext	hibits. 10/14/2014	4 ML14287A830
1943	NRC'S Staff Respo	nse to Request For Extension	of Time. 10/16/2014	4 ML14289A504
1944	Order (Granting in	Part Motion to Extend Deadline	e). 10/22/2014	4 ML14295A420
1945		Hearing Exhibit List in the Ma Situ Uranium Recovery Facility		4 ML14297A556
1946	NRC Staff's Respo	nse To Oglala Sioux Tribe's M thibits.	otion To 10/24/2014	4 ML14297A557
1947	NRC-174 - NRC St	aff's Responsive Testimony.	10/24/2014	4 ML14297A558
1948	NRC Staff's Motion	to Admit Revised Exhibit NRC	C-171-R. 10/24/2014	4 ML14297A561

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1949		sed Maps Showing Locations of ed Sinkhole With Contour Inte		10/24/2014	ML14297A562
1950		d Hearing Exhibit List in the Ma Situ Uranium Recovery Facility		10/24/2014	ML14297A593
1951	APP-072 - Answer Analysis of TVA W	ing Testimony Regarding NRC ell Log Data.	Staff's	10/24/2014	ML14297A594
1952		Inc. Response to Oglala Sioux oplemental Testimony and Exh		10/24/2014	ML14297A595
1953	APP-073 - Frank L	ichnovsky CV.		10/24/2014	ML14297A596
1954	Powertech Respon	o File a Reply to NRC Staff and uses to Motion to Admit Additio ehalf of the Oglala Sioux Tribe	nal	10/30/2014	ML14303A389
1955		f and Powertech Responses to Exhibits Filed on Behalf of the		11/01/2014	ML14305A028
1956	November 2014 Ho	earing File Update.		11/03/2014	ML14307B727

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1957	Memorandum of A	rt Pursuant to September 15, greement (MOA) Concerning roject Located in Fall River a	g the	0/07/2014	ML14307B766
1958		llife Service, Region 6 Additionst for Eagle Take Permit Applick Project.		1/03/2014	ML14307B767
1959	Licensee Powerted Updated Mandator	ch (USA) Uranium Corporationy Disclosures.	on's 11	1/03/2014	ML14307B768
1960	NRC Staff's Respo Leave to Submit R	onse to Oglala Sioux Tribe's l eply Brief.	Motion for 11	1/04/2014	ML14308A316
1961		ittal of Powertech Hearing Fi ures, Sensitive Information L		1/05/2014	ML14309A771
1962	, , ,	Inc. Response to Oglala Sio o Submit a Reply and Reply		1/07/2014	ML14311A610
1963	Oglala Sioux Tribe Exhibits.	Unopposed Motion to Admit	Additional 11	1/07/2014	ML14311A926
1964	OST-028 - Powert Society.	ech Letter to South Dakota F	listorical 10	0/07/2014	ML14311A927

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1965	OST-027 - Fish and Wildlife Sevice Email Letter.	11/03/2014	4 ML14311A928
1966	Supplemental Declaration of Dr Hannan LaGarry.	11/05/2014	4 ML14311B006
1967	OST-26 - Darrow Freezeout Triangle Uranium Mir Report	ne PA 09/24/2014	4 ML14311B007
1968	OST-25 - Dewey Burdock CERCLA PA announce	ment. 11/07/2014	4 ML14311B008
1969	Motion for Leave to File New or Amended Content Behalf of the Oglala Sioux Tribe.	tion on 11/07/2014	4 ML14311B009
1970	Order Admitting New Exhibits and Closing the Evi Record on Contentions 1A 1B 2 4 6 and 9.	dentiary 11/13/2014	4 ML14317A241
1971	Oglala Sioux Tribe Motion to Admit Additional Tes and Exhibits.	timony 11/21/2014	4 ML14325A853
1972	OST-038 - Exhibit TRR17.	11/21/2014	4 ML14325A857

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1973	OST-034 - Exhibit	DS392.	11/21/2014	ML14325A858
1974	OST-036 - Exhibit	IHM32.	11/21/2014	ML14325A859
1975	OST-041 - Exhibit	TRJ111.	11/21/2014	ML14325A860
1976	OST-040 - Exhibit	FBM95.	11/21/2014	ML14325A861
1977	OST-033 - Exhibit	DS178.	11/21/2014	ML14325A862
1978	OST-035 - Exhibit	IHK2.	11/21/2014	ML14325A863
1979	OST-039 - Exhibit	TRT16.	11/21/2014	ML14325A864
1980	OST-037 - Exhibit	IHM62.	11/21/2014	ML14325A865

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1981	OST-029 - Written Supplemental Testimony of Dr LaGarry.	11/21/2014	ML14325A866
1982	OST-030 - Exhibit SNT25.	11/21/2014	4 ML14325A867
1983	OST-031 - Exhibit TRT44.	11/21/2014	ML14325A868
1984	OST-032 - Exhibit ELT4.	11/21/2014	ML14325A869
1985	Joint Motion for Extension of Time and Clarification Filing Deadlines.	n of 11/25/2014	ML14329A445
1986	Order (Granting Unopposed Motion for Extension and Clarifying Filing Dates).	of Time 11/26/2014	ML14330A357
1987	NRC Staff Transmittal of Powertech Hearing File a Mandatory Disclosures, December 1, 2014 Update		ML14335A751
1988	NRC Staff's Response To Oglala Sioux Tribe's Mo Admit New Contentions.	tion To 12/02/2014	ML14336A673

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1989	Powertech (USA), Inc., Response to the O Tribe Motion for Leave to Submit New or A Contentions.		/2014 ML14336A697
1990	APP-087 (P) - Geophysical Log Header with Survey.	hout Drift 12/04	/2014 ML14338A891
1991	APP-078(P) - IHK2 Borehole South-North	Cross Section. 12/04	/2014 ML14338A892
1992	APP-079 (P), IHK2 Borehole West-East Cr	oss Section. 12/04	/2014 ML14338A893
1993	APP-088, Powertech, Inc. Responses to N Verbal and Email Requests for Clarification Issues Related to the Dewey-Burdock Uran Environmental Review.	of Selected	/2010 ML14338A894
1994	APP-077 - Boreholes Evaluated in Cross S	ections. 12/03	%/2014 ML14338A895
1995	APP-075 - Powertech (USA), Inc., Silver K Probe Log.	ing Mines, Inc. 12/04	:/2014 ML14338A896
1996	APP-074(P) - Answering Testimony Regar Lagarry's Analysis of Borehole Log Data.	ding Dr. 12/04	/2014 ML14338A897

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1997	APP-085 (P) - TRT16 Borehole West-East Cross S	section. 12/03/2014	4 ML14338A898
1998	APP-082(P) - TRR17 Borehole South-North Cross Section.	12/04/2014	4 ML14338A899
1999	APP-083(P) - TRR17 Borehole West-East Cross So	ection. 12/03/2014	4 ML14338A900
2000	APP-084 (P) - TRT16 Borehole South-North Cross Section.	12/04/2014	4 ML14338A901
2001	APP-076(P) - DS178 Lithology Log.	12/04/2014	4 ML14338A902
2002	John Mays Affidavit for Listed Exhibits Containing Proprietary Information, Exempt from Disclosure.	12/04/2014	4 ML14338A903
2003	Powertech (USA), Inc. Response to the Oglala Siou Tribe's November 21, 2014, Motion to Admit Addition Testimony and Exhibits.		4 ML14338A904
2004	Revised Powertech Exhibit List.	12/04/2014	4 ML14338A905

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2005	APP-080(P) - IHM61 Borehole South-North Cross S	Section. 12/03/2014	ML14338A906
2006	APP-086 (P) - Powertech (USA), Inc., TRJ111 Geophysical Log Header, Non-Public / Proprietary Information.	12/04/2014	ML14338A907
2007	APP-081 (P) - IHM61 Borehole West-East Cross Se Non-Public/Proprietary Information.	ection 12/03/2014	ML14339A353
2008	NRC Staff's Brief in Support of Answering Testimon	y. 12/09/2014	ML14343A979
2009	NRC Staff Revised Exhibit List.	12/09/2014	ML14343A980
2010	NRC-175 - NRC Staff's Answering Testimony.	12/09/2014	ML14343A981
2011	Order (Admitting Additional Exhibits Closing the Recontention 3 and Setting Briefing Dates).	cord on 12/10/2014	ML14344A620
2012	OFFICIAL EXHIBIT - NON-PUBLIC - NRC-169-00-I Transect 2 Fence Diagram of Drill Hole Resistivity L PROPRIETARY INFORMATION.		ML14344A882

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2014	OFFICIAL EXHIBIT - NRC-161-00-BD01 - Location Historic TVA Drill Holes.	of 10/14/2014	ML14344A885
2015	OFFICIAL EXHIBIT - NRC-005-R-00-BD01 - Revise Statement of Professional Qualifications of Thomas Lancaster.		ML14344A886
2016	OFFICIAL EXHIBIT - NRC-163-00-BD01 - USGS Topographic Map for the Dewey-Burdock Area.	10/14/2014	ML14344A887
2017	OFFICIAL EXHIBIT - NRC-162-00-BD01 - Figure 2. from Powertech's Technical Report (2014).	6-2a 06/17/2013	ML14344A888
2018	OFFICIAL EXHIBIT - NRC-004-R-00-BD01 - Revise Statement of Professional Qualifications of Kellee L Jamerson.		ML14344A889
2019	OFFICIAL EXHIBIT - NRC-170-00-BD01 - Transect Transect 2 Drill Holes.	1 and 10/14/2014	ML14344A890
2020	OFFICIAL EXHIBIT - NRC-157-00-BD01 - NRC Sta Supplemental Testimony on Take Permit Application Avian Monitoring Plan, and BLM Letter.		ML14344A892

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2025	OFFICIAL EXHIBIT - Mitigation Plan.	OST-023-00-BD01 - Draft A	avian 09/30/201	4 ML14344A911
2026	OFFICIAL EXHIBIT - letter from BLM.	OST-022-00-BD01 - July 8	2014 07/08/201	4 ML14344A914
2027	OFFICIAL EXHIBIT - Responsive Testimon	NRC-174-00-BD01 - NRC S y.	Staff's 10/24/201	4 ML14344A917
2028		NRC-171-R-00-BD01 - Rev ons of Drill Holes and Suspe Ir Intervals.		4 ML14344A921

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2029		T - APP-072-00-BD01 - Answi	•	4 ML14344A922
2030	OFFICIAL EXHIBI	T - APP-073-00-BD01 - Frank	10/24/201	4 ML14344A923
2031		T - OST-028-00-BD01 - Powe kota Historical Society.	rtech 10/07/201	4 ML14344A924
2032	OFFICIAL EXHIBI Wildlife Sevice Em	T - OST-027 -00-BD01 - Fish nail Letter.	and 11/03/201	4 ML14344A925
2033		T - OST-026-00-BD01 - Darro e Uranium Mine PA Report	ow 09/24/201	4 ML14344A926
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2035	OFFICIAL EXHIBI CERCLA PA anno	T - OST-025-00-BD01 - Dewe uncement.	ey Burdock 11/07/201	4 ML14344A928
2036		T - NON-PUBLIC - NRC-168-0 Diagram of Drill Hole Resistivi NFORMATION.		4 ML14344A929

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2039		T - NRC-165-00-BD01 - USD ge for Fall River County (2012)		10/14/2014	ML14344A932
2040	OFFICIAL EXHIBITED Hole Transects.	T - NRC-167-00-BD01 - Loca	tion of Drill	10/14/2014	ML14344A934
2041		T - NRC-003-R-00-BD01 - Re essional Qualifications of Hain		10/14/2014	ML14344A937
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2043	and Licensing Boa	Inc., Response to the Atomic ard's Request for Argument on of Oglala Sioux Tribe's Exhib	Potential	12/19/2014	ML14353A455
2044	the Board's Decen	e's Memorandum of Law in Re nber 9, 2014 Order Regarding itted Testimony and Exhibits.	•	12/19/2014	ML14353A467

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2045	Exhibit 1 - Dewey Burdock Project Plan of Op	erations. 01/02/201	5 ML15002A330
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2047	Exhibit 2 - Powertech (USA) Inc.'s Request to Alluvial Well Sampling for the Dewey-Burdock Water Discharge Plan.	•	5 ML15002A332
2048	Powertech Proposed Findings of Fact and Co Law.	onclusions of 01/09/2018	5 ML15010A044
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2050	NRC Staff's Proposed Findings of Fact and C Law.	conclusions of 01/09/2018	5 ML15010A047
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2055	OFFICIAL EXHIBI Exhibit TRR17.	T - NON-PUBLIC - OST-038 -(00-BD01 -	11/21/2014	ML15020A393
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2058	OFFICIAL EXHIBI Exhibit TRJ111.	T - NON-PUBLIC - OST-041-0	0-BD01 -	11/21/2014	ML15020A396
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2062	OFFICIAL EXHIBIT Exhibit TRT16.	- NON-PUBLIC - OST-039-00	0-BD01 - 11/21/2	2014 ML15020A400
2063	OFFICIAL EXHIBIT Exhibit IHM62.	- NON-PUBLIC - OST-037-00	0-BD01 - 11/21/2	2014 ML15020A401
2064		- OST-029-00-BD01 - Writter mony of Dr LaGarry.	n 11/21/2	2014 ML15020A402
2065	OFFICIAL EXHIBIT Exhibit SNT25.	- NON-PUBLIC - OST-030-00	0-BD01 - 11/21/2	2014 ML15020A404
2066	OFFICIAL EXHIBIT Exhibit TRT44.	- NON-PUBLIC - OST-031-00	0-BD01 - 11/21/2	2014 ML15020A406
2067	OFFICIAL EXHIBIT Exhibit ELT4.	- NON-PUBLIC - OST-032-00	0-BD01 - 11/21/2	2014 ML15020A407
2068		- NON-PUBLIC - APP-087-00 eader without Drift Survey.)-BD01 - 12/04/2	2014 ML15020A408

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2071	OFFICIAL EXHIBIT Evaluated in Cross	- APP-077-00-BD01 - Boreho Sections.	bles 12/03/201	4 ML15020A411
2072		- NON-PUBLIC - APP-075-00 nc., Silver King Mines, Inc. Pr		4 ML15020A412
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2074		- NON-PUBLIC - APP-085-00 est-East Cross Section.	D-BD01 - 12/03/201	4 ML15020A414
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2078	OFFICIAL EXHIBIT DS178 Lithology Lo	- NON-PUBLIC - APP-076-0 g.	0-BD01 -	12/04/2014	ML15020A418
2079		- NON-PUBLIC - APP-080-0 uth-North Cross Section.	0-BD01 -	12/03/2014	ML15020A420
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2103	Powertech (USA), Inc., Notice of Appeal of LBP-15-	16. 05/26/2015	ML15146A496
2104	Powertech (USA), Inc., Notice of Appeal of LBP-15- Table of Contents.	16 - 05/26/2015	ML15146A497
2105	Powertech (USA), Inc., Notice of Appeal of LBP-15- Table of Authorities.	16 - 05/26/2015	ML15146A498
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2127	NRC Staff's Reply to Oglala S	ioux Tribe's Respon	se Brief. 07/01/201	5 ML15182A221
2128	Powertech Reply to NRC Staf Petition for Review of LBP-15		vertech's 07/02/201	5 ML15183A491
2129	Powertech Reply Brief to Ogla Brief.	ala Sioux Tribe Resp	onse 07/02/201	5 ML15183A492
2130	Oglala Sioux Tribe's Reply in Review of LBP-15-16 and Dec Contentions Inadmissible.			5 ML15183A493
2131	Oglala Sioux Tribe's Respons Response Letter June 23, 201 USA, Inc.			5 ML15196A100
2132	August 2015 Hearing File Inde	ex with COS.	08/03/201	5 ML15215A657

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2133	Status Report 2015.08.03 with COS.		08/03/2015	ML15215A658
2134	Letter to the Board re Oglala Sioux Tribe's Question Meeting Invitation Sent in June 2015. With COS an Attachments.		08/27/2015	ML15239B340
2135	NMSS Letter to the Oglala Sioux Tribe re Consulta Under Section 106 of the National Historic Preserv Act re Dewey-Burdock In-Situ Uranium Recovery F	ation	08/26/2015	ML15239B341
2136	NMSS Organization Chart ML15238B238.		08/27/2015	ML15239B342
2137	September 2015 Hearing File Index with COS.		09/01/2015	ML15244B131
2138	Status Report 2015.09.01 with COS		09/01/2015	ML15244B132
2139	ORDER OF THE SECRETARY (Extending Time for Commission Review).	or	09/21/2015	ML15264B131
2140	Notice of September 24 2015 Letter from OST to N Staff.	IRC	09/24/2015	ML15267A377

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2141	October 2015 Hearing File Index with Certificate of Service.	10/01/2015	ML15274A506
2142	Status Report 2015.10.01 with Certificate of Service	e. 10/01/2015	5 ML15274A517
2143	November 2015 Hearing File Index with Certificate Service.	of 11/02/2015	5 ML15306A353
2144	November 2015 Status Report with Certificate of Se	ervice. 11/02/2015	5 ML15306A354
2145	Notice of Withdrawal for Michael J. Clark.	11/04/2015	5 ML15308A425
2146	Notice of Appearance of Christopher Hair.	12/01/2015	5 ML15335A521
2147	NRC Staff Consultation Status Update.	12/01/2015	5 ML15335A539
2148	NRC Staff Hearing File Update.	12/01/2015	ML15335A547

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2149	Notice of Appearance of Shelbie R. Lewman.	12/03/2015	6 ML15337A425
2150	NRC Staff Hearing File Update.	01/04/2016	6 ML16004A280
2151	NRC Staff Consultation Status Report.	01/04/2016	6 ML16004A311
2152	Staff Hearing File Update February 2016.	02/01/2016	6 ML16033A100
2153	Status Report February 2016.	02/01/2016	6 ML16033A101
2154	NRC Staff's Hearing File Update.	03/01/2016	ML16061A078
2155	NRC Staff's Consultation Update.	03/01/2016	ML16061A079
2156	Powertech Request For Status Report On Petition Review Of LBP-15-16.	For 03/28/2016	ML16088A113

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2159	NRC Staff's May 20	016 Hearing File Update.	05/02/2016	6 ML16123A160
2160	Notice of Change in Counsel	n Contact Information for NRC	Staff 05/02/2016	6 ML16123A161
2161	NRC Staff's Tribal	Consultation Status Update.	05/02/2016	6 ML16123A162
2162	NRC Staff's 6-1-16	Hearing File Update.	06/01/2016	6 ML16153A447
2163	NRC Staff's 6-1-16	Consultation Status Report.	06/01/2016	6 ML16153A448
2164	NRC Staff July Hea	aring File Update.	07/01/2016	6 ML16183A259

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2166	NRC Staff's Hearing File Update.	08/01/2016	ML16214A320
2167	NRC Staff's Consultation Status Update.	08/01/2016	ML16214A322
2168	NRC Staff Hearing File Update.	09/01/2016	ML16245A787
2169	NRC Staff Status Report Update.	09/01/2016	ML16245A791
2170	NRC Staff Hearing File Update.	10/03/2016	ML16277A529
2171	NRC Staff Updated Status Report.	10/03/2016	ML16277A530
2172	Memorandum and Order (Requesting Scheduling Information for Telephone Conference Call).	10/13/2016	ML16287A631

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2173	Notice of Appearance for Emily Monteith.	10/24/2016	ML16298A179
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2175	NRC Staff Status Report Update	11/01/2016	ML16306A427
2176	NRC Staff Hearing File Update.	11/01/2016	ML16306A428
2177	7 November 2016 Hearing Transcript for Scheduli Telephonic Status Conference	ng 11/09/2016	ML16314A843
2178	NRC Staff Hearing File Update (December 2016).	12/01/2016	ML16336A814
2179	NRC Staff Status Report Update (December 2016). 12/01/2016	ML16336A815
2180	Commission Memorandum and Order (CLI-16-20)	. 12/23/2016	ML16358A434

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2183	Notice of Appearance for David Cylkowski.	02/01/2017	ML17032A178
2184	NRC Staff Hearing File Update (February 2017)	02/01/2017	ML17032A361
2185	NRC Staff Status Report (February 2017).	02/01/2017	ML17032A362
2186	NRC Staff Hearing File Update (March 2017).	03/01/2017	ML17060A683
2187	NRC Staff Status Update (March 2017).	03/01/2017	ML17060A685
2188	NRC Staff Hearing File Update (April 2017).	04/03/2017	ML17093A567

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2190	NRC Staff Hearing File Update (May 2017)	05/01/2017	ML17121A554
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2192	NRC Staff Hearing File Update (June 2017).	06/01/2017	ML17152A408
2193	NRC Staff Status Report (June 2017).	06/01/2017	ML17152A409
2194	NRC Staff Hearing File Update (July 2017).	06/30/2017	ML17181A504
2195	NRC Staff Status Report (July 2017).	06/30/2017	ML17181A505
2196	NRC Staff Hearing File Update (August 2017)	08/01/2017	ML17213A679

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2197	NRC Staff Status Report (August 2017)	08/01/2017	7 ML17213A682
2198	NRC Staff Motion for Summary Disposition of Contact 1A and 1B.	entions 08/03/2017	7 ML17215B356
2199	NRC Staff Final Status Report.	08/03/2017	7 ML17215B358
2200	Unopposed Motion for Extension of Time to Submit Responses to NRC Staff's Motion for Summary Disposition.	08/07/2017	7 ML17219A724
2201	Order (Granting Motion for Extension of Time).	08/08/2017	7 ML17220A192
2202	NRC Staff Hearing File Update (September 2017).	09/01/2017	7 ML17244A040
2203	Oglala Sioux Tribe Response in Opposition to NRC Motion for Summary Disposition of Contentions 1A 1B.		7 ML17244A910
2204	Powertech (USA), Inc. Rersponse in Support of NR Motion for Summary Disposition of Contentions 1A 1B.		7 ML17244A932

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2209	NRC Staff Hearing File	Update (November 2017).	11/01/2017	7 ML17305B449
2210	NRC Staff Status Repo	rt (November 2017).	11/01/2017	7 ML17305B451
2211	Order (Scheduling Tele	phonic Conference Call).	11/02/2017	7 ML17306A158
2212	Notice of Appearance:	Change of Law Firm.	11/04/2017	7 ML17310A252

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2216	NRC Staff Hearing	File Update (December 2017)	12/01/2017	7 ML17335A050
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2218	Notice of Withdraw	al for Shelbie Lewman.	12/05/2017	7 ML17339A423
2219	Oglala Sioux Tribe Petition for Review	Response in Opposition to Pov of LBP-17-09.	vertech 12/08/2017	7 ML17342B441
2220	Consolidated Interv	venors Answer to Petition for Ro	eview. 12/08/2017	7 ML17342B442

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2223	Reply To Oglala Sioux Tribe's And Consolidated Intervenors' Opposition To The Petition For Review LBP-17-09.	12/18/2017 <i>i</i> Of	7 ML17352B256
2224	Consolidated Intervenors Opposition to Applicant R to Take Judicial Notice.	Request 12/31/2017	7 ML17365A033
2225	NRC Staff January 2018 Hearing File Update.	01/02/2018	3 ML18002A578
2226	NRC Staff January 2018 Status Update.	01/02/2018	3 ML18002A580
2227	Licensee Powertech (USA), Inc.'s Reply to Consolid Intervenors' Opposition to Notice Pleading.	dated 01/09/2018	3 ML18009A209
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2231	Oglala Sioux Tribe Response to NRC Staff Dog 2017 letter.	ecember 6 01/19/2018	ML18019B267
2232	Powertech Response to Board Request.	01/19/2018	ML18019B268
2233	Hearing Transcript of January 24, 2018 Proce	eedings. 01/26/2018	ML18026A688
2234	NRC Staff Hearing File Update (Feb. 2018).	02/01/2018	ML18032A417
2235	NRC Staff Status Report (Feb. 2018)	02/01/2018	ML18032A419
2236	Notice of Summary Report of Counsel Confer	rence Call. 02/06/2018	ML18037B127

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2241	Powertech's Responses to Board Order.	02/15/2018	ML18046B443
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2256	Letter Response to NRC Staff March 2018 Approach to Identify Historic Cultural & Religious Sites at Dewey-Burdock In-Situ Uranium Recovery Project in Fall River and Custer Counties.		ML18089A656
2257	NRC Staff Hearing File Update (April 2018).	04/02/2018	ML18092B613
2258	NRC Staff Status Report (April 2018).	04/02/2018	ML18092B614
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2260	6 April 2018 Hearing Transcript.	04/06/2018	ML18100A912

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2264	Notice of Appearar	nce: Change of Law Firm.	04/18/2018	ML18108A538
2265	NRC Staff Hearing	File Update (May 2018)	05/01/2018	ML18121A207
2266	NRC Staff Status F	Report (May 2018)	05/01/2018	ML18121A208
2267	Notice of Appearar	nce of Lorraine Baer.	06/01/2018	ML18152A677
2268	NRC Staff Hearing	File Update (June 2018)	06/01/2018	ML18152B224

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2272	NRC Staff Hearing File Update (July 2018)	07/02/2018	ML18183A578
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2274	Motion to Set Filing Deadlines for Summary Dispos Motions.	sition 07/05/2018	ML18186A684
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2280	NRC Staff Hearing	File Update (August 2018)	08/01/2018	ML18213A457
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2297	Declaration of Kyle White.	09/21/2018	3 ML18264A347
2298	Oglala Sioux Tribe's Response to the Commission's August 30, 2018 Order.	s 09/24/2018	3 ML18267A080
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2312	NRC Staff Hearing File Update 11-30-2018.	11/30/2018	3 ML18334A293
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2328	Commission Memorandum and Order (CLI-19-01).	01/31/2019) ML19031C810
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2357	NRC Staff Status Report 05-01-19.	05/01/2019	ML19121A597
2358	Order (Providing Case Management Information).	05/02/2019	ML19122A221
2359	Order (Adopting Transcript Corrections).	05/02/2019	ML19122A381
2360	Notice of Appearance - Carpenter.	05/02/2019	ML19122A427
2361	Unopposed Motion for Extension of Time.	05/09/2019	ML19129A406
2362	Order (Granting NRC Staff's Motion for Extension Time).	of 05/10/2019	ML19130A140
2363	NRC Staff Response to Case Management Order.	05/10/2019	ML19132A148
2364	Order (Providing Additional Case Management Information).	05/13/2019	ML19133A232

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2365	Licensee Powertech (USA) Inc. Request for Clarifica Board Scheduling Order.	ation of 05/15/2019	9 ML19135A601
2366	Memorandum (Responding to Powertech's Request Clarification).	for 05/16/2019	9 ML19136A233
2367	NRC-177 - Statement of Professional Qualifications Diana Diaz-Toro	of 05/17/2019	9 ML19137A392
2368	NRC-178 - Statement of Professional Qualifications Jerry Spangler.	of 05/17/2019	ML19137A393
2369	NRC-179 - U.S. Department of Interior, National Par Services, National Register Bulletin 15, "How to App National Register Criteria for Evaluation" (Rev. 1997)	ly the	9 ML19137A394
2370	NRC-180 - Branam, Kelly M., et al., "Survey to Identi Evaluate Indian Sacred Sites and Traditional Cultura Properties in the Twin Cities Metropolitan Area" (Aug 2010).	al	9 ML19137A395
2371	NRC-181 - Stoffle, Richard W., et al., "The Land Still Speaks: Traditional Cultural Property Eligibility State for Gold Strike Canyon, Nevada and Sugarloaf Mour Arizona" (2000).	ments	9 ML19137A396
2372	NRC-182 - Toupal, Rebecca S., et al., "Cultural Landscapes and Ethnographic Cartographies: Scandinavian-American and American Indian Knowled of the Land," Environmental Science and Policy 4:17 (August 2001).	•	9 ML19137A397

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2373	"Design Manual," (Dakota Department of Transp Chapter II, "Environmental an tion 5, "Cultural Resources," F	d Public	05/17/2019	ML19137A398
2374	Characterizing Trib Continental Shelf (avid, et al., "A Guidance Docu pal Cultural Landscapes," Out (OCS) Study BOEM 2015-047 Management (2015).	er	05/17/2019	ML19137A399
2375	to Mitigating Adver	Daniel, "A Landscape-Scale rse Effects on Historic Proper Interior Draft Document, June	ies," U.S.	05/17/2019	ML19137A400
2376	NRC-186 - Summa Oglala Sioux Tribe	ary of May 19, 2016, Meeting	with the (05/17/2019	ML19137A401
2377		lovember 23, 2016 Letter to the ding an Invitation for Telecontensity in the sultation	-	05/17/2019	ML19137A402
2378	Resources Data A	ary of Tribal Cultural Heritage cquired in June 2018 at the D anium Recovery Project - Fal South Dakota.	ewey-	05/17/2019	ML19137A403
2379		ary of NRC Staff and Oglala S all on January 31, 2017.	Sioux Tribe (05/17/2019	ML19137A404
2380		taff April 14, 2017 Letter to O on of Tribal Survey to Identify	•	05/17/2019	ML19137A405

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2382	NRC-191 - NRC Staff December 6, 2017 Letter to Lone Hill, Oglala Sioux Tribe, Regarding US Nucle Regulatory Commission Proposal to Identify Histor Cultural, and Religious Sites	ear	ML19137A407
2383	NRC-192 - NRC March 16, 2018 Letter to Oglala S Tribe Transmitting NRC's Approach to Identify His Cultural, and Religious Sites.		9 ML19137A408
2384	NRC-193 - Oglala Sioux Tribe January 19, 2018 Response to NRC's December 6, 2018 Letter	05/17/2019	ML19137A409
2385	NRC-194 - Oglala Sioux Tribe's February 15, 2018 Responses to NRC Counsel Questions.	3 05/17/2019	9 ML19137A410
2386	NRC-195 - NRC November 21, 2018 Letter to Ogla Sioux Tribe Resuming Implementation of the NRC March 16, 2018 Approach		9 ML19137A411
2387	NRC-197 - Oglala Sioux Tribe's June 12, 2018, Cu Resources Survey Methodologies Proposal.	ultural 05/17/2019	9 ML19137A413
2388	NRC-198 - Oglala Sioux Tribe's June 15, 2018 Up Cultural Resources Survey Methodologies Proposa		9 ML19137A414

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2390		taff July 2, 2018 Letter to the ding June 2018 Proposals	Oglala 05/17/:	2019 ML19137A418
2391	NRC-201 - NRC's	Timeline for March 2018 Appl	roach 05/17/2	2019 ML19137A419
2392		ech's December 5, 2018 Res nber 21, 2018 Letter Confirmi nd Honoraria		2019 ML19137A420
2393	_	Sioux Tribe's January 11, 201 's November 21, 2018 Letter F ations		2019 ML19137A421
2394		anuary 25, 2019 Letter in Res Letter dated January 11, 201	-	2019 ML19137A422
2395		ary 8, 2019 Teleconference Ca ala Sioux Tribe Comments	all 05/17/2	2019 ML19137A423
2396	Ritual in the Lands	u, Sebastian, "Reconstructing scape: The Identification and Tonal Cultural Property Sites" (2	yping	2019 ML19137A424

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2397	•	, 2015 Letter from Dennis Yel ioux Tribe, Responding to NR		05/17/2019	ML19137A425
2398		, 2018 Letter from Travis Stills NRC Staff, Proposed Schedu s Survey	•	05/17/2019	ML19137A426
2399	Bear Runner, Ogla	y 29, 2019 Letter from Preside ala Sioux Tribe, "Invitation to F of the Tribe's Tribal Historic sory Council"		05/17/2019	ML19137A427
2400	•	1, 2018 Powertech Response 2018 Letter Confirming Reimb		05/17/2019	ML19137A428
2401	NRC-211 - Oglala to NRC's March 1,	Sioux Tribe March 12, 2019 R 2019 Letter	desponse	05/17/2019	ML19137A429
2402	NRC-212 - Septem Tribe ML15267A37	nber 24, 2015 Letter from Ogla 77	ala Sioux	05/17/2019	ML19137A430
2403	NRC-213 - Oglala 2018 E-mail to NR	Sioux Tribe's Counsel Decem C Counsel	ber 5,	05/17/2019	ML19137A431
2404	•	ed Draft Cultural Resources S 9058A153; ML19058A154;	Site Survey	05/17/2019	ML19137A432

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2406		staff's March 15, 2019 E-mail t ding No Additional Meetings.	o Oglala (05/17/2019	ML19137A434
2407		ary 19, 2019 Teleconference C lala Sioux Tribe Comments (D		05/17/2019	ML19137A435
2408		Sioux Tribe's Summary of the February 22, 2019 in Pine Rid	•	05/17/2019	ML19137A436
2409	•	Sioux Tribe's March 30, 2018 rch 16, 2018 Approach.	Response (05/17/2019	ML19137A437
2410	NRC-220 - NRC S Meeting Summary	itaff Comments on February 2	2, 2019	05/17/2019	ML19137A438
2411	_	Sioux Tribe's March 29, 2013 rnment to Government Consu		05/17/2019	ML19137A439
2412		a L. Parker, Traditional Cultura You Do and How We Think, C		05/17/2019	ML19137A440

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2413	NRC-223 - Oglala Sioux Tribe's January 31, 2011 Letter.	05/17/2019	ML19137A441
2414	NRC-224 - Nickens, Paul, Literature Review of Lakota Historic, Cultural, and Religious Resources for the Dewey Burdock ISR Project.	05/17/2019 y-	ML19137A442
2415	NRC-176 - Prefiled Direct Testimony of Diana Diaz-Toro and Jerry Spangler.	05/17/2019	ML19137A443
2416	NRC Staff Exhibit List.	05/17/2019	ML19137A444
2417	NRC Staff's Initial Statement of Position on Contention 1	A. 05/17/2019	ML19137A446
2418	NRC Staff COS.	05/17/2019	ML19137A447
2419	SUNSI Non-Disclosure Affidavit of David Frankel.	05/21/2019	ML19141A417
2420	SUNSI Non-Disclosure Affidavit of Thomas Ballanco.	05/21/2019	ML19141A418

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2422	NRC-199-R - Makoche Wowapi / Mentz-Wilson Consultants, Proposal with Cost Estimate for Tradi Cultural Properties Survey for Proposed Dewey-Bu Project (2012) (Public redacted version).		ML19142A059
2423	Licensee PowerTech (USA) Inc. Initial Statement of Position Regarding Contention 1A.	f 05/22/2019	ML19142A444
2424	NRC Staff Hearing File Update	05/31/2019	ML19151A567
2425	NRC Staff Status Report	05/31/2019	ML19151A571
2426	NRC Staff Hearing File Update 06-27-19	06/27/2019	ML19178A230
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2428	Consolidated Intervenors' Response Position State	ment 06/28/2019	ML19179A334

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2430	Consolidated Interv	venors Exhibit List.	06/28/2019	9 ML19179A336
2431	Oglala Sioux Tribe	Response Statement of Position	on 06/28/2019	9 ML19179A337
2432	OST-042, Declarati	ion of Kyle White	06/28/2019	9 ML19179A338
2433	OST-043 - Declara	tion of Dr Kelly Morgan.	06/28/2019	9 ML19179A339
2434		11, 2019 Oglala Sioux Tribe R nber 21, 2018 Letter.	Response 01/11/2019	9 ML19179A340
2435	OST-046 - Stateme Craig Howe.	ent of Professional Qualification	ns of Dr. 06/28/2019	9 ML19179A342
2436	OST-047 - April 6, 2	2018 Conference Call Transcri	pt. 04/06/2018	3 ML19180A000

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2438	OST-049 - January 11, 201 to NRC Staff November 21	•	esponse 01/11/2019	9 ML19180A002
2439	OST-050 - December 6, 20	018 Conference Call Tra	anscript. 12/06/2018	3 ML19180A003
2440	OST-051 - January 29, 201	9 Conference Call Trar	nscript. 01/29/2019	9 ML19180A004
2441	OST-052 - June 5, 2018 Operepared by Dr. Nickens.	pen Site Survey "Metho	dology" 06/05/2018	3 ML19180A005
2442	OST-053 - September 21, 2 Response to Motion for Sur	_	e 09/21/2018	3 ML19180A006
2443	OST-054 - August 19, 2014 NRC Staff Corrections.	4 Transcript of Hearing	with 08/19/2014	4 ML19180A007
2444	OST-055 - February 15, 20 Data.	18 NRC Staff Billing Su	ımmary 02/15/2018	3 ML19180A008

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2446	Oglala Sioux Tribe	Exhibit List.	06/29/2019	9 ML19180A010
2447	Order (Providing C Regarding Exhibits	Case Management Information	07/08/2019	9 ML19189A149
2448	Oglala Sioux Tribe	Revised Exhibit List.	07/12/2019	ML19193A238
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2450	OST-043-R - Deck	aration of Dr. Kelly Morgan	07/12/2019	ML19193A240
2451	OST-044-R - State Dr. Kelly Morgan	ement of Professional Qualificat	ions of 07/12/2019	ML19193A241
2452	OST-045-R, Decla	ration of Dr. Craig Howe	07/12/2019	ML19193A242

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2455	Oglala Sioux Tribe	, 2018 Email from NRC Staff (Counsel; June 15, 2018 Ema White, Oglala Sioux Tribe		19 ML19193A245
2456	NRC Staff's Reply	Statement of Position.	07/17/20 ⁻	19 ML19198A336
2457		ed Exhibit List for August 2019 g for Powertech USA, Inc.	07/17/20 ⁻	19 ML19198A337
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2459	Certificate of Service	ce.	07/17/20 ⁻	19 ML19198A339
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2463	Oglala Sioux Tribe's Motion to Strike.	08/03/2019) ML19215A001
2464	Transcript Of August 1, 2019 Pre-Hearing Telecor re PowerTech USA, Inc. Dewey-Burdock in Situ U Recovery Facility, Pages 1674-1701.		ML19217A309
2465	NRC Staff's Answer in Opposition to Oglala Sioux Motion to Strike.	Tribe's 08/09/2019	ML19221B476
2466	Powertech (USA), Inc., Response to the Oglala Si Tribe's Motion to Strike	oux 08/09/2019) ML19221B745
2467	Order (Denying Oglala Sioux Tribe Motion to Strike	e) 08/12/2019) ML19224B885
2468	Memorandum (Regarding Board Exhibits for Evide Hearing on Contention 1A and Opportunity to Add Recent Judicial Decision).	-) ML19232A381

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2470	for the Ross ISR F	t from Environmental Impact S Project in Crook County, Wyon oplement 5 (Feb. 2014).		19 ML19232A407
2471	Docket #040-0909	Energy, Inc., Ross ISR Projec 1, Scope of Work for Assessr jious and Cultural Significance	nent of	19 ML19232A408
2472	•	t from Enterprise Wide IDIQ Cace in Support of NRC Enviror cams.		19 ML19232A409
2473		ure 2 to NRC Staff January 25 in Response to Oglala Sioux Letter (NRC-203).		19 ML19232A410
2474	Counsel Conferen	ry 6, 2018 Notice of Summary ce Call with Attached Summa el Meeting Held on February 1	ry of	19 ML19232A411
2475	BRD-007 - NRC S Powertech.	taff February 20, 2018 Letter	to 08/20/201	19 ML19232A412
2476	BRD-008 - NRC S Sioux Tribe.	taff April 12, 2018 Letter to Cr	ow Creek 08/20/201	19 ML19232A413

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2478	BRD-010 - Oglala Sioux Tribe June 8, 2018 E-Mail.	ail 08/20/2019	9 ML19232A416
2479	BRD-011 - Kadrmas, Lee & Jackson, Inc., Scope for the U.S. Nuclear Regulatory Commission and Powertech (USA) (Oct. 2012) (Nonpublic).		9 ML19232A422
2480	BRD-012 - Makoche Wowapi / Mentz-Wilson Cor Proposal with Cost Estimate for Traditional Cultu Properties Survey for Proposed Dewey-Burdock (2012) (Nonpublic).	ral	9 ML19232A423
2481	Order (Regarding Submission of Non-disclosure Agreements, Motion to Permit Statement by Triba President, and Additional Board Exhibit for Evide Hearing on Contention 1A)		9 ML19234A238
2482	BRD-013 - NRC Staff October 31, 2012 E-Mail to Historic Preservation Officers Forwarding October 2012 NRC Staff Letter and Enclosed Revised Pro Dewey-Burdock Traditional Cultural Properties St	er 31, oposal for	9 ML19234A239
2483	Non Disclosure Agreement Executed by Dr Craig	g Howe 08/23/2019	ML19235A210
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2487	SUNSI Non-Disclosure Affidavit of Bruce Ellison	08/27/2019	ML19239A212
2488	Non-Disclosure Affidavit of Dr Kelly Morgan.	08/27/2019	ML19239A467
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2490	OFFICIAL EXHIBIT - NRC-177-00-BD01 - Statemer Professional Qualifications of Diana Diaz-Toro	ent of 05/17/2019	ML19241A384
2491	OFFICIAL EXHIBIT - NRC-178-00-BD01 - Statemer Professional Qualifications of Jerry Spangler.	ent of 05/17/2019	ML19242C066
2492	OFFICIAL EXHIBIT - NRC-179-00-BD01 - U.S. Department of Interior, National Park Services, Na Register Bulletin 15, "How to Apply the National ReCriteria for Evaluation" (Rev. 1997).		ML19242C067

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2494	W., et al., "The Lar Property Eligibility	Γ - NRC-181-00-BD01 - Stoff nd Still Speaks: Traditional Co Statements for Gold Strike Co loaf Mountain, Arizona" (2000	ultural anyon,	05/17/2019	ML19242C079
2495	Rebecca S., et al., Ethnographic Carto American Indian K	Γ - NRC-182-00-BD01 - Toup "Cultural Landscapes and ographies: Scandinavian-Ame nowledge of the Land," Enviro 4:171-184 (August 2001).	erican and	05/17/2019	ML19242C081
2496	Department of Trail II, "Environmental a	Γ - NRC-183-00-BD01 - North nsportation, "Design Manual," and Public Involvement," Sec s," Revised March 6, 2017.	' Chapter	05/17/2019	ML19242C085
2497	al., "A Guidance D Cultural Landscape	Γ - NRC-184-00-BD01 - Ball, ocument for Characterizing Tes," Outer Continental Shelf (-047, Bureau of Ocean Energ	ribal OCS)	05/17/2019	ML19242C088
2498	"A Landscape-Sca Effects on Historic	Γ - NRC-185-00-BD01 - Odes le Approach to Mitigating Adv Properties," U.S. Departmen ment, June 6, 2016.	erse	05/17/2019	ML19242C090
2499		Γ - NRC-186-00-BD01 - Sumeting with the Oglala Sioux Tr	•	05/17/2019	ML19242C093
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2502		T - NRC-188-00-BD01 - Sun lala Sioux Tribe Teleconfere	•	05/17/2019	ML19242C101
2503	14, 2017 Letter to	T - NRC-189-00-BD01 - NR0 Oglala Sioux Tribe - Coordir lentify Cultural Resources	•	05/17/2019	ML19242C103
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2513	December 5, 2018	T - NRC-202-00-BD01 - Powe Response to NRC Staff's No onfirming Reimbursement and	vember	05/17/2019	ML19242C131
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2518	Letter from Dennis	T - NRC-207-00-BD01 - July : S Yellow Thunder, Oglala Siou C's June 23, 2015 Letter.		05/17/2019	ML19242C142
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2529		NRC-218-00-BD01 - Oglal e Meeting with NRC Staff Pine Ridge, SD.		05/17/2019	ML19242C168
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2534	OFFICIAL EXHIBI Tribe's January 31	T - NRC-223-00-BD01 - Oglal , 2011 Letter.	a Sioux 05/17/201	19 ML19242C179
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2536	OFFICIAL EXHIBI Direct Testimony of	T - NRC-176-R-00-BD01 - Pre of NRC Staff.	efiled 05/21/201	19 ML19242C185
2537	Wowapi / Mentz-W Estimate for Tradit	T - NRC-199-R-00-BD01 - Ma /ilson Consultants, Proposal v iional Cultural Properties Surv Burdock Project (2012) (Public	vith Cost ey for	I9 ML19242C187
2538		T - INT-023-00-BD01 - Affidav la Lakota Cultural Resources.		I9 ML19242C189
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2562		T - BRD-007-00-BD01 - NRC Letter to Powertech.	Staff 08/20/2	2019 ML19242C253
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2584	Powertech (USA), Inc's Reply To Proposed Reply I Of Fact And Conclusions Of Law For Remaining Contention 1A.	Findings 10/11/2019) ML19284F764
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Cite as 84 NRC 219 (2016)

CLI-16-20

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

COMMISSIONERS:

Stephen G. Burns. Chairman Kristine L. Svinicki Jeff Baran

In the Matter of

Docket No. 40-9075-MLA

Filed: 07/08/2021

POWERTECH (USA), INC. (Dewey-Burdock In Situ Uranium **Recovery Facility)**

December 23, 2016

STANDARD OF REVIEW

The Commission will grant a petition for review at its discretion, upon a showing that the petitioner has raised a substantial question as to whether (i) a finding of material fact is clearly erroneous or in conflict with a finding as to the same fact in a different proceeding; (ii) a necessary legal conclusion is without governing precedent or is a departure from or contrary to established law; (iii) a substantial and important question of law, policy, or discretion has been raised; (iv) the conduct of the proceeding involved a prejudicial procedural error; or (v) any other consideration that the Commission may deem to be in the public interest.

STANDARD OF REVIEW

The Commission reviews questions of law de novo, but it defers to the Board's findings with respect to the underlying facts unless they are "clearly erroneous." The standard for showing "clear error" is a difficult one to meet: petitioners must demonstrate that the Board's determination is "not even plausible" in light of the record as a whole. For this reason, where a petition for review relies primarily on claims that the Board erred in weighing the evidence in a merits decision, the Commission seldom grants review.

STANDARD OF REVIEW

The Commission gives substantial deference to the Board on issues of contention admissibility and will affirm admissibility determinations absent a showing of an error of law or abuse of discretion.

CONTENTIONS; ENVIRONMENTAL ISSUES

Although it is true that "the ultimate burden with respect to NEPA lies with the NRC Staff," our regulations require that intervenors file environmental contentions on the applicant's environmental report.

CONTINUED STORAGE RULE

Neither the waste confidence rule nor the continued storage rule applies to 11e.(2) byproduct material. These rules only apply to environmental impacts of spent fuel storage at power reactors and spent fuel storage facilities after the end of a reactor's license term and before disposal in a deep geologic repository.

SUPPLEMENTAL ENVIRONMENTAL IMPACT STATEMENT

Section 51.92(d) of 10 C.F.R. states: "[t]he supplement to a *final environmental impact statement* will be prepared in the same manner as the *final environmental impact statement* except that a scoping process need not be used." This provision provides an exception from the scoping process for supplements to *final* EISs.

NATIONAL ENVIRONMENTAL POLICY ACT

It is well settled that parties challenging an agency's NEPA process are not entitled to relief unless they demonstrate harm or prejudice. Federal case law makes clear that procedural violations of NEPA do not automatically void an agency's ultimate decision.

NATIONAL HISTORIC PRESERVATION ACT; NATIONAL ENVIRONMENTAL POLICY ACT

Federal case law supports the legal principle that NHPA and NEPA compliance do not necessarily mirror one another.

NATIONAL HISTORIC PRESERVATION ACT

The NHPA imposes several obligations on federal agencies, which proceed in a step-by-step manner. The consultation requirement continues throughout the steps. The first step is identifying any historic properties that might be affected by the federal undertaking (here licensing), and in doing so, making a reasonable and good faith effort to seek information from consulting parties, including Native American Tribes, to aid in that identification. But, as discussed by the Board, the identification of historic properties is not the end of the NHPA consultation process. After it identifies eligible sites that might be affected by the project, an agency must assess and resolve potential adverse effects in consultation with tribes that attach religious and cultural significance to those sites.

LICENSING BOARDS, AUTHORITY

NRC regulations provide the Board with the authority to "take appropriate action to control the hearing . . . process," "[r]egulate the course of the hearing and the conduct of the participants," and "[i]ssue orders necessary to carry out the presiding officer's duties and responsibilities under [10 C.F.R. Part 2]."

STANDARD OF REVIEW

The Commission's deference to the Board is particularly great when it comes to weighing the credibility of witnesses.

MEMORANDUM AND ORDER

This decision addresses four petitions for review relating to a materials license application for an *in situ* uranium recovery facility filed by Powertech (USA), Inc.¹ All parties to the proceeding — the Oglala Sioux Tribe, Consolidated Intervenors, Powertech, and the NRC Staff — have filed petitions for review of the Atomic Safety and Licensing Board's Partial Initial Decision and in the case

¹ Powertech (USA) Inc.'s Submission of an Application for a Nuclear Regulatory Commission Uranium Recovery License for Its Proposed Dewey-Burdock In Situ Leach Uranium Recovery Facility in the State of South Dakota (Feb. 25, 2009) (ADAMS accession no. ML091030707).

of the Oglala Sioux Tribe and Consolidated Intervenors, earlier Board decisions finding several of their proffered contentions inadmissible.²

As discussed below, we take review of these petitions in part. We grant each party's petition with respect to the finality of the Board's ruling on Contentions 1A and 1B, find that these contentions should be considered "final" for the purposes of the petitions for review at issue here, and, pursuant to our inherent supervisory authority over agency adjudications, direct that the proceeding remain open for the narrow issue of resolving the deficiencies identified in Contentions 1A and 1B. We deny the remainder of Consolidated Intervenors' petition for review. With respect to Powertech's and the Staff's petitions for review, we also take review of the Board's direction to the Staff to address the deficiencies identified in Contentions 1A and 1B and we affirm the Board's direction to the Staff to submit monthly status reports and to file an agreement between the parties or a motion for summary disposition to resolve the deficiencies identified by the Board. We deny the remainder of Powertech's and the Staff's petitions for review. With respect to the Tribe's petition for review, we take review of the Board's rejection of Contention 8 as inadmissible. We find that the Board erred in its reasoning for dismissing Contention 8, but we affirm the Board's decision. We deny the remainder of the Tribe's petition for review.

I. BACKGROUND

In situ uranium recovery involves injecting a solution, called lixiviant, into an ore body through an injection well. As it flows through the ore body, the lixiviant dissolves the underground uranium. A separate production well extracts the uranium-containing solution from the ground. The uranium is then extracted from the solution though a process called ion exchange. After extraction, the lixiviant is recycled and reinjected into the ore body to dissolve more uranium.³ The *in situ* uranium recovery process is used widely throughout

²LBP-15-16, 81 NRC 618 (2015); *see* Oglala Sioux Tribe's Petition for Review of LBP-15-16 and Decisions Finding Tribal Contentions Inadmissible (May 26, 2015) (Tribe's Petition); Consolidated Intervenors' Petition for Review of LBP-15-16 (May 26, 2015) (Consolidated Intervenors' Petition); Brief of Powertech (USA), Inc. Petition for Review of LBP-15-16 (May 26, 2015) (Powertech's Petition); NRC Staff's Petition for Review of LBP-15-16 (May 26, 2015) (Staff's Petition).

The Board has referred to Susan Henderson, Dayton Hyde, and Aligning for Responsible Mining as Consolidated Intervenors, although it originally called them Consolidated Petitioners. *See* LBP-14-5, 79 NRC 377, 379 n.3 (2014); LBP-13-9, 78 NRC 37, 42 n.2 (2013).

³ Ex. APP-021-A, "Powertech (USA), Inc., Dewey-Burdock Project Application for NRC Uranium Recovery License Fall River and Custer Counties, South Dakota Technical Report" (Feb. 2009), at 1-6 (ML14247A342).

Wyoming, South Dakota, Nebraska, and New Mexico to recover subterranean uranium for enrichment and later use in nuclear power plants.

In order to comply with its National Environmental Policy Act (NEPA) obligations and recognizing the widespread use of this technology in this region of the country, the Staff prepared a generic environmental impact statement (GEIS) to address certain aspects of the environmental analysis for these facilities that tend to be similar across sites.⁴ The GEIS also identifies resource areas that require site-specific information to fully analyze the environmental impacts. It also notes that subsequent site-specific environmental review documents may summarize and incorporate by reference information from the GEIS.⁵ Any subsequent site-specific environmental impact analysis must also include new and significant information necessary to evaluate the *in situ* recovery license application.⁶

This proceeding began in February 2009, when Powertech filed an application for an *in situ* uranium recovery facility in Custer and Fall River Counties, South Dakota. In response, the Oglala Sioux Tribe and Consolidated Intervenors challenged the license application.⁷ The Board granted their hearing requests in August 2010.⁸ On November 26, 2012, the Staff issued the Draft Supplemental Environmental Impact Statement (DSEIS) for public comment.⁹ The NRC

⁴Exs. NRC-010-A-1 to NRC-010-B-2, "Generic Environmental Impact Statement for In-Situ Leach Uranium Milling Facilities" (Final Report), NUREG-1910, vols. 1-2 (May 2009) (ML14246-A328, ML14247A345, ML14246A333, ML14246A332, ML14246A351) (GEIS).

⁵Ex. NRC-010-A-1, GEIS, at xxxvii.

⁶ *Id*.

⁷ Petition to Intervene and Request for Hearing of the Oglala Sioux Tribe (Apr. 6, 2010) (Tribe's Petition to Intervene); Consolidated Request for Hearing and Petition for Leave to Intervene (Mar. 8, 2010) (Consolidated Intervenors' Petition to Intervene).

⁸LBP-10-16, 72 NRC 361, 443-44 (2010).

⁹Exs. NRC-009-A-1 to NRC-009-B-2, "Environmental Impact Statement for the Dewey-Burdock Project in Custer and Fall River Counties, South Dakota, Supplement to the Generic Environmental Impact Statement for *In-Situ* Leach Uranium Milling Facilities" (Draft Report for Comment), NUREG-1910, Supplement 4, vols. 1-2 (Nov. 2012) (ML14247A350, ML14246A329, ML14246A330, ML14246A331) (DSEIS).

Both the Tribe and individual members of Consolidated Intervenors (Susan Henderson and Dayton Hyde) commented on the DSEIS and later filed proposed contentions relating to the DSEIS. Exs. NRC-008-A-1 to NRC-008-B-2, "Environmental Impact Statement for the Dewey-Burdock Project in Custer and Fall River Counties, South Dakota, Supplement to the Generic Environmental Impact Statement for *In-Situ* Leach Uranium Milling Facilities" (Final Report), NUREG-1910, Supplement 4, vols. 1-2 (Jan. 2014), app. E, at E-5 to E-6 (ML14246A350, ML14246A326, ML14246A327, ML14247A334) (FSEIS); *see* Consolidated Intervenors' New Contentions Based on DSEIS (Jan. 25, 2013) (Consolidated Intervenors' DSEIS Contentions); List of Contentions of the Oglala Sioux Tribe (Continued)

Staff issued a Safety Evaluation Report (SER) in March 2013. On January 29, 2014, the Staff issued the FSEIS.¹¹ The Staff issued the license to Powertech on April 8, 2014.12 The Board held an evidentiary hearing on all nine admitted contentions in August 2014. In November 2014, the Tribe moved to file two new environmental contentions. 13

The Board decision, LBP-15-16, resolved seven contentions in favor of Powertech and the Staff but found deficiencies in the Staff's NEPA analysis and NHPA consultation.¹⁴ The Board upheld the license with an additional license condition, ruled inadmissible the two post-hearing contentions proffered by the Tribe, and directed the Staff to submit monthly reports regarding its progress in resolving the identified deficiencies. 15

Our decision today involves four petitions for review that were filed by the parties to this proceeding. We summarize each petition below, along with the relevant procedural history for each set of issues. A full procedural history can be found in the Board's various decisions on this matter.¹⁶

A. The Oglala Sioux Tribe's and Consolidated Intervenors' **Petitions for Review**

The Oglala Sioux Tribe appeals the Board's resolution of several of its admit-

Based on the Draft Supplemental Environmental Impact Statement (Jan. 25, 2013) (Tribe's DSEIS Contentions). On July 22, 2013, the Board admitted three of the new contentions and migrated seven of the originally admitted contentions. LBP-13-9, 78 NRC at 113-15.

¹⁰Ex. NRC-135, "Safety Evaluation Report for the Dewey-Burdock Project Fall River and Custer Counties, South Dakota" (Mar. 2013) (ML13052A182). The Staff issued a revised SER in April 2014 to correct certain technical references. Ex. NRC-134, "Safety Evaluation Report (Revised) for the Dewey-Burdock Project Fall River and Custer Counties, South Dakota" (Apr. 2014) (ML14245-A347).

¹¹Exs. NRC-008-A-1 to NRC-008-B-2, FSEIS. On March 17, 2014, the Tribe and Consolidated Intervenors filed additional contentions related to the FSEIS. Consolidated Intervenors' Statement of Contentions (Mar. 17, 2014) (Consolidated Intervenors' FSEIS Contentions); Statement of Contentions of the Oglala Sioux Tribe Following Issuance of Final Supplemental Environmental Impact Statement (Mar. 17, 2014) (Tribe's FSEIS Contentions). The Board ruled that the contentions previously admitted in reference to the DSEIS migrated to the FSEIS and held inadmissible the remaining proposed contentions. LBP-14-5, 79 NRC at 401.

¹² Ex. NRC-012, License Number SUA-1600, Materials License for Powertech (USA) Inc. (Apr. 8, 2014) (ML14246A408) (License).

¹³ Motion for Leave to File New or Amended Contention on Behalf of the Oglala Sioux Tribe (Nov. 7, 2014) (Tribe's Motion for New Contentions).

¹⁴LBP-15-16, 81 NRC at 657-58, 708-10.

¹⁵ Id. at 708-10.

¹⁶ See id. at 626-35; see also LBP-14-5, 79 NRC at 379-81; LBP-13-9, 78 NRC at 43-45; LBP-10-16, 72 NRC at 376-78.

ted contentions in favor of Powertech and the Staff.¹⁷ The Tribe also seeks review of the Board's ruling on two of its admitted contentions that left the license in place and required the Staff to conduct additional consultation.¹⁸ Consolidated Intervenors petition for review of the Board's decision resolving their admitted contentions in favor of Powertech and the Staff.¹⁹ They further challenge the Board's ruling that left the license in place despite ruling in Consolidated Intervenors' favor on two of their admitted contentions.²⁰

In Contentions 1A and 1B, the Tribe and Consolidated Intervenors challenged the NEPA analysis of cultural resources in the FSEIS and the Staff's compliance with the National Historic Preservation Act (NHPA).²¹ The Board concluded that the Staff had fulfilled its NHPA obligations with respect to identification of historic properties. It nonetheless held that the Staff's analysis in the FSEIS did not satisfy NEPA's hard look requirement regarding cultural resources and that the Staff's consultation with the Tribe had been insufficient to comply with the Staff's additional obligations under the NHPA.²² The Board retained jurisdiction over these contentions and required the Staff to "promptly initiat[e] a government-to-government consultation with the Oglala Sioux Tribe" to address the deficiencies identified in the Board's decision.²³ The Tribe and Consolidated Intervenors seek review of the Board's decision to leave the license in place pending resolution of Contentions 1A and 1B.24

In Contention 2, the Tribe and Consolidated Intervenors argued that the FSEIS did not contain sufficient background groundwater characterization.²⁵ The

Consolidated Intervenors have requested that we set a briefing schedule for any issues that we accept for review. Id. at 8-9. In accordance with 10 C.F.R. § 2.341(c)(2), we have decided these matters on the basis of the petitions for review, and therefore deny Consolidated Intervenors' request to establish a briefing schedule.

Consolidated Intervenors also challenge the Board's ruling in LBP-10-16 that "certain petitioners" lacked standing to intervene. Id. at 2. In their petition, Consolidated Intervenors do not identify which petitioners they are referencing. We therefore deny review of that portion of their petition.

¹⁷ Tribe's Petition at 19-25.

¹⁸ Id. at 18-19.

¹⁹ Consolidated Intervenors' Petition at 2 & n.3, 4-7.

²¹ Oglala Sioux Tribe's Post-Hearing Initial Brief with Findings of Fact and Conclusions of Law (Jan. 9, 2015), at 12, 27 (Tribe's Post-Hearing Brief); Consolidated Intervenors' Proposed Findings of Fact and Conclusions of Law and Response to Post-Hearing Order (Jan. 9, 2015), at 1-2, 14 (Consolidated Intervenors' Post-Hearing Brief).

²²LBP-15-16, 81 NRC at 653-57.

²³ *Id.* at 657-58, 708, 710.

²⁴ Tribe's Petition at 18-19; Consolidated Intervenors' Petition at 6-7.

²⁵ Tribe's Post-Hearing Brief at 38; Consolidated Intervenors' Post-Hearing Brief at 21.

Board resolved this contention in favor of Powertech and the Staff, and the Tribe seeks review of the Board's decision.²⁶

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In Contention 3, the Tribe and Consolidated Intervenors argued that the FSEIS insufficiently analyzed certain geological and manmade features that may permit groundwater migration.²⁷ The Board resolved this contention in favor of Powertech and the Staff but added a license condition regarding the proper treatment of unplugged boreholes.²⁸ Both the Tribe and Consolidated Intervenors seek review of the Board's decision.²⁹

In Contention 6, the Tribe and Consolidated Intervenors challenged the FSEIS's analysis of mitigation measures and argued that it impermissibly deferred the development of additional mitigation measures.³⁰ The Board resolved this contention in favor of Powertech and the Staff, and the Tribe seeks review of the Board's decision.³¹

Additionally, the Tribe challenges the Board's decision in LBP-15-16 to reject as inadmissible new contentions submitted after the hearing regarding borehole data and an Environmental Protection Agency (EPA) Preliminary Assessment regarding potential Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) cleanup.³² Further, it seeks review of earlier Board decisions that found two of its contentions (Contentions 7 and 8) inadmissible.³³ In proposed Contention 7, the Tribe argued that the application was deficient because it did not include a reviewable plan for disposal of byproduct material or discuss the environmental effects of such disposal.³⁴ The Tribe resubmitted this contention on both the DSEIS and the FSEIS, and the Board dismissed it as inadmissible each time.³⁵ In proposed Contention 8, the Tribe argued that the DSEIS had been issued without the requisite scoping process.³⁶ The Board held this contention inadmissible, finding that it did not articulate a material dispute, as required by the contention admissibility standards.³⁷

Finally, Consolidated Intervenors challenge the Board's decision at the outset

²⁶LBP-15-16, 81 NRC at 666, 708-09; see Tribe's Petition at 19-21.

²⁷ Tribe's Post-Hearing Brief at 43; Consolidated Intervenors' Post-Hearing Brief at 28, 47.

²⁸LBP-15-16, 81 NRC at 681, 709.

²⁹ Tribe's Petition at 22-23; Consolidated Intervenors' Petition at 2 n.3, 4-7.

³⁰ Tribe's Post-Hearing Brief at 61-62; Consolidated Intervenors' Post-Hearing Brief at 53-56.

³¹ LBP-15-16, 81 NRC at 697, 709; Tribe's Petition for Review at 23-25.

³² Tribe's Petition at 8-11; see LBP-15-16, 81 NRC at 704-06, 709.

³³ Tribe's Petition at 3-8.

³⁴ Tribe's Petition to Intervene at 31-34.

³⁵ Tribe's FSEIS Contentions at 33-39; Tribe's DSEIS Contentions at 27-30, see LBP-14-5, 79 NRC at 396-97; LBP-13-9, 78 NRC at 71-72.

³⁶Tribe's DSEIS Contentions at 30-33.

³⁷LBP-13-9, 78 NRC at 74-75.

of the proceeding finding one of their contentions inadmissible.³⁸ In proposed Contention D, Consolidated Intervenors argued that Powertech's application was so disorganized that it violated 10 C.F.R. § 40.9, and the Board rejected this portion of the contention as inadmissible.³⁹

B. Powertech's and the NRC Staff's Petitions for Review

On appeal, the Staff and Powertech challenge the Board's resolution of Contentions 1A and 1B in favor of the Tribe and Consolidated Intervenors. 40 Additionally, both parties seek review of the Board's retention of jurisdiction over these contentions.⁴¹ Finally, Powertech challenges the Board's imposition of an additional license condition in resolving Contention 3 that requires Powertech to locate and properly abandon unplugged boreholes within each wellfield prior to operations.42

II. DISCUSSION

A. Standard of Review

We will grant a petition for review at our discretion, upon a showing that the petitioner has raised a substantial question as to whether

- (i) A finding of material fact is clearly erroneous or in conflict with a finding as to the same fact in a different proceeding;
- (ii) A necessary legal conclusion is without governing precedent or is a departure from or contrary to established law;
- (iii) A substantial and important question of law, policy, or discretion has been raised;
- (iv) The conduct of the proceeding involved a prejudicial procedural error;
- Any other consideration that we may deem to be in the public interest.⁴³

³⁸ Consolidated Intervenors' Petition at 2 n.3, 3-4, 7.

³⁹ Consolidated Intervenors' Petition to Intervene at 36; see LBP-10-16, 72 NRC at 402.

⁴⁰ Powertech's Petition at 6-22; Staff's Petition at 17, 23. The Tribe filed a response to both petitions on June 22, 2015. Oglala Sioux Tribe's Consolidated Response to Petitions for Review of LBP-15-16 (June 22, 2015) (Tribe's Response).

⁴¹ Powertech's Petition at 5-6, 6 n.9; Staff's Petition at 13-16, 16 n.73.

⁴² Powertech's Petition at 22-25; see LBP-15-16, 81 NRC at 709.

⁴³ 10 C.F.R. § 2.341(b)(4).

We review questions of law *de novo*, but we defer to the Board's findings with respect to the underlying facts unless they are "clearly erroneous." The standard for showing "clear error" is a difficult one to meet: petitioners must demonstrate that the Board's determination is "not even plausible" in light of the record as a whole. For this reason, where a petition for review relies primarily on claims that the Board erred in weighing the evidence in a merits decision, we seldom grant review. In addition, we give substantial deference to the Board on issues of contention admissibility and will affirm admissibility determinations absent a showing of an error of law or abuse of discretion. In *Pa'ina Hawaii*, *LLC* (Materials License Application) we said the following about our standard of review:

We refrain from exercising our authority to make *de novo* findings of fact in situations where a Licensing Board has issued a plausible decision that rests on carefully rendered findings of fact. As we have stated many times, while we have discretion to review all underlying factual issues *de novo*, we are disinclined to do so where a Board has weighed arguments presented by experts and rendered reasonable, record-based factual findings. Our standard of "clear error" for overturning a Board's factual findings is quite high. We defer to a board's factual findings, correcting only clearly erroneous findings — that is, findings not even plausible in light of the record viewed in its entirety — where we have strong reason to believe that a board has overlooked or misunderstood important evidence.⁴⁸

B. Contentions Rejected Prior to Hearing

The Tribe and Consolidated Intervenors seek review of three Board decisions that found several of their proposed contentions inadmissible.

⁴⁴ Honeywell International, Inc. (Metropolis Works Uranium Conversion Facility), CLI-13-1, 77 NRC 1, 18-19 (2013); David Geisen, CLI-10-23, 72 NRC 210, 224-25, 242 (2010).

⁴⁵ Honeywell, CLI-13-1, 77 NRC at 18 n.102; Geisen, CLI-10-23, 72 NRC at 224-25.

⁴⁶ See, e.g., DTE Electric Co. (Fermi Nuclear Power Plant, Unit 3), CLI-14-10, 80 NRC 157, 162-63 (2014); Entergy Nuclear Generation Co. and Entergy Nuclear Operations, Inc. (Pilgrim Nuclear Power Station), CLI-12-1, 75 NRC 39, 46 (2012) (stating "where a Board's decision rests on a weighing of extensive fact-specific evidence presented by technical experts, we generally will defer"); Entergy Nuclear Vermont Yankee, LLC and Entergy Nuclear Operations, Inc. (Vermont Yankee Nuclear Power Station), CLI-10-17, 72 NRC 1, 30 (2010) (noting that the Commission is "generally disinclined to upset fact-driven Licensing Board determinations") (internal quotations omitted).

⁴⁷ Entergy Nuclear Operations, Inc. (Indian Point, Units 2 and 3), CLI-15-6, 81 NRC 340, 354-55 (2015); Calvert Cliffs 3 Nuclear Project, LLC, and UniStar Nuclear Operating Services, LLC (Calvert Cliffs Nuclear Power Plant, Unit 3), CLI-09-20, 70 NRC 911, 914 (2009); Southern Nuclear Operating Co. (Vogtle Electric Generating Plant, Units 3 and 4), CLI-09-16, 70 NRC 33, 35 (2009).

⁴⁸ Pa'ina Hawaii, LLC, CLI-10-18, 72 NRC 56, 72-73 (2010) (internal quotations and citations omitted).

1. The Tribe's Proposed Contention 7

In proposed Contention 7, the Tribe challenged the lack of a reviewable plan for disposal of byproduct material as defined in Section 11e.(2) of the Atomic Energy Act of 1954, as amended (byproduct material).⁴⁹ The Tribe submitted this contention three times: with respect to the environmental report, the DSEIS, and the FSEIS.⁵⁰ In each case, the Tribe provided a different basis for the contention, and the Board dismissed each iteration as inadmissible.⁵¹ In its petition for review, the Tribe argues that the Board "erred at law and abused its discretion" each time it found Contention 7 inadmissible.⁵² We do not find that the Tribe raises a substantial question regarding the admissibility of this contention. With respect to each Board decision, the Tribe provides a separate basis to support its petition.

a. Proposed Contention and Board Orders LBP-10-16, LBP-13-9, and LBP-14-5

The Board rejected Contention 7 in LBP-10-16, finding that the Tribe did not show that Powertech had failed to comply with any NRC or other federal regulation.⁵³ The Tribe argued that 10 C.F.R. § 40.31(h) and Criterion 1 in Appendix A to 10 C.F.R. Part 40 require Powertech to provide a specific plan for disposal of byproduct material in its application. The Board rejected this argument and explained that — per our case law — these provisions apply to uranium mills, not *in situ* recovery sites.⁵⁴ Additionally, the Tribe argued that NEPA required that the application contain a specific disposal plan. The Board

⁴⁹Tribe's Petition to Intervene at 31-34. Section 11e.(2) of the Atomic Energy Act of 1954, as amended, defines "byproduct material" as "the tailings or wastes produced by the extraction or concentration of uranium or thorium from any ore processed primarily for its source material content." 42 U.S.C. § 2014(e)(2).

⁵⁰ Tribe's FSEIS Contentions at 33-39; Tribe's DSEIS Contentions at 27-30; Tribe's Petition to Intervene at 31-34.

⁵¹ See Tribe's FSEIS Contentions at 33-39; Tribe's DSEIS Contentions at 27-30; Tribe's Petition to Intervene at 31-34; see also LBP-14-5, 79 NRC at 397; LBP-13-9, 78 NRC at 71-72; LBP-10-16, 72 NRC at 434-35.

⁵² Tribe's Petition at 3.

⁵³ LBP-10-16, 72 NRC at 434. The Tribe called this Contention 7 in its initial petition and its DSEIS Contentions. It refers to the same contention as FSEIS Contention 2 in its FSEIS Contentions. To minimize confusion, we will refer to this contention as Contention 7 throughout this decision.

⁵⁴ *Id.* (citing *Hydro Resources, Inc.* (2929 Coors Road, Suite 101, Albuquerque, NM 87120), CLI-99-22, 50 NRC 3, 8 (1999) ("We agree with the Presiding Officer's general conclusion that section 40.31(h) and Part 40, Appendix A, 'were designed to address the problems related to mill tailings and not problems related to [*in situ*] mining.'")).

disagreed, holding that the Staff, not the applicant, is bound by NEPA.55 But the Board noted that the Tribe would have the opportunity, if it were not satisfied with the treatment of this issue in the Staff's environmental documents, to renew this contention after issuance of those documents.⁵⁶

The Tribe did just that when it filed a similar contention with respect to the analysis in the DSEIS, which the Board ruled inadmissible in LBP-13-9.⁵⁷ The Board determined that the Staff had addressed impacts related to byproduct material in both the DSEIS and the GEIS.58 The Board observed that, insofar as the Tribe claimed that the contention was one of "omission," the contention was moot because the DSEIS contained the information the Tribe claimed was missing.59 The Board stated that

because the Oglala Sioux Tribe neither substantively disputes the analysis of impacts related to disposal of byproduct material in relevant sections of the DSEIS and the GEIS, nor addresses the license condition related to disposal of byproduct material, the Board rejects this contention as failing to comply with the admissibility dictates of 10 C.F.R. § 2.309(f)(1)(vi).60

Upon issuance of the FSEIS, the Tribe refiled an identical contention alleging inadequate analysis of direct, indirect, and cumulative impacts of disposal of byproduct material.⁶¹ The Board found the contention inadmissible and explained that the section of the FSEIS the Tribe cited did not differ materially from the parallel section in the DSEIS. Accordingly, the Board held that the Tribe failed to meet the requirements of 10 C.F.R. § 2.309(c)(1)(ii) for the filing of a new contention.62

b. The Tribe's Petition for Review

On appeal, the Tribe challenges the Board's ruling, supported by both the plain language of the regulation and our precedent, that 10 C.F.R. § 40.31(h) and

⁵⁵ *Id.* at 435.

⁵⁶ *Id*.

⁵⁷ Tribe's DSEIS Contentions at 27-30; see LBP-13-9, 78 NRC at 71-72.

⁵⁸ LBP-13-9, 78 NRC at 71.

⁵⁹ Id.

⁶⁰ *Id.* at 71-72.

⁶¹ Tribe's FSEIS Contentions at 33-39.

⁶²LBP-14-5, 79 NRC at 397. Additionally, the Board noted that Powertech's draft license contained license conditions requiring that "Powertech [have a] byproduct material disposal contract in place prior to the commencement of operations." Id.

Part 40 Appendix A, Criterion 1, are inapplicable to *in situ* recovery facilities. We disagree — this point is well settled and we see no reason to revisit it here.⁶³

Further, the Tribe argues that Part 40 Appendix A, Criterion 2, which is applicable to *in situ* uranium recovery facilities, requires a plan for waste disposal in the application. Based on the plain language of Criterion 2, we disagree. Criterion 2 states that "byproduct material from [*in situ*] extraction operations . . . must be disposed of at existing large mill tailings disposal sites"⁶⁴ This provision mandates that disposal of byproduct material take place at an existing disposal site — it does not require that the application include a waste disposal plan or designate which waste disposal site will be used.

Next, the Tribe argues that the Standard Review Plan "specifically discusses the need for a . . . waste disposal plan." But the Tribe's argument regarding the Standard Review Plan does not demonstrate Board error. The Standard Review Plan is not a regulation; it is guidance for the Staff in reviewing an application, and it provides one way to comply with our regulations. Additionally, as the Board explained in LBP-10-16, the Staff's standard practice allows applicants either to identify a waste disposal site in their applications or to implement a license condition regarding waste disposal. As discussed below, Powertech's license includes two conditions related to waste disposal. The Tribe has not identified any regulation to the contrary.

Additionally, the Tribe takes issue with the Board's statement that an applicant is not bound by NEPA.⁶⁹ The Board had stated that although "[t]he Tribe also argue[d] that a specific disposal plan must be included in Powertech's Application in order to comply with NEPA. . . . It is settled law that an applicant is not bound by NEPA, but by NRC regulations in Part 51."⁷⁰ Insofar as it could be interpreted as implying that the Tribe was premature in filing its environmental contentions on the application, the Board's decision was incorrect. Although it is true that "the ultimate burden with respect to NEPA lies with the NRC Staff," our regulations require that intervenors file environmental contentions on the applicant's environmental report.⁷¹ In any case, any Board error here was

⁶³ Hydro Resources, Inc., CLI-99-22, 50 NRC at 8.

^{64 10} C.F.R. pt. 40, app. A, Criterion 2.

⁶⁵ Tribe's Petition at 4.

⁶⁶ Crow Butte Resources, Inc. (Marsland Expansion Area), CLI-14-2, 79 NRC 11, 23 n.70 (2014) (citing Curators of the University of Missouri, CLI-95-1, 41 NRC 71, 98 (1995)).

⁶⁷ LBP-10-16, 72 NRC at 435.

⁶⁸ See Ex. NRC-012, License, at 6, 12.

⁶⁹ Tribe's Petition at 4.

⁷⁰LBP-10-16, 72 NRC at 435.

⁷¹ Progress Energy Florida, Inc. (Levy County Nuclear Power Plant, Units 1 and 2), CLI-10-2, 71 NRC 27, 34 (2010); see 10 C.F.R. § 2.309(f)(2).

harmless because it also stated that the Tribe would have the opportunity to formulate a contention regarding disposal of byproduct material on the DSEIS, and indeed, the Tribe did so.⁷²

The Tribe asserts that the Board's recognition that planning for waste disposal is an important aspect of our regulations necessarily raises a substantial question for our review. In support of this argument, the Tribe refers to concerns the Board expressed regarding whether waste disposal would be addressed in Powertech's license. In LBP-10-16, the Board noted that "if a condition dealing with . . . byproduct material is not included in the license, the Tribe has no recourse because it cannot challenge the license at that time." However, Powertech's license contains multiple conditions regarding disposal of byproduct material. License Condition 12.6 requires Powertech to submit to the NRC a disposal agreement with a licensed disposal site before beginning operations. License Condition 9.9 requires Powertech to maintain such a disposal agreement; if the agreement expires or otherwise terminates, Powertech must halt operations.

Although the Board held that Contention 7 was rendered moot by the analysis of the impacts of the disposal of byproduct material in the DSEIS, the Tribe argues that the DSEIS only identified a possible site for the disposal of byproduct material; the Tribe reiterates its argument that the DSEIS's analysis of the impacts of byproduct material disposal was lacking.⁷⁸ On appeal, the Tribe argues that the Board erred in rejecting Contention 7 as a contention of omission.⁷⁹ But, as explained above, the Board found that the DSEIS and the GEIS analyzed the impacts of the disposal of byproduct material, and it pointed to specific sections of both documents.⁸⁰ The Board's ruling did not rest on the

 $^{^{72}}$ LBP-10-16, 72 NRC at 435. See Tribe's DSEIS Contentions at 27-30; see also Geisen, CLI-10-23, 72 NRC at 245 ("[T]o prevail on appeal, [a party] must show not only that the majority erred but also that the error had a prejudicial effect on the [party's] case." (citations omitted)).

⁷³ The Tribe argues that "[a]lthough the [Board] excluded Contention 7, the Board recommended 'that this issue be considered by the Commission (or Board) when it conducts the mandatory review and hearing that must be held in this case." Tribe's Petition at 4 (quoting LBP-10-16, 72 NRC at 435). The Board cited 10 C.F.R. § 51.107(a), which refers to issuance of a combined license for a nuclear power reactor; it has no applicability to *in situ* leach facilities. Mandatory hearings are not held in materials licensing proceedings like this one.

⁷⁴ Tribe's Petition at 4.

⁷⁵ LBP-10-16, 72 NRC at 435.

⁷⁶Ex. NRC-012, License, at 12.

⁷⁷ *Id.* at 6.

⁷⁸ Tribe's Petition at 5; see LBP-13-9, 78 NRC at 71.

⁷⁹ Tribe's Petition at 5. As the Board noted, the Tribe itself characterized this contention as one of omission. *See* Tribe's DSEIS Contentions at 28; *see also* LBP-13-9, 78 NRC at 71.

⁸⁰ LBP-13-9, 78 NRC at 71.

distinction between a contention of omission and one of inaccuracy — it found that the Tribe's proposed contention failed to challenge or address the information in the DSEIS and the draft license condition related to waste disposal.⁸¹ On appeal, the Tribe argues that the discussion of waste disposal in the GEIS was insufficient to fulfill the Staff's responsibilities, but the Tribe fails to consider that, as the Board noted, both the DSEIS and the draft license condition also addressed waste disposal.⁸² The Tribe does not identify any error regarding the Board's ruling on this point; therefore it does not raise a substantial question for our review.

Next, the Tribe argues that the Board dismissed Contention 7 as inadmissible "simply because the draft license contained a provision requiring the applicant to establish a disposal plan at some point in the future." But the Tribe misstates the Board's basis for its ruling. The Board based its ruling on the Staff's analysis in the GEIS, the DSEIS, and expectation that the license would include conditions regarding waste disposal. Given the Board's reliance on the Staff's analysis and the expected license conditions — which are indeed present in Powertech's license — we see no substantial question for review here.

The Tribe's final argument in its petition for review with respect to Contention 7 invokes the United States Court of Appeals for the District of Columbia Circuit's decision vacating the waste confidence rule, now called the continued storage rule (10 C.F.R. § 51.23).85 The Tribe argues that the court's vacatur of the former waste confidence rule confirms that the Tribe has raised a substantial question regarding the Board's dismissal of its proposed Contention 7 in LBP-14-5 and is analogous to this proceeding.86

But the court's decision regarding continued storage has no bearing on this issue. Neither the waste confidence rule nor the continued storage rule applies to 11e.(2) byproduct material. These rules only apply to environmental impacts of spent fuel storage at power reactors and spent fuel storage facilities after the end of a reactor's license term and before disposal in a deep geologic repository.⁸⁷ Moreover, License Condition 12.6 expressly prevents Powertech from beginning operations — and therefore producing byproduct material — before it has in

⁸¹ Id. at 71-72.

⁸² Tribe's Petition at 5; see LBP-13-9, 78 NRC at 71-72.

⁸³ Tribe's Petition at 5.

⁸⁴ LBP-13-9, 78 NRC at 71-72.

⁸⁵ Tribe's Petition at 5-6; see New York v. NRC, 681 F.3d 471 (D.C. Cir. 2012).

⁸⁶In a decision issued on June 3, 2016, the U.S. Court of Appeals for the District of Columbia Circuit denied the petitions for review challenging the NRC's updated continued storage rule. *New York v. NRC*, 824 F.3d 1012 (D.C. Cir. 2016), *reh'g denied*, 2016 U.S. App. LEXIS 14584 (D.C. Cir. Aug. 8, 2016).

⁸⁷ See 10 C.F.R. § 51.23.

place an agreement with a licensed waste disposal site. And License Condition 9.9 prevents Powertech from continuing to operate if the waste disposal agreement expires or is otherwise terminated. In sum, the continued storage rule is inapplicable to Powertech's facility and Powertech's license is conditioned to ensure that it will not produce byproduct material without a plan for disposal. Accordingly, the Tribe does not raise a substantial question for review.

2. The Tribe's Proposed Contention 8

The Tribe petitions for review of the Board's rejection of its proposed Contention 8, in which it argued that the DSEIS had been issued without the requisite scoping process. The Board rejected the contention for failing to demonstrate that a "genuine dispute exists with the applicant/licensee on a material issue of law or fact." The Board held that 10 C.F.R. §§ 51.26(d) and 51.92(d) both exempt the Staff from conducting a scoping process for a "supplemental" EIS based on a plain language reading of the regulation. Further, the Board found that the Staff had engaged in a scoping process when it developed the GEIS and had conducted additional outreach during development of the SEIS, thereby satisfying the scoping requirement. Therefore, the Board concluded that the Tribe's contention was inadmissible.

In its petition for review, the Tribe argues that the exceptions to the scoping requirements in 10 C.F.R. §§ 51.26(d) and 51.92(d) do not apply to site-specific EISs that tier off of a GEIS merely because the Staff may describe them as supplements.⁹³ In support of this argument, the Tribe refers to an Office of Inspector General (OIG) Audit Report from August 2013.⁹⁴ With respect to scoping, the Audit Report concluded that

⁸⁸ Tribe's Petition at 7; *see* Tribe's DSEIS Contentions at 30-33; LBP-13-9, 78 NRC at 74-75. In Contention 8, which the Tribe submitted on both the application and the DSEIS, the Tribe also challenged the requirement to submit environmental contentions before the Staff's completion of its NEPA analysis. The Board rejected — in both LBP-10-16 and LBP-13-9 — the Tribe's argument that this requirement violates NEPA. LBP-13-9, 78 NRC at 74; LBP-10-16, 72 NRC at 437-38. The Board explained that the challenge "could be properly characterized as 'an impermissible attack on NRC regulations, in contravention of 10 C.F.R. § 2.335." LBP-13-9, 78 NRC at 74 (quoting LBP-10-16, 72 NRC at 436). The Tribe has not challenged the Board's reasoning on this portion of Contention 8.

⁸⁹ LBP-13-9, 78 NRC at 74-75 (quoting 10 C.F.R. § 2.309(f)(1)(vi)).

⁹⁰ *Id.* at 75.

⁹¹ *Id*.

⁹² Id.

⁹³ Tribe's Petition at 7.

^{94 &}quot;Audit of NRC's Compliance with 10 CFR Part 51 Relative to Environmental Impact State-(Continued)

NRC did not fully comply with the scoping regulations because of incorrect understanding of the regulations related to scoping for EISs that tier off of a generic EIS. Specifically, NRC staff refer to the tiered site-specific EIS as a "supplement" to the generic EIS, leading to the belief that the exception in 10 [C.F.R.] § 51.26(d) applies to tiered EISs. Some NRC managers assert that the public scoping process for the generic EIS for [in situ] uranium recovery suffices for subsequent, site-specific uranium recovery applications.

However, during that generic EIS scoping process in 2007, NRC staff emphasized in response to public comments that all applications would receive a site-specific review. Staff also emphasized that there would be a request for public input on scoping through a "scoping meeting" on site-specific issues if an EIS were prepared for a future application.⁹⁵

The Audit Report specifically identified the DSEIS for this project as deficient because it lacked a formal scoping process.⁹⁶

We take review of the Board's denial of the Tribe's proposed Contention 8 with respect to scoping pursuant to 10 C.F.R. § 2.341(b)(4)(ii).⁹⁷ The Tribe's contention identifies an issue of law with respect to our NEPA scoping process. We find that the Board's reasoning was flawed because it relied on a section of our NEPA regulations (10 C.F.R. § 51.92) that is not applicable here. Despite this error on the part of the Board, we affirm the Board's ruling and find that, even without a separate scoping process on the SEIS, the Staff provided the Tribe with ample opportunities at an early stage in the process to participate in the development of the site-specific, supplemental EIS. The Tribe had the opportunity to participate in the NEPA process from the beginning, and it has not demonstrated harm or prejudice resulting from the lack of a separate, formal scoping process on the site-specific SEIS; thus, the Board's error was harmless.

We agree with the Staff's observation that tiering and supplementing are not mutually exclusive concepts. 98 However, we agree with the petitioners that the exception in 10 C.F.R. § 51.92(d) does not apply to a supplemental, site-specific EIS that tiers off a GEIS. Section 51.92(d) states: "[t]he supplement to a *final environmental impact statement* will be prepared in the same manner as the *final environmental impact statement* except that a scoping process need not

ments," OIG-13-A-20 (Aug. 20, 2013) (ML13232A192) (Audit Report). The OIG published the Audit Report after the Board's dismissal of the scoping portion of the Tribe's proposed Contention 8 in LBP-13-9.

⁹⁵ Id. at 24

⁹⁶ Id. at 22; see Tribe's Petition at 7.

⁹⁷ We review questions of law de novo. See Geisen, CLI-10-23, 72 NRC at 242.

⁹⁸ NRC Staff's Response to Oglala Sioux Tribe's Petition for Review of LBP-15-16 (June 22, 2015), at 8 (Staff's Response to Tribe).

be used."⁹⁹ This provision provides an exception from the scoping process for supplements to *final* EISs. The GEIS is not a final EIS for the purpose of the specific federal action here — the proposed licensing of Powertech's *in situ* uranium recovery facility. The Powertech site-specific SEIS is not a supplement in the sense meant by 10 C.F.R. § 51.92(d). The Staff's reference to the SEIS for this project as a supplement does not change the applicability of the exception in 10 C.F.R. § 51.92(d) — it applies to supplements to final EISs, not site-specific supplements to a GEIS.

Because we determine that the Tribe is correct that 10 C.F.R. § 51.92 does not apply here, we now turn to the effect of the Board's error. After considering the Staff's involvement with the Tribe and other interested stakeholders throughout the NEPA process, we find that the Tribe has not shown that the lack of scoping resulted in harm or prejudice. Despite the fact that the Staff did not engage in a separate, formal scoping process in preparing the DSEIS, the Staff provided the Tribe with ample opportunities at an early stage in the process to participate in the development of the site-specific EIS.¹⁰⁰ For example, the Staff states that in 2009 it proposed a meeting with the Tribe to discuss the project, but that the Tribe was unable to attend. Further, "[i]n early 2010, the Staff placed advertisements in six newspapers with circulation in the Dewey-Burdock area, including the Lakota Country Times and the Native Sun, inviting the public to comment on the Dewey-Burdock Project."102 This public outreach demonstrates that the Tribe and the public had sufficient opportunity to provide input to the Staff regarding the scope of the Staff's environmental analysis. Moreover, the Staff conducted full scoping for the GEIS, which considered specific features of the Black Hills and identified Dewey-Burdock on maps and figures. The GEIS also specified that it would serve as part of Dewey-Burdock's environmental analysis.103

It is well settled that parties challenging an agency's NEPA process are not entitled to relief unless they demonstrate harm or prejudice — and the Tribe has not done so here. ¹⁰⁴ Federal case law makes clear that procedural violations of NEPA do not automatically void an agency's ultimate decision. ¹⁰⁵ For ex-

⁹⁹ 10 C.F.R. § 51.92(d) (emphasis added).

¹⁰⁰ See, e.g., Staff's Response to Tribe at 8-9 (listing opportunities for the Tribe's participation).

¹⁰¹ Id. at 8-9; see Tr. at 771.

 $^{^{102}\,\}mathrm{Staff's}$ Response to Tribe at 9; see Ex. NRC-008-A-1, FSEIS § 1.4.2.

¹⁰³ See Staff's Response to Tribe at 9.

Nw. Coal. for Alts. to Pesticides v. Lyng, 844 F.2d 588, 594-95 (9th Cir. 1988); Cty. of Del Norte v. United States, 732 F.2d 1462, 1467 (9th Cir. 1984); Cent. Delta Water Agency v. U.S. Fish & Wildlife Serv., 653 F. Supp. 2d 1066, 1086-87 (E.D. Cal. 2009); Muhly v. Espy, 877 F. Supp. 294, 300-01 (W.D. Va. 1995).

¹⁰⁵ Lyng, 844 F.2d at 595.

ample, in *Northwest Coalition for Alternatives to Pesticides v. Lyng*, although the Bureau of Land Management had not properly notified the plaintiff during the scoping process, the Ninth Circuit upheld the District Court's determination that the plaintiff was unable to demonstrate prejudice after having participated in the development of the EIS. ¹⁰⁶ Also in *Lyng*, the court, discussing the high bar for overturning a federal administrative decision, referred to a Fourth Circuit case holding that individuals not given notice of public hearings on a proposed wastewater treatment plant did not suffer prejudice, even though they were not provided the opportunity to participate until "the eleventh hour" of the NEPA process. ¹⁰⁷ Here, by contrast, the Tribe was involved from the beginning of the process, despite the acknowledged lack of formality in the scoping for this EIS.

Further, the scoping process is intended to provide notice to individuals potentially affected by the proposed federal action. ¹⁰⁸ Here, although the Staff did not conduct a formal scoping process for the DSEIS for the Dewey-Burdock project, the Tribe had ample notice of the project and numerous opportunities throughout the process to participate in the development of the DSEIS. The Tribe argues that it was "deprived . . . of the opportunity to present its concerns at the proper time," but it has not argued that any particular section of the site-specific EIS is deficient because of the lack of a formal scoping process. ¹⁰⁹

We are satisfied that the Tribe had the opportunity to provide input on the development of the DSEIS in this case; therefore, the Tribe has not demonstrated harm or prejudice resulting from the lack of a formal scoping process. We find that any error by the Board was harmless and decline to order a hearing on the merits of this contention.¹¹⁰

¹⁰⁶ Id. at 594-95.

¹⁰⁷ Id. at 595 (citing Providence Rd. Cmty. Ass'n v. EPA, 683 F.2d 80, 82 (4th Cir. 1982)).

¹⁰⁸ Kootenai Tribe of Idaho v. Veneman, 313 F.3d 1094, 1116 (9th Cir. 2002) ("The primary purpose of the scoping period is to notify those who may be affected by a proposed government action which is governed by NEPA that the relevant entity is beginning the EIS process; this notice requirement ensures that interested parties are aware of and therefore are able to participate meaningfully in the entire EIS process, from start to finish." (citing Lyng, 844 F.2d at 594-95)), abrogated on other grounds by Wilderness Soc'y v. U.S. Forest Serv., 630 F.3d 1173 (9th Cir. 2011)

¹⁰⁹ Tribe's Petition at 8.

¹¹⁰ Notably, the Tribe has not articulated a request for any specific relief regarding the Board's dismissal of this portion of Contention 8 on the DSEIS. Because the Staff has revised its guidance to provide for scoping for future supplemental EISs that tier off of a generic EIS, we decline to delve into the underlying legal issue. Memorandum from Catherine Haney, NMSS, to Stephen D. Dingbaum, OIG (June 30, 2015), at 2 (ML15166A406).

3. Consolidated Intervenors' Proposed Contention D

a. Proposed Contention and Board Order

Consolidated Intervenors challenge the Board's partial denial of their proposed Contention D in LBP-10-16.¹¹¹ In the dismissed part of Contention D, Consolidated Intervenors argued that Powertech's application violated 10 C.F.R. § 40.9 "by being disorganized"¹¹² In denying this portion of Contention D, the Board found that the application was not "so incomprehensible as to be useless to the public" and stated that "issues of disorganization in an application cannot be said to be germane to the licensing process."¹¹³

b. Consolidated Intervenors' Petition for Review

On appeal, Consolidated Intervenors argue that the Board created "new standards for accuracy and completeness under [10 C.F.R. § 40.9]" and held "that [a]pplications must be 'incomprehensible' and 'useless to the public' to be deficient under [10 C.F.R. § 40.9]." They claim that the Board's decision "undermines the entire purpose of having an [a]pplication if the standard is so low that it will pass muster if it is barely comprehensible and a hair better than 'useless.'" Finally, Consolidated Intervenors argue that "[t]he public has a strong interest in the standard for accuracy and completeness of source material license applications being higher than that set by the Board ('incomprehensible'[;] 'useless to the public')." ¹¹⁶

We find that Consolidated Intervenors have not identified a substantial question for our review here. They have not demonstrated that the Board erred at law or abused its discretion in dismissing this portion of Contention D. Consolidated Intervenors have misconstrued the Board's holding; the Board did not adopt or create a new standard for an application to be deemed deficient under 10 C.F.R.

¹¹¹ Consolidated Intervenors' Petition at 2 n.3, 3-4, 7. In their petition for review, Consolidated Intervenors cite LBP-15-16 as the Board order that dismissed portions of their proposed Contention D. *Id.* at 2 n.3. To clarify, the Board actually held inadmissible the relevant portions of Contention D in LBP-10-16. *See* LBP-10-16, 72 NRC at 402-03.

¹¹² Consolidated Intervenors' Petition to Intervene at 36; *see* LBP-10-16, 72 NRC at 400-01. The Board only denied Consolidated Intervenors' Contention D with respect to the comprehensibility of the application. LBP-10-16, 72 NRC at 402-03. The Board admitted portions of the contention that related to the technical adequacy of baseline water quality and adequate confinement of the host aquifer. *Id.* at 403.

¹¹³ Id. at 402-03 (quoting Hydro Resources, Inc. (2929 Coors Road, Suite 101, Albuquerque, NM 87120), LBP-98-9, 47 NRC 261, 280 (1998)).

¹¹⁴Consolidated Intervenors' Petition at 2 n.3, 7.

¹¹⁵ *Id.* at 3-4.

¹¹⁶ *Id*. at 7.

§ 40.9. Rather, the Board determined that Powertech's application was sufficiently comprehensible for compliance with our regulations. That is, the Board simply disagreed with Consolidated Intervenors' argument that the application was incomprehensible and useless. Pursuant to 10 C.F.R. § 2.341(b)(4)(i), we will take review of a Board's factual findings when those findings are clearly erroneous or in conflict with a finding regarding the same fact in a different proceeding. Consolidated Intervenors have not raised a substantial question with respect to the Board's factual conclusions here. Therefore, we deny Consolidated Intervenors' petition for review.

C. New Contentions Held Inadmissible

The Tribe has petitioned for review of the Board's ruling in LBP-15-16 finding its two newly proposed contentions inadmissible. The Tribe filed these two contentions after the conclusion of the evidentiary hearing in August 2014 in response to the Board's post-hearing order directing Powertech to disclose to all parties additional information regarding borehole log data concerning the project site. The Staff reviewed the data and determined that it did not contradict the findings in the FSEIS. Thereafter, the Tribe proposed two new contentions: the first related to the Staff's October 2014 submissions regarding the data and the second related to EPA documents regarding potential CERCLA cleanup at the Powertech site. The staff is the Board's ruling in LBP-15-16 finding in LBP-15-16 findings in August 2014.

1. The Tribe's New Contention 1

a. Proposed Contention and Board Order

In its first new contention, the Tribe argued that the Staff was required to evaluate the well log data as part of the NEPA process, and that the methodology the Staff used to evaluate the well logs (by conducting a "spot check") was unacceptable. 122

¹¹⁷ See Honeywell, CLI-13-1, 77 NRC at 18-19; Geisen, CLI-10-23, 72 NRC at 224-25.

¹¹⁸ Tribe's Petition at 8-11; see LBP-15-16, 81 NRC at 704-06.

¹¹⁹ Post Hearing Order (Sept. 8, 2014), at 19 (unpublished) (Post-Hearing Order); *see* Ex. OST-19, Press Release, Powertech Uranium Corp., Powertech Uranium (Azarga Uranium) Enters into Data Purchase Agreement for Dewey-Burdock Project (July 16, 2014) (ML14247A415).

¹²⁰ NRC Staff's Motion to Admit Testimony and Exhibits Addressing Powertech's September 14, 2014 Disclosures (Oct. 14, 2014), at 1; Ex. NRC-158, Supplemental Testimony Regarding NRC Staff Analysis of TVA Well Log Data (Oct. 14, 2014) at 12 (ML14344A931) (Staff's Supplemental Testimony).

¹²¹ Tribe's Motion for New Contentions at 2-3.

¹²² Id. at 6-9.

The Board found that the contention did not meet the requirements of 10 C.F.R. § 2.309(c)(1)(ii) because the information in the well logs was not materially different from information already in the record. 123 The Board also noted that the Tribe failed to meet the requirements of 10 C.F.R. § 2.309(f)(1)(vi) because it had not raised a genuine dispute on a material issue of law or fact — the Staff's method for evaluating borehole data by reviewing representative borehole logs had not changed throughout the proceeding. 124 Further, the Board noted that the Tribe had not met the requirements in 10 C.F.R. § 51.92 for demonstrating the need to supplement a FSEIS — in particular that the information in question was "new and significant." 125

b. The Tribe's Petition for Review

On appeal, the Tribe argues that the Board's denial of the Tribe's request to develop and present its contention presents a substantial question for review. 126 It challenges the Board's factual determinations that new well log data did not present materially different information and that the NRC's "spot check" methodology has been used throughout the Staff's review and issuance of Powertech's license. 127 But this challenge does not show how the Board's determination here is in error. The Board determined that the Tribe did not present

¹²³ LBP-15-16, 81 NRC at 704-05. *See* 10 C.F.R. § 2.309(c)(1)(i)-(iii); *see also* Amendments to Adjudicatory Process Rules and Related Requirements, 77 Fed. Reg. 46,562, 46,571 (Aug. 3, 2012) (clarifying the requirements governing hearing requests, intervention petitions, and motions for leave to file new or amended contentions). Although this proceeding began in 2009, the Board ruled on the Tribe's proposed new contentions in 2015 and had previously adopted the 2012 amendments to 10 C.F.R. Part 2 for this proceeding. Order (Concerning Changes to 10 C.F.R. Part 2) (Aug. 21, 2012) (unpublished).

¹²⁴ LBP-15-16, 81 NRC at 705.

¹²⁵ *Id.* The Tribe objects to the Board's discussion of this point in its petition for review. The Tribe argues that the Board "conflate[d] the contention admissibility standard with the substantive standard of whether the new information would require a supplement to the NEPA documents." Tribe's Petition at 9. Regardless, the Tribe's challenge does not raise a substantial question for review, because the Tribe's New Contention 1 did not meet the requirements of 10 C.F.R. §§ 2.309(c)(1)(ii) and 2.309(f)(1)(vi). If the information is not materially different from previously available information, it stands to reason that it does not "paint a seriously different picture of the environmental landscape" for this proceeding. *Hydro Resources, Inc.*, CLI-99-22, 50 NRC at 14 (quoting *Sierra Club v. Froehlke*, 816 F.2d 205, 210 (5th Cir. 1987)).

¹²⁶ The Tribe argues that the Board's post-hearing order provides support for its argument that rejection of this contention presents a substantial question for review. Tribe's Petition at 10. There, the Board ordered disclosure of various documents. Post-Hearing Order at 10-12, 19. The Board denied the Tribe's request for sanctions, and denied Powertech's motion for reconsideration. *Id.* at 12, 16. While the Tribe's description of the Board's post-hearing order is accurate, those rulings do not support its petition for review.

¹²⁷ Tribe's Petition at 8-10.

any information that was materially different than what was previously available. 128 The Tribe raised this contention after the hearing was complete and the Board had the benefit of hearing from all of the parties on the borehole information and the Staff's review methodology. On appeal, the Tribe does not give us a reason to find that the Board, which was familiar with the information available throughout the pendency of the proceeding, committed an error or abuse of discretion. Therefore, we decline to take review of the Board's dismissal of this contention as inadmissible.

2. The Tribe's New Contention 2

a. Proposed Contention and Board Order

In its second new contention, the Tribe argued that the Staff had not considered in its NEPA analysis information in a newly released EPA assessment regarding a historic hardrock uranium mine site within the Dewey-Burdock project area.¹²⁹ The Tribe argued that "the EPA states that it has determined that a CERCLA removal action is recommended for the site and will proceed."¹³⁰ In its contention, the Tribe asserted that the CERCLA removal action was therefore reasonably foreseeable, and that the Staff should have considered the action in the cumulative impacts analysis in the EIS.¹³¹

The Board held this contention inadmissible because the Tribe "fail[ed] to present sufficient information to show a genuine dispute exists on a material issue of law or fact, as required by 10 C.F.R. § 2.309(f)(1)(vi)."¹³² Moreover, the Board found that the Tribe disregarded the analysis in the FSEIS of the environmental concerns raised in the EPA Preliminary Assessment, as well as the EPA Preliminary Assessment's repeated references to the FSEIS.¹³³ Given that the EPA documents themselves referred to the Staff's analysis in both the DSEIS and FSEIS, the Board concluded that the Tribe had not met the contention admissibility requirements, specifically 10 C.F.R. § 2.309(f)(1)(vi).¹³⁴

¹²⁸ See LBP-15-16, 81 NRC at 704-05; see also Ex. NRC-158, Staff's Supplemental Testimony, at 9.13

¹²⁹ Tribe's Motion for New Contentions at 11; *see also* Ex. OST-026, Letter from Ryan M. Lunt, Task Order Project Manager, Seagull Envtl. Techs., Inc., to Victor Ketellapper, Site Assessment Team Leader, U.S. Envtl. Prot. Agency, Region 8 (Sept. 24, 2014), attach. "Preliminary Assessment Report Regarding the Darrow/Freezeout/Triangle Uranium Mine Site Near Edgemont, South Dakota" (ML14344A926).

¹³⁰Tribe's Motion for New Contentions at 11.

¹³¹ *Id*.

¹³²LBP-15-16, 81 NRC at 706.

¹³³ *Id*.

¹³⁴ Id.

b. The Tribe's Petition for Review

In its petition for review, the Tribe argues that the Board erred because it "glossed over" the fact that "[t]he EPA identified a new contamination pathway with implications for pollution containment at the site that is not addressed in the application, any NRC materials, or the FSEIS."¹³⁵ The Tribe asserts that the FSEIS discusses the unreclaimed mines but does not address "the contamination pathway from the unreclaimed mines to the groundwater" and argues that this presents a substantial question for our review.¹³⁶

Contrary to the Tribe's argument on appeal, the Board did not overlook the Tribe's arguments regarding environmental concerns related to the abandoned mines. In finding New Contention 2 inadmissible, the Board determined that the Tribe had "fail[ed] to show that the Preliminary Assessment is or contains significant new information" and therefore did not demonstrate a genuine dispute on a material issue of law or fact. The Board's ruling was based on its determination that the information in the Preliminary Assessment, including information regarding groundwater contamination, did not differ significantly from that in the FSEIS so as to demonstrate that a genuine dispute existed on a material issue of law or fact. The Tribe's petition does not raise a substantial question regarding the Board's finding that the information in the Preliminary Assessment about unreclaimed mines was insufficient to meet the requirements of 10 C.F.R. § 2.309(f)(1)(vi). Therefore, we deny review of the Board's dismissal of New Contention 2.

We now turn to the parties' claims with respect to the Board's merits decision.

D. Contentions Decided on the Merits

1. Contentions 1A and 1B

As we discuss in detail below, we find that the Board's ruling on Contentions 1A and 1B is final, and consideration of the petitions for review under 10 C.F.R. § 2.341(b)(4) is appropriate at this time. We deny each party's petition for review with respect to Contentions 1A and 1B — thus leaving in place the Board's ruling in favor of the Tribe and Consolidated Intervenors. Further, under our inherent supervisory authority over agency adjudications, we leave the proceeding open for the narrow issue of resolving the deficiencies identified by the Board.

¹³⁵ Tribe's Petition at 11.

¹³⁶ Id.

¹³⁷LBP-15-16, 81 NRC at 706.

 $^{^{138}}$ Id.

a. Partial Initial Decision

First, we must clarify the appropriate standard of review of the Board's decision on these contentions. By its terms, the Board presented LBP-15-16 as a "partial initial decision" that left the ultimate resolution of Contentions 1A and 1B for a future decision. Under this approach, the Board retained jurisdiction pending the Staff's remedy of the deficiencies the Board identified in the Board's ruling on Contentions 1A and 1B. Lach party, in turn, questioned the Board's decision to retain jurisdiction.

The Board received full briefing and held oral argument and a merits hearing on the issues raised in Contentions 1A and 1B. The Board found in favor of the Tribe and Consolidated Intervenors and identified deficiencies in the Staff's efforts to comply with NEPA and the NHPA. With briefing on these issues completed and the Board's having found in favor of the Tribe and Consolidated Intervenors, we find that the Board's resolution of Contentions 1A and 1B is final and consideration of the petitions for review of these contentions is appropriate at this time. 143

b. Contentions and Board Order

In Contention 1A, the Tribe and Consolidated Intervenors challenged the FSEIS's treatment of historic and cultural resources under the NHPA and NEPA.¹⁴⁴ In Contention 1B, the Tribe and Consolidated Intervenors challenged the adequacy of the Staff's NHPA consultation process.¹⁴⁵

With respect to Contention 1A, the Board held that the Staff had complied with the NHPA requirement to "make a good faith and reasonable effort to

¹³⁹ Id. at 658, 710.

¹⁴⁰ Id.

 $^{^{141}}$ Consolidated Intervenors' Petition at 2 & n.3, 3, 6-7; Powertech's Petition at 5-6, 6 n.9; Staff's Petition at 13-16; *see also* Tribe's Petition at 18-19 (arguing that the "proper remedy" is to "vacate the [licensing] decision and remand back to the agency for further proceedings").

¹⁴² See LBP-15-16, 81 NRC at 708.

¹⁴³ See 10 C.F.R. § 2.341(b)(4); Pa'ina, CLI-10-18, 72 NRC at 69-74 (fully reviewing appeals from a licensing board order on an issue where the board ruled in favor of the intervenor on the merits but directed further corrective action); Vermont Yankee, CLI-10-17, 72 NRC at 4-9 (same).

¹⁴⁴ Tribe's FSEIS Contentions at 5-9; Consolidated Intervenors' FSEIS Contentions at 6-14. The Tribe and Consolidated Intervenors previously filed similar contentions on the application and the DSEIS. *See* Tribe's DSEIS Contentions at 4-10; Consolidated Intervenors' DSEIS Contentions at 2-7; Petitioners' Request for Leave to File a New Contention Based on SUNSI Material (April 30, 2010), at 1-6; Tribe's Petition to Intervene at 12-17.

¹⁴⁵ Tribe's FSEIS Contentions at 9-14; Consolidated Intervenors' FSEIS Contentions at 14-20. The Tribe previously filed similar contentions on the application and the DSEIS. Tribe's DSEIS Contentions at 4-10; Tribe's Petition to Intervene at 12-17.

identify properties . . . eligible for inclusion in the National Register of Historical Places within the Dewey-Burdock [in situ leach] project area."146 The Board found that the Staff had largely complied with Advisory Council on Historic Preservation (ACHP) guidance on identification of historic properties.¹⁴⁷ However, with respect to the Staff's NEPA responsibilities, the Board found insufficient the Staff's analysis of the environmental effects of the Dewey-Burdock project on Native American cultural, historic, and religious resources.¹⁴⁸ Accordingly, it held that the Record of Decision was incomplete because the Staff "did not give this issue its required hard look in the FSEIS." 149 Regarding Contention 1B, section 106 consultation, the Board acknowledged that it could not definitively determine whether the Staff or the Tribe bore responsibility for what the Board considered a breakdown in consultation. But the Board found that the NHPA consultation process between the Staff and the Tribe was inadequate because it did not provide sufficient opportunity for the Tribe to articulate its views on the Dewey-Burdock project's effects on historic properties and participate in the resolution of adverse effects. 150

The Board directed the Staff to conduct additional consultation with the Tribe "to satisfy the hard look at impacts required by NEPA . . . [and] to satisfy the consultation requirements of the NHPA."¹⁵¹ By the terms of its order, the Board issued a partial initial decision with respect to these contentions and, therefore, retained jurisdiction over the proceeding pending the Staff's curing of the deficiencies in the FSEIS and consultation with the Tribe. ¹⁵² On appeal, each party challenged the Board's issuance of a partial initial decision and retention of jurisdiction. ¹⁵³

¹⁴⁶ LBP-15-16, 81 NRC at 654.

¹⁴⁷ Id

¹⁴⁸ *Id.* at 655. More specifically, the Board found a deficiency in the analysis of sites that might be significant to the Oglala Sioux Tribe.

¹⁴⁹ Id.

¹⁵⁰ *Id.* at 656-57.

¹⁵¹ *Id.* at 657. The Board noted that it could have suspended Powertech's license, and it attributed its decision to leave the license in place to the Tribe's incomplete participation in the consultation process. *Id.* at 658.

¹⁵² Id. at 710.

¹⁵³ Consolidated Intervenors' Petition at 2 & n.3, 3, 6-7; Powertech's Petition at 5-6, 6 n.9; Staff's Petition at 13-16; *see also* Tribe's Petition at 18-19 (arguing that the "proper remedy" is to "vacate the [licensing] decision and remand back to the agency for further proceedings").

c. Petitions for Review

(1) THE TRIBE'S AND CONSOLIDATED INTERVENORS' PETITIONS FOR REVIEW

Although the Board found in favor of the Tribe and Consolidated Intervenors, both parties have appealed the relief the Board granted with respect to these contentions.

(a) The Tribe's Petition for Review

The Tribe challenges the Board's decision to leave the license in place, despite finding that the NRC Staff's analysis did not comply with NEPA or the NHPA.¹⁵⁴ Given the Board's decision, the Tribe argues that NEPA and the NHPA prohibit the Board from leaving the license in place and asserts that "the proper remedy is that employed by federal courts up[on] a finding of a violation of NEPA: to vacate the decision and remand back to the agency for further proceedings necessary to achieve compliance."¹⁵⁵

We disagree. It is well settled that a failure to comply with every aspect of procedural statutes like those at issue here does not necessarily void agency action; federal courts have required that parties demonstrate harm or prejudice to disturb an agency's decision. Here, the Tribe has not articulated any harm or prejudice; in fact, it did not request a stay of the effectiveness of the license, despite the Board's invitation for it to do so. Nor has the Tribe raised a substantial question that would merit granting its petition for review with respect to this issue. Therefore, we deny this portion of the Tribe's petition for review and its request that we vacate Powertech's license.

(b) Consolidated Intervenors' Petition for Review

Consolidated Intervenors argue that "the Board improperly withheld an initial decision and refused to rule on Contentions 1A [and] 1B thereby depriving the Tribe and tribal members . . . an opportunity to appeal the Board's decision." Despite their argument that the Board's decision deprived them of an opportunity to appeal the decision, Consolidated Intervenors challenge the Board's

¹⁵⁴ Tribe's Petition at 19.

¹⁵⁵ Id. (citing New York, 681 F.3d at 471).

Lyng, 844 F.2d at 594-95; Cty. of Del Norte, 732 F.2d at 1467; Cent. Delta Water Agency,
 F. Supp. 2d at 1086-87; Muhly, 877 F. Supp. at 300-01.

¹⁵⁷ See LBP-15-16, 81 NRC at 658.

¹⁵⁸ See Pa'ina, CLI-10-18, 72 NRC at 69-74 (noting that the board ruled in favor of the intervenor after a merits hearing but directed the parties to undertake additional action to cure identified deficiencies); *Vermont Yankee*, CLI-10-17, 72 NRC at 4-9 (same).

¹⁵⁹ Consolidated Intervenors' Petition at 2.

decision to leave the license in place — tying their objection to the NRC's federal trust responsibility.¹⁶⁰ But they do not articulate why the federal trust responsibility precludes the Board from finding as it did; nor do Consolidated Intervenors attempt to demonstrate the existence of a substantial question that would merit granting their petition for review. Instead, they argue that the Board misconstrued the trust responsibility federal agencies owe to the Tribe by "presuming that the Tribe will act '[u]nreasonably." This argument misconstrues the Board's decision and does not raise a legal question or demonstrate factual error on the part of the Board. In ruling on Contentions 1A and 1B, the Board did not presume that the Tribe would act unreasonably. Rather, the Board stated that "[e]ven after a thorough review of the record . . . [it was] not able to decide definitively which party or specific actions led to the impasse preventing an adequate tribal cultural survey."162 Therefore, the Board directed the Staff to resume consultation with the Tribe, but it reminded the Tribe of its obligation to engage in a meaningful manner with the Staff. 163 We do not see how this statement presumes any unreasonable action or misconstrues the NRC's trust responsibility, nor does it satisfy our standards for granting a petition for review. Therefore, we deny Consolidated Intervenors' petition for review with respect to these contentions.

(2) POWERTECH AND THE STAFF'S PETITIONS FOR REVIEW

Powertech and the Staff appeal the Board's rulings on Contentions 1A and 1B as well as the Board's retention of jurisdiction.¹⁶⁴

(a) Powertech's Petition for Review

On appeal, Powertech argues, at length, that the Board's ruling on Contentions 1A and 1B was inconsistent, legally flawed, and factually incorrect. Specifically, Powertech claims that the Board erred in finding the Staff's NHPA analysis deficient by committing clear error of law, ignoring the ACHP's determinations regarding the propriety of the Staff's analysis, providing "special treatment" to the Tribe as a litigant and consulting party, and ignoring critical facts regarding the nature of the government-to-government consultation between the NRC Staff and the Tribe. With respect to the Board's NEPA determination, Powertech argues that the Board erred in finding that the Staff's

¹⁶⁰ *Id.* at 3.

¹⁶¹ Id.; see also id. at 6.

¹⁶²LBP-15-16, 81 NRC at 656.

¹⁶³ Id. at 657-58, 658 n.236.

¹⁶⁴ Powertech's Petition at 6-22; Staff's Petition at 14-25.

¹⁶⁵ Powertech's Petition at 7, 9-11, 16.

analysis does not comply with NEPA. In Powertech's view, the NRC Staff has satisfied its NEPA obligation to assess the impacts to historic and cultural resources by considering and evaluating all the available information or information that could reasonably be obtained. 166 Powertech asserts that in requiring more from the Staff, the Board has committed a clear error of law.¹⁶⁷ We disagree. At bottom, Powertech's dispute with the Board's decision is factual, not legal. When assessing a petition for review on factual issues, we typically defer to a Board's findings, absent a showing of clear error. 168 Here, Powertech challenges the Board's weighing of the evidence to find that the Staff's NEPA and NHPA analyses do not satisfy the NRC's statutory obligations. For example, with respect to the Staff's NEPA analysis, Powertech claims that the Staff considered and evaluated "all available information or information that reasonably could be obtained "169 Yet none of Powertech's claims show clear error on the part of the Board, absent which we will not reconsider the Board's resolution of factual issues.¹⁷⁰ We therefore deny Powertech's petition for review with respect to the Board's findings in Contentions 1A and 1B.

(b) The Staff's Petition for Review

On appeal, the Staff argues that the Board misapplied NEPA's hard-look standard as a matter of law, under which the Board should assess whether the Staff "made reasonable efforts" to obtain complete information on the cultural resources at issue here. In its brief, the Staff describes the efforts it undertook and argues that these efforts were sufficient to meet the hard-look standard. The Staff asks us to view the Board's application of the hard look standard as a legal issue under 10 C.F.R. § 2.341(b)(4)(ii). The Indiamental issue here—whether Staff complied with NEPA—is inherently factual.

¹⁶⁶ Id. at 20-22.

¹⁶⁷ Id. at 17.

¹⁶⁸ 10 C.F.R. § 2.341(b)(4)(i).

¹⁶⁹ Powertech's Petition at 21-22.

¹⁷⁰ We recognize that, as Powertech notes, the ACHP participated in the section 106 process and concluded that the NRC Staff's process complies with the "content and spirit" of the section 106 process. Ex. NRC-031, Letter from John Fowler, ACHP, to Waste Win Young, Standing Rock Sioux Tribe, at 3 (Apr. 7, 2014) (ML14241A473); *see* Powertech's Petition at 3, 9, 11, 15-16. The Staff likewise asks us to treat the ACHP's and North Dakota SHPO's views as dispositive of the fact that it complied with the NHPA. Staff's Petition at 24. Here, where the Board has weighed the relevant facts, including the cited exhibits, and determined that the Staff has not satisfied its obligations under the NHPA and NEPA, we will not disturb the Board's findings absent clear error.

¹⁷¹ Staff's Petition at 17-18.

¹⁷² Id. at 19-20.

¹⁷³ *Id.* at 17.

As a general matter, we defer to the Board's findings with respect to the underlying facts unless they are "clearly erroneous." Here, the Board weighed the evidence and determined that the analysis of the environmental effects on cultural resources in the FSEIS was insufficient. The Staff challenges this determination, describing the efforts it made to gather information on cultural resources, but the Staff has not demonstrated that the Board's findings are clearly erroneous. Given the complexity of this proceeding, which involved hundreds of exhibits and over five years of litigation, we are not inclined to second guess the Board's fact-finding.

The Staff next challenges the Board's determination that, on the one hand, the Staff complied with the NHPA regarding identification of historic properties, but the Staff's analysis of cultural, religious, and historic resources under NEPA was insufficient. It argues that the Board's finding that it had complied with the NHPA in identifying historic properties compels the Board to conclude that the Staff also complied with NEPA with respect to cultural resources.¹⁷⁷ The Staff acknowledges that the Board relied on precedent in stating that NEPA compliance does not necessarily follow from NHPA compliance.¹⁷⁸ But it challenges the Board's application of that legal principle to the facts in this case, stating that it had taken a hard look at cultural resources in the FSEIS and arguing that "[t]he Board did not cite any authority supporting its divergent findings on whether the Staff complied with a common requirement of both statutes "179 The Staff's challenge to the Board's alleged failure to cite authority for its findings is misplaced. Federal case law supports the legal principle that NHPA and NEPA compliance do not necessarily mirror one another. 180 The Board found that NEPA requires an analysis of the effects on all of the cultural resources present at the site, not only those properties eligible for listing on the National Register of Historic Places, which is the standard for further analysis under the NHPA.¹⁸¹ The Staff does not demonstrate that the Board's factual finding was implausible. Therefore, we decline to disturb the Board's finding here.

¹⁷⁴ Honeywell, CLI-13-1, 77 NRC at 18-19; Geisen, CLI-10-23, 72 NRC at 224-25.

¹⁷⁵ LBP-15-16, 81 NRC at 644-55.

¹⁷⁶ Staff's Petition at 19-20.

¹⁷⁷ Id. at 21-22.

¹⁷⁸ *Id.*; see LBP-15-16, 81 NRC at 654-55 (citing *Te-Moak Tribe of W. Shoshone of Nev. v. U.S. Dep't of Interior*, 608 F.3d 592, 606, 610 (9th Cir. 2010); *Hydro Resources, Inc.* (P.O. Box 777, Crownpoint, New Mexico 87313), LBP-05-26, 62 NRC 442, 472 (2005)).

¹⁷⁹ Staff's Petition at 22.

¹⁸⁰ See Te-Moak, 608 F.3d at 606-07, 610.

¹⁸¹ See 36 C.F.R. § 800.4 (requiring agencies to identify "historic properties"); *id.* § 800.16 (defining historic properties as "districts, sites, buildings, structures, or objects included in or eligible for inclusion in, the National Register of Historic Places"); *see generally id.* § 60.4 (providing the criteria for inclusion in the National Register of Historic Places).

Next, the Staff seeks review of the Board's ruling on Contention 1B that the Staff failed to adequately consult with the Tribe under the NHPA. The Staff argues that the Board's holdings on Contentions 1A and 1B are contradictory because in Contention 1A the Board held "that the Staff complied with the NHPA when identifying cultural resources" while in Contention 1B, the Board held that the NHPA consultation process was inadequate. But the Board's rulings on compliance with the NHPA are not contradictory; its rulings on NHPA compliance in Contentions 1A and 1B relate to different obligations.

The NHPA imposes several obligations on federal agencies, which proceed in a step-by-step manner. 184 The consultation requirement continues throughout the steps. The first step is identifying any historic properties that might be affected by the federal undertaking (here licensing), and in doing so, making a reasonable and good faith effort to seek information from consulting parties, including Native American Tribes, to aid in that identification. 185 In ruling on Contention 1A, the Board determined that the Staff had satisfied the NHPA's consultation requirements with respect to identifying historic properties. 186 In other words, the Board determined that the Staff had satisfactorily completed the first step in the process.

But, as discussed by the Board, the identification of historic properties is not the end of the NHPA consultation process. After it identifies eligible sites that might be affected by the project, an agency must assess¹⁸⁷ and resolve¹⁸⁸ potential adverse effects in consultation with tribes that attach religious and cultural significance to those sites.¹⁸⁹ In its ruling on Contention 1B, the Board found that the Staff had not adequately consulted with the Tribe on the second and third steps; that is, despite its good faith effort to consult in order to identify historic properties, the Staff had not demonstrated that it provided the Tribe with the opportunity to identify concerns about those properties and participate in the resolution of any adverse effects.¹⁹⁰ The Board, after a merits hearing, reasonably concluded that the Staff's consultation with the Tribe was insufficient to meet these requirements. Thus, the Staff has not raised a substantial question for review. For the reasons stated above, we deny review of the Staff's petition with respect to Contentions 1A and 1B.

¹⁸² Staff's Petition at 23.

¹⁸³ Id. Compare LBP-15-16, 81 NRC at 654, with id. at 657.

¹⁸⁴ Id. at 638-41.

¹⁸⁵ 36 C.F.R. § 800.4.

¹⁸⁶LBP-15-16, 81 NRC at 654.

¹⁸⁷ 36 C.F.R. § 800.5.

¹⁸⁸ Id. § 800.6.

¹⁸⁹ Id. § 800.2(c)(2)(ii)(A).

¹⁹⁰LBP-15-16, 81 NRC at 656-57. See also 36 C.F.R. § 800.2(c)(2)(ii)(A).

(3) RETENTION OF JURISDICTION

Both the Staff and Powertech appeal the Board's retention of jurisdiction pending resolution of the deficiencies identified in Contentions 1A and 1B.¹⁹¹ In retaining jurisdiction, the Board directed the Staff to: (1) initiate government-to-government consultation with the Tribe; (2) file monthly status reports; and (3) submit "an agreement reflecting the parties' settlement . . . or a motion for summary disposition of Contentions 1A and 1B." Both the Staff and Powertech argue that in each instance the Board "exceeded its authority" by retaining jurisdiction over the proceeding and prescribing "a process for the Staff to resolve" the deficiencies identified in Contentions 1A and 1B. Staff to resolve deficiencies identified in Contentions 1A and 1B. Staff to resolve also questioned the Board's retention of jurisdiction over these contentions. Consolidated Intervenors argue that doing so constitutes prejudicial procedural error.

With respect to the Board's specific direction to the Staff to initiate "government-to-government" consultation, we agree in principle with the Staff and Powertech. To the extent that the Board's ruling can be viewed as providing specific direction to the Staff, the Board overstepped its authority. 195 But, based upon our review of the Board's decision, the Board has not stated that it will direct or oversee the Staff's review of cultural resources; instead, it leaves it to the Staff — either by agreement among the parties or by motion for summary disposition — to determine when it has addressed the deficiencies identified by the Board. 196 All the Board has required is that the Staff provide reports regarding its consultation efforts in a manner similar to that in which it reports on the progress of its review and the Board's directions to the parties in this respect do not exceed the bounds of its authority. Our regulations provide the Board with the authority to "take appropriate action to control the . . . hearing process," "[r]egulate the course of the hearing and the conduct of the participants," and "[i]ssue orders necessary to carry out the presiding officer's duties and responsibilities under [10 C.F.R. Part 2]."197 In circumstances like these, we have made it clear that a Board has relative latitude to fashion appropriate

¹⁹¹ Staff's Petition at 15-16; Powertech's Petition at 6.

¹⁹²LBP-15-16, 81 NRC at 708, 710.

¹⁹³ Staff's Petition at 15-16; see also Powertech's Petition at 5-6, 6 n.9.

¹⁹⁴ Consolidated Intervenors' Petition at 6-7.

 ¹⁹⁵ See, e.g., Duke Energy Corp. (Catawba Nuclear Station, Units 1 and 2), CLI-04-6, 59 NRC 62,
 74 (2004) ("NRC Staff Reviews, which frequently proceed in parallel to adjudicatory proceedings,
 fall under the direction of Staff management and the Commission itself, not the licensing boards.").

¹⁹⁶LBP-15-16, 81 NRC at 710.

¹⁹⁷ 10 C.F.R. § 2.319.

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remedies regarding issues properly before it.¹⁹⁸ The Staff is free to select whatever course of action it deems appropriate to address the deficiencies identified in the Board's order, including, but not limited to further government-togovernment consultation. 199 For these reasons, we decline to disturb the Board's approach — the Staff must still file monthly reports, along with an agreement or a motion for summary disposition — depending on the outcome of its efforts to address the deficiencies. Therefore, we deny Powertech's, the Staff's, and Consolidated Intervenors' petitions for review of the Board's retention of jurisdiction over these contentions.

2. Contention 2

Contention and Board Order

The Tribe seeks review of the Board's resolution of Contention 2 in favor of Powertech and the Staff. In Contention 2, the Tribe argued that

the FSEIS violates 10 C.F.R. Part 40, Appendix A, Criterion 7, 10 C.F.R. §§ 51.10, 51.70 and 51.71, and the National Environmental Policy Act, and implementing regulations . . . in that it fails to provide an adequate baseline groundwater characterization or demonstrate that ground water samples were collected in a scientifically defensible manner, using proper sample methodologies.²⁰⁰

The Tribe also challenged the fact that "while the FSEIS contains data from 2007-2009, the background water quality for use in the actual regulatory process for the facility will be established [at] a future date, outside of the NEPA process, and outside of the public's review."201 The Tribe objected to the collection of additional background groundwater quality data after issuance of the license,

¹⁹⁸ Pa'ina, CLI-10-18, 72 NRC at 96 (affirming the Board's decision to require an additional period for written public comment on a supplemental EA); see also Offshore Power Systems (Floating Nuclear Power Plants), ALAB-489, 8 NRC 194, 206 (1978) ("[T]he boards have broad and strong discretionary authority to conduct their functions with efficiency and economy. However, they must exercise it with fairness to all the parties" (citation omitted)); Wisconsin Electric Power Co. (Point Beach, Unit 2), ALAB-82, 5 AEC 350, 351 (1972) ("Administrative agencies and courts have long been accepted as 'collaborative instrumentalities of justice.'" (quoting United States v. Morgan, 313 U.S. 409, 422 (1941))); Duke Power Co., et al. (Catawba Nuclear Station, Units 1 and 2), LBP-83-24A, 17 NRC 674, 680 (1983).

¹⁹⁹ We note, however, that in licensing reviews such as this one, where Native American Tribes could be affected by the NRC's licensing action, we expect the Staff's actions to be guided by the principles outlined in the NRC's Tribal Protocol Manual. "Tribal Protocol Manual," NUREG-2173 (2014) (ML14274A014).

²⁰⁰ Tribe's Post-Hearing Brief at 38.

²⁰¹ Id. at 39.

but before the facility begins operating, and argued that the practice violates NEPA. 202

In ruling on Contention 2, the Board noted that NRC case law supports the industry practice of definitively establishing groundwater quality baselines after licensing but before operation. Additionally, the Board noted that it found the testimony offered by the Staff's and Powertech's witnesses more detailed and persuasive than the testimony offered by the Tribe's witness. In reaching its decision, the Board examined the Tribe's exhibits regarding the EPA's Preliminary Assessment to determine that document's relevance to this contention. The Board found unavailing the Tribe's argument that the conclusions in the Preliminary Assessment translated to an insufficient discussion of historic mining operations in the FSEIS.

b. The Tribe's Petition for Review

On appeal, the Tribe challenges the Board's ruling, claiming that the Board erred as a matter of law when it permitted Powertech to defer collection of groundwater data to after licensing but before operation.²⁰⁷ Based on our review of the record, we find that the Tribe has not raised a substantial question of law with respect to the applicable standards for site characterization. The Tribe mischaracterizes the Board's ruling when it claims that the Board allowed the Staff and Powertech to defer gathering groundwater data until after licensing.²⁰⁸ The Board did not rule that "meaningful" baseline characterization may be deferred until the post-licensing period. Rather, it held that the pre-licensing groundwater monitoring used to describe the site for NEPA purposes need not conform to the post-licensing, pre-operation groundwater monitoring requirements applicable to a licensed facility because the monitoring activities at these two stages serve

²⁰² Id. at 38-39.

²⁰³LBP-15-16, 81 NRC at 665 (quoting *Hydro Resources, Inc.* (P.O. Box 777, Crownpoint, New Mexico 87313), CLI-06-1, 63 NRC 1, 6 (2006)).

²⁰⁴ Id. at 666.

²⁰⁵ Id.

²⁰⁶ Id. The Board reasoned that the conclusion in the Preliminary Assessment that lack of ground-water sampling data limited the availability of background concentrations did not force a conclusion that the FSEIS's discussion of background water 8 quality data was insufficient. It explained that the Preliminary Assessment was focused on CERCLA and the FSEIS was focused on our environmental regulations and the CEQ regulations. CERLCA's objectives are different from NEPA's objectives. With respect to CERCLA, it is important to determine the background levels to assess the impact of past mining activities on the site. By contrast, for NEPA purposes, the site's current baseline is important to determine the potential future impacts of the proposed project on the site.

²⁰⁷ Tribe's Petition at 19-20.

²⁰⁸ Id. at 20.

different purposes.²⁰⁹ We see no substantial question of law relating to NEPA's site characterization requirements.

The Tribe further asserts that the Board "committed . . . error and abused its discretion" by not requiring the Staff to account for past mining activity in its baseline water quality data. ²¹⁰ In support of this argument, the Tribe argues that "[t]he Board even ignored evidence from the EPA Preliminary Assessment . . . confirming the lack of meaningful data as to the impacts associated with historic mining at the site and how that impacts current water quality and future impacts from the Dewey-Burdock site." ²¹¹ Contrary to the Tribe's assertions, the Board did not disregard the Preliminary Assessment; it specifically addressed the Tribe's argument regarding the Preliminary Assessment in its decision. ²¹² The Board found that due to the different objectives of NEPA and CERCLA, the Preliminary Assessment's finding regarding background data did not impact the adequacy of the analysis in the FSEIS. ²¹³ The Tribe does not explain how the Board's determination on this point constitutes clear error or abuse of discretion. ²¹⁴ The Tribe does not present a substantial question for review with respect to the Board's ruling on Contention 2; therefore, we decline to take review. ²¹⁵

3. Contention 3

a. Contention and Board Order

In Contention 3, the Tribe and Consolidated Intervenors argued that the Dewey-Burdock site contains numerous geological and man-made features that will permit groundwater migration.²¹⁶ Overall, the Board resolved this contention

²⁰⁹ LBP-15-16, 81 NRC at 665 (quoting *Strata Energy, Inc.* (Ross *In Situ* Uranium Recovery Project), LBP-15-3, 81 NRC 65, 91-92 (2015)). In the *Strata* proceeding, we recently denied review of the Board's decision on a contention that was substantially similar to the Tribe's Contention 2, on the same grounds. *Strata Energy, Inc.* (Ross *In Situ* Uranium Recovery Project), CLI-16-13, 83 NRC 566, 583-84 (2016) ("[T]he groundwater monitoring used to describe the environmental conditions at the site for NEPA purposes need not conform to the groundwater monitoring requirements applicable to an operating facility. The two standards serve different purposes.") (citations omitted).

²¹⁰ Tribe's Petition at 20.

²¹¹ Id.

²¹²LBP-15-16, 81 NRC at 666.

²¹³ Id.

²¹⁴ See Tribe's Petition at 20.

²¹⁵ The Tribe also argues that the Board abused its discretion in disregarding the Tribe's argument that Regulatory Guide 4.14 is outdated. *Id.* at 20-21. The Tribe's dissatisfaction with Regulatory Guide 4.14 does not demonstrate Board error presenting a substantial question for our review, particularly since, as the Staff points out, the Regulatory Guide did not form a basis for the Board's decision. *See* LBP-15-16, 81 NRC at 665-66; *see also* Staff's Response to Tribe at 17-18.

²¹⁶ See Tribe's Post-Hearing Brief at 43-56.

in favor of Powertech and the Staff.²¹⁷ The Board carefully and extensively considered evidence presented by all four parties, and it concluded that the Staff had taken the required hard look at the confinement of the overall ore zone.²¹⁸ Because of the numerous issues covered by this contention, the Board explained its ruling on each specific technical issue related to fluid containment separately.²¹⁹

In its ruling on Contention 3, the Board conditioned Powertech's license as follows:

Prior to conducting tests for a wellfield data package, the licensee will attempt to locate and properly abandon all historic drill holes located within the perimeter well ring for the wellfield. The licensee will document, and provide to the NRC, such efforts to identify and properly abandon all drill holes in the wellfield data package.220

The Board explained that it conditioned the license because "despite the NRC Staff's claim that 'because there are a number of improperly plugged or abandoned boreholes at the Dewey-Burdock site, as a condition of its license Powertech must address these boreholes before beginning operations,' [the Board] did not find any such explicit condition in the license."221 It concluded that with the additional license condition, the FSEIS and the record contain "adequate hydrogeological information to demonstrate the ability to contain fluid migration and assess potential impacts to groundwater."222

b. Petitions for Review

Both the Tribe and Consolidated Intervenors have petitioned for review of the Board's ruling on this contention.²²³ Additionally, Powertech has petitioned for review of the license condition the Board imposed as part of its ruling.²²⁴ As explained below, none of the petitions for review regarding this contention raise a substantial question.

(1) THE TRIBE'S PETITION FOR REVIEW

Although the Tribe characterizes its challenges to the Board's ruling on Con-

²¹⁷LBP-15-16, 81 NRC at 681.

²¹⁸ Id. at 676.

²¹⁹ See id. at 676-81.

²²⁰ Id. at 679, 709.

²²¹ Id. at 679 (quoting NRC Staff's Reply Brief (Jan. 29, 2015), at 26).

²²³ Tribe's Petition at 22-23; Consolidated Intervenors' Petition at 2 & n.3, 4-7.

²²⁴ Powertech's Petition at 22-25.

tention 3 as legal arguments, the arguments generally relate to how the Board weighed the evidence.²²⁵ With respect to those challenges, based upon our review of the record, we find that none of the Tribe's arguments demonstrate a substantial question for review regarding the Board's factual findings.

The Tribe argues that the Board committed legal error in holding that, while "small faults and joints may be present in the project area, their presence does not support Intervenors' assertions [regarding the impacts of the faults and joints.]" asserts that the Board "appl[ied] an inappropriate legal standard when it effectively placed the burden on the Tribe to demonstrate the impacts associated with these faults and fractures." We disagree — the Board has neither shifted the burden of proof nor applied an inappropriate legal standard. In its ruling, the Board made clear that "[t]his is not simply a question of whether faults and joints are present, but rather whether they are large and open enough to produce a substantial breach in the confining layers"228 The Board carefully weighed the evidence and made a factual finding that the faults and joints would not provide pathways for groundwater migration. We defer to the Board's findings with respect to the underlying facts unless they are "clearly erroneous."230 Here, the Tribe has not raised a substantial question of clear error on the part of the Board.

Next, the Tribe objects to the Board's imposition of a license condition requiring Powertech to attempt to locate and abandon boreholes.²³¹ The Tribe characterizes the license condition imposed by the Board as the sole means of achieving compliance and preventing leakage.²³² We disagree. In addition to the license condition imposed by the Board, License Condition 11.5 requires Powertech to monitor for excursions and take corrective action — including potentially terminating injection of lixiviant within the wellfield until the excursion is corrected.²³³ This requirement provides incentive for Powertech to locate and abandon the boreholes. Moreover, the Board's additional license condition requires Powertech to "document its efforts" to find and fill the boreholes, enabling the Staff to assess whether Powertech's efforts are undertaken in good

²²⁵ See Tribe's Petition at 22.

²²⁶LBP-15-16, 81 NRC at 678.

²²⁷ Tribe's Petition at 23.

²²⁸ LBP-15-16, 81 NRC at 677.

²²⁹ Id. at 671-73; 677-78.

²³⁰ Honeywell, CLI-13-1, 77 NRC at 18-19; Geisen, CLI-10-23, 72 NRC at 224-25.

²³¹ Tribe's Petition at 22-23.

²³² Id. at 22.

²³³ Ex. NRC-012, License, at 10-11.

faith.²³⁴ Additionally, absent evidence to the contrary, we assume at the licensing stage that a licensee will comply with its obligations.²³⁵

The Tribe argues that the Board "relie[d] entirely" on a license condition outside the NEPA process.²³⁶ But the Tribe's assertion is inaccurate. As explained above, the Board relied on much more than one license condition; it weighed all parties' evidence and testimony on this contention, along with the information in the FSEIS and the record.²³⁷ We see no clear error in the Board's reasonable conclusion that the additional license condition will ensure Powertech's compliance with the requirement to attempt to find and plug historic boreholes. Accordingly, we deny the Tribe's petition for review with respect to Contention 3.

(2) CONSOLIDATED INTERVENORS' PETITION FOR REVIEW

Like the Tribe, Consolidated Intervenors challenge the Board's weighing of the evidence in its ruling on Contention 3. Consolidated Intervenors argue that the Board shifted the burden of proof and instituted "a new 'compelling' standard"; they refer to the Board's findings with respect to whether leakage was caused by unplugged boreholes or by naturally occurring fissures and joints.²³⁸

Contrary to Consolidated Intervenors' argument, the Board's decision contains careful consideration of the parties' evidence regarding several subjects in dispute.²³⁹ The Board neither shifted the burden of proof nor created a new standard of proof. It appropriately weighed the evidence presented by the parties and made factual determinations based on that evidence.²⁴⁰

Additionally, Consolidated Intervenors argue that the Board erred when it accepted a witness's "unsubstantiated opinion," and they argue generally that the Board committed factual error regarding leakage at the site.²⁴¹ Consolidated Intervenors argue that the Board should not have credited an expert witness proffered by Powertech because that witness was "speaking from the perspective of the mining industry" rather than in the interest of public health and safety.²⁴² The witness the Board cited is an experienced engineer and hydrolo-

²³⁴LBP-15-16, 81 NRC at 679, 709.

²³⁵ See Curators of the University of Missouri, CLI-95-8, 41 NRC 386, 400 (1995); cf. Pacific Gas and Electric Co. (Diablo Canyon Nuclear Power Plant, Units 1 and 2), CLI-03-2, 57 NRC 19, 29 (2003).

²³⁶ Tribe's Petition at 22.

²³⁷LBP-15-16, 81 NRC at 676-81; Ex. NRC-008-A-2, FSEIS § 4.5.2.1.1.2.2.

²³⁸Consolidated Intervenors' Petition at 2 & n.3, 4, 6-7; see LBP-15-16, 81 NRC at 677.

²³⁹LBP-15-16, 81 NRC at 676-81.

 $^{^{240}}$ Id.

²⁴¹ Consolidated Intervenors' Petition at 2 & n.3, 4-6.

²⁴² Id. at 5

gist.²⁴³ Consolidated Intervenors have raised no objection to his qualifications aside from the fact that he testified for the applicant. Our deference to the Board is particularly great when it comes to weighing the credibility of witnesses.²⁴⁴ Our review of the record demonstrates that the Board examined the exhibits, questioned witnesses, and considered the parties' pleadings and statements of position in making its decision.²⁴⁵ Because Consolidated Intervenors have not raised a substantial question regarding the Board's findings of fact, we deny their petition with respect to this contention.

(3) POWERTECH'S PETITION FOR REVIEW

Powertech seeks review of the Board's imposition of an additional license condition regarding location and abandonment of historic boreholes. It argues that the Board's addition of this license condition constituted clear error of fact because Powertech had already committed to plugging historic boreholes. We find that any factual error in the Board's determination that the license did not contain an explicit condition regarding historic boreholes was harmless. While Powertech is bound by License Condition 9.2 to its commitment to plug boreholes, we do not see the inherent conflict between that commitment and the Board's additional license condition that Powertech and the Staff assert exists. The Board's general license condition can be implemented through the more specific procedures contained in Powertech's commitment. We also see little in the way of additional burden here, particularly if, as Powertech asserts, the Dewey-Burdock site's artesian conditions make it easier to identify improperly plugged boreholes, and it has documentation that historical boreholes were plugged according to State regulations.²⁴⁷

Next, Powertech asserts that the Board committed factual and legal error in imposing the license condition *sua sponte*.²⁴⁸ Powertech argues that because "[n]one of the argument or testimony pertained to plugging and abandoning *all* boreholes prior to the commencement of licensed operations in a given well-field," the Board imposed the license condition *sua sponte*.²⁴⁹ But as the record reflects, historical boreholes were one of the issues raised in Contention 3; the Board imposed this license condition in ruling on that contention, which was the

²⁴³ See Ex. APP-014, Curriculum Vitae of Hal. P. Demuth, M.S., Petrotek Engineering Corporation (ML14240A422).

²⁴⁴ See, e.g., Private Fuel Storage, L.L.C. (Independent Spent Fuel Storage Installation), CLI-03-8, 58 NRC 11, 26 (2003) (citations omitted).

²⁴⁵ See, e.g., LBP-15-16, 81 NRC at 667-81.

²⁴⁶ Powertech's Petition at 22-23.

²⁴⁷ Id. at 25 n.57.

²⁴⁸ Id. at 23-25.

²⁴⁹ *Id.* at 24.

subject of a full evidentiary hearing.²⁵⁰ Moreover, as the Staff points out in its response to Powertech's petition, "[the Tribe's and Consolidated Intervenors'] arguments could reasonably be construed as claiming that, in order to ensure adequate containment, Powertech must properly abandon all boreholes within the perimeter of each wellfield."251 The Board ruled on a matter properly before it in imposing an additional license condition on Powertech. Powertech's argument that the license condition was imposed sua sponte does not raise a substantial question for review. We deny review of Powertech's petition regarding Contention 3.

4. Contention 6

In Contention 6, the Tribe argued that discussion of mitigation measures in the FSEIS was inadequate for two reasons. First, the Tribe asserted that the FSEIS's discussion and evaluation of mitigation measures was insufficiently detailed.²⁵² Second, it argued that the Staff erroneously deferred development of further mitigation measures until after the issuance of the FSEIS and the Record of Decision.²⁵³ In its petition, the Tribe challenges the Board's ruling by asserting that the Board failed to address several of its arguments and that the Board's ruling on Contention 6 is inconsistent with its ruling on Contention 1A.

Contention and Board Order

With respect to the portion of its contention that challenged the discussion of mitigation measures in the FSEIS, the Tribe argued before the Board that NEPA requires an EIS to "detail[] with [a] specific description, supporting data, and analysis of process and effectiveness" each mitigation measure. 254 The Tribe asserted that the Dewey-Burdock project FSEIS merely listed potential mitigation measures and lacked scientific evidence or analysis regarding the effectiveness of each measure.²⁵⁵

The Board, after a merits hearing and review of the record, determined that

²⁵⁰ See LBP-15-16, 81 NRC at 674-75, 679.

²⁵¹NRC Staff's Response to Powertech's Petition for Review of LBP-15-16 (June 22, 2015), at 7

²⁵²Oglala Sioux Tribe's Statement of Position on Contentions (June 20, 2014), at 27-28 (Tribe's Statement of Position). Consolidated Intervenors adopted the Tribe's arguments with respect to Contention 6. Consolidated Intervenors' Opening Statement (July 7, 2014), at 9.

²⁵³ Tribe's Statement of Position at 28.

²⁵⁴ Id. at 38.

²⁵⁵ Id. at 30-32.

the Staff's discussion and evaluation of mitigation measures was sufficient.²⁵⁶ The Board agreed with the Tribe's arguments regarding NEPA's requirements for analysis of mitigation measures, but it found that the Staff had met those requirements.²⁵⁷ In its holding, the Board determined that the Tribe completely overlooked Chapter 4 of the FSEIS, which contained extensive analysis of mitigation measures.²⁵⁸ Further, the Board stated that the FSEIS "fully evaluated the impacts and mitigation strategies detailed under other [expert agency] permits."²⁵⁹ Finally, the Board concluded that Powertech's license requires compliance with mitigation and monitoring measures described in the FSEIS, the Record of Decision, and the license.²⁶⁰ Accordingly, the Board found that Powertech would be required to comply with mitigation strategies analyzed in the FSEIS from initial, pre-licensing activities through decommissioning.²⁶¹

In the second portion of Contention 6, the Tribe argued that the Staff violated NEPA by deferring development of certain mitigation measures — particularly mitigation of adverse effects on cultural resources — until after issuance of the FSEIS.²⁶² The Tribe also challenged the Staff's analysis of the proposed monitoring well network, historical well hole plugging, and wildlife protections and monitoring.²⁶³

Regarding the development of mitigation measures after FSEIS completion, the Board ruled that "[t]he release of an FSEIS does not mark the completion of the NEPA review process." The Board noted that the FSEIS referenced the yet-to-be-issued Programmatic Agreement and explained that mitigation measures adopted in the Programmatic Agreement could mitigate impacts on historic or cultural resources. Further, the Board determined that the FSEIS included analysis of certain mitigation measures to be implemented post-licensing.

In finding the FSEIS's analysis adequate, the Board relied upon the generally accepted presumption that Powertech will comply with its obligations as listed in the license, the FSEIS, and associated documents.²⁶⁶ The Board noted that monitoring programs are "a principal aid" to the Staff and the licensee in

²⁵⁶LBP-15-16, 81 NRC at 690-91.

²⁵⁷ Id. at 690.

²⁵⁸ Id. at 690-91.

²⁵⁹ Id. at 692.

²⁶⁰ Id. at 691.

²⁶¹ Id

²⁶² Tribe's Statement of Position at 28.

²⁶³ *Id.* at 33-34.

²⁶⁴LBP-15-16, 81 NRC at 694.

 $^{^{265}}$ Id.

²⁶⁶ Id. at 695.

determining whether mitigation measures are effective.²⁶⁷ Moreover, it stated that several of Powertech's license conditions require Powertech to document, maintain, and submit to NRC its monitoring results.²⁶⁸ In sum, the Board held that the mitigation and monitoring plans in the FSEIS, while not final, complied with NEPA.²⁶⁹ Accordingly, the Board resolved Contention 6 in favor of Powertech and the Staff.

b. The Tribe's Petition for Review

On appeal, the Tribe argues that it had identified significant analytical gaps in the agency's review of mitigation measures, and that the Board failed to address all of its arguments when ruling on Contention 6.²⁷⁰ We disagree. The Board, after a careful examination of the record, determined that the FSEIS contained sufficient analysis of mitigation measures.²⁷¹ Absent clear error, which the Tribe has not demonstrated, we decline to disturb the Board's determination that the FSEIS's analysis of mitigation measures was sufficient for NEPA compliance. Therefore, we deny the Tribe's petition with respect to this point.

The Tribe also seeks review of the Board's decision regarding deferral of development of mitigation measures and argues that the Board erred at law and abused its discretion.²⁷² For the reasons stated below, we deny the Tribe's petition for review with respect to this issue.

First, the Tribe argues that future development of mitigation measures through the Programmatic Agreement violated NEPA.²⁷³ The Tribe asserts that the Board's ruling disregarded the Tribe's claim that the Programmatic Agreement failed to include "any actual mitigation [measures]," in violation of NEPA.²⁷⁴ We disagree with the Tribe's argument regarding lack of analysis in the Programmatic Agreement. Our examination of the record reveals that the Programmatic Agreement and the FSEIS contain discussion of mitigation measures for cultural resources, and the Board did not find deficiencies in those discussions.²⁷⁵ Be-

²⁶⁷ Id.

²⁶⁸ Id. at 695-97.

²⁶⁹ Id. at 694 (quoting Hydro Resources, Inc. (P.O. Box 777, Crownpoint, NM 87313), CLI-06-29, 64 NRC 417, 426-27 (2006)).

²⁷⁰ Tribe's Petition at 24 (citing LBP-15-16, 81 NRC at 689).

²⁷¹ LBP-15-16, 81 NRC at 690-92.

²⁷² Tribe's Petition at 24.

 $^{^{273}}$ Id.

²⁷⁴ Id.

²⁷⁵ See, e.g., Ex. NRC-018-A, "Programmatic Agreement Among U.S. Nuclear Regulatory Commission, U.S. Bureau of Land Management, South Dakota State Historic Preservation Office, (Continued)

cause the Tribe fails to address these discussions, it does not raise a substantial question for review of the Board's finding that they are adequate for NEPA compliance.

Next, the Tribe challenges the Board's ruling regarding the FSEIS's discussion of mitigation measures in numerous areas, including wildlife protection, wellfield testing, air impacts, and historical well hole plugging and abandonment.²⁷⁶ It argues that "the [Board's] ruling also substantially ignore[d] the Tribe's arguments regarding other mitigation issues," which, in the Tribe's view, the Staff did not sufficiently describe or analyze in the FSEIS.²⁷⁷

We disagree. In ruling on these points, the Board did not disregard the Tribe's arguments; it determined — based on precedent and its review of the record — that the mitigation and monitoring plans discussed in the FSEIS and Programmatic Agreement contained the level of detail required by NEPA.²⁷⁸ The Tribe's petition does not articulate a substantial question for review with respect to this portion of the Board's decision.

Finally, the Tribe asserts that the Board's ruling with respect to Contention 6 is "internally inconsistent" because it conflicts with the Board's ruling on Contention 1A where it found, in part, that the Staff's analysis of mitigation measures for cultural resources did not satisfy NEPA.²⁷⁹ The Board found generally that the Staff's analysis of mitigation was sufficient. Specifically regarding mitigation of cultural resources, the Board ruled that

[t]he FSEIS . . . explains that mitigation measures adopted in the Programmatic Agreement "could reduce an adverse impact to a historic or cultural resource." . . . Therefore, the Board finds that the NRC Staff completing the Programmatic Agreement after the FSEIS was released, but before the issuance of the Record of Decision or the license, adequately satisfied NEPA. ²⁸⁰

Regarding Contention 6, the Board concluded that the Staff's analysis of miti-

Powertech (USA), Inc., and Advisory Council on Historic Preservation Regarding the Dewey-Burdock [*In Situ*] Recovery Project Located in Custer and Fall River Counties, South Dakota" (Mar. 3, 2014), at 5 (requiring Powertech to protect all unevaluated properties until National Register-eligibility determinations are completed), at 10 (requiring Powertech to halt ground-disturbing activities within a 150-foot area and take numerous additional steps if a previously unknown cultural resource is discovered during the implementation of the Dewey-Burdock Project) (ML14246A401) (Programmatic Agreement); Ex. NRC-008-A-2, FSEIS § 4.9.1.1.1. The Staff's mitigation recommendations appear in the far-right columns of Tables 4.9-1 through 4.9-6.

²⁷⁶ Tribe's Petition at 25.

²⁷⁷ Id.

²⁷⁸LBP-15-16, 81 NRC at 694-95.

²⁷⁹ Tribe's Petition at 25; see LBP-15-16, 81 NRC at 655.

²⁸⁰LBP-15-16, 81 NRC at 694.

gation measures for cultural resources fulfilled NEPA's requirements. We agree with the parties, however, that this statement is inconsistent with the Board's ruling on Contention 1A. Specifically, there the Board stated that "the FSEIS does not include mitigation measures sufficient to protect [the Tribe's] cultural, historical, and religious sites that may be affected by the Powertech project." With this statement, the Board appears to be mixing the requirements of NEPA and the NHPA — NEPA does not require the adoption of mitigation measures, only a discussion of their potential effects. Regardless, by pointing out these inconsistent Board statements, the Tribe has demonstrated only harmless error because the mitigation measures for cultural resources are covered by Contentions 1A and 1B. Thus, a separate ruling on this specific issue under Contention 6 is not necessary. Therefore, we find that the Tribe does not raise a substantial question for our review with respect to Contention 6.

III. CONCLUSION

For the foregoing reasons, we *deny* in part each party's petition for review. We *grant* each party's petition with respect to the finality of the Board's ruling on Contentions 1A and 1B and find that these contentions should be considered "final" for the purposes of the petitions for review at issue here. We *grant* the Staff's and Powertech's petitions for review with respect to the Board's direction to the Staff regarding the resolution of Contentions 1A and 1B. Pursuant to our inherent supervisory authority over agency adjudications, we *direct* that the proceeding remain open for the narrow purpose of resolving the deficiencies identified by the Board in Contentions 1A and 1B and *affirm* the Board's direction to the Staff to submit monthly status reports and the Board's direction to file an agreement between the parties or a motion for summary disposition to resolve the deficiencies identified by the Board. We *grant* the Tribe's petition for review with respect to proposed Contention 8 and dismiss that contention.

For the Commission

ANNETTE L. VIETTI-COOK Secretary of the Commission

Dated at Rockville, Maryland, this 23d day of December 2016

IT IS SO ORDERED.

²⁸¹ Id. at 655.

Commissioner Svinicki, dissenting in part.

I fully join the majority's order today with one exception: the Staff's and Powertech's appeals of Contentions 1A and 1B. For the reasons expressed below, I would take review of these petitions because the Board applied the wrong legal standards to these contentions. Moreover, when considered under the correct legal standards, the evidentiary record supports resolving Contentions 1A and 1B in favor of the Staff. Therefore, I would enter judgment in favor of the Staff and direct the Board to terminate this proceeding.

A. Contention 1A

On appeal, the Staff argues that the Board's ruling on Contention 1A constitutes legal error because it misapplied NEPA's hard look standard, under which the Board should assess whether the Staff "made reasonable efforts" to obtain adequate information on the cultural resources at issue here. In its brief, the Staff describes the efforts it undertook and argues that these efforts were sufficient to meet the hard look standard. The Staff asks us to view the Board's application of the hard look standard as a legal issue under 10 C.F.R. § 2.341(b)(4)(ii). I would take review of the Staff's petition for review of Contention 1A and reverse the Board's ruling that the Staff's environmental analysis did not adequately address the environmental effects of the Dewey-Burdock project on Native American cultural, religious, and historic resources.

We have previously acknowledged that for some NEPA reviews, necessary data may "prove to be unavailable, unreliable, inapplicable, or simply not adaptable." In such cases, we have directed the Staff to provide a reasonable analysis of the available information with a "disclosure of incomplete or unavailable information." Likewise, Federal courts have upheld agency determinations not to analyze impacts "for which there are not yet standard methods of measurement or analysis." Moreover, the NRC looks for guidance to the Council on Environmental Quality's implementing regulations for NEPA, which specify that an

¹ Staff's Petition at 17-18.

² *Id.* at 19-20.

³ *Id.* at 17.

⁴ Entergy Nuclear Generation Co. and Entergy Nuclear Operations, Inc. (Pilgrim Nuclear Power Station), CLI-10-22, 72 NRC 202, 208 (2010).

⁵ *Id*.

⁶ Town of Winthrop v. F.A.A., 535 F.3d 1, 13 (1st Cir. 2008).

agency need not include relevant information if "the overall costs of obtaining it are exorbitant."

While the Board cited to these principles in its discussion of legal standards, it did not apply these rules to the FSEIS.8 Instead of responding to the Staff's argument that "it complied with NEPA by making repeated attempts to obtain information on cultural resources,"9 the Board examined whether the FSEIS "adequately catalogued" the "cultural, historical, and religious sites of the Oglala Sioux Tribe."10 Because it found that the FSEIS did not contain this information, the Board concluded that the "NRC Staff did not give this issue its required hard look in the FSEIS."11 Consequently, the Staff is correct that the Board's ruling on Contention 1A constitutes legal error. Instead of considering whether the Staff could reasonably obtain the information it acknowledged was missing, the Board invalidated the FSEIS simply because the information was missing in the first place.¹² This approach is facially inconsistent with our precedent, Federal case law, and the CEQ regulations, which recognize that in some instances information relevant to an EIS will not be reasonably available and direct the agency to proceed in accord with NEPA's rule of reason in the face of such lacunae. 13 Therefore, the Board's ruling on Contention 1A rests on a legal error. 14

While the Commission would normally hesitate to wade through such a detailed factual record ourselves, particularly when we have not had the advantage of observing testimony first hand,¹⁵ in this case other findings from the Board indicate that the missing information was not reasonably available. Specifically, upon reviewing the record in its entirety, the Board concluded that the amount of "funds requested to collect tribal cultural information" by the Oglala Sioux was "patently unreasonable." If information is only available at a patently unreasonable cost, here potentially four million dollars to conduct one part of the cultural survey (itself only one part of the larger NEPA review), it follows that

⁷ 40 C.F.R. § 1502.22; *see also Pacific Gas and Electric Co.* (Diablo Canyon Nuclear Power Plant, Units 1 and 2), CLI-11-11, 74 NRC 427, 443-44 (2011) (observing that while the NRC is not bound by CEQ regulations, it looks to them for guidance).

⁸LBP-15-16, 81 NRC at 638 (noting that "an environmental impact statement is not intended to be a research document" (internal quotation marks omitted)).

⁹ Id. at 652.

¹⁰ Id. at 655.

¹¹ *Id*.

¹² Id.

¹³ Pilgrim, CLI-10-22, 72 NRC at 208; Town of Winthrop, 535 F.3d at 13; 40 C.F.R. § 1502.22.

¹⁴ 10 C.F.R. § 2.341(b)(4)(ii).

¹⁵ Northern Indiana Public Service Co. (Bailly Generating Station, Nuclear 1), ALAB-303, 2 NRC 858, 867 (1975) (noting that "Licensing Boards are the Commission's primary fact finding tribunals")

¹⁶LBP-15-16, 81 NRC at 657 & n.229.

such information is not reasonably available.¹⁷ Moreover, because this information missing from the FSEIS was not reasonably available, its absence from the FSEIS analysis cannot be a basis upon which the FSEIS fails to meet NEPA's hard look standard.

In its Response, the Tribe argues that the precedents cited by Staff do not stand for the legal principle that when relevant information to an EIS is unavailable, the agency must only make reasonable efforts to obtain the information. 18 Specifically, the Tribe argues that many of the cases relied on by the Staff only hold that agencies need not consider remote and speculative impacts in an EIS. 19 But, it appears that the Staff only cited to these precedents to establish NEPA's general rule of reason. 20 Moreover, several of the authorities relied on by the Staff appear to support the position that agencies need only undertake reasonable efforts to acquire missing information, such as 40 C.F.R. § 1502.22, *Town of Winthrop*, and *Pilgrim*. 21 For the most part, the Tribe did not discuss these authorities in its response. 22 While the Tribe asserts that *Pilgrim* "simply confirmed" that an EIS is "not intended to be a research document," these quotations from *Pilgrim* support the Staff's position because they indicate that an agency need not take extraordinary efforts to obtain or create missing information.

B. Contention 1B

Powertech advances a similar argument with respect to Contention 1B — that the Board did not apply the correct standard for tribal consultation under the NHPA implementing regulations.²⁴ I would take review of Powertech's petition with respect to Contention 1B and reverse the Board's ruling that the consultation process between the Staff and the Tribe was inadequate.

¹⁷ Staff's Petition at 6 (citing Tr. at 804, 807).

¹⁸ Tribe's Response at 15-17.

¹⁹ Id. (citing Ground Zero Ctr. for Non-Violent Action v. U.S. Dep't of the Navy, 383 F.3d 1082 (9th Cir. 2004); Warm Springs Dam Task Force v. Gribble, 621 F.2d 1017 (9th Cir. 1980); Entergy Nuclear Generation Co. (Pilgrim Nuclear Power Station), CLI-10-11, 71 NRC 287 (2010)).

²⁰ Staff's Petition at 17-18.

 $^{^{21}\}mbox{\it Id.}$ (citing $\mbox{\it Pilgrim},$ CLI-10-22, 72 NRC at 208; $\mbox{\it Town of Winthrop},$ 535 F.3d at 13; 40 C.F.R. \S 1502.22).

²² Tribe's Response at 16.

²³ *Id.* (quotation marks omitted).

²⁴ See Powertech's Petition at 9-11 ("[T]he Licensing Board's attempt to distinguish between the characterizations of consultation as 'reasonable' versus 'meaningful' is not part of the NHPA statutory framework or regulatory regime.").

Under the NHPA's implementing regulations, the NRC must provide every tribe "a reasonable opportunity to identify its concerns about historic properties, advise on the identification and evaluation of historic properties, including those of traditional religious and cultural importance, articulate its view on the undertaking's effects on such properties, and participate in the resolution of such adverse effects." While the "Tribe is entitled to 'identify its concerns,' to 'advise,' to 'articulate,' and to 'participate,'" courts have warned that "consultation is not the same thing as control over a project." Even if a party's involvement is limited, if that limited involvement is by choice, the agency has provided the party with a reasonable opportunity to participate.

With regard to Contention 1B, the Board initially stated the correct legal standard, whether the Staff provided a "reasonable opportunity" for consultation. However, in evaluating Contention 1B, rather than apply that standard, the Board sought to determine "which party or specific action led to the impasse preventing an adequate tribal cultural survey." Ultimately, the Board determined that the "NRC Staff is at least partly at fault for the failed consultation process" largely because it never "held a single consultation session, on a government-to-government basis, solely with members of the Oglala Sioux Tribe." Likewise, the Board concluded that the "Oglala Sioux Tribe does share some responsibility for the . . . lack of meaningful consultation." Therefore, because the Board focused its attention on apportioning culpability for what became an impasse, instead of determining whether the opportunity for consultation itself was a reasonable one, the Board's decision constituted legal error.

As noted above, the Commission generally hesitates to make factual findings in the first instance, but again the record developed by the Board is sufficient to answer the question posed: here, whether the Staff provided a reasonable opportunity for consultation. One of the most striking aspects of this record is that the ACHP, the agency expert in implementing the NHPA, signed the NRC's Programmatic Agreement for the Dewey-Burdock project, and in so do-

²⁵ 36 C.F.R. § 800.2(c)(2)(ii)(A).

²⁶ Narragansett Indian Tribe v. Warwick Sewer Authority, 334 F.3d 161, 168 (1st Cir. 2003).

²⁷ Montana Wilderness Ass'n v. Connell, 725 F.3d 988, 1009 (9th Cir. 2013).

²⁸ LBP-15-16, 81 NRC at 639 (quoting 36 C.F.R. § 800.2(c)(2)(ii)(A)).

²⁹ *Id.* at 656.

³⁰ *Id.* And the Tribe's status as a litigant in this proceeding does not alter its role as a consulting party. To be sure, the ACHP's regulations list various consulting parties, including both Indian tribes and "[c]ertain individuals and organizations with a demonstrated interest in the undertaking . . . due to their legal or economic relation to the undertaking or affected properties." *See* 36 C.F.R. § 800.2(c)(2) and (5). But the Board's implication that the Tribe's status as an intervenor somehow elevates its status as a consulting party is incorrect. *See* LBP-15-16, 81 NRC at 656.

³¹ LBP-15-16, 81 NRC at 656.

³² 10 C.F.R. § 2.341(b)(4)(ii).

ing, found that it set forth a phased process for compliance with section 106.³³ While the ACHP's agreement is not binding on the Commission, its findings are entitled to considerable weight.³⁴ On balance, the record demonstrates that the Staff has committed to phased compliance with section 106, as endorsed by the ACHP. I fully expect the Staff to satisfy its obligations under the Programmatic Agreement, which include consultation. Accordingly, I would conclude that the Staff has provided the Tribe with a reasonable opportunity to consult and will continue to take appropriate actions under the Programmatic Agreement.

In its Response, the Tribe argues that the factual record contains sufficient information to rebut the Staff's and Powertech's efforts to "blame the Tribe for the problems with NRC Staff's NHPA compliance." But, as noted above, the correct standard is not whether there is sufficient evidence to apportion blame, but whether the opportunity to consult was reasonable. While the Tribe may well be disappointed with how the consultation unfolded, courts have consistently held that "a reasonable opportunity to consult" does not guarantee any specific results. Consequently, this argument is not persuasive.

Next, the Tribe argues that Federal case law supports the reasonableness of the Board's holding.³⁷ But, it appears that these cases involve very different

³³ Ex. NRC-018-D, Letter from Charlene Dwin Vaughn, Advisory Council on Historic Preservation, to Kevin Hsueh, NRC (Apr. 7, 2014) (ML14246A405); *see* Ex. NRC-18-E, Advisory Council on Historic Preservation Signature Page of Programmatic Agreement Among U.S. Nuclear Regulatory Commission, U.S. Bureau of Land Management, South Dakota State Historic Preservation Office, Powertech (USA), Inc., and Advisory Council on Historic Preservation Regarding the Dewey-Burdock [*In Situ*] Recovery Project Located in Custer and Fall River Counties South Dakota (Apr. 7, 2014) (ML14246A417); *see also* Ex. NRC-018-A, Programmatic Agreement, at 2; Ex. NRC-018-B, Appendices Related to the Programmatic Agreement Among U.S. Nuclear Regulatory Commission, U.S. Bureau of Land Management, South Dakota State Historic Preservation Office, Powertech (USA), Inc., and Advisory Council on Historic Preservation Regarding the Dewey-Burdock [*In Situ*] Recovery Project Located in Custer and Fall River Counties South Dakota, app. A, at 2-7 (ML14246A406); 36 C.F.R. § 800.4(b)(2).

³⁴ Public Service Co. of New Hampshire, et al. (Seabrook Station, Units 1 and 2), CLI-77-8, 5 NRC 503, 527 (1977).

³⁵ Tribe's Response at 19.

³⁶ Narragansett Indian Tribe, 334 F.3d at 168. While some courts have determined that agency shortcomings, such as misrepresenting important facts or only relying on written communications, may render an opportunity to consult unreasonable, *Pueblo of Sandia v. United States*, 50 F.3d 856, 860-62 (10th Cir. 1995), on balance the record does not support such findings here.

³⁷ Tribe's Response at 19-21 (citing *Quechan Indian Tribe of Fort Yuma Indian Reservation v. Dep't of the Interior*, 755 F. Supp. 2d 1104 (D. Ariz. 2008); *Attakai v. United States*, 746 F. Supp. 1395 (D. Ariz. 1990); *Slockish v. U.S. Federal Highway Admin.*, 682 F. Supp. 2d 1178 (D. Or. 2010); *Pueblo of Sandia*, 50 F.3d at 856).

factual backgrounds.³⁸ Indeed, the Tribe concedes that many of the cases have distinguishing characteristics from the instant case.³⁹ Finally, some aspects of these cases appear to be unfavorable to the Tribe's position; for example one district court noted, "None of this analysis is meant to suggest federal agencies must acquiesce to every tribal request."⁴⁰ Consequently, I am not persuaded by the Tribe's efforts to rehabilitate the Board's legal analysis.

Therefore, because the Board applied the incorrect legal standards to Contentions 1A and 1B, I would overturn the Board's determinations with respect to those two contentions and find (1) that the Staff's NEPA analysis of the environmental effects of the Dewey-Burdock project on Native American cultural, religious, and historic resources was adequate and (2) the Staff has provided the Tribe with a reasonable opportunity to consult under the NHPA. Consequently, I would find in favor of the Staff on these two contentions and direct the Board to terminate this proceeding.

³⁸ Quechan Tribe, 755 F. Supp. 2d at 1119 (noting that the Tribe was not provided with adequate information or time); Slockish, 682 F. Supp. 2d at 1197 (stating that in deciding whether the NHPA claim was moot, the court "must begin by assuming . . . that the defendants have violated the NHPA").

³⁹ Tribe's Response at 21-22 (observing that *Attakai* and *Pueblo of Sandia* involved cases in which the agency wholly failed to consult with an affected Tribe).

⁴⁰ Quechan Tribe, 755 F. Supp. 2d at 1119.

Commissioner Baran, dissenting in part.

I join in the Commission's decision except for the portion of the decision that denies review of the Tribe's claim that the Board erred by not vacating the license for failure to complete an adequate NEPA review. I respectfully dissent on this issue.

As I stated in my partial dissent in the *Strata* proceeding and my dissent in the *Turkey Point* proceeding, a core requirement of NEPA is that an agency decisionmaker must consider an adequate environmental review *before* making a decision on a licensing action.¹ If the Commission allows a Board to supplement and cure an inadequate NEPA document *after* the agency has already made a licensing decision, then this fundamental purpose of NEPA is frustrated.

In this case, the Board found that the Staff's FSEIS did not meet the requirements of NEPA because the FSEIS was deficient with respect to the effects of the licensing action on Native American cultural, religious, and historic resources.² Thus, the agency did not have an adequate environmental analysis at the time it decided whether to issue the license. In fact, the deficiencies in the NEPA analysis remain unaddressed today, and therefore the Staff still cannot make an adequately informed decision on whether to issue the license. The Staff's licensing decision was based on (and continues to rest on) an inadequate environmental review. As a result, the Staff has not complied with NEPA.

The Commission should suspend the license until the Staff has, in accordance with the Board's order, filed its final monthly status report demonstrating that the FSEIS complies with NEPA and our regulations. Once the Staff had satisfied the Board's order and completed an adequate NEPA analysis on which to base its decision, the Staff would then be in a position to decide whether to modify, reinstate, condition, or revoke the license.

¹ Strata Energy, CLI-16-13, 83 NRC at 604 (citing Robertson v. Methow Valley Citizens Council, 490 U.S. 332, 349 (1989)), appeal docketed, No. 16-1298 (D.C. Cir. Aug. 24, 2016); Florida Power & Light Company (Turkey Point Nuclear Generating Units 3 and 4), CLI-16-18, 84 NRC 167 (2016).

²LBP-15-16, 81 NRC at 708, 655-58. The Board also identified a NEPA deficiency with respect to hydrogeological information, the subject of Contention 3, and conditioned Powertech's license to cure this deficiency. *See id.* at 679, 681, 709.

Cite as 88 NRC 1 (2018)

CLI-18-7

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

COMMISSIONERS:

Kristine L. Svinicki, Chairman Jeff Baran Stephen G. Burns Annie Caputo David A. Wright

In the Matter of

Docket No. 40-9075-MLA

POWERTECH (USA) INC. (Dewey-Burdock *In Situ* Uranium Recovery Facility)

July 24, 2018

SUMMARY DISPOSITION

APPEALS, INTERLOCUTORY

A board's denial of a motion for summary disposition is an interlocutory decision. See Progress Energy Florida, Inc. (Levy County Nuclear Power Plant, Units 1 and 2), CLI-11-10, 74 NRC 251 (2011); Nuclear Innovation North America LLC (South Texas Project, Units 3 and 4), CLI-11-6, 74 NRC 203 (2011); see also Entergy Nuclear Operations, Inc. (Indian Point, Units 2 and 3), CLI-11-14, 74 NRC 801, 810-11 (2011); Entergy Nuclear Generation Co. and Entergy Nuclear Operations, Inc. (Pilgrim Nuclear Power Station), CLI-08-2, 67 NRC 31, 34 (2008) (grant of summary disposition motion, where other contentions are pending in the proceeding, is interlocutory).

APPEALS, INTERLOCUTORY

The Commission has uniformly rejected the argument that expenses associated with additional litigation constitute "irreparable injury" warranting interlocutory review. *See Entergy Nuclear Operations, Inc.* (Indian Point, Units 2 and 3), CLI-09-6, 69 NRC 128, 135 (2009) ("Indeed, we have found *no in-*

stance in this agency's jurisprudence where either we or our boards have ruled that expenses of any kind constituted 'irreparable injury.' . . . [I]n situations where, as here, a movant for a stay or interlocutory review claims 'irreparable injury' based on excessive or unnecessary litigation expenses[, w]e have uniformly rejected such arguments."); see also Entergy Nuclear Operations, Inc. (Indian Point, Units 2 and 3), CLI-10-30, 72 NRC 564, 569 (2010) (increased litigation and delay do not justify interlocutory review); Connecticut Yankee Atomic Power Co. (Haddam Neck Plant), CLI-01-25, 54 NRC 368, 373-74 (2001) (increased litigation resulting from the admission of a contention does not constitute serious or irreparable harm); Sequoyah Fuels Corp. and General Atomics (Gore, Oklahoma Site), CLI-94-11, 40 NRC 55, 61-62 (1994) (denial of motion for summary disposition or dismissal).

SUMMARY DISPOSITION

The question whether an Indian Tribe unreasonably failed to cooperate with the Staff in its efforts to identify cultural resources went to the merits of a contention arguing that an environmental assessment failed to adequately identify cultural resources potentially impacted by the proposed license. Therefore the Board acted within its discretion when it declined to rule on that question on summary disposition.

MEMORANDUM AND ORDER

Powertech (USA) Inc. (Powertech) petitions for review of the Atomic Safety and Licensing Board's decision denying in part and granting in part the Staff's motion for summary disposition of Contentions 1A and 1B challenging the issuance of an *in situ* uranium recovery license to Powertech. Powertech requests that we reverse the Board's partial denial of summary disposition and direct the Staff to supplement the Final Supplemental Environmental Impact Statement (FSEIS), thereby ending this proceeding. For the reasons described below, we deny Powertech's petition for review.

¹ Brief of Licensee Powertech (USA), Inc. Petition for Review of LBP-17-09 (Nov. 13, 2017) (Petition); see also LBP-17-9, 86 NRC 167 (2017).

² Petition at 1-2, 16, 20,

I. BACKGROUND

This proceeding has been pending since 2009, when Powertech first applied for a license for the Dewey-Burdock *In Situ* Uranium Recovery Facility. The Oglala Sioux Tribe ("Tribe") and Consolidated Intervenors (together, "Intervenors") were admitted as intervenors in 2010.³ The Staff issued the FSEIS in January 2014 and issued the license to Powertech in April 2014, while Intervenors' admitted contentions were still pending before the Board.⁴ The Board held an evidentiary hearing on the Intervenors' contentions in August 2014.

In April 2015, the Board issued a partial initial decision finding in favor of the Staff and Powertech on all contentions except Contentions 1A and 1B, both of which concerned the Staff's consideration of the potential impacts of the proposed project on Native American cultural resources at the project site.⁵ Specifically, the Board found "that the FSEIS [had] not adequately addressed the environmental effects of the Dewey-Burdock project on Native American cultural, religious, and historic resources" (Contention 1A) and "that the consultation process between the NRC Staff and the Oglala Sioux Tribe was inadequate" (Contention 1B).⁶ Despite these findings, the Board did not determine that suspension of the license was warranted.⁷ Instead, it found that the Staff should work to remedy the two identified deficiencies, report to the Board on its progress, and eventually resolve the contention with a settlement agreement, or if not able to reach a settlement, with a motion for summary disposition.⁸

All parties appealed the Board's various rulings in LBP-15-16 (as well as various interlocutory rulings), but we affirmed the Board in all respects relevant to this appeal. We specifically rejected Powertech's argument that the Staff had already considered all information pertaining to cultural resources that was rea-

³LBP-10-16, 72 NRC 361, 376 (2010).

⁴ See Exs. NRC-008-A-1 to NRC-008-B-2, "Environmental Impact Statement for the Dewey-Burdock Project in Custer and Fall River Counties, South Dakota, Supplement to the Generic Environmental Impact Statement for *In-Situ* Leach Uranium Milling Facilities" (Final Report), NUREG-1910, Supplement 4, vols. 1-2 (Jan. 2014) (ADAMS Accession Nos. ML14246A350, ML14246A329, ML14246A330, ML14246A331) (FSEIS); Ex. NRC-012, License Number SUA-1600, Materials License for Powertech (USA) Inc. (Apr. 8, 2014) (ML14246A408) (License).

⁵LBP-15-16, 81 NRC 618 (2015).

⁶ *Id.* at 655, 657.

⁷ See id. at 657-58.

⁸ Id. at 710.

⁹ See CLI-16-20, 84 NRC 219, 262 (2016). We affirmed the Board's decisions on the merits but we disagreed with the characterization that its ruling with respect to Contentions 1A and 1B rendered the decision non-final. We explained that the Board's decision was final and appealable, although we ultimately approved the Board's approach in retaining jurisdiction over the matter until the deficiencies identified in the FSEIS were resolved. See id. at 242-43, 250-51.

sonably available and had therefore satisfied the National Environmental Policy Act (NEPA) as a matter of law.¹⁰ Instead, we found that "Powertech's dispute with the Board's decision [was] factual, not legal" and, in the absence of clear error, deferred to the Board's factual determinations concerning the adequacy of the FSEIS.¹¹

Over the course of the following two years, the Staff made several attempts to adequately consult with the Tribe, including correspondence and email, one face-to-face meeting, and a January 31, 2017, teleconference. 12 However, during this period, the Tribe and the Staff could not agree upon a method to survey cultural, historic, and religious resources at the site or assess the possible impact of the project on such resources. 13 During the January 2017 teleconference, the Staff proposed an "open-site" survey method that would involve representatives of the Tribe walking over the site for a period of time in exchange for mileage reimbursement, a per diem, and an honorarium of \$10,000. 14 The open site survey proposal would have been similar to a survey performed in 2013 in which the Tribe declined to participate. 15 According to the Staff's summary of the teleconference, the Tribe did not accept this proposal and instead "expressed its preference to develop a survey methodology similar in nature to the Makoche Wowapi survey proposal that was submitted to the NRC in 2012." 16 As a result of the parties' failure to reach an agreement on the survey methodology, no

¹⁰ See Brief of Licensee Powertech (USA), Inc. Petition for Review of LBP-15-16, at 20-22 (May 26, 2015).

¹¹ CLI-16-20, 84 NRC at 247. The Tribe has filed a petition for review of CLI-16-20 in the United States Court of Appeals for the District of Columbia. *Oglala Sioux Tribe v. NRC* (D.C. Cir. No. 17-1059). On July 20, 2018, the court issued a decision remanding the case for further proceedings concerning the status of the license in light of the NEPA deficiency that has been identified.

¹² See NRC Staff's Motion for Summary Disposition of Contentions 1A and 1B (Aug. 3, 2017) (Staff Motion), attach. 1, NRC Staff's Statement of Material Facts to Support Motion for Summary Disposition of Contentions 1A and 1B (Aug. 3, 2017); *id.*, attach. 2, Affidavit of Kellee L. Jamerson Concerning the NRC Staff's Motion for Summary Disposition of Contentions 1A and 1B (Aug. 3, 2017); *see also* LBP-17-9, 86 NRC at 173.

¹³ See NRC Staff Final Status Report (Aug. 3, 2017) (Final Status Report).

¹⁴ See Summary of Teleconference with the Oglala Sioux Tribe Regarding the Dewey-Burdock In situ Uranium Recovery Project (Jan. 31, 2017) (ML17060A260) (Teleconference Summary).

¹⁵ See Ex. NRC-008-A, FSEIS § 1.7.3.5, at 1-24 to 1-26.

¹⁶ Teleconference Summary at 1. The Makoche Wowapi proposal included a professional survey with established protocols for identification of historical sites with Makoche Wowapi/Mentz-Wilson Consultants, LLP, acting as contractor to conduct the survey. This approach was estimated to cost \$818,000. *See* Ex. NRC-008-A, FSEIS §1.7.3.5, at 1-23; LBP-17-9, 86 NRC at 181 n.66; *see also* Letter from Trina Lone Hill, Oglala Lakota Cultural Affairs & Historic Preservation, to Cinthya I. Román, NRC, at 8 (May 31, 2017) (ML17152A109); Staff Motion at 28-29.

additional information about cultural resources at the site was able to be gathered from the Tribe.¹⁷

On August 3, 2017, the Staff moved for summary disposition of Contentions 1A and 1B, arguing that further attempts at consultation with the Tribe would be unlikely to result in an acceptable settlement. With respect to its obligations under NEPA, the Staff argued that its efforts satisfied the statute because "[u]nder NEPA's 'hard look' standard, the proper inquiry is not whether the Staff obtained complete information on the sites of cultural, historical, and religious [significance] to the Oglala Sioux Tribe, but whether the Staff made reasonable efforts to do so." 19

Powertech filed a brief in support of the Staff's motion, and the Intervenors opposed it.²⁰ With respect to the adequacy of the survey that had been proposed, the Tribe asserted that the proposed open site survey was not scientific or methodical, and that the survey should be conducted by professionals, in consultation with the Oglala and other Sioux Tribes. The Tribe argued that an open site survey conducted solely by Tribal representatives would essentially place the onus on the Tribe to survey the site and catalogue cultural resources there.²¹

The Board found that there was no remaining material issue of fact regarding the Staff's consultation with the Tribe. It found that the Staff's attempts at consultation had satisfied the requirements of the National Historic Preservation Act and, therefore, granted summary disposition of Contention 1B.²² But with respect to Contention 1A, the Board noted that no additional survey had been performed (such that the deficiencies in the FSEIS remained) and found that there was still a disputed fact issue as to whether the Staff's effort to characterize cultural resources at the site was reasonable.²³ More specifically, the Board found that the

Tribe's challenge to (1) the scientific integrity and lack of a trained surveyor or

¹⁷ Final Status Report at 2.

¹⁸ See Staff Motion; Final Status Report.

¹⁹ Staff Motion at 34 (citing *Ground Zero Ctr. for Non-Violent Action v. U.S. Dept. of the Navy*, 383 F.3d 1082, 1089-90 (9th Cir. 2004); Warm Springs Dam Task Force v. Gribble, 621 F.2d 1017, 1026-27 (9th Cir. 1980)).

²⁰ Brief of Powertech (USA) Inc. in Support of the United States Nuclear Regulatory Commission Staff's Motion for Summary Disposition of Contentions 1A and 1B (Sept. 1, 2017); Oglala Sioux Tribe Response in Opposition to NRC Staff's Motion for Summary Disposition of Contentions 1A and 1B (Sept. 1, 2017) (Tribe Response in Opposition); Consolidated Intervenors' Opposition to Motion for Summary Disposition of Contentions 1A and 1B (Sept. 1, 2017).

²¹ See LBP-17-9, 86 NRC at 193 (citing Tribe Response in Opposition at 33).

²² Id. at 188-90.

²³ Id. at 194.

ethnographer coordinating the survey; (2) the number of tribal members invited to participate in the survey; (3) the length of time provided for the survey; and (4) the tribes invited to participate in the survey — establish a significant material factual dispute as to the reasonableness of the NRC Staff's proposed terms for an open-site survey to assess the identified deficiencies in this FSEIS.²⁴

Powertech appealed the denial of the Staff's motion with respect to Contention 1A. Powertech requests that we "direct NRC Staff to supplement the [FSEIS] with all data and information for activities conducted to date by NRC Staff on historic and cultural resources and order the closure of Contention 1A upon completion of such supplement." Powertech also asks for "expedited review" because, it claims, the State of South Dakota and the U.S. Environmental Protection Agency and Bureau of Land Management are waiting for the NRC to approve the FSEIS supplement and end this proceeding before they grant approvals necessary for Powertech to begin operations. Powertech also contended, in support of this request, that the Commission's expedited consideration of its petition could have rendered moot certain issues in the Tribe's petition for review before the D.C. Circuit.

II. DISCUSSION

A. Powertech's Petition Does Not Meet the Standard for Interlocutory Review

A board's denial of a motion for summary disposition is an interlocutory decision.²⁸ We generally disfavor interlocutory review; our rules of procedure provide for such review only where the petitioner can show that it is threatened

²⁴ *Id.* at 198.

²⁵ Petition at 1-2. The Staff continues to work to resolve the outstanding issues identified in LBP-15-16 and LBP-17-9. *See* Letter from Cinthya I. Roman, NRC, to John M. Mays, Chief Operating Officer, Azarga Uranium Corp. (Dec. 6, 2017) (ML17340B374) (Proposal) (describing proposal to identify historic, cultural, and religious sites at the Dewey-Burdock site). Powertech is a wholly-owned subsidiary of Azarga.

²⁶ Petition at 20; *see also* Reply to Oglala Sioux Tribe's and Consolidated Intervenors' Opposition to the Petition for Review of LBP-17-09, at 5 (Dec. 18, 2017).

²⁷ Petition at 20-21.

²⁸ See Progress Energy Florida, Inc. (Levy County Nuclear Power Plant, Units 1 and 2), CLI-11-10, 74 NRC 251 (2011); Nuclear Innovation North America LLC (South Texas Project, Units 3 and 4), CLI-11-6, 74 NRC 203 (2011); see also Entergy Nuclear Operations, Inc. (Indian Point, Units 2 and 3), CLI-11-14, 74 NRC 801, 810-11 (2011), Entergy Nuclear Generation Co. and Entergy Nuclear Operations, Inc. (Pilgrim Nuclear Power Station), CLI-08-2, 67 NRC 31, 34 (2008) (grant of summary disposition motion, where other contentions are pending in the proceeding, is interlocutory).

with "immediate and serious irreparable impact" or the board's decision "affects the basic structure of the proceeding in a pervasive and unusual manner." ²⁹

Powertech does not address the standard for interlocutory review in its petition. Nonetheless, we find, based on the record, that the standard, as stated in 10 C.F.R. § 2.341(f)(2), has not been met.³⁰ First, we find that Powertech will face no immediate and serious irreparable harm as a result of the Board's ruling. Powertech's request for "expedited review" claims that it will be harmed by delay and expense.³¹ But we have "uniformly rejected" arguments that "expenses of any kind" constitute irreparable injury.³² And, although Powertech suggests that other state and federal approvals depend on the outcome of this litigation, we do not view that assertion, even if we deemed it accurate, to warrant deviation from our standard process here. In addition, it is not apparent that the Board's ruling has any effect on the "structure of the proceeding," let alone a "pervasive and unusual" one.³³ This proceeding will continue as it has since 2015, when the Board ruled in favor of the Tribe on Contention 1A.³⁴

Although Powertech's failure to meet the standard for interlocutory review

²⁹ See 10 C.F.R. § 2.341(f)(2)(i)-(ii). Absent a finding that these circumstances are present, Intervenors would have to wait until the disposition of Contention 1A before they could seek review of the Board's summary disposition of Contention 1B.

³⁰ Powertech addresses the standard provided in 10 C.F.R. § 2.341(b), which governs petitions for review of final Board decisions, but, as noted above, LBP-17-9 is not a final decision.

³¹ Petition at 20.

³² Entergy Nuclear Operations, Inc. (Indian Point, Units 2 and 3), CLI-09-6, 69 NRC 128, 135 (2009) ("Indeed, we have found no instance in this agency's jurisprudence where either we or our boards have ruled that expenses of any kind constituted 'irreparable injury.' . . . [I]n situations where, as here, a movant for a stay or interlocutory review claims 'irreparable injury' based on excessive or unnecessary litigation expenses[, w]e have uniformly rejected such arguments."); see also Entergy Nuclear Operations, Inc. (Indian Point, Units 2 and 3), CLI-10-30, 72 NRC 564, 569 (2010) (increased litigation and delay do not justify interlocutory review); Connecticut Yankee Atomic Power Co. (Haddam Neck Plant), CLI-01-25, 54 NRC 368, 373-74 (2001) (increased litigation resulting from the admission of a contention does not constitute serious or irreparable harm); Sequoyah Fuels Corp. and General Atomics (Gore, Oklahoma Site), CLI-94-11, 40 NRC 55, 61-62 (1994) (denial of motion for summary disposition or dismissal).

³³ The expansion of issues for resolution and the continuation of litigation that results from admitting a contention (*see Haddam Neck*, CLI-01-25, 54 NRC at 374) or denying summary disposition (*see Sequoyah Fuels*, CLI-94-11, 40 NRC at 62-63) does not necessarily have a "pervasive and unusual" effect on the litigation. It is simply part of the ebb and flow that characterizes complex adjudication.

³⁴Powertech's petition does not elaborate on how a favorable Commission ruling would have "moot[ed]" the Tribe's petition for review of CLI-16-20 before the D.C. Circuit, *see* Petition at 2, 5, 20-21, and it is not apparent to us that interlocutory review would necessarily have had that result. Because this argument is not fully developed, we do not rule on whether potentially mooting a petition for review would present appropriate grounds for interlocutory review.

is a sufficient reason to deny its petition, we also find, as described below, that it has failed to show that the Board erred in denying its motion.

B. Powertech Has Not Shown that the Board Erred in Denying Summary Disposition

Summary disposition is appropriate where there is no remaining material issue of fact. The standards governing summary disposition are set forth at 10 C.F.R. § 2.710(a) and "are based upon those the federal courts apply to motions for summary judgment under Rule 56 of the Federal Rules of Civil Procedure." Under those standards, the moving party has the initial burden of showing that no genuine issue of material fact remains in the proceeding. If the nonmoving party opposes the motion, it cannot rest on the allegations or denials of a pleading; instead, it must "go beyond the pleadings and . . . designate specific facts showing that there is a genuine issue for trial."

Powertech's Petition does not address the standard for granting summary disposition, that is, the standard under which the Board ruled on Contention 1A. But Powertech does argue that there is a logical contradiction in the Board simultaneously finding that the Staff had complied with its consultation obligations under the NHPA while at the same time falling short in its duties under NEPA.³⁸ To this end, Powertech asserts that the Board's logic in LBP-17-9 clashes with its interpretation of the same statutes in LBP-15-16.³⁹ In LBP-15-16, the Board found with respect to Contention 1A that

the FSEIS has not adequately addressed the environmental effects of the Dewey-Burdock project on Native American cultural, religious, and historic resources. Without additional analysis as to how the Powertech project may affect the Sioux Tribes' cultural, historical, and religious connections with the area, NEPA's hard look requirement has not been satisfied[.]⁴⁰

Powertech points out that (in a separate section of LBP-15-16), the Board stated that "[t]his additional consultation is required in order (1) to satisfy the hard look at impacts required by NEPA and to supplement the FSEIS, if necessary; and (2)

³⁵ Entergy Nuclear Generation Co. and Entergy Nuclear Operations, Inc. (Pilgrim Nuclear Power Station), CLI-10-11, 71 NRC 287, 297 (2010); see also Advanced Medical Systems, Inc. (One Factory Row, Geneva, Ohio 44041), CLI-93-22, 38 NRC 98, 102-03 (1993).

³⁶ See Celotex Corp. v. Catrett, 477 U.S. 317, 323 (1986).

³⁷ *Id.* at 324 (internal quotation marks omitted).

³⁸ Petition at 12-16.

 $^{^{39}}$ *Id*.

⁴⁰LBP-15-16, 81 NRC at 655.

to satisfy the consultation requirements of the NHPA."⁴¹ Powertech interprets these statements to mean that additional consultation alone is sufficient to satisfy both NHPA and NEPA.⁴² Therefore, it argues, it is "legally illogical that you can conduct adequate consultation with a Native American Tribe on one hand and then be deemed to have failed to "[satisfy]" another statute with similar requirements on the other hand."⁴³

We disagree. We do not interpret the Board's language in LBP-15-16 to indicate that the Staff would necessarily satisfy its NEPA obligations simply through consultation with the Tribe. Rather, the Board explained that consultation was necessary to achieve the *end* of meeting NEPA's "hard look" requirement; it did not suggest that the mere act of consultation would in and of itself be sufficient. And, in any event, NHPA and NEPA are separate statutes imposing different obligations on the Staff. It is thus not "legally illogical" for the Board to grant summary disposition with respect to one contention while denying it with respect to the other.

Nor do we find that the Board erred in holding that there was an unresolved dispute of material facts. The Board held that "there remains a material factual dispute as to whether the NRC Staff's chosen methodology for obtaining information on the tribal cultural resources was reasonable." As the Board noted and the Staff acknowledged, the parties continued to dispute what would constitute a reasonable method to assess cultural resources at the site. We find that the Board did not err in its application of the standards for summary disposition.

Finally, much of Powertech's Petition and Reply is devoted to arguing that the Tribe has unreasonably refused to cooperate in the consultation process. For example, Powertech argues that the Staff has satisfied NEPA because it has made reasonable efforts to obtain the missing information and therefore, the information is not "reasonably available." To the extent Powertech argues that the FSEIS was already sufficient before the 2014 evidentiary hearing, it is a challenge to the Board's findings in LBP-15-16 and essentially a late-filed motion for reconsideration of CLI-16-20. We previously found that these argu-

⁴¹ Id. at 657.

⁴² Petition at 12 n.17.

⁴³ *Id.* at 16.

⁴⁴ LBP-17-9, 86 NRC at 194.

⁴⁵ See Petition at 13 (arguing that the Board ignored Powertech's expert witness statement and Powertech and Staff witness testimony at the 2014 evidentiary hearing), 15-16, 19 (arguing that site identification requirements were satisfied by the participation of other tribes and by the binding Programmatic Agreement), 17-18 (urging the Commission to adopt the arguments in then-Commissioner Svinicki's partial dissent); see also Brief of Powertech (USA), Inc. in Support of United States Nuclear Regulatory Commission Staff's Motion for Summary Disposition of Contentions 1A and 1B (Sept. 7, 2017), at 10-11.

ments did not establish "clear error" by the Board. 46 Powertech does not provide a compelling reason to revisit those issues at this time. To the extent Powertech argues that the Tribe unreasonably failed to cooperate following the Board's ruling in LBP-15-16, we note that the reasonableness of the Tribe's efforts to help identify cultural resources at the site goes to the merits of Contention 1A. We discern no error in the Board's identification of a dispute with respect to this issue, and we leave it to the Board to resolve it in the first instance.

III. CONCLUSION

For the foregoing reasons, we deny review of the Board's decision in LBP-17-9.47

IT IS SO ORDERED.

For the Commission

Annette L. Vietti-Cook Secretary of the Commission

Dated at Rockville, Maryland, this 24th day of July 2018.

⁴⁶ See CLI-16-20, 84 NRC at 246-47.

 $^{^{\}rm 47}\,\rm Because$ we decline review, Powertech's request for expedited review is moot.

Chairman Svinicki, Additional Views

I fully join with the majority's order today as it comports with well-established Commission precedent on the issues of interlocutory appeals and summary disposition. Given the posture of this proceeding, these strict standards are controlling. However, my position with respect to the underlying issues surrounding Contentions 1A and 1B in this proceeding has not changed. If anything, recent developments in this proceeding reinforce my conclusion that the Board's legal errors created an unworkable framework by requiring the parties to take measures beyond those reasonable efforts required by NEPA and the NHPA. As expressed in my earlier dissent with respect to Contention 1A, instead of considering the Staff's argument that it could not reasonably obtain the information it acknowledged was missing, the Board invalidated the FSEIS simply because the information was missing in the first place.¹ For Contention 1B, the Board sought to determine "which party or specific action led to the impasse preventing an adequate tribal cultural survey"2 instead of determining whether the Staff had provided the Tribe a "reasonable opportunity" for consultation as required by statute.³ Because the Board applied the legal standards to Contentions 1A and 1B incorrectly, the Board's decision should have been overturned with respect to those two contentions and the proceeding terminated at that time. Now, almost two years later, this proceeding remains ongoing.

¹LBP-15-16, 81 NRC 618, 655 (2015). Several authorities relied on by the Staff supported the position that agencies need only undertake reasonable efforts to acquire missing information. *See* 40 C.F.R. § 1502.22; *Town of Winthrop v. FAA*, 535 F.3d 1 (1st Cir. 2008); *Entergy Nuclear Generation Co. and Entergy Nuclear Operations, Inc.* (Pilgrim Nuclear Power Station), CLI-10-22, 72 NRC 202, 208 (2010).

²LBP-15-16, 81 NRC at 656.

³ 36 C.F.R. § 800.2(c)(2)(ii)(A).

Cite as 89 NRC 1 (2019)

CLI-19-1

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

Kristine L. Svinicki. Chairman Jeff Baran Stephen G. Burns **Annie Caputo** David A. Wright

In the Matter of

Docket No. 40-9075-MLA

POWERTECH (USA), INC. (Dewey-Burdock In Situ Uranium **Recovery Facility)**

January 31, 2019

NATIONAL ENVIRONMENTAL POLICY ACT **REMAND**

The U.S. Court of Appeals for the D.C. Circuit's ruling precluded the NRC from applying the standards governing a stay to the question whether a license should be suspended while a NEPA deficiency is cured by the agency. The appeals court described the scope of its ruling against the NRC as follows: "To be clear, today we hold only that, once the NRC determines there is a significant deficiency in its NEPA compliance, it may not permit a project to continue in a manner that puts at risk the values NEPA protects simply because no intervenor can show irreparable harm." Oglala Sioux Tribe v. NRC, 896 F.3d 520, 538 (D.C. Cir. 2018).

NATIONAL ENVIRONMENTAL POLICY ACT **REMAND**

The U.S. Court of Appeals for the D.C. Circuit did not hold that the NRC could never leave a license in place after a post-license-issuance adjudication finds a NEPA deficiency. The appeals court recognized that a NEPA deficiency could be harmless error or that the Commission could impose "protective conditions" during an administrative remand intended to cure a NEPA deficiency.

NATIONAL ENVIRONMENTAL POLICY ACT REMAND

The Commission decided to leave the license in place while the NEPA deficiency is under remand to the Licensing Board, based on licensee's representation that it cannot get other necessary approvals while the NRC adjudication is pending. The Commission ordered the licensee, while the Board proceeding is pending, to notify the Board and the parties no later than 60 days prior to performing any activities at the license site.

MEMORANDUM AND ORDER

We have received the views of the parties to this proceeding regarding how the agency should respond to the remand from the U.S. Court of Appeals for the District of Columbia Circuit in *Oglala Sioux Tribe v. NRC*, 896 F.3d 520 (D.C. Cir. 2018). For the reasons explained below, we leave the license previously issued to Powertech (USA), Inc. (Powertech) in place for now, consistent with the court's choice of remedy. We also order Powertech to notify the Atomic Safety and Licensing Board (Board) and the parties 60 days in advance of conducting any activities at the site under its NRC license should this adjudication still be pending at that time. This notification will allow the Board to take any necessary action regarding Powertech's license before such activities at the site would commence.

I. BACKGROUND

At the time the Board issued its Partial Initial Decision in this proceeding, the NRC Staff had already issued a license to Powertech for an *in situ* uranium recovery facility in Custer and Fall River Counties, South Dakota. The Staff took this action, consistent with NRC regulations, after completing its review of Powertech's application — a review that included a full safety review and the issuance of a draft site-specific environmental impact statement for public comment, a final site-specific environmental impact statement, and a record of decision. In its Partial Initial Decision, the Board found that the Staff had not sufficiently considered the potential impacts of the proposed facility on Oglala

¹ See LBP-15-16, 81 NRC 618, 630-32 (2015); CLI-16-20, 84 NRC 219, 223-24 (2016). Under 10 C.F.R. §§ 2.1202(a) and 2.340(e)(2)(ii), for certain types of applications, the NRC Staff may "issue its approval or denial" of an application before the Presiding Officer has issued an Initial Decision. Applications for uranium recovery facilities are one such type of application.

Sioux Tribe (Tribe) cultural resources under the National Environmental Policy Act (NEPA).²

The Board, despite identifying this NEPA-analysis deficiency (and one other related deficiency, under a different statute),³ chose not to suspend Powertech's license, but it did retain jurisdiction to ensure the deficiency would be properly addressed.⁴ On appeal, we left undisturbed both the Board's finding and its remedy.⁵

The Tribe petitioned for review of the Commission's order in the D.C. Circuit and challenged, *inter alia*, the Commission's decision not to order immediate vacatur of Powertech's license in light of the Board's findings. Of relevance here, the D.C. Circuit held that it was inconsistent with NEPA for the NRC to allow Powertech's "project to continue in a manner that puts at risk the values NEPA protects simply because no intervenor can show irreparable harm," once the NRC had identified, during the adjudicatory hearing process, "a significant deficiency" in the NRC's NEPA compliance.⁶

The court did not, however, vacate Powertech's license. Instead, the court remanded the case to the Commission "for further proceedings consistent with [the court's] opinion," basing its choice of remedy on the court's remand-without-vacatur doctrine under *Allied-Signal*, *Inc. v. NRC*, 988 F.2d 146 (D.C. Cir. 1993). In analyzing the pertinent facts under *Allied-Signal*, the court explained that it had "not been given any reason to expect that the agency will be unable to correct [the Board-identified NEPA] deficiencies," and it also cited Powertech's reliance on NRC's "ruling and settled practice" permitting the license to remain in place and Powertech's representations regarding financial harm that would

²LBP-15-16, 81 NRC at 653-55; see also CLI-16-20, 84 NRC at 243-44.

³ The Tribe and the Consolidated Intervenors also originally prevailed on the merits before the Board on a related contention (Contention 1B) regarding the Staff's consultations with the Tribe under the National Historic Preservation Act (NHPA). *See* CLI-16-20, 84 NRC at 244. The Board has since granted summary disposition on that contention in favor of the Staff and found that additional efforts subsequent to the initial ruling cured the NHPA deficiency. LBP-17-9, 86 NRC 167, 188-90 (2017).

⁴LBP-15-16, 81 NRC at 658; *see also* CLI-16-20, 84 NRC at 244 ("[T]he Board . . . retained jurisdiction over the proceeding pending the Staff's curing of the deficiencies in the FSEIS and consultation with the Tribe."); *id.* at 244 n.151 ("The Board noted that it could have suspended Powertech's license, and it attributed its decision to leave the license in place to the Tribe's incomplete participation in the consultation process.").

⁵CLI-16-20, 84 NRC at 245-51.

⁶ 896 F.3d at 538. Based on the Board's summary disposition ruling on Contention 1B, the court in *Oglala Sioux Tribe* limited its holding to Contention 1A. 896 F.3d at 527 n.4. The court also declined to decide the remainder of the issues the Tribe raised in its review petition and found that it lacked jurisdiction to review those issues because "the Commission's order did not end the agency proceeding as to all issues." *Id.* at 527.

⁷ Id. at 538-39.

befall it should action be taken against its license.⁸ Further, and "[m]ore important," the court referenced Powertech's representation "that a South Dakota permitting requirement independently bars it from moving forward with construction on the site until the NRC completes its compliance with NEPA." Based on the latter consideration, the court concluded that "it appears that the Tribe will not suffer harm — irreparable or otherwise — from a disposition that leaves the license in effect *for now*." ¹⁰

In response to this remand from the court, the Commission issued an order inviting the parties to provide their views on how the agency should proceed.¹¹ The order specifically requested that "[t]he parties should address, at a minimum, the question of what legal standard the NRC should use" when considering the status of Powertech's license, "to ensure consistency with the court's opinion going forward."¹² The parties have provided their views in response to that order, and the Tribe, Powertech, and the Consolidated Intervenors have also filed responses to those initial filings.¹³

The Tribe relies on 5 U.S.C. § 706, which generally provides the standard for judicial review of agency action, and related federal court precedent to argue that, unless an analysis undertaken pursuant to *Allied-Signal* warrants rebutting the presumption of vacatur, the Commission should vacate Powertech's license based on the finding of a NEPA violation.¹⁴ That *Allied-Signal* analysis, the Tribe asserts, would look to "the seriousness of the order's deficiencies (and thus the extent of doubt whether the agency chose correctly) and the disruptive consequences of an interim change that may itself be changed."¹⁵ The Tribe argues that the record in this proceeding does not currently support any remedy other than vacating the license, and it therefore recommends principally that the

⁸ *Id.* at 538.

⁹ *Id*.

¹⁰ Id.

¹¹ Order of the Secretary (Aug. 30, 2018) (unpublished).

¹² *Id.* at 1.

¹³ Oglala Sioux Tribe's Response to the Commission's August 30, 2018 Order (Sept. 24, 2018) (Tribe's Views); Powertech (USA), Inc's Response to Commission Inquiry on Legal Standards (Sept. 24, 2018) (Powertech's Views); NRC Staff's Response to Order Dated August 30, 2018 (Sept. 24, 2018) (Staff's Views); Consolidated Intervenors' Views on Agency Response to U.S. Court of Appeals (D.C. Cir) Remand (Sept. 24, 2018) (Consolidated Intervenors' Views); Oglala Sioux Tribe's Response to the Parties' Views Regarding the Commission's August 30, 2018 Order (Oct. 19, 2018) (Tribe's Responsive Views); Powertech (USA), Inc's Response to Pleadings on Legal Standards (Oct. 19, 2018) (Powertech's Responsive Views); Consolidated Intervenors Response to Powertech & NRC Staff Views (Oct. 19, 2018) (Consolidated Intervenors' Responsive Views).

¹⁴ Tribe's Views at 2-4.

¹⁵ Id. at 2 (quoting Allied-Signal, 988 F.2d at 151).

Commission vacate the license now. ¹⁶ The Tribe also argues in the alternative that "should the Commission consider leaving the license in effect, any such decision should be preceded by briefing and an opportunity for the parties (through the ASLB or otherwise) to establish competent evidence on all [Allied-Signal] considerations, especially Powertech and NRC Staff's burden to demonstrate disruptive effect." ¹⁷ The Consolidated Intervenors expressly adopt the Tribe's views and reiterate their support for 5 U.S.C. § 706 and Allied-Signal as supplying the appropriate legal standard. ¹⁸ The Staff similarly supports relying on Allied-Signal and also cites to Public Employees for Environmental Responsibility v. Hopper, 827 F.3d 1077 (D.C. Cir. 2016), another case in which the D.C. Circuit remanded without vacating the underlying agency action, though in that case the court did require the agency to supplement the relevant EIS before the project moved forward. ¹⁹

Powertech presents an alternative view, arguing that the Commission should apply the stay standard set forth at 10 C.F.R. § 2.1213(d).²⁰ That standard considers: (1) irreparable injury to the stay requestor; (2) the likelihood of the stay requestor prevailing on the merits in the adjudication; (3) the harm a stay would inflict on the other participants in the adjudication; and (4) the public interest.²¹ Powertech also references the "no harm, no foul" rationale utilized in another recent D.C. Circuit *in situ* uranium recovery licensing case — involving the Strata Ross facility — and describes that case as "provid[ing] a good substantive comparison" to this one.²²

¹⁶ *Id.* at 2-4.

¹⁷ Id. at 4.

¹⁸ Consolidated Intervenors' Views at 1-2.

¹⁹ Staff's Views at 3-4; *Hopper*, 827 F.3d at 1084. Elaborating on its recommendation, the Staff suggests that the proper analysis could "consider and weigh, among other factors, the significance of the remaining NEPA deficiency, the prospects for its timely resolution, the potential disruptive consequences to the parties (including consequences to Powertech in light of its representations both about economic harm and its inability to move forward with licensed activities until the contention is resolved), the nature of the cultural-resource protections that the license imposes on Powertech, and the public interest." Staff's Views at 3-4.

²⁰ Powertech's Views at 4-8.

²¹ Id. at 4; 10 C.F.R. § 2.1213(d).

²² Powertech's Views at 7-8 (discussing *Nat. Res. Def. Council v. NRC*, 879 F.3d 1202 (D.C. Cir. 2018) (*NRDC*)). Both Powertech and the Staff also argued that the Commission should await the outcome of motions for summary disposition of Contention 1A that, at the time of their filings, were still pending before the Board. They reasoned that the Board could potentially grant summary disposition in response to the motions and terminate the proceedings, thereby mooting the question of interim action on Powertech's license. *Id.* at 8; Staff's Views at 2-3. The Board, however, has since ruled on those motions and denied all requests for summary disposition. LBP-18-5, 88 NRC 95 (2018).

The Tribe asserts in its responsive filing that the Staff bears the burden of demonstrating that a remedy other than vacatur is warranted.²³ The Tribe also argues that the D.C. Circuit's *Oglala Sioux Tribe* decision already considered and rejected the applicability of Powertech's recommendations to the instant case.²⁴ Lastly, the Tribe supports the Staff's reference to the D.C. Circuit's *Hopper* decision, and it also cites an earlier D.C. Circuit decision — *Public Utilities Commission v. FERC*, 900 F.2d 269 (D.C. Cir. 1990) — in which the court upheld an agency's issuance of a conditional approval before completing a hearing on environmental issues, based on the agency not allowing that conditional approval to take effect until completion of the environmental hearing.²⁵

II. DISCUSSION

Our analysis of how to proceed on remand in light of the parties' views necessarily begins with the D.C. Circuit's opinion in Oglala Sioux Tribe. In its opinion, the D.C. Circuit provided only limited direction as to how the NRC should determine proper remedies if NEPA deficiencies are found in postlicense-issuance adjudications. Of particular importance here, given the legalstandard recommendations of the Tribe, the Consolidated Intervenors, and the Staff, we observe that the court expressly declined to decide whether the NRC may itself lawfully fashion remedies for NEPA violations based on an analysis of equitable factors in accordance with Allied-Signal.²⁶ This was the case even though the court itself relied expressly on Allied-Signal in reaching its own decision to remand the case to the NRC without vacating Powertech's license. Consequently, although we see parallels between the question a court faces when it considers remanding without vacatur and the question we face here, Oglala Sioux Tribe did not resolve whether, as a general matter, it would be permissible for the NRC to model its own legal analysis in this context after Allied-Signal. As discussed below, we need not resolve the question here to proceed in accordance with the remand.

As to Powertech's recommendation to apply the stay standard at 10 C.F.R. § 2.1213(d), we agree with the Tribe that *Oglala Sioux Tribe* plainly precludes

²³ Tribe's Responsive Views at 2.

²⁴ Id. at 3-6.

²⁵ See 900 F.2d at 282; see also Oglala Sioux Tribe, 896 F.3d at 538 (citing that decision).

²⁶ See 896 F.3d at 536 (stating that "the agency fails to identify any statute that authorizes it not to comply with NEPA on equitable grounds" but declining, after determining that the NRC had not yet performed an analysis akin to a D.C. Circuit remand-without-vacatur analysis, to decide "whether the absence of statutory authority is sufficient to reject the analogy to judicial remand-without-vacatur").

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us from adopting that recommendation.²⁷ The court described the scope of its ruling against the NRC as follows: "To be clear, today we hold only that, once the NRC determines there is a significant deficiency in its NEPA compliance, it may not permit a project to continue in a manner that puts at risk the values NEPA protects simply because no intervenor can show irreparable harm."²⁸ In light of the clear import of the court's opinion, we decline to employ a standard that, like 10 C.F.R. § 2.1213(d), turns on the existence of irreparable injury.

We also agree with the Tribe that the D.C. Circuit's "no harm, no foul" rationale in *NRDC* (involving the Strata Ross facility) cannot govern our analysis here. In that case, the D.C. Circuit declined to impose a remedy for an NRC-identified NEPA-compliance deficiency on the ground that the NRC had already corrected the deficiency itself through the adjudicatory hearing process.²⁹ Here, in contrast, the NEPA deficiency has not been corrected, and the Board has recently determined that summary disposition of the outstanding NEPA contention is not warranted.³⁰ Moreover, the D.C. Circuit in *Oglala Sioux Tribe* expressly cited its prior holding in *NRDC*, but it then held the Powertech scenario to be distinguishable.³¹ Therefore, we decline to treat the facts before us regarding Powertech as analogous to the facts that supported the D.C. Circuit's decision in *NRDC*.

Although providing some specific direction on what the NRC must not do, the *Oglala Sioux Tribe* opinion does not expressly set forth what the NRC *should* do, whether on remand in this case or generally for future cases. We have, however, identified certain principles in the court's opinion that we believe should guide our path forward. First, the court identified Powertech's near-term inability to move ahead with the project due to the absence of another required permit as the key factor supporting the court's decision to leave Powertech's license in place "for now." The court's reasoning there squared with the court's earlier description of the "problem" posed by the NRC action under review.

²⁷ See id. at 538; 10 C.F.R. § 2.1213(d)(1) (requiring the presiding officer to consider "[w]hether the [stay] requestor will be irreparably injured unless a stay is granted").

²⁸ Oglala Sioux Tribe, 896 F.3d at 538.

²⁹ 879 F.3d at 1211-12.

³⁰ LBP-18-5, 88 NRC at 133-34.

³¹ 896 F.3d at 534 n.10 (citing *NRDC*, 879 F.3d at 1211-12) ("This circuit has also sometimes regarded deviations from NEPA as harmless when an agency subsequently completed a comprehensive environmental review before the matter reached our court. . . . In this case, however, the agency has not yet completed a valid review.").

³² Id. at 538 (emphasis omitted).

³³ See id. at 533 ("[T]he nature of the agency action in this case puts the problem in high relief.... The Tribe is concerned that mining, as well as the construction and other land disturbances that precede mining, will damage those resources. The purpose of an EIS is, in part, to determine (Continued)

The court also described its holding as a restriction on the NRC "permit[ting] a project to continue in a manner that puts at risk the values NEPA protects," and it clarified immediately thereafter that the court was not holding that the NRC's identification of a NEPA deficiency during a post-license-issuance hearing process necessarily requires that the NRC vacate the license. Pecifically, the court declined to hold that the NRC could never, after finding a NEPA deficiency in a post-license-issuance adjudication, permissibly leave a license in place based on a harmless error finding or based on "protective conditions the Commission might impose . . . during an administrative remand intended to cure a NEPA deficiency." Thus, of particular concern to the court in this case was the potential that the license might actually be used to the detriment of resources before the NRC has remedied the Board-identified NEPA deficiency.

Second, the court's choice of remedy suggests to us that vacating Powertech's license will continue to remain inappropriate unless there is some material change in the circumstances the court considered under its *Allied-Signal* analysis. While the court declined to specify whether the NRC may consider equitable factors in the first instance when determining a remedy for a NEPA deficiency, we view our task here as implementing the court's remedy — which was expressly based on equitable considerations — rather than performing our own equitable analysis *de novo*.

Lastly, the court determined that the NRC "placing the burden on the Tribe to show harm" in order to obtain vacatur of the license was "especially inappropriate" here, "because the inadequate EIS may well make doing so impossible." Accordingly, whatever approach we adopt on remand must not require, as a prerequisite to NRC action regarding Powertech's license, that the Tribe identify specific risks to cultural resources before the NRC has met its own legal burden under NEPA to identify such risks.

Applying the principles discussed above in light of the parties' filings, we find the proper course to be to preserve the court's choice of remedy by continuing to leave the license in place for now, while imposing a protective measure to prevent harm to the Tribe's cultural resources while the identified NEPA deficiency is remedied. Based on the parties' statements of views, the key facts supporting the court's choice of remedy do not appear to have changed substantially since the court decided *Oglala Sioux Tribe*, which counsels, in our view, for continuing the court's remedy for the time being. Powertech continues

whether the land contains such resources and where they are located, so that damage to them can be avoided or mitigated. If the project is permitted to go forward without the necessary land survey, such damage may well be done." (citation omitted)).

³⁴ *Id.* at 538.

 $^{^{35}}$ *Id*.

³⁶ *Id.* at 534-35.

to represent that action taken against its license would cause Powertech financial harm and that it cannot, in any event, make use of its NRC license yet, given the absence of necessary permits from the U.S. Environmental Protection Agency (EPA) and the State of South Dakota.³⁷ According to Powertech, South Dakota "awaits action by both NRC and EPA to continue its large-scale mine permit and water rights administrative proceedings, which were stayed pending these two outcomes."38 The Tribe disputes Powertech's assertions regarding the potential financial consequences of the NRC altering the status of the license.³⁹ But the Tribe does not take specific issue with what the court viewed — and we view — as the more important point: that leaving the license in place for now poses no harm to the Tribe because Powertech is not yet in a position to use its NRC license. 40 Until Powertech can lawfully use its NRC license, the risk of harm occurring to any Tribal cultural resources that is traceable to the identified NEPA deficiency will remain hypothetical. And it may never mature into a non-hypothetical risk, if Powertech is correct that South Dakota's permitting process is stayed pending the outcome of the NRC adjudicatory proceeding. Continuing to leave Powertech's license in place for now thus appears to us to be the approach most consistent with the court's opinion.

We must also account for the possibility that these circumstances could change. The court's determination that Powertech's project cannot currently move forward because South Dakota is waiting for the NRC's NEPA proceedings to conclude was based on representations made by Powertech's counsel. We consider it fair and appropriate to hold Powertech to these representations. In addition, the burden naturally should rest with Powertech to notify the NRC and the parties if there are material new developments. And to safeguard the NRC's interest in faithfully and fully complying with NEPA and the court's ruling, this notice must occur before Powertech engages in any activity at the Dewey-Burdock site under its NRC license that could potentially put Tribal resources at risk.⁴¹

³⁷ Powertech's Views at 7-8; Powertech's Responsive Views at 2-5; *see also* Staff's Views at 2 ("The license is not currently (and to date, has never been) in use."). Powertech also added, in its Responsive Views, that a necessary Bureau of Land Management approval for the project is still outstanding. Powertech's Responsive Views at 3-4.

³⁸ Powertech's Views at 7.

³⁹ Tribe's Views at 2-4.

⁴⁰ See generally Tribe's Views; Tribe's Responsive Views. Relatedly, we note that Powertech's NRC license itself prohibits operations at any production area at the site until Powertech has "obtain[ed] all necessary permits, licenses, and approvals from the appropriate regulatory authorities." Ex. NRC-12 at 12 (Standard Condition 12.1).

⁴¹We recognize that not all activities Powertech might undertake at the site would necessarily require an NRC license. *See* LBP Order (Removing Temporary Stay and Denying Motions for (Continued)

Accordingly, we order Powertech to notify the Board and the parties no later than 60 days prior to performing any activities at the Dewey-Burdock site that would require an NRC license, unless this adjudicatory proceeding is no longer pending at the time. Upon receipt of such a notice, the Board is directed to proceed expeditiously in soliciting the parties' views and considering, in light of the proceeding's status and consistent with this order, whether the Board must take action regarding Powertech's NRC license to preserve the environmental status quo.⁴²

Finally, we observe that our decision in this matter is tied to the particular facts before us. Certainly, we consider it a key element of our task on remand to monitor the facts the court identified, under *Allied-Signal*, as supporting its decision not to vacate Powertech's license so that we can take prompt action consistent with the court's opinion if those facts materially change. Yet, we do not address today the question, left expressly open by the court, of whether, or under what circumstances, an NRC presiding officer should perform an *Allied-Signal*-style equitable analysis in the first instance upon finding a significant NEPA deficiency.⁴³ We also are not questioning today — and the court expressly did not opine upon — the propriety of relying on a harmless error standard in different circumstances.⁴⁴ This order also does not revisit the remedial approach employed in the Strata Ross proceeding, under a different factual scenario, that the D.C. Circuit upheld in *NRDC*. In sum, we do not attempt here to set forth a comprehensive formula for addressing any future circumstances in which significant NEPA deficiencies are found through our hearing process after staff

Stay of Materials License Number SUA-1600) (May 20, 2014), at 7 (unpublished) (ML14140A470) (Board's Stay Denial Order) ("At oral argument, counsel for Powertech stated, without contradiction, that the ground disturbing work contemplated for the next few months could be accomplished without the NRC license."). Powertech is, however, still bound by its NRC license so long as that license remains in effect, including the license's requirement to comply with the Programmatic Agreement entered into under the NHPA. See Ex. NRC-12 at 5-6 (License Condition 9.8 addressing "Cultural Resources"); see also CLI-16-20, 84 NRC at 260 (referencing the Programmatic Agreement's protections for cultural resources discovered during project activities).

⁴² Because the outstanding NEPA contention may be resolved before Powertech obtains all other necessary permits to proceed with the project — meaning that the eventuality requiring Powertech to provide notice may never come to pass — we decline to order the addition of an express new condition to Powertech's license. Nonetheless, Powertech's license already states that it is "subject to all applicable rules, regulations, and *orders* of the Nuclear Regulatory Commission now or hereafter in effect," Ex. NRC-12 at 1 (emphasis added), which would include the order we issue today.

⁴³ See Oglala Sioux Tribe, 896 F.3d at 536.

⁴⁴ See id. at 538 ("[W]e do not decide that there is no version of a harmless error rule that the Commission may apply."); CLI-16-20, 84 NRC at 235-37 (finding harmless error in connection with Tribe's contention challenging lack of site-specific scoping, where Tribe received comparable notice and participation opportunities via other means).

issuance of a license under 10 C.F.R. § 2.1202(a).⁴⁵ Nonetheless, we expect that the principles discussed in this order, and in the court's *Oglala Sioux Tribe* opinion, will help to frame and inform consideration of any future questions regarding remedy that may arise in those limited categories of NRC hearings for which post-license-issuance hearings are permissible under § 2.1202(a).

III. CONCLUSION

For the foregoing reasons, we leave Powertech's license in place for now, but we order Powertech to notify the Board and the parties no less than 60 days prior to commencing any activities at the Dewey-Burdock site under its NRC license, if the adjudicatory proceeding regarding Contention 1A remains pending at the time, so that the Board may consider expeditiously whether action is necessary to ensure full compliance with NEPA.

IT IS SO ORDERED.

For the Commission

Annette L. Vietti-Cook Secretary of the Commission

Dated at Rockville, Maryland this 31st day of January 2019.

⁴⁵ Further, while *Oglala Sioux Tribe* and this order plainly restrict the use of the 10 C.F.R. § 2.1213(a) stay standard where a significant NEPA deficiency has already been found through our hearing process, neither we nor the court in *Oglala Sioux Tribe* has deemed that standard, or its associated burdens, inapplicable to the scenario for which it *is* traditionally used — i.e., for requests to stay a staff action taken under 10 C.F.R. § 2.1202(a) that are filed *before* the presiding officer has decided the pertinent contention(s) on the merits. *See*, *e.g.*, Board's Stay Denial Order (denying Tribe's request to stay Powertech's license after license issuance but before the Board decided Contentions 1A and 1B on the merits).

Commissioner Baran, Dissenting

As the Commission has observed many times, NEPA is a procedural statute. It establishes a process to ensure that, when an agency makes a decision that could affect the environment, that decision is informed by a thorough evaluation of the expected environmental impacts. A basic premise of the statute is that informed decisionmaking will help protect the environment by forcing agencies to consider the consequences of potential actions as well as alternatives that could be less environmentally damaging. That commonsense approach simply does not work if the agency decision precedes the environmental review. Thus, a core requirement of NEPA is that an agency decisionmaker must consider an adequate environmental review *before* making a decision on a licensing action.² When the Commission allows a Board to correct an inadequate NEPA document through augmentation *after* the agency has already made a licensing decision, then this fundamental purpose of NEPA is frustrated.

In two recent cases, the D.C. Circuit made it clear that it does not approve of the Commission's current practice of allowing for the augmentation of an inadequate NEPA environmental review after the decision to issue a license has already been made. In *NRDC v. NRC*, the Court examined this practice. While the Court of Appeals found that there was no concrete harm in that particular case, the Court stated:

We do not mean to imply the procedure the Board followed was ideal or even desirable. Certainly it would be preferable for the FEIS to contain all relevant information and the record of decision to be complete and adequate before the license is issued.³

The second case is the one before us now on remand. In *Oglala Sioux Tribe*, the Court of Appeals went even further than it had in *NRDC v. NRC* in broadly criticizing the agency's practice. The Court explained:

The National Environmental Policy Act, however, obligates every federal agency to prepare an adequate environmental impact statement *before* taking any major action, which includes issuing a uranium mining license. The statute does not permit an agency to act first and comply later. Nor does it permit an agency to condition performance of its obligation on a showing of irreparable harm.⁴

¹ See e.g., Entergy Nuclear Operations, Inc. (Indian Point, Units 2 and 3), CLI-11-14, 74 NRC 801, 813 (2011).

² Oglala Sioux Tribe v. NRC, 896 F.3d 520 (D.C. Cir. 2018).

³NRDC v. NRC, 879 F.3d 1202, 1212 (D.C. Cir. 2018).

⁴ Oglala Sioux Tribe v. NRC, 896 F.3d 520, 523 (D.C. Cir. 2018).

The Court added:

The agency's decision in this case and its apparent practice are contrary to NEPA. The statute's requirement that a detailed environmental impact statement be made for a "proposed" action makes clear that agencies must take the required hard look *before* taking that action.⁵

The Court of Appeals held that "once the NRC determines there is a significant deficiency in its NEPA compliance, it may not permit a project to continue in a manner that puts at risk the values NEPA protects simply because no intervenor can show irreparable harm." It then remanded the case to the Commission to decide whether to leave Powertech's license in place. In order to allow the Commission time to make that decision, the Court weighed the equitable factors and opted to leave "the license in effect *for now.*"

The Commission's decision states that our task is "implementing the court's remedy . . . rather than performing our own equitable analysis *de novo*." I disagree. Performing a *de novo* review of whether to vacate, suspend, modify, or leave in place Powertech's license is precisely our role on remand. Though the Court did not immediately vacate the Commission's prior ruling that the license should remain in effect, the Commission can and should further consider the appropriate remedy for the agency's violation of NEPA in this case. That is the very purpose of the remand.

In my view, we should not make a determination about the appropriate remedy based solely on the representations of the parties. Unlike the Court of Appeals, we are in a position to hold an evidentiary hearing, at which the parties could provide evidence of the real-world consequences of each of the potential remedies. The development of a factual record would enable the Commission to weigh the equities at stake and make a fact-based decision about whether to leave the license in place prior to the NRC Staff's completion of an adequate NEPA analysis.

Therefore, I respectfully dissent from the Commission's decision. Instead of making a decision about whether to leave Powertech's license in place without the benefit of a full factual record, I believe the Commission should find that a focused evidentiary hearing is necessary.

The Commission's decision also should address the broader question of how the agency will ensure that it is complying with NEPA in cases where the adjudicatory process occurs after the issuance of a license. The Court of Appeals

⁵ *Id.* at 532.

⁶ Id. at 538.

⁷ *Id*.

⁸ Memorandum and Order at 9.

decisions are a strong signal that the Commission must act to bring the agency's doctrine and practice into compliance with NEPA. The Staff's practice has been to issue materials licenses before the completion of contested hearings on environmental matters. Our regulations governing materials licenses provide:

During the pendency of any hearing under this subpart, consistent with the NRC staff's findings in its review of the application or matter which is the subject of the hearing and as authorized by law, the NRC Staff is expected to promptly issue its approval or denial of the application 9

The Staff has read this provision to require it to issue a license once it completes its safety review and issues a final NEPA environmental analysis. This interpretation of the regulation has been paired with a Commission adjudicatory doctrine that permits the NEPA environmental analysis to be augmented by adjudicatory decisions occurring *after* issuance of a materials license. By allowing the significant deficiencies of NEPA analyses to be corrected by adjudicatory proceedings *after* a license has already been issued, the Commission has put NRC on course to repeatedly and predictably violate a core requirement of NEPA.

We have a responsibility to avoid this result. There are at least two ways to address this problematic interaction between our regulation and our augmentation doctrine: we could initiate a rulemaking to change the regulation or refine the adjudicatory doctrine. This case is not the appropriate venue for a decision about whether to initiate a rulemaking, but it is the proper vehicle for revising the augmentation doctrine. We should take this opportunity to change the Commission's current practice of allowing for the augmentation and correction of a significantly inadequate NEPA environmental review after the decision to issue a license has already been made. The Commission should hold that the Board cannot correct any significant deficiencies of a NEPA environmental review through the hearing process after a licensing action has already been taken in reliance on the deficient NEPA analysis.¹⁰

^{9 10} C.F.R. § 2.1202(a).

¹⁰ This approach would not require completing the hearing before making a licensing decision, and it would not change Commission jurisprudence allowing for augmentation of the environmental record before a licensing action is taken. Rather, if a licensing decision is based on an environmental review that the Board or Commission later finds to be significantly deficient, then after-the-fact augmentation of the environmental review with the hearing record would not be available as an option to correct the deficiency.

Cite as 90 NRC 121 (2019)

CLI-19-9

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

COMMISSIONERS:

Kristine L. Svinicki, Chairman Jeff Baran Annie Caputo David A. Wright

In the Matter of

Docket No. 40-9075-MLA

POWERTECH (USA), INC. (Dewey-Burdock In Situ Uranium Recovery Facility)

September 26, 2019

INTERLOCUTORY REVIEW

A ruling denying a motion for summary disposition is an interlocutory decision. The Commission disfavors interlocutory review.

INTERLOCUTORY REVIEW

A delay in the time a licensee may start operations due to pending adjudication is not immediate and irreparable harm warranting interlocutory Commission review.

INTERLOCUTORY REVIEW

Unsubstantiated claims that a licensee will suffer harm to its credit rating, ability to obtain financing and its ability to carry on its work will not support interlocutory review. *Sequoyah Fuels Corp. and General Atomics* (Gore, Oklahoma Site), CLI-94-11, 40 NRC 55, 61 (1994); *Entergy Nuclear Operations, Inc.* (Indian Point, Units 2 and 3), CLI-09-6, 69 NRC 128, 133-36 (2009).

INTERLOCUTORY REVIEW

A claim of "protracted litigation" will not in itself support interlocutory review of a decision denying summary disposition. Prolonged litigation is not a "pervasive and unusual effect" on litigation warranting interlocutory review.

BOARD AUTHORITY

A Board has no authority to direct the manner in which the Staff conducts its safety and environmental reviews. *Powertech (USA), Inc.* (Dewey-Burdock In Situ Uranium Recovery Facility), CLI-16-20, 84 NRC 219, 262 (2016); *Entergy Nuclear Operations, Inc.* (Indian Point, Units 2 and 3), CLI-11-14, 74 NRC 801, 813 n.70 (2011); *Shaw Areva MOX Services, LLC*, CLI-09-2, 69 NRC 55, 63 (2009).

REFERRED RULING: NOVEL ISSUE

The Board or presiding officer may refer its ruling to the Commission under 10 C.F.R. § 2.323(f)(1) where the ruling presents a significant and novel issue of law. In the alternative, a party may petition the presiding officer to refer its ruling to the Commission under 10 C.F.R. § 2.323(f)(2). But our rules of procedure do not provide a party the right to solicit Commission review directly on a claim of a novel issue of law. *Carolina Power & Light Co.* (Shearon Harris Nuclear Power Plant), CLI-00-11, 51 NRC 297, 299 (2000); *Connecticut Yankee Atomic Power Co.* (Haddam Neck Plant), CLI-01-25, 54 NRC 368, 374-75 (2001); *Indian Point*, CLI-09-6, 69 NRC at 138.

MEMORANDUM AND ORDER

Powertech (USA), Inc. (Powertech) petitions for review of the Atomic Safety and Licensing Board's decision denying the Staff's motion for summary disposition of Contention 1A. Powertech requests that we reverse the Board's denial of summary disposition and terminate this proceeding. For the reasons described below, we deny Powertech's petition for review.

I. BACKGROUND

¹ Brief of Licensee Powertech (USA), Inc. Petition for Review of LBP-18-05 (Nov. 26, 2018) (Petition); *see also* LBP-18-5, 88 NRC 95 (2018).

² Petition at 1-2, 25.

A. The Litigation Prior to LBP-18-5

The Board described the history of this proceeding in its decision.³ Briefly, this proceeding commenced when the Oglala Sioux Tribe (Tribe) and Consolidated Intervenors (together, Intervenors) were granted intervention and a hearing concerning Powertech's 2009 license application.⁴ The Staff issued a Final Supplemental Environmental Impact Statement (FSEIS) in January 2014 and issued the license to Powertech in April 2014.⁵ An evidentiary hearing followed in August 2014.

In 2015, the Board issued a partial initial decision, which found in favor of the Staff and Powertech on all contentions except Contentions 1A and 1B, both of which concerned the Staff's consideration of the potential impacts of the proposed project on Native American cultural resources at the project site.⁶ With respect to Contention 1A, the Board found that the FSEIS "does not contain an analysis of the impacts of the project on the cultural, historical, and religious sites of the Oglala Sioux Tribe and the majority of the other consulting Native American tribes," without which the National Environmental Policy Act's (NEPA) "hard look requirement has not been satisfied." The Board found that suspension of the license was not necessary, but it held that the Staff should work to remedy the deficiencies in the FSEIS, report to the Board on its progress, and eventually resolve the contention with a settlement agreement or, if not able to reach a settlement, with a motion for summary disposition. In 2016, we affirmed the Board decision in LBP-15-16 in all respects relevant to this appeal.

Over the course of the following three years, the Staff sought the Tribe's participation in properly characterizing cultural resources at the site. In April 2017, the Staff offered the Oglala Sioux Tribe an opportunity to participate in

³LBP-18-5, 88 NRC at 101-07.

⁴LBP-10-16, 72 NRC 361, 376 (2010).

⁵ See Exs. NRC-008-A-1 to NRC-008-B-2, "Environmental Impact Statement for the Dewey-Burdock Project in Custer and Fall River Counties, South Dakota, Supplement to the Generic Environmental Impact Statement for *In-Situ* Leach Uranium Milling Facilities" (Final Report), NUREG-1910, Supplement 4, vols. 1-2 (Jan. 2014) (ADAMS accession nos. ML14246A350, ML14246A329, ML14246A330, ML14246A331); Ex. NRC-012, License Number SUA-1600, Materials License for Powertech (USA) Inc. (Apr. 8, 2014) (ML14246A408).

⁶LBP-15-16, 81 NRC 618, 708-10 (2015).

⁷ *Id.* at 655.

⁸ Id. at 657-58, 710.

⁹ See CLI-16-20, 84 NRC 219, 262 (2016). We affirmed the Board's decision on the merits, but we disagreed that its ruling rendered the decision non-final. We held that the Board's decision was final and appealable, although we ultimately approved the Board's approach in retaining jurisdiction over the matter until the deficiencies identified in the FSEIS were resolved. See id. at 242-43, 250-51.

a cultural resources survey, but in May 2017, the Tribe declined, providing a list of specific conditions for its participation.¹⁰ In August 2017, the Staff filed its first motion for summary disposition of Contentions 1A and 1B and argued that further efforts to consult with the Tribe would be unlikely to result in an agreement.¹¹ The Board granted summary disposition of Contention 1B but denied it with respect to Contention 1A.12 Although Powertech sought the Commission's review of the Board's decision with respect to Contention 1A, the Staff continued to work with the Tribe to find an acceptable method to identify cultural resources at the site.¹³ We declined Powertech's petition for interlocutory review of the Board's denial of summary disposition.¹⁴

B. The March 2018 Approach

In March 2018, the Staff proposed a survey approach that appeared to potentially satisfy the Tribe's specific requests for a cultural resources site survey as stated in the Tribe's May 2017 response to the Staff's April 2017 proposal.¹⁵ This approach involved hiring a contractor to facilitate a new survey, inviting other Lakota Sioux Tribes that had not participated in an earlier survey, obtaining oral histories from tribal elders, allowing more than one opportunity to examine the site, and allowing the participating Tribes to comment on the field survey report.¹⁶ According to the proposal, the precise survey methodology would be worked out in consultation among the Staff, the contractor, and the Tribe in the weeks before the initial phase of the survey.¹⁷

After some initial disagreement, Powertech and the Tribe eventually agreed to the March 2018 Approach.¹⁸ With the parties in agreement, the Staff performed

¹⁰ See NRC Staff's Motion for Summary Disposition of Contention 1A (Aug. 17, 2018) (Staff Motion), Attach. 1, NRC Staff's Statement of Material Facts to Support Motion for Summary Disposition of Contention 1A, at 2 (Statement of Facts).

¹¹NRC Staff's Motion for Summary Disposition of Contentions 1A and 1B (Aug. 3, 2017).

¹²LBP-17-9, 86 NRC 167 (2017). Contention 1B concerned whether the Staff had satisfied its obligation under the National Historic Preservation Act (NHPA) to consult with the Tribe.

¹³ See Staff Motion, Attach. 1, Statement of Facts at 3-12.

¹⁴ CLI-18-7, 88 NRC 1 (2018).

¹⁵ See Letter from Cinthya I. Román, Chief, Environmental Review Branch, NRC, to Trina Lone Hill, Director, Cultural Affairs & Historic Preservation Office, Oglala Sioux Tribe (Mar. 16, 2018) (ML18075A499) (March 2018 Approach), Encl. 1 — Timeline for NRC Staff's Approach for Obtaining Information on Lakota Sioux Cultural Resources Potentially Impacted by the Dewey-Burdock ISR Project (Mar. 16, 2018) (ML18075A502) (Timeline).

¹⁶ Staff Motion, Attach. 1, Statement of Facts at 10-11.

¹⁷ See March 2018 Approach at 2; id., Encl. 1, Timeline.

¹⁸ See Oglala Sioux Tribe's Response to NRC Staff's March 16, 2018 Cultural Resources Survey (Continued)

various activities in preparation for the first phase of the onsite survey, scheduled to take place during the two-week period of June 11-22, 2018. On June 1 and 4, 2018, the contractor, Dr. Paul Nickens, and the Staff held webinars and teleconference calls to discuss the survey methodology with the invited Tribes. During a June 5 teleconference, Dr. Nickens presented a proposed work plan and requested comments from the Tribes. 21

On June 8, however, counsel for the Tribe informed the Staff that the Tribe would not participate in the field survey scheduled to start on June 11.22 On June 12, the Tribe provided the Staff and Dr. Nickens with a document entitled "Discussion Draft — Cultural Resources Survey Methodology" (June 12 Discussion Draft), which proposed numerous additions to Dr. Nickens's proposed survey methodology.²³ The June 12 Discussion Draft proposed bringing several dozen tribal elders, spiritual leaders, warrior society leaders, and technical staff to visit the site over several days in each of the seasons of the year and a field survey performed at 10-meter intervals throughout the site (approximately 10,500 acres).²⁴ These additions would cause the survey to take more than a year to complete and, by the Tribe's estimate, cost over \$2 million to perform.²⁵ On June 13, 2018, the Tribe held an emergency meeting of its Cultural Affairs and Historic Preservation Advisory Council to discuss the survey methodology, with the NRC Staff and Dr. Nickens in attendance.²⁶ The Tribe provided an updated "discussion draft" on June 15, 2018 (June 15 Discussion Draft), which, in addition to the conditions stated in the June 12 Discussion Draft, also called for examining areas over 20 miles from the Dewey-Burdock site.²⁷ The June 15

Proposal (Mar. 30, 2018), at 1 (Tribe's Response to March 2018 Approach); Letter from John Mays, Chief Operating Officer, Powertech USA, Inc., to Cinthya I. Román, Chief, Environmental Review Branch, NRC (Apr. 11, 2018), at 1 (unnumbered) (ML18101A223).

¹⁹ Staff Motion, Attach. 1, Statement of Facts at 15-18.

²⁰ See id., Attach. 1, Statement of Facts at 17; see also Summary of NRC Webinar and Teleconference Call Sessions to Discuss Survey Methodology for the Dewey-Burdock In Situ Uranium Recovery (ISR) Project (June 29, 2018) (ML18164A241) (Summary of Survey Methodology Sessions). Although other Tribes were invited to participate, only the Oglala Sioux Tribe participated on June 1 and 4. *Id.* at 1. On the June 5 teleconference, the Rosebud Sioux Tribe participated, along with the Oglala Sioux Tribe. *Id.*

²¹ See Staff Motion, Attach. 1, Statement of Facts at 18; see also "Proposed Initial Work Plan for Phase 1 Tribal Field Survey at the Dewey-Burdock ISR Project Area, June 11-22, 2018" (ML18157-A092).

²² See Email from Travis Stills, Oglala Sioux Tribe Counsel, to Diana Diaz-Toro, Project Manager, NRC (June 8, 2018) (ML18159A585).

²³ See LBP-18-5, 88 NRC at 119-21.

²⁴ See id.

²⁵ Id. at 121.

²⁶ Staff Motion, Attach. 1, Statement of Facts at 21.

²⁷ Id., Attach. 1, Statement of Facts at 21-22.

Discussion Draft further stated that the Tribe was aware that the Staff expected the budget to be much lower than the Tribe's proposal and that it was "now NRC's task to either accept the [Tribe's] proposal or to propose an approach that limits the [Tribe's] proposed survey methodology to meet what NRC considers a reasonable budget."²⁸

Soon afterwards, the Staff informed the Tribe that it was discontinuing survey efforts.²⁹ Counsel for the Staff explained via email that the Tribe's proposal was "far apart . . . from what the staff expected" preparing for the first phase of the survey and that it represented "structural differences, rather than minor details that could be promptly resolved" before the second week of the scheduled phase one survey.³⁰ Staff counsel stated that Staff was not prepared to continue to incur day-to-day costs at the site and considered it necessary to discontinue the activities scheduled for the following week.³¹

The Tribe disagreed with the Staff's decision to terminate all field work.³² During the June 15 email exchange, counsel for the Tribe claimed that the plan Dr. Nickens had presented in the webinars was simply an "open site survey," to which the Tribe had long objected and which included "no plan for protecting the Tribes' confidential cultural resources information."³³ The Tribe stated that, nonetheless, progress had been made toward "a viable survey methodology."³⁴ The Tribe's counsel also stated that the Tribe was prepared to continue with a planned "windshield tour" and fieldwork scheduled for the second week of phase one.³⁵ Despite the Tribe's response, the fieldwork remained discontinued.

C. The Staff's Motion

On August 17, 2018, the Staff moved a second time for summary disposition of Contention 1A and argued that the Staff had done all that it reasonably could to remedy the NEPA deficiencies identified by the Board in LBP-15-16. Therefore, the Staff argued, the information should be deemed "not reasonably

²⁸LBP-18-5, 88 NRC at 121.

²⁹ See Email exchange between Emily Monteith, NRC Staff Counsel, and Travis Stills, Oglala Sioux Tribe Counsel (June 15, 2018), at 2 (unnumbered) (ML18173A266) (Email Exchange).

³⁰ *Id.* at 1, 2 (unnumbered).

³¹ *Id.* at 1 (unnumbered).

³² *Id*.

³³ *Id.* at 3 (unnumbered). The Board explained that the term "open site survey" has been used throughout the proceeding to mean "a survey 'where there is no support from NRC staff or contractor . . . [a]nd it is essentially opening the site to the tribes to go out and do what they will do and be totally responsible for providing all the data and the analysis with no set protocol or methodology." LBP-18-5, 88 NRC at 116-17 (quoting Tr. at 1431 (Apr. 6, 2018)).

³⁴ Email Exchange at 3 (unnumbered).

³⁵ Id. at 1 (unnumbered).

available" as described by Council on Environmental Quality (CEQ) regulations:36

(b) If the information relevant to reasonably foreseeable significant adverse impacts cannot be obtained because the overall costs of obtaining it are exorbitant ... the agency shall include within the environmental impact statement: (1) A statement that such information is incomplete or unavailable; (2) a statement of the relevance of the incomplete or unavailable information to evaluating reasonably foreseeable significant adverse impacts on the human environment; (3) a summary of existing credible scientific evidence which is relevant to evaluating the reasonably foreseeable significant adverse impacts on the human environment, and (4) the agency's evaluation of such impacts based upon theoretical approaches or research methods generally accepted in the scientific community.³⁷

The Staff acknowledged in its motion that no new cultural resources information had been obtained.³⁸ The Staff maintained that the March 2018 Approach was reasonable because it included the elements that the Tribe had previously identified as necessary for a sufficient survey, including involving other tribes, hiring a qualified contractor, involving tribal elders, and providing two opportunities to view the site.³⁹ The Staff argued that the cost to obtain more complete information with the Tribe's help would be exorbitant due to the Tribe's conditions set forth in the June 12 Discussion Draft and June 15 Discussion Draft.⁴⁰ It argued that the Tribe's discussion drafts constituted constructive repudiation of the previously agreed-upon March 2018 Approach.⁴¹ Therefore, the Staff argued that obtaining the Tribe's cooperation to identify additional cultural resources was not reasonably feasible.42

Powertech filed a brief in support of the Staff's motion, and the Tribe both opposed the Staff's motion and filed a cross-motion for summary disposition.⁴³

³⁶ Staff Motion at 33-34.

³⁷ 40 C.F.R. § 1502.22. Although CEQ regulations do not bind the NRC, we give their regulations substantial deference, subject to certain conditions. See 10 C.F.R. § 51.10(a); see also Dominion Nuclear North Anna, LLC (Early Site Permit for North Anna ESP Site), CLI-07-27, 66 NRC 215, 222 n.10 (2007).

³⁸ Staff Motion at 15.

³⁹ *Id.* at 18-24.

⁴⁰ *Id.* at 13, 17-35.

⁴¹ Id. at 16, 29-33.

⁴² Id. at 33.

⁴³ Powertech (USA) Inc.'s Response in Support of NRC Staff Motion for Summary Disposition of Contention 1A (Aug. 31, 2018); Oglala Sioux Tribe's Response in Opposition to NRC Staff's Motion for Summary Disposition of Contention 1A (Sept. 21, 2018) (Tribe Response); Oglala Sioux Tribe Motion for Summary Disposition (Aug. 17, 2018) (Tribe Motion for Summary Disposition).

In opposing the Staff's Motion, the Tribe argued that the Staff never prepared a scientific methodology as contemplated by the March 2018 Approach.⁴⁴ According to the Tribe, Dr. Nickens's proposed methodology amounted to an "open site survey," which the Tribe has repeatedly rejected as inadequate and unscientific.⁴⁵ The Tribe claimed that during the June 5, 2018, teleconference, Dr. Nickens acknowledged that the survey was "not the type of approach he would recommend."⁴⁶ The Tribe maintained that its discussion drafts were intended "to facilitate the discussions" about the type of methodology to use, and that it had expected the NRC Staff to "continue working on the methodology" instead of abruptly discontinuing field activities.⁴⁷

The Tribe, in its own motion for summary disposition, argued that the Staff had abandoned its attempts to comply with NEPA.⁴⁸ It therefore renewed its request for the Board to "vacate the license and remand the matter to the NRC Staff to comply with NEPA."⁴⁹ It also argued that, in the alternative, the Board "should vacate [Powertech's] license, enter a final decision in the Tribe's favor on Contention 1A, and dismiss Powertech's license application."⁵⁰

D. The Board's Ruling in LBP-18-5

The Board rejected both motions for summary disposition and found that there were material facts in dispute that could not be resolved without an evidentiary hearing.⁵¹ With respect to the Staff's motion, the Board recognized that had the March 2018 Approach been carried out, it might well have satisfied NEPA's hard look requirement.⁵² The Board found that all parties had accepted the March 2018 Approach as reasonable by the time the contractor began its survey in June 2018.⁵³ The Board also found that the approach attempted to address each of the Tribe's concerns, including hiring a qualified contractor, involving other Lakota Sioux Tribes, providing iterative opportunities to view the

⁴⁴ Tribe Response at 5-6.

⁴⁵ See Tribe Response, Attach., "Declaration of Kyle White" (Sept. 21, 2018), at 6-7 (White Declaration). Mr. White is the Director of the Oglala Sioux Tribe's Natural Resources Regulatory Agency and its Acting Tribal Historic Preservation Officer. *Id.*, Attach., White Declaration at 1.

⁴⁶*Id.*, Attach., White Declaration at 7. This statement is not included in the Summary of Survey Methodology Sessions, but that summary does not purport to be a verbatim transcript of the participants' statements.

⁴⁷ Id.

⁴⁸ Tribe Motion for Summary Disposition at 9.

⁴⁹ *Id.* at 10.

⁵⁰ Id.

⁵¹LBP-18-5, 88 NRC at 100, 133-34.

⁵² Id. at 126.

⁵³ *Id.* at 111.

site, involving tribal elders, and using a scientific methodology.⁵⁴ But the Board held that although the March 2018 Approach "could constitute a valid path for resolving Contention 1A," there was still a factual dispute over whether the Staff had acted reasonably in its attempts to implement that approach.⁵⁵ Therefore, it could not grant summary disposition in the Staff's favor.

Specifically, the Board found that the reasonableness of Dr. Nickens's proposed survey methodology was a material fact in dispute. ⁵⁶ The Board noted that the March 2018 Approach did not stipulate a survey methodology but called for the contractor and the Tribe to agree on an appropriate methodology before the field survey. ⁵⁷ In addition, the Board found a question of fact concerning the reasonableness of the Staff's decision to discontinue efforts to implement the March 2018 Approach. ⁵⁸ The Board noted that the Staff could have conducted other planned aspects of the March 2018 Approach, such as conducting interviews with tribal elders, while it continued to work with the Tribe to identify an acceptable methodology. ⁵⁹ The Board concluded that a material fact remained in dispute regarding whether the Staff's decision not to implement the March 2018 Approach — or any other approach — was reasonable. ⁶⁰ Therefore, the Board found that material factual disputes existed regarding the Staff's explanation that the information is "not reasonably available." ⁶¹

The Board also found that the material factual dispute about the reasonableness of the Staff's actions likewise precluded it from granting summary disposition to the Tribe.⁶²

The Board concluded that the Staff had two choices: either resume implementation of the March 2018 Approach or prepare for another evidentiary hearing.⁶³ The Board observed that the Tribe had agreed to the timeframes for the survey, that is, two phases of two weeks each.⁶⁴ The Board cautioned the Tribe that, if the Staff chose to move forward with the survey, "the *only* aspect

⁵⁴ *Id.* at 112-19.

⁵⁵ Id. at 100.

⁵⁶ Id. at 130.

⁵⁷ Id. at 126.

⁵⁸ *Id.* at 132-34.

⁵⁹ *Id.* at 133.

⁶⁰ Id. at 128.

⁶¹ Id. at 129-30. Despite the Board's section heading, the Board concluded here that summary disposition at this time would be "wholly inappropriate," due to the existence of material factual disputes.

⁶² Id. at 130.

⁶³ Id. at 134-35.

⁶⁴ *Id.* at 136.

of the Approach that is open for discussion is the site survey methodology."65 Therefore, "any tribal negotiating position or proposal should *only* encompass the specific scientific method that would fit into the two week periods set out in the March 2018 Approach."66 The Board stated that if the Staff were to choose to go to evidentiary hearing, then the Staff must show that the March 2018 Approach "contained a reasonable methodology," that the Staff acted reasonably in discontinuing all work, and that the Tribe's proposed alternatives were cost prohibitive.⁶⁷ The order concluded with a schedule for an evidentiary hearing that would take place in late February 2019 and an instruction for the Staff to notify the Board of its choice by November 30, 2018.⁶⁸ The Staff initially chose to continue to work toward implementing a new survey of the site.⁶⁹

On February 15, 2019, Staff provided the Tribe with another proposal for survey methodology. The parties met on February 22, 2019, to further negotiate the proposed survey methodology within the limitations set by the Board in LBP-18-5. During a subsequent teleconference with the Board, the Staff stated that the February 22 negotiation was not productive and that it planned to file a motion requesting a schedule for an evidentiary hearing on the reasonableness of the Staff's February 22, 2019, proposal. The Board granted the Staff's motion and scheduled a hearing on this issue for August 28-30, 2019.

II. DISCUSSION

A. Standard for Interlocutory Review

A ruling denying a motion for summary disposition is an interlocutory decision, and we generally disfavor interlocutory review.⁷⁴ Our rules of procedure allow interlocutory review only where the party requesting review can show that it is threatened with "immediate and serious irreparable impact" or the board's

⁶⁵ Id. at 135.

⁶⁶ *Id.* at 135.

⁶⁷ Id. at 136.

⁶⁸ Id. at 139.

⁶⁹ See Letter from Lorraine Baer, NRC Staff Counsel, to Administrative Judges (Nov. 30, 2018) (ML18334A295)

⁷⁰ See Proposed Draft Cultural Resources Site Survey Methodology for the Dewey Burdock In-Situ Uranium Recovery Project in Fall River and Custer Counties, South Dakota (Feb. 15, 2019) (ML19046A443).

⁷¹ Tr. at 1563.

⁷² Tr. at 1563-65, 1619-21; see Motion to Set Schedule for Evidentiary Hearing (April 3, 2019).

⁷³ Order (Granting NRC Staff Motion and Scheduling Evidentiary Hearing) (Apr. 29, 2019) (unpublished).

⁷⁴ See CLI-18-7, 88 NRC at 6.

decision "affects the basic structure of the proceeding in a pervasive and unusual manner."⁷⁵

Powertech acknowledges that its petition addresses a non-final Board decision and is therefore interlocutory, but it asserts that it can meet our standard for interlocutory review. Powertech argues that the Board "committed legal error with pervasive effect" when it found that there was still a genuine issue of material fact in the litigation and when it found that the Staff had not shown that further Native American cultural resources information is "unavailable" as that term is used in CEQ regulations. It argues further that these errors will cause Powertech immediate and irreparable harm.

B. Powertech Has Not Met the Standard for Interlocutory Review

1. Irreparable Harm

Powertech claims that the "series of erroneous decisions" by the Board have "prolonged" the proceeding with "no end in sight."⁷⁸ Powertech argues that, as long as the proceeding drags on, Powertech cannot start operations and generate income, and it is increasingly difficult for Powertech to raise investment capital.⁷⁹ Therefore, Powertech claims that it will suffer immediate and irreparable harm in the form of financial collapse.

We are not persuaded by this argument. We have rejected claims that delay constitutes immediate and irreparable harm that warrants our interlocutory review.⁸⁰ We have also specifically rejected unsubstantiated claims that risks to a licensee's "credit rating, ability to obtain financing and ability to carry on its work" constituted irreparable harm.⁸¹ Aside from the assertions in its petition, Powertech's claims are not supported by any evidence, such as affidavits or declarations.

⁷⁵ Id.; see also 10 C.F.R. § 2.341(f)(2)(i)-(ii).

⁷⁶ Petition at 6.

⁷⁷ See id. at 2.

⁷⁸ *Id.* at 16.

⁷⁹ *Id.* at 17-18.

⁸⁰ See CLI-18-7, 88 NRC at 7.

⁸¹ See Sequoyah Fuels Corp. and General Atomics (Gore, Oklahoma Site), CLI-94-11, 40 NRC 55, 61 (1994); see also Entergy Nuclear Operations, Inc. (Indian Point, Units 2 and 3), CLI-09-6, 69 NRC 128, 133-36 (2009) (rejecting the argument that "truly exceptional delay or expense," resulting from contention potentially requiring production of thousands of documents, constituted "irreparable harm" warranting interlocutory review).

2. Pervasive and Unusual Effect on the Structure of the Proceeding

Powertech next argues that the Board "committed legal error with pervasive effect" in its rulings⁸² and therefore affected the "basic structure of the proceeding in a pervasive and unusual manner." We have found such an effect in rare situations, as where a board splits a proceeding among two boards or admits a contention conditionally. We have found no examples, however, where we took interlocutory review on the bases Powertech argues here and Powertech has not provided any examples.

a. Protracted Litigation

Powertech argues that the Board's decision will affect this proceeding in a pervasive manner by prolonging it indefinitely.⁸⁵ Elsewhere in its petition, Powertech argues that if the Tribe can create a material issue of fact simply by "chang[ing] its perspective at . . . will," the proceeding could never come to a conclusion.⁸⁶ But Powertech supplies no example in our case law where we have found that protracted litigation in itself provides grounds for our immediate review. In fact, we have specifically rejected such arguments in the past.⁸⁷ Indeed, prolonging litigation is a likely result when a board denies a motion for summary disposition.

Moreover, while we do not need to decide whether "indefinite" litigation warrants interlocutory review as a "pervasive and unusual effect," we find that this case does not present that scenario. The challenged Board ruling did *not* find that the proceeding would continue until the Tribe's cooperation was finally secured — it found only that the reasonableness of the Staff's efforts was still in dispute.⁸⁸

The Board's ruling did not give the Tribe free reign to change its perspective, as Powertech claims. The Board stated that the Tribe was bound by the terms

⁸² Petition at 2, 20-22.

^{83 10} C.F.R. § 2.341(f)(2)(ii).

⁸⁴ See, e.g., Shaw Areva MOX Services, LLC (Mixed Oxide Fuel Fabrication Facility), CLI-09-2, 69 NRC 55, 62-63 (2009) (conditional dismissal of contention); Duke Cogema Stone & Webster (Savannah River Mixed Oxide Fuel Fabrication Facility), CLI-02-7, 55 NRC 205, 213-14 (2002) (decision to adjudicate construction permit separately from operating permit); Private Fuel Storage, L.L.C. (Independent Spent Fuel Storage Installation), CLI-98-7, 47 NRC 307, 310 (1998) (establishment of separate board for different contentions).

⁸⁵ Petition at 20-21.

⁸⁶ Id. at 16.

⁸⁷ See, e.g., Connecticut Yankee Atomic Power Co. (Haddam Neck Plant), CLI-01-25, 54 NRC 368, 373-74 (2001).

⁸⁸ LBP-18-5, 88 NRC at 130-34.

it had agreed to in accepting the March 2018 Approach, including the two two-week periods allotted to accomplish the survey. ⁸⁹ We also observe that summary disposition is not the only option for ending this proceeding. The Board was prepared to proceed to an evidentiary hearing to establish whether further cultural resources information was reasonably obtainable. That hearing occurred in August 2019.

b. Claim That the Board Overstepped Its Role

Powertech also argues that the Board's ruling alters the structure of the proceeding in a pervasive and unusual manner in that it "appears . . . to dictate the terms of satisfaction of Contention 1A." Powertech argues that the Board apparently will accept nothing "short of implementation of the March 2018 Approach as dispositive" of the contention. 91

It is well-established that a Board has no authority to direct the manner in which the Staff conducts its safety and environmental reviews, 22 and we do not find that the Board inappropriately dictated the Staff's non-adjudicatory activities. The question of whether NEPA could be satisfied through an approach other than the March 2018 Approach was not before the Board. The Staff's Motion for Summary Disposition did not ask the Board to sanction some alternative approach for gathering cultural resources information. And the Board's decision suggested that an alternative approach might work as well to gather information about cultural resources. In addition, the Board had no role in the development of the March 2018 Approach. The Staff proposed the approach, and Powertech and the Tribe agreed to it; Powertech's own petition for review acknowledges that it agreed to the March 2018 Approach. And there were details still to be worked out within that approach — the survey methodology — that the Board did not purport to dictate or disturb. Therefore, we do not find that the Board has dictated the Staff's non-adjudicatory activities.

⁸⁹ Id. at 135-36.

⁹⁰ Petition at 21.

⁹¹ Id.

⁹² See CLI-16-20, 84 NRC at 250; Entergy Nuclear Operations, Inc. (Indian Point, Units 2 and 3), CLI-11-14, 74 NRC 801, 813 n.70 (2011); Shaw Areva MOX Services, CLI-09-2, 69 NRC at 63.

 $^{^{93}}$ See LBP-18-5, 88 NRC at 127 ("The NRC Staff has not implemented the mutually agreed-upon March 2018 Approach or any alternative approach").

⁹⁴ Petition at 4

3. Novelty of Issue

Powertech further argues that the Commission should take review because "historic and cultural resources in NEPA processes present a novel issue that warrants Commission review." Our regulations provide that a presiding officer (or board) may refer a ruling to the Commission for immediate review if *in the presiding officer's judgment*, the ruling presents "significant and novel legal or policy issues." And a party may request that the board certify a ruling for our immediate review. We may also take review on our own initiative. But as the case Powertech cites for the Commission's authority to take review points out, a petitioner may not solicit Commission review on that basis. Rherefore, Powertech's request is procedurally improper.

Moreover, Powertech does not explain why it would be advantageous for the Commission to take review at this point in the litigation as opposed to waiting until the litigation is complete and the record fully developed. Powertech argues that this proceeding, in addition to another *in situ* uranium recovery project case posing similar cultural resources issues, poses "unique challenges for the Commission and NRC Staff to develop a uniform policy for addressing both NHPA and associated NEPA reviews." However, we are not convinced that the creation of a uniform policy regarding cultural resources would benefit from our involvement before the Board issues a final ruling.

While we do not find that Powertech's concerns related to duration meet our high standards for interlocutory review, we are mindful of these considerations. As noted above, the Staff has now elected to terminate this adjudication through an evidentiary hearing, and the Board has established a schedule to complete this adjudication in the coming months. We anticipate that the Board will use the available case management tools to close this proceeding consistent with the established schedule. We also expect the parties to support the Board in reaching this goal. Or

⁹⁵ Id. at 23.

⁹⁶ 10 C.F.R. § 2.323(f)(1).

⁹⁷ Id. § 2.323(f)(2).

⁹⁸ Petition at 7 (citing *Carolina Power & Light Co.* (Shearon Harris Nuclear Power Plant), CLI-00-11, 51 NRC 297, 299 (2000)); *see also Haddam Neck*, CLI-01-25, 54 NRC at 374-75; *Indian Point*, CLI-09-6, 69 NRC at 138 (Commission will not entertain requests from a party that we take review in the exercise of our inherent supervisory authority).

⁹⁹ Petition at 23.

 $^{^{100}}$ Order (Granting NRC Staff Motion and Scheduling Evidentiary Hearing) (Apr. 29, 2019) (establishing November 29, 2019, as the deadline for a decision from the Board).

¹⁰¹ Statement of Policy on Conduct of Adjudicatory Proceedings, CLI-98-12, 48 NRC 18, 20-21 (1998).

¹⁰² *Id.* at 21-22.

To further these objectives, we offer the following observation. To clarify our stance on 40 C.F.R. § 1502.22, the Board suggests that we previously accepted "the procedural requirements included in section 1502.22(b), so their applicability in these circumstances continues to be appropriate" for addressing a situation where the agency has incomplete or unavailable information in the NEPA context.¹⁰³ On the contrary, we have recently reiterated that as an independent regulatory agency we are not bound by section 1502.22 and reformulated a contention to remove references to that regulation's requirements for developing a NEPA analysis when information was incomplete or unavailable. 104 Rather, we have consistently directed the Staff to undertake reasonable efforts to obtain unavailable information. 105 As Chairman Svinicki noted in her earlier dissent in this proceeding, section 1502.22 can be a useful guide in determining what is reasonable, but it is not controlling. 106 To the extent the Board has focused its analysis on whether the Staff advanced a reasonable proposal to conduct the survey and whether its determination to discontinue the survey was reasonable, we do not see a legal error with respect to section 1502.22. We offer this clarification to prevent overreliance on section 1502.22 throughout the remainder of this adjudicatory proceeding.

III. CONCLUSION

For the foregoing reasons, we deny review of the Board's decision in LBP-18-5.

IT IS SO ORDERED.

For the Commission

Annette L. Vietti-Cook Secretary of the Commission

Dated at Rockville, Maryland, this 26th day of September 2019.

¹⁰³LBP-18-5, 88 NRC at 129 (citation omitted).

¹⁰⁴ Pacific Gas and Electric Co. (Diablo Canyon Nuclear Power Plant, Units 1 and 2), CLI-11-11, 74 NRC 427, 438, 444 (2011).

¹⁰⁵ Entergy Nuclear Generation Co. and Entergy Nuclear Operations, Inc. (Pilgrim Nuclear Power Station), CLI-10-22, 72 NRC 202, 208-09 (2010).

¹⁰⁶ CLI-16-20, 84 NRC at 264 & n.7 (Svinicki, dissenting in part).

Additional Views of Chairman Svinicki

Today's ruling marks the third time in four years the Commission has entered an order regarding Contention 1A in this proceeding. When the Commission initially upheld the Board's determination to admit Contention 1A, in CLI-16-20, I dissented. I found that the Board insufficiently addressed the Staff's claim that it met the National Environmental Policy Act's (NEPA) requirement to undertake reasonable efforts to obtain the information on cultural resources that Contention 1A asserted was lacking. Subsequently, I joined the majority in rejecting Powertech's appeal from a Board order denying summary disposition on Contention 1A in CLI-18-7. However, I again wrote separately to emphasize that while I found our standards for interlocutory appeal unmet, my views on the admissibility of Contention 1A were unchanged.

Regarding the current appeal, I agree with the majority that Powertech's filing falls short of our high standards for interlocutory review. Nonetheless, I continue to believe that a stricter application of NEPA at the time of contention admissibility may have saved the agency many years of litigation. As I observed in my previous additional views accompanying CLI-18-7, the order upheld in CLI-16-20 led to an unworkable adjudicatory proceeding resulting in now three years of adjudicatory delay. That delay, and associated expense, forms the basis for much of Powertech's instant appeal. While I concur with the majority that the Commission has not historically found concerns related to delay and expense sufficient to warrant interlocutory review, Powertech's appeal illustrates to me that extreme cases of adjudicatory delay might. Nonetheless, as the majority observes, the parties are now pursuing an evidentiary hearing that should complete this proceeding in the coming months. I join the majority in offering my expectation that the Board and parties will work together to meet the established schedule.

¹CLI-16-20, 84 NRC 219 (2016).

² *Id.* at 263-64.

³ CLI-18-7, 88 NRC 1 (2018).

⁴ *Id.* at 11.

 $^{^{5}}$ Id.

Additional Views of Commissioner Baran

While I agree with the Commission's decision to deny review of the Board's conclusions in LBP-18-5, I write separately because I do not believe the "observation" about the NRC Staff's compliance with the National Environmental Policy Act made in the final paragraph of II.B.3. is necessary to reach a decision in this case. My agreement with the overall decision should not be read as an endorsement of this unnecessary dicta.

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

COMMISSIONERS:

Kristine L. Svinicki, Chairman Jeff Baran Annie Caputo David A. Wright Christopher T. Hanson

In the Matter of

POWERTECH (USA) INC.

(Dewey-Burdock *In Situ* Uranium Recovery Facility)

Docket No. 40-9075-MLA

CLI-20-09

MEMORANDUM AND ORDER

On December 12, 2019, the Atomic Safety and Licensing Board issued its Final Initial Decision in this proceeding on Powertech (USA) Inc.'s (Powertech) application for an *in situ* uranium recovery license for the Dewey-Burdock site in South Dakota.¹ The Oglala Sioux Tribe (Tribe) and a group of individuals and organizations referred to as the "Consolidated Petitioners" (together, Petitioners) seek review of the Board's decision as well as two interlocutory Board orders.² In LBP-19-10, the Board ruled that the NRC Staff had fulfilled its responsibilities under the National Environmental Policy Act (NEPA) to characterize cultural resources at the

¹ LBP-19-10, 90 NRC 287 (2019).

² Oglala Sioux Tribe's Petition for Review of LBP-19-10, LBP-17-09, and Board Ruling on Motion to Strike (Jan. 21, 2020) (Tribe Petition); Consolidated Intervenors Petition for Review of LBP-19-10, LBP-17-09 and Board Ruling on Motion to Strike (Jan. 21, 2020) (Consolidated Intervenors Petition)

proposed site using reasonably available information. For the reasons described below, we decline to review the challenged decisions.

I. **BACKGROUND**

A. Procedural History

In 2010, Petitioners sought and were granted a hearing in this proceeding on several contentions.3 In 2015, after an evidentiary hearing, the Board ruled in favor of the Staff and Powertech with respect to all contentions except for Contentions 1A and 1B.4 With respect to Contention 1A, the Board ruled that the Staff had not fulfilled its responsibilities under NEPA to assess the proposed facility's impacts on cultural resources because an adequate cultural resources survey of the site had not been performed.⁵ In so holding, the Board pointed to the Staff's testimony that identifying cultural resources of significance to Native American tribes would require the tribes' participation.⁶ With respect to Contention 1B, the Board held that the Staff had not adequately consulted with the Tribe as required by the National Historic Preservation Act (NHPA).⁷ The Board's decision left the license in place while the Staff worked to remedy the NEPA and NHPA violations. The Staff and Powertech petitioned for review of the Board's ruling on both contentions as did the Tribe and Consolidated Intervenors (with respect

³ See LBP-10-16, 72 NRC 361 (2010).

⁴ See LBP-15-16, 81 NRC 618, 653-57 (2015).

⁵ *Id.* at 655.

⁶ *Id.* at 653-54.

⁷ Id. at 655-57; see 54 U.S.C. §§ 300101-307108.

to the remedy offered).8 We denied all four petitions with respect to the Board's ruling and remedy for Contentions 1A and 1B.9

Following the Board's ruling, the Staff resumed its efforts to consult with the Tribe and to arrange for additional surveys of the Dewey-Burdock site with the Tribe's participation. ¹⁰ After two years of efforts to coordinate an additional cultural resources survey with the Tribe, the Staff concluded that further consultation would be fruitless and moved for summary disposition of Contentions 1A and 1B. In LBP-17-9, the Board ruled that the Staff had fulfilled its obligations to consult with the Tribe and granted summary disposition of Contention 1B. But the Board found, with respect to Contention 1A, that there was still a material question of fact concerning the reasonableness of the Staff's efforts to characterize cultural resources at the site. 11 We declined to review the Board's decision at that time because the ruling was not final.¹²

The Staff again resumed its efforts to organize a site survey with the Tribe's participation. On March 16, 2018, the Staff sent the Tribe a revised proposal for identifying historical, cultural, and religious resources on the site (March 2018 Approach).¹³ The Staff understood that it had the Tribe's agreement to participate in the March 2018 Approach, and it hired a contractor and provided representatives to participate in the survey in mid-June 2018.¹⁴ On June 12, 2018 and June 15, 2018, however, the Tribe sent the Staff proposals containing

⁸ See CLI-16-20, 84 NRC 219 (2016).

⁹ *Id.* at 242-51.

¹⁰ See LBP-17-9, 86 NRC 167, 179-83 (2017).

¹¹ See id. at 194-201.

¹² CLI-18-7, 88 NRC 1 (2018).

¹³ Ex. NRC-192, Letter from Cinthya I Román, NRC to Trina Lone Hill, Oglala Sioux Tribe (Mar. 6, 2018) (ADAMS accession no. ML18075A499) (March 2018 Approach).

¹⁴ See LBP-18-5, 88 NRC 95, 116-23 (2018).

additional conditions for the Tribe's participation in the surveys. 15 The Tribe's June 2018 proposals would take over a year to complete and cost more than \$2 million.¹⁶ The Staff viewed these counterproposals as "fundamentally incompatible" with the March 2018 Approach, and on June 15, 2018, it discontinued efforts to survey the site. 17

The parties then filed cross-motions for summary disposition, both of which the Board denied.¹⁸ The Board explained that because the Staff had not adequately identified Native American cultural resources on the site, in order to comply with NEPA the Staff would have to show that the information was "not reasonably available" under 40 C.F.R. § 1502.22, a Council on Environmental Quality (CEQ) regulation.¹⁹ In LBP-19-10, the Board noted that the NRC is not bound by this regulation, but nonetheless such regulations can serve as guidance in carrying out our NEPA responsibilities:

CEQ regulations generally are not controlling on the NRC, at least to the extent that they have not been incorporated by the agency into 10 C.F.R. Part 51, and the unadopted provisions of 40 C.F.R. § 1502.22 are not binding on the NRC Staff in this case. Nevertheless, the Commission has recognized that such CEQ regulations can be useful guides for determining what actions are reasonable under NEPA.20

Consistent with our case law and past practice, we consider this regulation as quidance.21

¹⁵ See *id.* at 119-21.

¹⁶ See id. at 120-21.

¹⁷ Ex. NRC-200, Letter from Cinthya I. Román, NRC, to Kyle White, Oglala Sioux Tribe (July 2, 2018) (ML18183A304).

¹⁸ See LBP-18-5, 88 NRC at 130-32.

¹⁹ *Id.* at 128-29.

²⁰ LBP-19-10, 90 NRC at 339 (internal citations omitted).

²¹ See, e.g., Pacific Gas & Electric Co. (Diablo Canyon Nuclear Power Plant, Units 1 and 2), CLI-11-11, 74 NRC 427, 443-44 (2011).

In LBP-18-5, the Board considered various elements of the March 2018 Approach and found that if the Staff had implemented that approach, its duty to take a "hard look" at cultural effects "might well have been satisfied."²² But the Board held that there remained a question whether the Staff's decision to discontinue all efforts to follow that approach was reasonable. It held that the parties could either continue their efforts to agree on a survey, or they could proceed to a second evidentiary hearing on the following questions: (1) whether the March 2018 Approach contained a reasonable methodology for the conduct of the site survey; (2) whether the Staff's decision to discontinue all work on June 15, 2018, was reasonable; and (3) whether the Tribe's proposed alternatives to the March 2018 Approach were cost-prohibitive.²³ We denied Powertech's request for interlocutory review of the Board's ruling.²⁴

The Staff elected to continue its efforts to conduct a survey with the Tribe's cooperation and developed a plan that the Board refers to as the February 2019 Methodology.²⁵ On February 22, 2019, the Staff met with the Oglala Sioux Tribal Historic Preservation Officer (THPO) and with THPOs from the Standing Rock, Rosebud, and Cheyenne River Sioux Tribes at the Pine Ridge Reservation in South Dakota.²⁶ After discussions again broke down, the Staff determined that it would not be able to reach an agreement with the Tribe and elected to proceed to a second evidentiary hearing.²⁷

²² LBP-18-5, 88 NRC at 126.

²³ *Id.* at 136.

²⁴ CLI-19-9, 90 NRC 121 (2019).

²⁵ See LBP-19-10, 90 NRC at 306-10; Ex. NRC-214, Proposed Draft Cultural Resources Site Survey Methodology (Feb. 2019) (ML19058A153) (February 2019 Methodology).

²⁶ See LBP-19-10, 90 NRC at 308.

²⁷ Motion to Set Schedule for Evidentiary Hearing (Apr. 3, 2019).

In April 2019, the Board granted the Staff's motion for a hearing on "the reasonableness of the NRC Staff's proposed draft methodology for the conduct of a site survey to identify sites of historic, cultural, and religious significance to the Oglala Sioux Tribe, and the reasonableness of the NRC Staff's determination that the information it seeks to obtain from the site survey is unavailable."28 That is, the Board limited the scope of the hearing to whether the Staff had shown that the information on cultural resources was not reasonably available to the Staff under NEPA.

The NRC Staff filed an initial position statement and exhibits on May 17, 2019.²⁹ On July 17, the Staff filed reply testimony.³⁰ On August 2, 2019, the Tribe filed a motion to strike the Staff's prefiled testimony and exhibits in whole or in part.³¹ The Board denied the Tribe's motion in an unpublished order on August 12, 2019.32

The hearing took place in Rapid City, South Dakota on August 28 and 29, 2019.

B. Board Decision in LBP-19-10

In LBP-19-10, the Board found that the Staff's proposals in the March 2018 Approach and the February 2019 Methodology were reasonable.33 The Board noted that the Staff's approaches satisfied all five features the Tribe had described in May 2017 as important to an adequate survey, namely: "(1) hiring a qualified contractor; (2) involving other Tribes; (3)

²⁸ Order (Granting NRC Staff Motion and Scheduling Evidentiary Hearing) (Apr. 29, 2019) (unpublished) (Order Granting Hearing).

²⁹ NRC Staff's Initial Statement of Position on Contention 1A (May 17, 2019); Ex. NRC-176, Prefiled Direct Testimony of NRC Staff (May 17, 2019) (refiled on May 21, 2019, as NRC-176-R) (ML19242C185).

³⁰ Ex. NRC-225, NRC Staff's Prefiled Reply Testimony (July 17, 2019) (ML19242C236).

³¹ See Oglala Sioux Tribe's Motion to Strike (Aug. 2, 2019) (Motion to Strike).

³² Order (Denying Oglala Sioux Tribe Motion to Strike) (Aug. 12, 2019) (unpublished) (August 12, 2019, Order).

³³ LBP-19-10, 90 NRC at 318.

providing iterative opportunities for a site survey; (4) engaging Tribal elders; and, most critically, (5) conducting a site survey using scientific methodology in collaboration with the Tribes."34

The Board further found that the Tribe's lack of cooperation resulted in the cultural resources information being not reasonably available.³⁵ It held that the Tribe's "last-minute attempts in June 2018 to renegotiate fundamental elements of the March 2018 Approach" were not reasonable.³⁶ The Board noted that it had already found, in its 2018 ruling on the motions for summary disposition, that the Tribe's June 2018 counterproposal involved "expanding timeframes and exorbitant costs."37 As a result, it found that the Staff's decision to discontinue its efforts to obtain the Tribe's participation was reasonable.38 It concluded that the Staff had satisfied NEPA's requirements relating to unavailable information, guided by CEQ regulations, and that the Staff had therefore satisfied NEPA's requirement to take a "hard look" at environmental impacts.³⁹

The Board further observed that there is an existing Programmatic Agreement that governs how Powertech will protect any cultural resources that it may encounter as it undertakes construction and operation of its facility.⁴⁰ Compliance with the Programmatic

³⁴ Id. at 318-29; see Ex. NRC-190, Oglala Sioux Tribe May 31, 2017, Letter Responding to NRC's April 14, 2017, Letter, at 3-8 (ML17152A109).

³⁵ LBP-19-10, 90 NRC at 329-34.

³⁶ *Id.* at 335.

³⁷ Id. at 331 & n.227.

³⁸ *Id.* at 334-38.

³⁹ *Id.* at 338-41, 345-48.

⁴⁰ Id. at 341-45; see also Ex. NRC-018-A, Programmatic Agreement Among U.S. Nuclear Regulatory Commission, U.S. Bureau of Land Management, South Dakota State Historic Preservation Office, Powertech (USA), Inc., and Advisory Council on Historic Preservation Regarding the Dewey-Burdock In Situ Recovery Project Located in Custer and Fall River Counties South Dakota (Mar. 19, 2014) (ML14246A421) (Programmatic Agreement).

Agreement is a condition of Powertech's license. 41 Among its provisions, the Programmatic Agreement requires that prior to commencing construction activities, Powertech will develop a monitoring plan and employ a qualified archeologist, with preference to employees of tribal enterprises, to serve as a monitor.⁴² Citing the Staff's testimony, the Board amended the license to add a condition requiring that, prior to new construction activities, Powertech provide to the affected Tribes and signatories to the Programmatic Agreement thirty days advance notice of the identity of the monitor who will observe construction activities.⁴³

Finally, the Board held that it was not necessary for the Staff to publish a supplement to its final supplemental environmental impact statement (FSEIS) for the project.⁴⁴ The Board relied on longstanding agency practice that a deficiency in an EIS identified during the hearing process can be rectified by the hearing record.⁴⁵

The Tribe and the Consolidated Intervenors have sought review of LBP-19-10, the Board's summary disposition of Contention 1B (LBP-17-9) and its decision denying the Tribe's

⁴¹ See Ex. NRC-018-A, Programmatic Agreement, at 4 (Condition 1 (a)); see also LBP-19-10, 90 NRC at 341-42.

⁴² See Ex. NRC-018-A, Programmatic Agreement, at 13 (Condition 13 (c)); see also id. at 10-11 (Condition 9).

⁴³ LBP-19-10, 90 NRC at 344-45; see also Tr. at 2037-42, 2047-51, 2075.

⁴⁴ LBP-19-10, 90 NRC at 348-49; see Exs. NRC-008-A-1 through NRC-008-B-2, "Environmental Impact Statement for the Dewey-Burdock Project in Custer and Fall River Counties, South Dakota, Supplement to the Generic Environmental Impact Statement for In-Situ Leach Uranium Milling Facilities—Final Report," NUREG-1920 (supp. 4 Jan. 2014) (ML14246A350, ML14246A326, ML14246A327, ML14247A334) (FSEIS).

⁴⁵ LBP-19-10, 90 NRC at 350-52 (citing, among others, *NRDC v. NRC*, 879 F.3d 1202, 1209-12 (D.C. Cir. 2018) (upholding the agency practice of curing a deficiency in an EIS using the hearing record)).

Filed: 07/08/2021

motion to strike (August 12, 2019, Order). ⁴⁶ The Staff and Powertech oppose the petitions for review.47

II. DISCUSSION

A. Standard of Review

We may grant review, in our discretion, where the petitioner raises a substantial question with respect to the following considerations:

- A finding of material fact is clearly erroneous or in conflict with a finding (i) as to the same fact in a different proceeding;
- A necessary legal conclusion is without governing precedent or is a (ii) departure from or contrary to established law:
- (iii) A substantial and important question of law, policy or discretion has been raised:
- The conduct of the proceeding involved a prejudicial procedural error; or (iv)
- (v) Any other consideration which the Commission may deem to be in the public interest.⁴⁸

We show a high degree of deference to the Board as factfinder. Therefore, a petition claiming that the Board's findings of fact are "clearly erroneous" requires the petitioner to show that the Board's findings are "not even plausible in light of the record viewed in its entirety." 49

⁴⁶ See Tribe Petition, Consolidated Intervenors Petition.

⁴⁷ NRC Staff's Answer Opposing Petitions for Review (Feb. 13, 2020) (Staff Answer Opposing Review); Brief of Powertech (USA), Inc. in Opposition to the Oglala Sioux Tribe's and Consolidated Intervenors' Petition for Review of LBP-19-10 (Feb. 18, 2020) (Powertech Answer Opposing Review); see also Oglala Sioux Tribe's Reply to NRC Staff's Answer in Opposition to Petition for Review of LBP-19-10, LBP-17-09, and Board Ruling on Motion to Strike (Feb. 24, 2020) (Tribe Reply to Staff); Oglala Sioux Tribe's Reply to Powertech's Answer in Opposition to Petition for Review of LBP-19-10, LBP-17-09, and Board Ruling on Motion to Strike (Feb. 28, 2020) (Tribe Reply to Powertech).

⁴⁸ 10 C.F.R. § 2.341(b)(4).

⁴⁹ Kenneth G. Pierce (Sherwood, Illinois), CLI-95-6, 41 NRC 381, 382 (1995) (quoting Anderson v. Bessemer City, 470 U.S. 564, 573-74 (1985)); see also In the Matter of David Geisen,

We are highly deferential, "particularly where much of [the] evidence is subject to interpretation."⁵⁰ And we give the highest deference to findings of fact that turn on witness credibility.⁵¹ We review the Board's legal rulings de novo, but we only take review, as explained in the regulation, where the petitioner shows that the Board's rulings on a substantial and important question of law is without precedent or contrary to precedent.⁵² In addition, we defer to the Board in its procedural case management decisions.⁵³

B. The Tribe's Petition for Review

1. Final Initial Decision: LBP-19-10

The Board's ruling in LBP-19-10 centers on the question of whether additional information on cultural resources is unavailable, or too costly to obtain. Although as an independent agency the NRC is not bound by CEQ regulations unless adopted into Part 51, we "look to [them] for guidance, including section 1502.22." That regulation, which pertained to unavailable information, provided the following:

> When an agency is evaluating reasonably foreseeable significant adverse effects on the human environment in an environmental impact statement and there is incomplete or unavailable information, the agency shall always make clear that such information is lacking.

(a) If the incomplete information relevant to reasonably foreseeable significant adverse impacts is essential to a reasoned choice among alternatives and the overall costs of obtaining it are

CLI-10-23, 72 NRC 210, 224-25 (2010); Tennessee Valley Authority (Watts Bar Nuclear Plant, Unit 1), CLI-04-24, 60 NRC 160, 189 (2004).

⁵⁰ *Geisen*, CLI-10-23, 72 NRC at 225.

⁵¹ *Id*.

⁵² Entergy Nuclear Vermont Yankee, LLC and Entergy Nuclear Operations, Inc. (Vermont Yankee Nuclear Power Station), CLI-10-17, 72 NRC 1, 11 (2010).

⁵³ Id. at 47; Louisiana Energy Services, L.P. (National Enrichment Facility), CLI-04-35, 60 NRC 619, 629 (2004).

⁵⁴ *Diablo* Canyon, CLI-11-11, 74 NRC at 443-44.

not exorbitant, the agency shall include the information in the environmental impact statement.

- (b) If the information relevant cannot be obtained because the overall costs of obtaining it are exorbitant or the means to obtain it are not known, the agency shall include within the environmental impact statement:
- (1) A statement that such information is incomplete or unavailable;
- (2) A statement of the relevance of the incomplete or unavailable information to evaluating the reasonably foreseeable significant adverse impacts on the human environment;
- (3) a summary of existing credible scientific evidence which is relevant to evaluating the reasonably foreseeable significant adverse impacts on the human environment, and
- (4) the agency's evaluation of such impacts based upon theoretical approaches or research methods generally accepted in the scientific community.⁵⁵

In promulgating the regulation, the CEQ stated that the "term 'overall costs' encompasses financial costs and other costs such as costs in terms of time (delay) and personnel."⁵⁶

Recently, the CEQ revised this regulation to replace "the term 'exorbitant' with 'unreasonable'" because 'unreasonable' is "consistent with CEQ's description of 'overall cost' considerations in

⁵⁵ 40 C.F.R. § 1502.22.

⁵⁶ See Council on Environmental Quality, National Environmental Policy Act Regulations; Incomplete or Unavailable Information, Final Rule, 51 Fed. Reg. 15,618, 15,622 (Apr. 25, 1986).

its 1986 promulgation of amendments to this provision."⁵⁷ The CEQ's rulemaking reiterates that the term "overall cost" includes financial costs and other costs such as delay.⁵⁸

a. Whether the Board Erred in Finding Additional Cultural Resources Information "Unavailable"

The Tribe raises several related challenges to the Board's factual finding that additional cultural resources information is not reasonably available.⁵⁹ First, the Tribe argues that it never agreed to the March 2018 Approach and that the approach was flawed.⁶⁰ The Tribe further asserts that the amount of compensation it was offered for its participation in the proposed survey was inadequate.⁶¹ And it claims that the Staff's contractor did not have the required expertise to design and carry out an adequate cultural resources survey.⁶² The Tribe also argues that it negotiated in good faith, whereas the Staff did not.⁶³

The Board considered each of these arguments. With respect to whether the Tribe ever agreed to the March 2018 Approach, the Board found that the Tribe's THPO at the time, Trina Lone Hill, had agreed that the March 2018 Approach was reasonable but that Lone Hill's

⁵⁷ See Council on Environmental Quality, Update to the Regulations Implementing the Procedural Provisions of the National Environmental Policy Act, Final Rule, 85 Fed. Reg. 43,304, 43,332, 43,366 (Jul. 16, 2020). The revised regulation was also redesignated as § 1502.21. See also 51 Fed. Reg. 15,618 at 15,622 (stating that in using the term "overall costs" the CEQ "does not intend that the phrase be interpreted as a requirement to weigh the cost of obtaining the information against the severity of the impacts, or to perform a cost-benefit analysis. Rather, it intends that the agency interpret "overall costs" in light of overall program needs").

⁵⁸ 85 Fed. Reg. at 43,332.

⁵⁹ Tribe Petition at 6-14, 15-17.

⁶⁰ *Id.* at 6-7.

⁶¹ *Id.* at 8-9.

⁶² Id. at 9-10.

⁶³ *Id*. at 10-13.

successor, Kyle White, withdrew the Tribe's agreement.⁶⁴ Moreover, the question before the Board was not whether the Tribe had agreed to the March 2018 Approach but whether the approach was reasonable.⁶⁵ In evaluating whether the approach was reasonable, the Board thoroughly discussed the five criteria that the Tribe had identified as necessary for a competent survey.⁶⁶ The Board's assessment of these factors reflects factual determinations that warrant deference.

The Board also discussed, at length, the parties' interactions on which it relied for its determination that the Tribe's lack of cooperation resulted in the unavailability of additional cultural resources information.⁶⁷ The Tribe has not shown that the Board's findings were implausible in light of the record as a whole.

The Tribe further argues that the Staff could have taken other steps to gather additional cultural resources information even if it had not completed a site survey, for example, through oral interviews.⁶⁸ It also argues that Staff could have procured information by hiring a competent contractor to perform a survey even without the Tribe's involvement.⁶⁹ And the Tribe argues that the information was available from tribal members, community members, and other Tribes.⁷⁰ But pursuing the Tribe's suggested options would have been a significant departure from the long path the Staff had taken in trying to resolve the Tribe's Contention 1A. These methods would not have satisfied all five criteria that the parties agreed would be necessary to

⁶⁴ See LBP-19-10, 90 NRC at 330.

⁶⁵ See Order Granting Hearing at 4.

⁶⁶ LBP-19-10, 90 NRC at 318-29.

⁶⁷ *Id.* at 329-34.

⁶⁸ Tribe Petition at 15-16.

⁶⁹ *Id.* at 16-17.

⁷⁰ *Id*. at 17.

complete a satisfactory survey. The Board also discussed the Staff's reasons for not pursuing other information-gathering options that would not involve the Tribe and found that the Staff's decision was reasonable.71

We find that the Board's conclusion that the cultural resources information it found lacking in LBP-15-16 was not available due to the Tribe's non-cooperation was reasonable. The Tribe's arguments do not therefore show a clear error of fact in the Board's findings.

b. Need for FSEIS Supplementation

The Tribe argues that the Board erred in ruling that there was no need for the Staff to issue a supplement to the FSEIS.⁷² According to the Tribe, without a supplement, the public does not have the opportunity to assess and comment on the Staff's finding that additional cultural resources information is unavailable. 73 Relatedly, it claims that the Board erred in denying its motion to strike the Staff's prefiled testimony.⁷⁴

The Board relied on longstanding agency practice allowing the adjudicatory record to augment existing environmental analyses in considering whether the Staff should have to issue a supplement to the FSEIS.⁷⁵ The Board noted that federal courts of appeals cases have "accepted the validity" of the NRC's approach. The Board also stated that in some situations

⁷¹ LBP-19-10. 90 NRC at 334-35.

⁷² Tribe Petition at 14-15.

⁷³ *Id.* at 15.

⁷⁴ Id. The Tribe's argument is more fully explained in its Motion to Strike, where it asserted that any information not discussed or referenced in the FSEIS is not relevant or material and the Staff's attempts to "rehabilitate its FSEIS through post-hoc written testimony of witnesses . . . should be struck by the Board." Motion to Strike at 3.

⁷⁵ See LBP-19-10, 90 NRC at 350-53 (citing *Strata Energy, Inc.* (Ross In Situ Uranium Recovery Project), CLI-16-13, 83 NRC 566, 595 (2016); Maine Yankee Atomic Power Co. (Maine Yankee Atomic Power Station), ALAB-161, 6 AEC 1003, 1013 (1973)).

⁷⁶ Id. at 351 & n.315 (citing NRDC v. NRC, 879 F.3d 1202, 1209-12 (D.C. Cir. 2018); New England Coal. on Nuclear Pollution v. NRC, 582 F.2d 87, 94 (1st Cir. 1978); Citizens for Safe

publishing a supplemental environmental analysis would be appropriate, for example when the information developed during the adjudication represents a "fundamental . . . omission," where the "proposed project has been so changed by the Board's decision as not to have been fairly exposed to public comments during the initial circulation" of the FSEIS, or where the NRC Staff's evidence at hearing varies "markedly" from the information in the FSEIS.⁷⁷ It noted that our regulations in Part 51 require supplementation when the scope of the project has changed or there is significant new information.⁷⁸

The Board also looked to 40 C.F.R. § 1502.22(b) and determined that all the elements of the CEQ regulation were met in its decision and the supporting record.⁷⁹ The Board observed that the original FSEIS stated that cultural resources information was limited in part because the Tribe, after initially agreeing to participate in the 2013 cultural resources survey, "withdrew its acceptance because the tribal council had not been briefed before the survey was scheduled to begin."⁸⁰ The Board found that because the Staff had not been able to conduct an additional cultural resources survey, the only potentially supplemental information was "the reasons why such additional cultural resources information still has not been obtained by the NRC Staff."⁸¹ The Board concluded that a statement of "why this information was unavailable does not

Power v. NRC, 524 F.2d 1291, 1294 n.5 (D.C. Cir. 1975); Ecology Action v. AEC, 492 F.2d 998, 1001-02 (2d Cir. 1974)).

⁷⁷ *Id.* at 352-53.

⁷⁸ *Id.* at 352 n.316 (citing 10 C.F.R. § 51.92).

⁷⁹ See id. at 340, 348-55.

⁸⁰ Id. at 354 (quoting FSEIS at F-2).

⁸¹ *Id*.

appear to us to constitute the type of significant discussion that warrants employing the supplementation process."82

In its petition for review, the Tribe argues that it is improper for an environmental analysis to be augmented informally through the record of adjudication.83 But the Tribe's arguments are insufficient to meet our standard for taking review; that is, they do not demonstrate to us that "a necessary legal conclusion [that the Board made] is without governing precedent or is a departure from or contrary to established law" or that the Board's decision raises a "substantial and important question of law, policy, or discretion."84 It appears that in all respects the Board followed applicable law, both within our agency case law and federal court decisions.

The Tribe attempts to distinguish the Circuit Court for the District of Columbia's ruling in NRDC v. NRC, which rejected a challenge to our practice of augmenting an environmental analysis with the publicly available adjudicatory record.85 The Tribe points out that in NRDC v. NRC, the analysis missing from the environmental document had been performed before the case had reached the court of appeals; therefore, remand to the agency for formal supplementation would be "pointless."86 The Tribe argues that NRDC v. NRC is inapposite to this proceeding because no additional information has been gathered and no additional analysis has taken place.87 In connection with this argument, the Tribe claims that the Board's August

⁸² *Id.* at 355.

⁸³ Tribe Petition at 14-15.

⁸⁴ See 10 C.F.R. § 2.341(b)(4).

⁸⁵ Tribe Petition at 14-15 (citing NRDC v. NRC, 879 F.3d at 1212).

⁸⁶ *Id*.

⁸⁷ *Id*.

12, 2019, ruling on its motion to strike also violates NEPA.88 In its motion to strike Staff's prefiled testimony, the Tribe argued that the Staff was improperly trying to rehabilitate a deficient NEPA document with extraneous information.89

The Tribe does not raise a substantial question warranting our review because it misconstrues the purpose of the second evidentiary hearing. The Board and the parties knew at the outset of the hearing that no additional cultural resources information would be gathered in that process. The question before the Board was only whether the information was properly considered "unavailable" under NEPA. And under CEQ regulations, which we look to for guidance, "unavailable" information includes information the cost of which to gather would be "unreasonable" in terms of both money and time. 90 Therefore, we see no factual, procedural, or legal error in the Board's conclusion that the testimony it received at the hearing specifically convened for the purpose of determining whether information was unavailable eliminated the need for formal supplementation to the FSEIS to reflect that information's unavailability.

Board License Amendment Concerning the Programmatic Agreement C.

The Tribe raises three arguments with respect to the Board's license amendment concerning the Programmatic Agreement. The Tribe's arguments do not present an error warranting our review.

The Tribe first argues that the license condition was not "subject to notice and comment or otherwise incorporated into any NEPA document," so it cannot remedy a NEPA deficiency.91

⁸⁸ *Id.*

⁸⁹ See Motion to Strike at 1-9.

⁹⁰ See 40 C.F.R. § 1502.21; see also Council on Environmental Quality, Update to the Regulations Implementing the Procedural Provisions of the National Environmental Policy Act, Final Rule, 85 Fed. Reg. at 43,332.

⁹¹ Tribe Petition at 18.

But as we have explained above, the FSEIS is properly augmented by the entire adjudicatory

record, including the Board's decision. The Board appropriately found that no formal

supplementation, including notice and comment, was necessary to comply with NEPA.

The Tribe additionally states that the Board's first initial decision in the case (LBP-15-16,

which we affirmed in CLI-16-20) found the Programmatic Agreement to be insufficient to protect

cultural resources. 92 It therefore argues that the Programmatic Agreement has been

"invalidated by prior rulings."93 But neither the Board decision in LBP-15-16 nor our decision

affirming it found the Programmatic Agreement deficient for purposes for which it was entered,

and those decisions did not invalidate the Programmatic Agreement.

We are not convinced by the Tribe's argument that because the Programmatic

Agreement is "purely a creature of [the] NHPA," it has no role in satisfying NEPA.94 The Tribe

argues that the NHPA only protects sites eligible for inclusion within National Register of Historic

Places; therefore, it asserts, "any cultural resources not eligible require no analysis under the

NHPA or Programmatic Agreement, providing no basis to meet NEPA duties."95 But the

Programmatic Agreement provides means for protecting a variety of cultural objects or

archeological finds beyond listing on the National Register.96

Moreover, with respect to all three arguments, the Tribe mischaracterizes the Board's

ruling. The Board did not rely on the license amendment as a basis for its ruling that additional

92 *Id.* at 18.

⁹³ *Id*.

⁹⁴ *Id.* at 17.

⁹⁵ *Id.* at 17-18.

⁹⁶ See, e.g., Ex. NRC-018-A, Programmatic Agreement ¶ 9 (construction will be halted for all "unanticipated discoveries" until they can be evaluated), ¶ 10 ("human remains" will be

protected), ¶ 11 (disposition of artifacts).

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cultural resources information is unavailable under NEPA. The license amendment provides that the signatories to the Programmatic Agreement and interested Tribes, even if not signatories, will receive thirty days prior notice of who will be monitoring future groundbreaking activities. 97 This notice provision does not alter the substantive rights of the signatories to the Programmatic Agreement or of the Tribe.

Therefore, the Tribe's arguments concerning the Programmatic Agreement-related license amendment do not raise a substantial question of fact, law, or policy, and we do not accept them for review.

d. The Board's Application of NEPA's "Rule of Reason"

Next, the Tribe challenges the Board's ruling because it claims that NEPA's "rule of reason" only applies to exclude a discussion of "remote and speculative" effects.98 The Tribe argues that because there are certainly some Native American cultural resources on the site (some of which have already been identified) that could be adversely affected by this project, adverse impacts to them are not remote and speculative. Therefore, the Tribe contends, the rule of reason does not apply to the issues it raised in Contention 1A.99

We disagree with the Tribe's argument. In promulgating 40 C.F.R. § 1502.22, CEQ explained that the new regulation "requires that analysis of impacts in the face of unavailable information be grounded in the 'rule of reason." 100 Moreover, reviewing courts have applied the rule of reason to evaluate agencies' compliance throughout the NEPA process. For example, in

⁹⁷ See LBP-19-10, 90 NRC at 344-45.

⁹⁸ Tribe Petition at 18-19.

⁹⁹ *Id*.

¹⁰⁰ 51 Fed. Reg. at 15,621; see also Council on Environment Quality, Update to the Regulations Implementing the Procedural Provisions of the National Environmental Policy Act, Final Rule, 85 Fed. Reg. 43,304, 43,332 (Jul. 6, 2020) (reiterating that the rule of reason applies when discussing incomplete or unavailable information).

Marsh v. Oregon Natural Resource Council, the U.S. Supreme Court found that an agency must use a rule of reason to decide whether new information warrants a supplemental environmental impact statement.¹⁰¹ Similarly, the Court ruled in *Department of Transportation v. Public Citizen* that the rule of reason should govern the decision to prepare an environmental impact statement, where the statement would serve no purpose because the agency was required by law to undertake the action in question. 102 Thus, the Tribe's "rule of reason" argument does not raise a substantial question of law.

Whether the Board Improperly "Inserted Itself" into Negotiations or Was Biased in Staff's e. Favor

The Tribe argues that the Board improperly involved itself in settlement negotiations, used the Tribe's confidential settlement negotiations against the Tribe, and was biased in favor of the Staff.¹⁰³ The Tribe argues that it was improper for the Board to admit its own exhibits.¹⁰⁴ We find that these arguments do not present a prejudicial procedural error.

The Tribe's arguments that the Board improperly involved itself in settlement negotiations or improperly used settlement negotiations against the Tribe are unavailing. 105 The Board did not act as a settlement judge and in fact offered at several points in this proceeding to

¹⁰¹ 490 U.S. 360, 373 (1989).

¹⁰² 541 U.S. 752, 767 (2004); see also Utahns for Better Transp. v. Dept. of Transp., 305 F.3d 1152, 1163 (10th Cir. 2002) (reviewing court applies "rule of reason" in deciding whether claimed deficiencies in NEPA document are significant or merely "flyspecks").

¹⁰³ Tribe Petition at 20-21; see also Tribe Reply to the Staff at 4-5; Tribe Reply to Powertech at 4-5.

¹⁰⁴ Tribe Petition at 21-22.

¹⁰⁵ The Tribe argues that the Board forced it to participate in alternative dispute resolution (ADR), which is inaccurate. Tribe Petition at 21. However, the record does not reflect that the parties used ADR.

appoint a settlement judge. 106 In 2015, in its first initial decision, the Board acknowledged that it had no authority to direct the Staff in its NEPA duties, and it required monthly status updates from the Staff.¹⁰⁷ More than a year later, after the Staff's status reports showed no significant progress in the Staff's efforts to resolve its differences with the Tribe, the Board arranged for telephonic status calls. 108 Between October 2016 and April 2019, the Board held eleven on-therecord teleconferences with the parties concerning the status of the proceeding.¹⁰⁹ The Tribe's only specific argument challenging the Board's actions is that the Board forced the Tribe to accept the March 2018 Approach when it ruled on the parties cross-motions for summary disposition. 110 But the Board did not act inappropriately in ruling on the motions for summary disposition or in its underlying findings of fact that the Tribe had at one time accepted the March 2018 Approach. Ruling on motions, making findings of fact, and holding status conferences are within the scope of a Board's core responsibilities.

We disagree that the Board improperly "based its opinion regarding the reasonableness of the Tribe's negotiating position on letters exchanged during negotiations."111 The Tribe argues that the Board's actions contravened Federal Rule of Evidence 408, which prohibits the admission of settlement negotiations into evidence in order "to prove or disprove the validity or

¹⁰⁶ See, e.g., LBP-18-5, 88 NRC at 135 n.255 (reminding the parties that they may request the appointment of a Settlement Judge and noting that the Board had suggested they do so in "a number of telephone conferences" as well as in LBP-17-9, 86 NRC at 209); see also Staff Answer Opposing Review at 21; Powertech Answer Opposing Review at 21.

¹⁰⁷ LBP-15-16, 81 NRC at 658.

¹⁰⁸ See Memorandum and Order (Requesting Scheduling Information for Telephone Conference Call) (Oct. 13, 2016), at 2 (unpublished).

¹⁰⁹ The transcripts of these teleconferences are publicly available in ADAMS.

¹¹⁰ Tribe Petition at 20, 23 (citing LBP-18-5, 88 NRC at 135-36).

¹¹¹ *Id.* at 22.

amount of a disputed claim."112 The Federal Rules of Evidence do not apply directly to our proceedings, although the boards look to them as guidance. 113 In any event, the Board did not violate the principle behind the federal rule. Rule 408 also provides that statements made during negotiations may be admitted for "another purpose," such as proving bias or prejudice. 114 The "another purpose" exception has been interpreted to include showing that a party acted in bad faith during the negotiations and establishing the intent of the settlement reached. Here. the Board considered the communications between the parties not to establish the validity of a disputed claim but to determine whether the Tribe had unjustifiably refused to cooperate during the negotiations and whether Staff reasonably abandoned further negotiations as futile. In our view, the Board did not err in considering the parties' communications in that context.

The Tribe also does not show prejudicial procedural error in the Board's admission and reliance on its own exhibits. 116 The Board provided a list of twelve exhibits in an August 20, 2019, pretrial order, and the Tribe did not object to the admission of any of them. 117 The Tribe does not discuss the substance of the Board's exhibits or describe specifically how it was prejudiced by them. In our proceedings, the Board has an "inquisitorial role" in the development

¹¹² See Fed. R. Evid. 408(a).

¹¹³ Southern California Edison Co. (San Onofre Nuclear Generating Station Units 2 and 3), ALAB-717, 17 NRC 346, 365 n.32 (1983); see, e.g., Carolina Power & Light Co. (Shearon Harris Nuclear Power Plant), LBP-01-9, 53 NRC 239, 250 (2001).

¹¹⁴ See Fed. R. Evid. 408(b).

¹¹⁵ See, e.g., Athey v. Farmers Ins. Exch., 234 F.3d 357, 362 (8th Cir. 2000) (proof of bad faith); Coakley & Williams Const., Inc. v. Structural Concrete Equip., Inc., 973 F.2d 349, 353-54 (4th Cir. 1992) (intent of settlement).

¹¹⁶ Tribe Petition at 21-22.

¹¹⁷ See Memorandum (Regarding Board Exhibits for Evidentiary Hearing on Contention 1A and Opportunity to Address Recent Judicial Decision) (Aug. 20, 2019) (unpublished).

of a complete record. 118 Our rules of procedure grant the Board the authority to receive evidence; examine witnesses; strike irrelevant, immaterial, unreliable, duplicative, or cumulative evidence; and take "any other action consistent" with applicable law in its conduct of proceedings. 119 We therefore disagree with the Tribe's argument that the Board's admission of its own exhibits constituted prejudicial procedural error.

3. LBP-17-9: Summary Disposition of Contention 1B

In LBP-17-9, the Board found that the Staff had made reasonable efforts under the NHPA to consult with the Tribe concerning the project's effects on cultural resources that may be located on the site, and it granted summary disposition to the Staff on Contention 1B. According to the Tribe, the Board concluded that the Staff had met its duty to consult based on "a single . . . face to face meeting that occurred on May 16, 2016, one follow up conference call on January 31, 2017, and an exchange of letters [that] even the Board characterized as lacking substance."120 The Tribe also argues that the "events that have transpired since . . . confirm the inadequate effort to address historic and cultural resources under NEPA that flow from the failure to satisfy NHPA standards."

As an initial matter, the Tribe's arguments that the Staff had not identified historic properties in compliance with the NHPA, challenges the Board's finding in LBP-15-16, not its ruling in LBP-17-9.¹²¹ The argument is therefore impermissibly late.

¹¹⁸ Vermont Yankee, CLI-10-17, 72 NRC at 47-48.

¹¹⁹ 10 C.F.R. § 2.319(d), (g), (s).

¹²⁰ Tribe Petition at 24 (citing LBP-17-9, 86 NRC at 190).

¹²¹ Id. In LBP-15-16, the Board found that "NRC Staff has complied with the NHPA requirement to make a good faith and reasonable effort to identify properties that are eligible for inclusion in the National Register of Historic Places within the Dewey-Burdock ISL project area." LBP-15-16, 81 NRC at 654.

Whether the Staff's attempts to consult with the Tribe adequately fulfilled its NHPA consultation duties is a question of fact subject to the "clear error" standard of review.

Moreover, the Tribe's references to the Staff's actions subsequent to the summary disposition ruling are irrelevant to the Board's conclusion regarding summary disposition. The Tribe does not meet the "clear error" standard; it does not explain how the Board's findings of fact "are not plausible." We therefore decline to take review of this claim.

C. Consolidated Intervenors Petition for Review

The Consolidated Intervenors seek review of the Board's merits decision in LBP-19-10, its summary disposition ruling in LBP-17-9, and its August 12, 2019, order with a single argument. They argue that the Staff has a responsibility under NEPA to "preserve important historic, cultural, and natural aspects of our national heritage" regardless of whether a "federally recognized tribe appears to assert and prosecute a claim." They argue that the Staff's approach, "now adopted by the Board[,] makes the consideration of cultural resources values entirely dependent upon the active participation of the [Oglala Sioux Tribe]." 123

Contrary to these claims, the Staff and the Board have not put the onus of identifying cultural resources on a single Native American tribe. Powertech submitted a Class III cultural resources survey with its application. As the Board recognized in its first initial decision, a Class III survey can identify a property's eligibility to be included on the National Register of Historic Places but "wouldn't necessarily identify all of the [Native American cultural and religious] resources primarily because some knowledge [must be] provided by the Native

¹²² Consolidated Intervenors Petition at 1-2 (quoting *Oglala Sioux Tribe v. NRC*, 896 F.3d 520, 530 (D.C. Cir. 2018)).

¹²³ *Id.* at 2.

¹²⁴ Ex. APP-009, Level II Cultural Resources Evaluation of Powertech (USA) Incorporated's Proposed Dewey-Burdock Locality within the Southern Black Hills, Custer and Fall River Counties, South Dakota (Mar. 2008) (ML14240A418).

American groups themselves."¹²⁵ The Staff began its efforts to consult with various affected Tribes in 2011, and a field survey was conducted on the site with three Tribes (although not the Oglala Sioux Tribe) participating. ¹²⁶ And the March 2018 Approach that the Staff proposed would have involved qualified archeologists, not solely tribal members, to complete the survey, and it would have provided an opportunity for other tribes to participate. ¹²⁷ Therefore, Consolidated Intervenors' assertions that consideration of cultural resources was entirely dependent on the Tribe are inconsistent with the record.

Accordingly, we find no clear error in the Board's ruling that the Staff has satisfied its NEPA responsibilities, and we deny the Consolidated Intervenors' petition for review.

III. CONCLUSION

For the foregoing reasons, we *deny* the petitions for review.

IT IS SO ORDERED.

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For the Commission

Annette L. Vietti-Cook
Secretary of the Commission

Dated at Rockville, Maryland, this 8th day of October 2020.

¹²⁵ LBP-15-16, 81 NRC at 653 (quoting Tr. at 762-63).

¹²⁶ See id. at 644-49.

¹²⁷ See Ex. NRC-192, March 2018 Approach, at 2-3.

Additional Views of Chairman Svinicki and Commissioner Caputo

We fully agree with the majority's determination that neither petitioner provided a sufficient reason to take review of the Board's holding in this proceeding. The Board's holding rests on the observation that "NEPA's rule of reason acknowledges that in certain cases an agency may be unable to obtain information to support a complete analysis." In such circumstances, the agency must "undertake reasonable efforts to obtain unavailable information."2 The Board found that "although unsuccessful, the NRC Staff acted reasonably in seeking to obtain information from the Tribe regarding the location and significance of Tribal cultural resources on the Dewey-Burdock site for the purpose of its NEPA impacts analysis."3 We write separately to emphasize that the Staff's efforts went far beyond what was required by any "rule of reason" worthy of the name.4

The conclusion to this proceeding illustrates the fruitlessness of compelling the Staff to take extraordinary measures to gather missing information under NEPA when clearly reasonable steps have failed. This quixotic search for more information followed from the Board's and Commission's failure to articulate clearly the attributes of a reasonable effort to obtain missing information. The details of the failed consultation, adjudication, and NEPA process in the instant case are worth examining because they demonstrate significant and recurring flaws in our process. Until agency adjudicators effectively address these short

¹ LBP-19-10, 90 NRC at 314 (citing National Environmental Policy Act Regulations; Incomplete or Unavailable Information, 51 Fed. Reg. 15,618, 15,621 (Apr. 25, 1986)).

² *Id.* at 316.

³ *Id.* at 356.

⁴ Chairman Svinicki has made this point many times over the course of this now ten-year proceeding. CLI-19-09, 90 NRC 121, 136 (2019) (Additional Views of Chairman Svinicki); CLI-18-7, 88 NRC at 11 (Chairman Svinicki, Additional Views); CLI-16-20, 84 NRC at 263-68 (Commissioner Svinicki, dissenting in part).

comings, efficiency and balance will elude our NEPA reviews when the agency lacks complete information.

A. The Staff's Efforts to Obtain Information on Cultural Resources

1. Four Years of Consultation

The Staff began its search for information regarding cultural resources many years ago. In early 2010, the Staff contacted the South Dakota State Historic Preservation Officer, who identified twenty Native American Tribes "that might attach historic, cultural, and religious significance to historic properties within the Dewey-Burdock ISL Project area."⁵ The Staff sent letters to these Tribes that asked for assistance in identifying cultural resources on March 19, 2010, September 10, 2010, and March 4, 2011.6 On June 8, 2011, at the Prairie Winds Casino and Hotel on Pine Ridge Reservation, the Staff held a meeting with six Tribes to gather information informally. The Staff held a follow up meeting on February 14-15, 2012, in Rapid City, South Dakota; thirteen Tribes attended.8 In the following months, the Staff continued to exchange letters and emails with tribal entities.9

Between June 19, 2012, and October 19, 2012, the Staff received and considered a variety of proposals to conduct a survey of the site.¹⁰ As part of this effort, on September 5, 2012, the Staff held a meeting in Bismarck, North Dakota, with representatives from seven Tribes to further discuss "a statement of work to identify religious and cultural properties within

⁵ LBP-15-16, 81 NRC at 644.

⁶ *Id*.

⁷ *Id.* at 645.

⁸ *Id*.

⁹ *Id*. at 646.

¹⁰ *Id.* at 646-47.

the area of potential effects."11 Notably, the Board found that the survey approach favored by the Oglala Sioux Tribe, which would have cost over one million dollars to survey a fraction of the site, was "patently unreasonable." 12 At the end of the year, the NRC Staff stated that it intended to conduct an alternate field survey in the spring. 13 On February 8, 2013, the Staff "invited" twenty-three tribes to participate in a field survey between April 1 and May 1, 2013, and described procedures for site access, and compensation for survey participation."14

The Oglala Sioux Tribe objected to the terms of the survey, which began on April 1, 2013; nonetheless, seven Tribes participated in the survey, and three of those Tribes ultimately provided survey reports to the NRC.15 "The survey reports documented sites of religious and cultural significance identified during site surveys [and] mitigation measures recommended for each identified site."16 The Staff issued the final Environmental Impact Statement in January of 2014, which contained the three reports arising from the April 2013 survey. 17

2. Is Four Years Enough?

Before the Board, the Staff did not argue that the Final Environmental Impact Statement catalogued and provided mitigation measures for all potential cultural resources that could be present on site. Instead, the Staff contended that it complied with NEPA by making "a reasonable and good faith effort – an effort that lasted almost 4 years – to obtain information on

¹¹ *Id.* at 646.

¹² Id. at 657 & n.229; LBP-19-10, 90 NRC at 331 n.227).

¹³ LBP-15-16, 81 NRC at 648.

¹⁴ *Id*.

¹⁵ *Id.* at 648-49, 652.

¹⁶ *Id.* at 649.

¹⁷ *Id*.

religious and cultural resources that are significant to the tribes."¹⁸ However, rather than consider the Staff's plea, the Board simply concluded, "the FSEIS in this proceeding does not contain an analysis of the impacts of the project on the cultural, historical, and religious sites of the Oglala Sioux Tribe and the majority of other consulting Native American tribes."¹⁹ Thus, the Board found the Staff's review did not comport with NEPA.²⁰ The Board noted that the Staff "can remedy this deficiency . . . by promptly initiating a government-to-government consultation with the Oglala Sioux Tribe to identify any adverse effects to cultural, historic, or religious sites of significance to the Oglala Sioux Tribe that may be impacted by the Powertech Dewey-Burdock project."²¹ However, the Board provided no guidance to the Staff or parties about what efforts would be sufficient to comply with NEPA's rule of reason in the event that the parties held to their clearly established positions and no additional survey occurred.

On appeal, the Staff argued that "the Board misapplied NEPA's hard-look standard as a matter of law, under which the Board should assess whether the Staff 'made reasonable efforts' to obtain complete information on the cultural resources at issue here." The Staff's appeal posed a critical legal question, which the Commission reviews *de novo*: whether the Board applied the appropriate legal standards in considering if four years of work to obtain cultural resources information was a sufficient effort under NEPA's "rule of reason." Rather than answer, the majority sidestepped this foundational inquiry entirely and, over Chairman Svinicki's dissent, simply observed, "the fundamental issue here – whether the Staff complied with NEPA

¹⁸ *Id.* at 651 (quoting *NRC Staff's Reply Brief* (Jan. 29, 2015) at 5).

¹⁹ *Id.* at 655.

²⁰ *Id*.

²¹ *Id.* at 657-58.

²² CLI-16-20, 84 NRC at 247 (quoting *NRC Staff's Petition for Review of LBP-15-16* (May 26, 2015) at 17-18).

– is inherently factual."²³ Moreover, as Chairman Svinicki noted in her dissenting opinion, the Board's holding that the Oglala Sioux Tribe's proposal for a cultural resources was "patently unreasonable" logically entailed a conclusion that the information that would be gleaned from that survey was not reasonably available.²⁴ Thus, the result of the Commission's and Board's rulings left the Staff with no recourse but to double down on the same unavailing efforts with the Tribe when the Tribe had already indicated that the information sought was not reasonably available. Unsurprisingly, the ensuing four years of consultation would prove no more productive than the first four years.

3. Four More Years

The Staff renewed its efforts to obtain information on cultural resources on June 23, 2015, when the Staff sent a letter to the Oglala Sioux Tribes asking to reinitiate government-to-government consultations.²⁵ The parties exchanged correspondence and held another meeting in Pine Ridge, South Dakota on May 19, 2016.²⁶ Concerned by the lack of progress in consultation, the Board convened the first of a series of teleconferences on November 7, 2016; shortly afterwards, on November 23, 2016, the Staff invited the Tribe to join a teleconference on the parameters of a cultural survey.²⁷ The teleconference occurred on January 31, 2017, but the Staff and Tribe were again unable to agree on a survey methodology.²⁸ Thereafter, the parties exchanged letters through the spring of 2017, which culminated in a letter from the Tribe on May 31, 2017, that detailed the Tribe's ongoing objections to the Staff's proposed

²³ *Id*.

²⁴ *Id.* at 264-65 (Commissioner Svinicki, dissenting in part).

²⁵ LBP-17-9, 86 NRC at 179.

²⁶ LBP-19-10, 90 NRC at 300.

²⁷ *Id.* at 301.

²⁸ LBP-17-9, 86 NRC at 181.

methodology.²⁹ After receipt of the letter, the Staff concluded that additional consultation would be "unlikely to result in a mutually acceptable settlement of the dispute."³⁰ Thus, the Staff moved for summary disposition, which the Board denied with respect to the Staff's NEPA obligations.³¹

Thereafter, the Board continued to hold teleconferences with the parties to monitor progress on resolving the contention.³² At a November 16, 2017, teleconference the Staff "revealed that it was working on a path forward that it hoped to present to the other parties in the next several weeks."³³ On December 6, 2017, the Staff sent a new proposed approach to the Tribe and Consolidated Intervenors, who expressed a "tentative approval" of the proposal in a follow-on December 12, 2017, teleconference with the Board. On January 19, 2018, the other parties provided written responses to the Staff proposal, which the Staff took into account in the finalized approach it provided to the parties on March 16, 2018, the "March 2018 Approach."³⁴ At a further teleconference with the Board, all parties expressed comfort with the parameters of the March 2018 Approach.³⁵

Among other things, the March 2018 Approach called for the parties to begin "the field survey process in mid-June 2018 for a two week period" and also provided for a follow-on

²⁹ *Id.* at 182.

³⁰ *Id.* (quoting Letter from Cinthya I Román, Chief, Environmental Review Branch, Division of Fuel Cycle, Safety, Safeguards, and Environmental Review, to Trina Lone Hill, THPA, Oglala Sioux Tribe at 2 (July 24, 2017)).

³¹ *Id.* at 201.

³² LBP-19-10, 90 NRC at 301.

³³ *Id*.

³⁴ *Id.* at 302-03.

³⁵ *Id.* at 303.

survey in September of that year.³⁶ Under the March 2018 Approach, the Staff would prepare a draft survey report in October of 2018, with an opportunity for Tribal review through late December, followed by publication of a draft supplement to the FSEIS in February 2019 and a final supplement in May.³⁷ Shortly before the June survey period began, "the Oglala Sioux Tribe presented the NRC Staff with an alternative survey proposal."38 The alternate proposal called for visits by tribal elders "over several days during the different seasons of the year"; field work that would last over a year; and a budget of over \$2 million.³⁹ The Staff "responded by indicating that it considered the Tribe's alternative survey methodology to be a constructive rejection of the March 2018 Approach and terminated implementation of the March 2018 Approach."40 In light of the failed survey attempt, the Staff and Oglala Sioux Tribe both moved for summary disposition; but the Board again declined to grant summary disposition and provided two options to resolve the contention: further negotiation to implement the March 2018 Approach or an evidentiary hearing.41

Once more, the Staff sought to obtain the missing information through further discussions with the Oglala Sioux Tribe. On November 21, 2018, the Staff sent the Oglala Sioux Tribe and other Tribes a letter indicating that the Staff would resume efforts to complete the March 2018 Approach.⁴² The Tribe responded on January 11, 2019, in a letter that raised concerns with the Staff's approach. The following month, the Staff developed a Proposed Draft

³⁶ *Id*.

³⁷ *Id*.

³⁸ *Id*.

³⁹ *Id.* at 304.

⁴⁰ *Id*. at 305.

⁴¹ *Id.* at 305-06.

⁴² *Id.* at 307.

Cultural Resources Site Survey Methodology (February 2019 Methodology), which it provided to the Oglala Sioux Tribe for review.⁴³ The Staff met at the Pine Ridge Reservation in South Dakota with the Oglala Sioux Tribal Historic Preservation Advisory Council and THPOs from other Sioux Tribes to discuss the February 2019 Methodology.⁴⁴ During the meeting, the Tribes voiced concerns with the February 2019 Methodology as well as the March 2018 Approach.⁴⁵ Once more, the parties exchanged letters in which the Staff committed to working within the framework of the March 2018 Approach and the Tribe cautioned that it did not agree to a rigid application of the March 2018 Approach.⁴⁶ Once again at impasse, the Staff advised the Board during a subsequent teleconference on March 21, 2019, that "the differences that remain were so fundamental that it was not feasible to have further negotiation meetings" and that the Staff would pursue the option for an evidentiary hearing.⁴⁷ The evidentiary hearing that is the subject of the instant appeal followed.

⁴³ *Id.* at 308.

⁴⁴ *Id*.

⁴⁵ *Id*.

⁴⁶ *Id.* at 308-09.

⁴⁷ *Id.* at 309-10 (quoting Tr. 1564-65, 1619-20 (Mar. 21, 2019)).

B. Analysis

The Council on Environmental Quality recently issued a final rule to update its regulations on NEPA compliance.⁴⁸ Although we are not bound by CEQ regulations, the NRC gives them "substantial deference" in applying NEPA.⁴⁹ The CEQ rule added a new provision specifying a presumptive two year time limit for preparing Environmental Impact Statements.50 While this would not be an inflexible rule, allowing a senior agency official to waive its applicability for a given project, it demonstrates the relative amount of time and effort expected of agencies in preparing an EIS.51

This is in keeping with Federal Court's descriptions of NEPA's limited requirements. The Supreme Court has clarified that NEPA is a procedural statute: it "does not mandate particular results, but simply prescribes the necessary process."52 The purpose of the EIS is (1) to ensure that the agency "in reaching its decision, will have available, and will carefully consider, detailed information concerning significant environmental impacts" and (2) to guarantee "that the relevant information will be made available to the larger audience."53 The Supreme Court has also cautioned, "The scope of the agency's inquiries must remain manageable if NEPA's goal of ensuring a fully informed and well considered decision is to be accomplished."54 Likewise, the

⁴⁸ Council on Environmental Quality, Update to the Regulations Implementing the Procedural Provisions of the National Environmental Policy Act, Final Rule, 85 Fed. Reg. 43,304 (Jul. 16, 2020).

⁴⁹ Dominion Nuclear North Anna, LLC (Early Site Permit for North Anna ESP Site), CLI-07-27, 66 NRC 215, 222 n.21 (2007).

⁵⁰ 85 Fed. Reg. at 43,362-63.

⁵¹ *Id*.

⁵² Robertson v. Methow Valley Citizens Council, 490 U.S. 332, 350 (1989).

⁵³ *Id.* at 349.

⁵⁴ Metropolitan Edison Co. v. People Against Nuclear Energy, 460 U.S. 766, 776 (1983) (quotations omitted).

First Circuit has emphasized that an environmental impact statement "is not, after all, a research document."55

A ten-year adjudicatory process to comply with NEPA in this proceeding is difficult to reconcile with these interpretations of NEPA. Clearly, the additional efforts at negotiating a survey methodology came to nothing, and the Oglala Sioux Tribe remained consistent in its position that a satisfactory survey would require resources deemed unreasonable by the Board.⁵⁶ When the Staff, tasked with preparing the EIS and reasonably presumed to have the competency and expertise in NEPA matters sufficient for the job, advised us that it believed it could not obtain information on cultural resources despite having undertaken what it considered reasonable efforts, it should have rung alarm bells for agency decisionmakers. In essence, the Staff was informing the Commission that it did not know how to find the missing information through reasonable efforts. Repeatedly, the Board and Commission response to the Staff argument that it could not obtain information on cultural resources consisted of no more than ordering the Staff to try again. Obviously, a successful survey would have discharged the agency's NEPA obligations; but completion of that survey was never fully in the agency's hands. The agency could only control the effort it took to complete the survey. A more appropriate response would have considered whether the initial effort at consultation was a reasonable one and if not, what the Staff could have done differently that would have been reasonable (even if it never led to the hoped for survey). Without such guidance, it is unsurprising that the parties wandered aimlessly through nearly a decade of discussion. Ultimately, the agency is left with nothing to show for the ten years of the parties' wasted time and resources.

⁵⁵ Town of Winthrop v. Federal Aviation Administration, 535 F.3d 1, 13 (1st Cir. 2008).

⁵⁶ Compare LBP-19-10, 90 NRC at 331 n.227) with id. at 12.

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The NRC has frequently addressed the difficulties of producing an Environmental Impact Statement while missing information.⁵⁷ Most recently, the Commission considered this issue in a companion case to this order, *Crow Butte*. *Crow Butte* also involved the Staff's efforts to secure the Oglala Sioux Tribe's assistance to identify TCPs impacted by uranium recovery operations. We dissented from a similarly aimless remand in *Crow Butte* and instead would have found the Staff's efforts met NEPA's rule of reason because the Staff 1) identified the source of the missing information, 2) undertook reasonable efforts to acquire the information from that source, and 3) discontinued those efforts upon learning that the information could not be reasonably obtained.⁵⁸ In our view, the Staff's initial efforts to obtain cultural resources information in this proceeding would also meet these basic requirements. First, the Staff identified the source that was most likely to be able to provide the missing information by contacting the South Dakota SHPO to identify Tribes with a connection to the site.⁵⁹ Second, the Staff took steps that were likely to lead to obtaining the missing information, in this case by seeking to conduct an on-site cultural resources survey.⁶⁰ Third, the Staff discontinued further

⁵⁷ E.g. Pacific Gas and Elec. Co. (Diablo Canyon Nuclear Power Plant, Units 1 and 2), CLI-11-11, 74 NRC 427, 438-44 (2011) (considering claim that applicant must provide a probabilistic analysis of new seismic information or show that the cost of such analysis would be exorbitant); Pacific Gas and Elec. Co. (Diablo Canyon Nuclear Power Plant Independent Spent Fuel Storage Installation), CLI-08-1, 67 NRC 1 (2008) (considering claim that NRC did not fully disclose potential radiological impacts of a terrorist attack in its supplemental environmental impact statement); North Anna, CLI-07-27, 66 NRC at 235-36 (discussing the extent to which missing information constitutes a "fatal flaw" to a NEPA analysis for an Early Site Permit).

⁵⁸ Crow Butte Resources Inc. (In Situ Leach Uranium Recovery Facility), CLI-20-___, 92 NRC at ___ (slip op. at ___) (2020) (Chairman Svinicki and Commissioner Caputo, dissenting).

⁵⁹ LBP-15-16, 81 NRC at 644.

⁶⁰ See supra notes 5-17 and accompanying text.

efforts upon learning that the information could not be reasonably obtained.⁶¹ Had the majority simply invoked such a straightforward application of NEPA's rule of reason earlier in this proceeding, years of wasted effort and resources may have been averted.

Moreover, as discussed by us in our *Crow Butte* dissenting opinion, the Commission perpetuates a veil of mystery around the question of what level of effort to acquire missing information is reasonable. As a result, licensing applicants and the NRC staff face the ongoing prospect that a demand for additional detail in NEPA documents may give rise to a years-long sojourn with no clear destination. Thus, our adjudicatory process remains vulnerable to the type of profoundly regrettable, decade-long delay demonstrated by this proceeding. Given the complex and time-sensitive applications on the agency's licensing horizon, we can ill-afford to sustain this persistent trap for those who wander into our jurisprudence.

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⁶¹ LBP-19-10, 90 NRC at 331 & n. 227) (noting that the Tribe's suggested survey approach in 2012 entailed "unreasonable" costs); LBP-15-16, 81 NRC at 657 (finding aspects of the Tribe's proposed survey to be "patently unreasonable").

Commissioner Baran, Dissenting in Part

I agree with the majority that it was reasonable for the Board to conclude that the cultural resources information it found lacking in LBP-15-16 is not available for National Environmental Policy Act (NEPA) purposes. However, I dissent from the majority's holding that the Staff need not issue a supplement to the Final Supplemental Environmental Impact Statement (FSEIS). The Oglala Sioux Tribe contends that it is improper for a NEPA environmental analysis to be augmented after the fact through the record of adjudication. The Commission should grant review of this aspect of the petition because the Tribe has raised a substantial and important question of law and policy. We should conclude that the Staff must supplement the FEIS with an explanation of its determination that additional cultural resources information is unavailable. The Board previously found that the Staff's FSEIS did not meet the requirements of NEPA because the FSEIS was deficient with respect to the effects of the licensing action on Native American cultural, religious, and historic resources.¹ Without a supplement explaining why this information is unavailable, the significant deficiency will remain uncorrected and the agency will not meet its NEPA obligations.

NRC cannot avoid supplementing the FEIS by allowing the significant deficiencies of the environmental review to be corrected by adjudicatory proceedings conducted after the Powertech license was issued. As the Commission has observed many times, NEPA is a procedural statute.² It establishes a process to ensure that, when an agency makes a decision that could affect the environment, that decision is informed by a thorough evaluation of the expected environmental impacts. A basic premise of the statute is that informed

¹ LBP-15-16, 81 NRC at 708, 655-58. The Board also identified a NEPA deficiency with respect to hydrogeological information, the subject of Contention 3, and conditioned Powertech's license to cure this deficiency. See id. at 679, 681, 709.

² See e.g., Entergy Nuclear Operations, Inc. (Indian Point, Units 2 and 3), CLI-11-14, 74 NRC 801, 813 (2011).

decisionmaking will help protect the environment by forcing agencies to consider the consequences of potential actions as well as alternatives that could be less environmentally damaging. That commonsense approach simply does not work if the agency decision precedes the environmental review. Thus, a core requirement of NEPA is that an agency decisionmaker must consider an adequate environmental review before making a decision on a licensing action.3 When the Commission allows a Board to correct a significantly inadequate NEPA document through augmentation after the agency has already made a licensing decision, then this fundamental purpose of NEPA is frustrated.

Here, the licensing decision was made on April 8, 2014, when the Staff issued a Part 40 source material license to Powertech. There was nothing provisional about that license. After Powertech received the license, it was authorized by NRC to possess source material. Like many agency decisions - whether they be licenses, orders, or rulemakings - issuance of the Powertech license could be challenged in an agency adjudicatory proceeding and in federal court. But the possibility of judicial (or quasi-judicial) review does not change the fact that the licensing decision was made on April 8, 2014. The Board's hearing on whether the information was unavailable did not take place until August 2019 - more than five years after the agency's licensing decision was made. The Board's final initial decision finding the information unavailable was not issued until four months later, on December 12, 2019. Relying on the Board's August 2019 hearing and December 2019 decision to cure the significant deficiencies of a March 2014 FSEIS that the Staff relied on to issue an April 2014 license would not comply with the basic requirements of NEPA.

In two recent cases, the D.C. Circuit Court of Appeals made it clear that it does not approve of the Commission's current practice of allowing for the augmentation of an inadequate NEPA environmental review after the decision to issue a license has already been made.

³ Oglala Sioux Tribe v. NRC, 896 F.3d 520 (D.C. Cir. 2018).

In *NRDC v. NRC*, the Court examined this practice. While the Court of Appeals found that there was no concrete harm in that particular case, the Court stated:

We do not mean to imply the procedure the Board followed was ideal or even desirable. Certainly it would be preferable for the FEIS to contain all relevant information and the record of decision to be complete and adequate before the license is issued.⁴

The second case is the very one before us now. In *Oglala Sioux Tribe*, the Court of Appeals went even further than it had in *NRDC v. NRC* in broadly criticizing the agency's practice. The Court explained:

The National Environmental Policy Act, however, obligates every federal agency to prepare an adequate environmental impact statement *before* taking any major action, which includes issuing a uranium mining license. The statute does not permit an agency to act first and comply later. Nor does it permit an agency to condition performance of its obligation on a showing of irreparable harm.⁵

The Court added:

The agency's decision in this case and its apparent practice are contrary to NEPA. The statute's requirement that a detailed environmental impact statement be made for a "proposed" action make clear that agencies must take the required hard look *before* taking that action.⁶

The Court of Appeals held that "once the NRC determines there is a significant deficiency in its NEPA compliance, it may not permit a project to continue in a manner that puts at risk the values NEPA protects simply because no intervenor can show irreparable harm." It then remanded the case to the Commission to decide whether to leave Powertech's license in place.

The Court of Appeals decisions are a strong signal that the Commission must act to bring the agency's doctrine and practice into compliance with NEPA. The Board is correct that,

⁴ NRDC v. NRC, 879 F.3d 1202, 1212 (D.C. Cir. 2018).

⁵ Oglala Sioux Tribe, 896 F.3d at 523.

⁶ Id. at 532.

⁷ *Id.* at 538.

for many years, the Commission has permitted NEPA environmental reviews to be augmented by adjudicatory decisions occurring after issuance of a materials license. But by allowing the significant deficiencies of NEPA analyses to be corrected by adjudicatory proceedings after a license has already been issued, the Commission has put NRC on course to repeatedly and predictably violate a core requirement of NEPA. We have a responsibility to avoid this result.

Therefore, we should now hold that the Board cannot correct significant deficiencies of a NEPA environmental review through the hearing process after a licensing action has already been taken in reliance on the deficient NEPA analysis.8

Aside from bringing the agency into compliance with NEPA, requiring the Staff to supplement the FSEIS would also provide interested stakeholders with the opportunity to comment on the Staff's determination that additional cultural resources information is unavailable. Although adjudicatory hearings can provide for "more rigorous public scrutiny" of a NEPA environmental review that a public comment period, they are also much more restrictive.9 Many interested stakeholders likely would be unable to demonstrate standing to intervene or to submit a contention that meets NRC's stringent admissibility standards. Or they may lack the financial resources to participate in an adjudicatory hearing. Yet, these stakeholders may offer insightful and valuable comments for the agency to consider as part of a public comment period on a supplement to the FSEIS.

For these reasons, I would grant review of this aspect of the Oglala Sioux Tribe's petition and direct the Staff to supplement the FEIS with an explanation of (1) its determination that

⁸ This approach would not require completing the hearing before making a licensing decision, and it would not change Commission jurisprudence allowing for augmentation of the environmental record before a licensing action is taken. Rather, if a licensing decision is based on an environmental review that the Board or Commission later finds to be significantly deficient, then after-the-fact augmentation of the environmental review with the hearing record is not available as an option to correct the deficiency.

⁹ Hydro Res., Inc. (Rio Rancho, NM), CLI-01-4, 53 NRC 31, 53 (2001).

additional cultural resources information is unavailable and (2) the relevance of the unavailable information to evaluating the reasonably foreseeable significant adverse impacts on the human environment.

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

In the Matter of)	
)	
POWERTECH (USA) INC.)	Docket No. 40-9075-MLA
(Dewey-Burdock In Situ Recovery Facility))	
)	

CERTIFICATE OF SERVICE

I hereby certify that copies of the foregoing **COMMISSION MEMORANDUM AND ORDER (CLI-20-09)** have been served upon the following persons by Electronic Information Exchange, and by electronic mail as indicated by an asterisk (*).

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COMMISSION MEMORANDUM AND ORDER (CLI-20-09)

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Office of the Secretary of the Commission

Dated at Rockville, Maryland, This 8th day of October 2020.